November 30, 2006

TO: Subscribers to Notice of Adopted Plan or Land Use Regulation Amendments

FROM: Mara Ulloa, Plan Amendment Program Specialist
SUBJECT: City of Nyssa Plan Amendment
DLCD File Number 002-06
The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*
DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: December 12, 2006
This amendment was submitted to DLCD for review 45 days prior to adoption. Pursuant to ORS 197.830 (2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.
*NOTE: THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAN IT WAS MAILED TO DLCD. AS A RESULT YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Cc: Gloria Gardiner, DLCD Urban Planning Specialist Darren Nichols, DLCD Regional Representative Bill Ewing, City of Nyssa

# NOTICE OF ADOPTION 

This form must be mailed to DLCD not later than 5 working days after adoption ORS 197.610, and OAR Chapter 660 - Division 18

See reverse side for submittal requirements $9002 \pm$ G AN

Jurisdiction: City of Nyssa, OR Local File No.: $\qquad$

Date of Adoption: $\qquad$ Date Mailed: 11-21-2006

Date the Notice of Proposed Amendment was mailed to DLCD: 8-31-06Comprehensive Plan Text Amendment $\qquad$ Comprehensive Plan Map Amendment
_ Land Use Regulation Amendment
X Zoning Map Amendment
$\qquad$ New Land Use Regulation

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached." Re-zone approximately 22 acres from R-3 Multi-Family Residential
to Industrial.

Describe how the adopted amendment differs from the proposed amendment. If it is the same, write "Same." If you did not give notice the proposed amendment, write "N/A."
$\qquad$
$\qquad$
$\qquad$
$\qquad$

Plan Map Change From : $\quad$ R-3 to $\qquad$
Zone Map Change From: R-3 to Industrial

Location: TL \#5700 TWP-19-R-47C
Acres Involved: $\qquad$

Specify Density: Previous: $\qquad$ New: $\qquad$
Applicable Goals: $\qquad$ 10-11-12 Was an Exception Adopted? Yes: $\qquad$ No: X

DLCD File No.: 002.06 (15526)

## NOTICE OF PROPOSED AMENDMENT

This form must be received by DLCD at least 45 days prior to the final hearing ORS 197.610, and OAR Chapter 660 - Division 18

See reverse side for submittal requirements


Jurisdiction: $\qquad$ City of Nyssa

Local file \#: $\qquad$
Date of Final Hearing: $\qquad$ 11/14/06

Date Mailed: $\qquad$
Has this proposal been submitted to DLCD?
Yes: X No: $\qquad$ Date: $\qquad$
X Comprehensive Plan Text Amendment
$\qquad$ Land Use Regulation Amendment

X Comprehensive Plan Map Amendment
X Zoning Map Amendment
__ New Land Use regulation

Briefly summarize the proposal. Do not use technical terms. Do not write "See Attached."
Request is to rezone the North portionof Tax Lot 5300, Township 19, Range 476
from Multiple Family Dwelling (R-3) to Industrial. Approximately 22 acres.
Tax Lot contains 43 acres.

Plan Map Change from: R-3 Multiple Fam. Dwe11 to Indsutrial
Zone Map Changed: R-3 Multiple Fam. Dwelling to Industrial
Location:
Acres Involved: 22

Specified Change in Density: Current: R-3 Multi. Fam. Proposed: Industrial
Applicable Goals: $\quad 10,11,12$ Is an Exception Proposed? Yes: $\qquad$ No: $\mathbf{X}$

Affected State or Federal Agencies, Local Governments or Special Districts: DICD, Mal_ Co. , OR Comm. on Housing, OEDD, ODOT, Fish \& Wildlife, Mal. Co Extension Service, Ma1. Co Soil \& Water Conservation, Mal. Co. Planning, District Conservationist,
District Fish Biologist, District Wildife Biologist
Local Contact: Bill Ewing, City Manager Phone: (541) 372-2264 ext. 5

Address: 14 S 3rd Street

City: $\qquad$ Zip Code+4: 97913
$\qquad$
DLCD File\#: $\qquad$

# PUBLIC HEARING PLANNING COMMISSION MEETING DATE: 10/26/2006 

HOUSING AUTHORITY OF MALHEUR COUNTY RE-ZONING

# NOTICE OF PUBLIC HEARING <br> Time: 7:00PM <br> Date: Thursday, October 26, 2006 <br> Place: Nyssa City HALL <br> 14 South $3^{\text {th }}$ Street <br> Nyssa, Oregon 97913 

NOTE: The Nyssa Planning Commission will conduct a public hearing on a proposed zone change. The request is to re zone the north portion of township 19 Range 47C Tax Lot 5700 from Multiple Family Residential, to industrial.

APPLICANT: Housing Authority of Malheur County, 959 Fortner Street, Ontario, Oregon 97914

PROPERTY LOCATION: TOWNSHIP 19 RANGE 47C TAX LOTS 5700. .
THE NYSSA PLANNING COMMISSION WILL CONDUCT A PUBLIC HEARING REGARDING PROPOSED ZONE CHANGE. THE REQUEST IS TO RE-ZONE NORTH PORTION OF TAX LOT 5700 IN TOWNSHIP 19 RANGE 47C CURRENTLY ZONED R-3 (Multiple Family Housing) TO A INDUSTRIAL ZONE.

PERSONS WISHING TO SPEAK FOR OR AGAINST THE PROPOSED CHANGES MAY APPEAR IN PERSON OR BY REPRESENTATIVE AT THE DATE AND TIME LISTED ABOVE. ALSO, WRITTEN TESTIMONY WILL BE RECEIVED UP TO ONE WEEK PRIOR TO THE DATE OF THE HEARING AT THE CITY OF NYSSA, 14 SOUTH $3^{\text {RD }}$ STREET, NYSSA, OREGON 97913.

FAILURE TO RAISE AN ISSUE AT THE HEARING, IN PERSON OR BY LETTER, OR FAILURE TO PROVIDE SUFFICIENT SPECIFICITY TO AFFORD THE DECISION
MAKERS AN OPPORTUNITY TO RESPOND TO THE ISSUE WILL PRECLUDE APPEAL TO THE STATE LAND USE BOARD OF APPEALS. (LUBA ). GOALS 9, 10, 11, 12, AND 14 HAVE BEEN IDENTIFIED AS APPLICABLE. ALL TESTIMONY AND EVIDENCE RECEIVED DURING THE PUBLIC HEARING MUST BE DIRECTED TOWARD THE RULE, LAW, REGULATION OR POLICY WHICH YOU BELIEVE APPLIES.

THE LOCATION OF THE HEARING IS ACCESSIBLE TO THE DISABLED. IF YOU NEED SPECIAL ACCOMMODATION TO ATTEND OR PARTICIPATE IN THE HEARING, PLEASE CONTACT CITY HALL 24 HOURS PRIOR TO THE HEARING.

A COPY OF THE PROPOSED CHANGES ARE AVAILABLE AT CITY HALL. COPIES ARE PROVIDED AT A REASONABLE COST

By: Bill Ewing
City Manager
POSTED: 10-2-06 Post Office, M\&W Market, Senior Center, Nyssa Co-op, City Hall, Argus

OCTOBER 26, 2006

APPLICANT: HOUSING AUTHORITY OF MALHEUR COUNTY
959 FORTNER STREET ONTARIO, OREGON 97914

REQUEST: THE REQUEST IS TO RE-ZONE THE NORTH PORTION OF TAX LOT 5700 IN TOWNSHIP 19 RANGE 4700C CURRENTLY ZONED R-3 (Multiple Family Housing ) TO AN INDUSTRIAL ZONE.

## STAFF REPORT:

COMPREHENSIVE PLAN: APPLICABLE GOALS: 10-11-12

GOAL 10 HOUSING.
SECTION 10-8 GOAL IS TO PROVIDE FOR HOUSING NEEDS OF CITIZENS OF THE CITY, AND SUBSEQUENTLY OF THE STATE.

## SECTION 10-9 POLICIES ONE AND THREE

1. TO ADDRESS THE NEEDS OF THE CITIZENS OF NYSSA, THE CITY SHALL WORK WITH PRIVATE AND NON-PROFIT ORGANIZATIONS, COUNTY, STATE AND FEDERAL AGENCIES TO PROVIDE FOR HOUSING NEEDS OF ALL INCOME GROUPS.
2. THE CITY WILL ENCOURAGE THE CONSERVATION AND REHABILITATION OF HOUSES IN NYSSA.
3. TO MINIMIZE HOUSING COSTS; AN EFFICIENT USE OF LAND; PUBLIC FACILITIES AND SERVICES, THE CITY SHALL ENCOURAGE HIGHER DENSITY DEVELOPMENT OF ALL TYPES OF RESIDENTLAL STRUCTURES. TO MINIMIZE COST OF HOUSING AND THE TAX BURDEN OF LOCAL RESIDENTS, THE CITY SHALL ENCOURAGE AN EFFICIENT USE OF PUBLIC FACILITIES AND SERVICES, INCLUDING WATER AND SEWER, BY DEVELOPING VACANT LAND IN THE CITY.

## FINDINGS:

1. THE COMPREHENSIVE PLAN SECTION 10-4 HOUSING CONDITIONS DETERMINED THAT $48.8 \%$ OF THE HOUSING PREDATED 1949 WITH $38.7 \%$ BEING CONSTRUCTED BETWEEN 1950 AND 1970. (PER THE 1970 CENSES )
2. ONLY TWO STICK BUILT HOMES HAVE BEEN CONSTRUCTED WITHIN THE CITY LIMITS OF NYSSA SINCE OCTOBER 1998 AND JUNE 2006. NO MULTI-FAMILY UNITS HAVE BEEN CONSTRUCTED DURING THE SAME TIME FRAME.

3 CURRENT INVENTORY OF BUILDABLE LOTS CONSISTS MOSTLY OF 50' BY 100' LOTS IN DETERIORATING NEIGHBORHOODS.

4 THE EXISTING VACANT LOTS IN STABLE NEIGHBORHOODS ARE NOT CURRENTLY SERVED BY STREETS, WATER OR SEWER. THE COST OF PROVIDING THESE SERVICE ARE COST PROHIBITIVE BECAUSE OF THE SMALL NUMBER OF AVAILABLE LOTS.

## CONCLUSION:

THE PROPOSED ZONE CHANGE TO REZONE APPROXIMATELY 22 ACRES FROM MULTI - FAMILY TO INDUSTRIAL MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 10 - HOUSING - OF NYSSA'S COMPREHENSIVE PLAN.

## CHAPTER 11 - THE ECONOMY

SECTION 11-5 GOALS. TO DIVERSIFY AND IMPROVE THE ECONOMY OF THE CITY AND, AS A CONSEQUENCE, THE STATE

SECTION 11-6 POLICES: 1, 2, 3, 4 AND 6.

1. THE CITY SHALL COOPERATE WITH OTHER AGENCIES AND DEVELOPMENT GROUPS FOR THE PROMOTION OF THE DIVERSIFICATION OF THE CITY'S ECONOMIC BASE TO INCREASE THE EMPLOYMENT OPPORTUNITY FOR LOCAL RESIDENTS.
2. POTENTIAL CONFLICTS BETWEEN ECONOMICS DEVELOPMENT AND AGRICULTURE SHALL BE CAREFULLY CONSIDERED. CITY POLICIES SHALL HELP TO MAINTAIN THE VITALITY OF THE AGRICULTURE SECTOR OF THE LOCAL ECONOMY.
3. TO IMPLEMENT THE ECONOMIC POLICIES OF NYSSA, THE CITY SHALL COORDINATE AND COOPERATE WTTH VARIOUS LOCAL, STATE, AND FEDERAL AGENCIES, WHO PROVIDE ASSISTANCE IN ECONOMIC DEVELOPMENT.
4. THE ECONOMIC ELEMENT OF THE COMPREHENSIVE PLAN SHALL BE CAREFULLY COORDINATED AND BALANCED WITH OTHER ELEMENTS OF THE PLAN, SUCH AS PUBLIC FACILITIES, SERVICES AND URBANIZATION.
5. PRIORITY SHALL BE GIVEN TO ATTRACTING AND DEVELOPING INDUSTRIES THAT CAN UTILIZE EXITING RESOURCES, AND LOCAL LABOR POOL.

## FINDINGS:

1. THE REZONE OF APPROXIMATELY 22ACRES OF MULTI-FAMILY LAND THAT IS CURRENTLY BEING FARMED WILL NOT- HAVE A SIGNIFICANT IMPACT ON THE NEED OR DEMAND FOR MULTI - FAMILY DWELLING UNITS.
2. THE STATE DEPARTMENT OF ECONOMIC DEVELOPMENT HAD IDENTIFIED THE CITY OF NYSSA AS SEVERELY DISTRESSED AND IS THEREFORE, IN GREAT NEED OF ECONOMIC OPPORTUNITIES AND IMPROVEMENTS.
3. THE CITY OF NYSSA AND MALHEUR COUNTY ARE IDENTIFIED BY THE DEPARTMENT EMPLOYMENT AS HAVING ONE OF THE HIGHEST UNEMPLOYMENT RATES IN THE STATE.
4. THE CITY OF NYSSA HAS A LOW TO MODERATE INCOME RATE OF $57 \%$ AND HAS ONE OF THE LOWEST PERSONAL INCOME LEVELS $\mathbb{N}$ THE STATE.
5. THE DEMAND FOR INDUSTRIAL LAND FOR FUTURE DEVELOPMENT AND JOB CREATION FAR OUT WEIGHS THE POTENTIAL LOSS OF DWELLINGS UNITS.
6. CURRENTLY MOST JOBS THAT EXIST IN THE CITY'S INDUSTRIAL ZONE ARE SUPPORTED BY LOCALLY RAISED FARM PRODUCTS.

## CONCLUSIONS:

THE PROPOSED REZONE MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 11-ECONOMY OF NYSSA'S COMPREHENSIVE PLAN.

CHAPTER 12 TRANSPORTATION
SECTION 12-2 GOAL: TO PROVIDE AND ENCOURAGE A SAFE, CONVENIENT, AND

ECONOMIC TRANSPORTATION SYSTEM.
SECTION 12-3 POLICIES.

1. THE CITY SHALL CONTINUE TO UPDATE ITS STREET POLICY FOR ESTABLISHING STANDARDS GOVERNING RIGHT-OF-WAYS REQUIREMENTS, STREET CONSTRUCTION, PAVEMENT, AND STREET LANDSCAPING.
2. THE COMPREHENSIVE PLAN AND SUBSEQUENT CITY ACTIONS SHALL ASSURE THAT APPROPRIATE RIGHT-OF-WAY AND STREET CONNECTIONS ARE PROVIDED FOR IN THE CITY'S DEVELOPING FRINGES. THE CITY SHALL INSURE THAT MALHEUR COUNTY IS INFORMED OF THESE NEEDS. THE CITY SHALL COORDINATE THEIR TRANSPORTATION SYSTEM WITH COUNTY ROAD DISTRICTS, COUNTY, STATE, AND FEDERAL AGENCIES.
3. PEDESTRIAN AND AUTOMOTIVE SAFETY SHALL BE A PRIMARY CONSIDERATION IN THE DEVELOPMENT AND IMPROVEMENT OF NYSSA'S TRANSPORTATION SYSTEM.
4. THE COMPREHENSIVE PLAN SHALL PROVIDE FOR A TRANSPORTATION SYSTEM ADEQUATE TO SERVICE NEWLY DEVELOPING AREAS AND AREAS WHERE DEVELOPMENT IS BEING INTENSIFIED. THE CAPITAL IMPROVEMENT PROGRAM SHALL NCLUDE FUTURE ROAD CONSTRUCTION NEEDS TO SERVE DEVELOPING AREAS.
5. THE CITY SHALL CONSIDER PRESENT AND FUTURE ENERGY CONSERVATION NEEDS IN DEVELOPING ALL ASPECTS OF TRANSPORTATION INCLUDING STREETS, BIKE WAYS AND SIDEWALKS.
6. THE CITY SHALL CONSIDER TRANSPORTATION FOR THE DISADVANTAGE, e.g. SENIOR CITIZENS AND HANDICAPPED, IN ITS TRANSPORTATION PLANNING AND DURING REGULARLY SCHEDULED PLAN UPDATES.
7. THE CITY'S CAPITAL IMPROVEMENT PROGRAM, ADOPTED SUBSEQUENT TO THE COMPREHENSIVE PLAN, SHALL USE THE TRANSPORTATION PRIORITIES ESTABLISHED BY THE PLAN AS THE BASIS FOR THE DESIGN AND FINANCE ELEMENT.
8. MAJOR TRANSPORTATION PRIORITIES OF NYSSA ARE:
( a ) PROVIDE TRUCK ROUTES THROUGH THE SOUTH END OF TOWN, ALONG COMMERCLAL AVENUE, AND LOCUST - FIRST STREET ROUTES AS WELL.
( b ) IMPROVE THE INTERSECTION AT MAIN STREET AND FIRST STREET.
9. THE CITY WILL COOPERATE WITH THE OREGON DEPARTMENT OF TRANSPORTATION IN IMPLEMENTING ITS IMPROVEMENT PLAN.
10. THE CITY WILL COORDINATE WITH THE OREGON DEPARTMENT OF TRANSPORTATION IN THE DEVELOPMENT OF U.S. HIGHWAY 26 THROUGH NYSSA AS AN "ACCESS OREGON" HIGHWAY.

## FINDINGS:

1. THE OREGON TRANSPORTATION PLANNING RULE (TPR ) ORA 660-12-060 REQUIRES THAT A PLAN AMENDMENT IDENTIFY THE EFFECT AND THE IMPROVEMENTS, IF ANY, NECESSARY TO MITIGATE THE TRAFFIC IMPACTS.
2. THE DEVELOPER SHALL BE REQUIRED TO COMPLETE A TRAFFIC IMPACT STUDY ( TIS ) TO IDENTIFY POTENTIAL OPERATIONAL AND SAFETY ISSUES SUCH AS SITE DISTANCES AND EXISTING STREET CONNECTIONS TO U.S. HIGHWAY 20/26, AND BE RESPONSIBLE FOR MITIGATING THE IMPACTS.
3. WHEN DEVELOPMENT OCCURS, THE CITY OF NYSSA WILL COOPERATE WITH THE OREGON DEPARTMENT OF TRANSPORTATION TO ASSIST IN MAINTAINING THE SAFETY AND INTEGRITY OF THE HIGHWAY FUNCTION, INCLUDING THE LOCAL TRANSPORTATION INFRASTRUCTURE.
4. SINCE THERE IS NO DEVELOPMENT PERMIT PENDING AT THIS TIME, THERE ARE NO IDENTIFIABLE IMPACTS ON THE TRANSPORTATION SYSTEM.
5. THERE ARE NO SIGNIFICANT IMPACTS ON CHAPTER 12 - TRANSPORTATION.

## CONCLUSIONS:

THE PROPOSED REZONE MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 12 - TRANSPORTATION OF NYSSA'S COMPREHENSIVE PLAN.

SUBMITTED BY:
BILL EWING
CITY MANAGER.


Nyssa Planning Commission Minutes October 26, 2006<br>7:00 PM

| Roll Call: | Pat Marcum <br> Dave Hixson <br> Robin Froerer (Absent) <br> Cindy Graversen | Amy Martinez <br> Norv Shuster <br> Clayton Pett |
| :--- | :--- | :--- |
| Staff: | Bill Ewing, City Manager <br> Hilda Contreras, City Clerk |  |
| Audience: | Larry Wilson, Malheur County Planning Commission <br> Tim Lopez, Malheur Housing Authority |  |
|  | Jim Jensen, Malheur County Economic Development <br> Nancy Alvarado, Oregon Employment Department |  |

Pledge of Allegiance: The Pledge of Allegiance was recited.
Approval of Minutes for July 27. 2006: Pat Marcum moved seconded by Amy Martinez. Votes were in favor. (Six ayes.)

## NEW BUSINESS

Request: Request is to re-zone the North portion of tax lot 5700 from Multiple Family to Industrial.
Applicant: Housing Authority of Malheur County, 959 Fornter Street, Ontario, OR 97913
Location: Township 19 Range 4700C Tax Lot 5700

## OPEN PUBLIC HEARING 7:02 PM

STAFF REPORT: Comprehensive Plan: Applicable Goals: 10-11-12
CALL FOR COMMENTS FROM APPLICANT: Tim Lopez, Malheur Housing Authority was present to answer any questions or concerns the Planning Commission may have.

CALL FOR PROPONENT TESTIMONY: Larry Wilson, Malheur County Planning
Commission and Tim Lopez both spoke in favor of the zone change.

Clayton Pett, stated that this would not be a suitable place to build a home.

## CALL FOR OPPONENT TESTIMONY: None

## PUBLIC HEARING CLOSED AT 7:11 PM

Planning Commission Deliberation: The members briefly reviewed the staff report and findings as outlined by Bill Ewing, City Manager.

Norv Shuster moved to adopt the findings with a caveat that the City Council adopt additional findings on the Transportation Goal to address the concerns raised by the Oregon Department of Transportation and the Oregon Department of Land Conservation and Development. Move to recommend that the City Council approve the requested zone change. Motion seconded by Amy Shuster. Votes were in favor. (Six ayes.)

Meeting adjourned at 7:36 PM
Respectfully Submitted by Hilda Contreras, City Clerk

# PUBLIC HEARING NYSSA CITY COUNCIL DATE: 11/14/2006 

HOUSING AUTHORITY OF MALHEUR COUNTY RE-ZONING

Time: 7:00PM
Date: November 14, 2006
Place: Nyssa City Hall
14 South $3^{\text {rd }}$ Street
Nyssa, Oregon 97913


#### Abstract

NOTE: THE NYSSA CITY COUNCIL WILL CONDUCT A PUBLIC HEARING ON A PROPOSED ZONE CHANGE. THE REQUEST IS TO REZONE THE NORTH PORTION OF TOWNSHIP 19 RANGE 47C TAX LOT 5700 FROM MULTIPLE FAMILY RESIDENTIAL TO INDUSTRAL.

APPLICANT: HOUSING AUHORITY OF MALHEUR COUNTY, 959 FORTNER STREET, ONTARIO, OREGON 97914.


PROPERTY LOCATION: TOWNSHIP 19 RANGE 47C TAX LOTS 5700.
THE NYSSA CITY COUNCIL WILL CONDUCT A PUBLIC HEARING REGARDING A PROPOSED ZONE CHANGE. THE REQUEST IS TO RE-ZONE NORTH PORTION OF TAX LOT 5700 IN TOWNSHIP 19 RANGE 47C CURRENTLY ZONED R-3 (Multiple Family Housing) TO A INDUSTRIAL ZONE.

PERSONS WISHING TO SPEAK FOR OR AGAINST THE PROPOSED CHANGES MAY APPEAR IN PERSON OR BY REPRESENTATIVE AT THE DATE AND TIME LISTED ABOVE. ALSO, WRITTEN TESTIMONY WILL BE RECEIVED UP TO ONE WEEK PRIOR TO THE DATE OF THE HEARING AT THE CITY OF NYSSA, 14 SOUTH $3^{\text {RD }}$ STREET, NYSSA, OREGON 97913.

FAILURE TO RAISE AN ISSUE AT THE HEARING, IN PERSON OR BY LETTER, OR FAILURE TO PROVIDE SUFFICIENT SPECIFICITY TO AFFORD THE DECISION MAKERS AN OPPORTUNITY TO RESPOND TO THE ISSUE WILL PRECLUDE APPEAL TO THE STATE LAND USE BOARD OF APPEALS. (LUBA ) GOALS 10, 11, AND 12 HAVE BEEN IDENTIFIEDAS APPLICABLE. ALL TESTIMONY AND EVIDENCE RECEIVED DURING THE PUBLIC HEARING MUST BE DIRECTED TOWARD THE RULE, LAW, REGULATION OR POLICY WHICH YOU BELIEVE APPLIES.

THE LOCATION OF THE HEARING IS ACCESSIBLE TO THE DISABLED. IF YOU NEED SPECIAL ACCOMMODATION TO ATTEND OR PARTICIPATE IN THE HEARING, PLEASE CONTACT CITY HALL 24 HOURS PRIOR TO THE HEARING.

A COPY OF THE PROPOSED CHANGES IS AVAILABLE AT CITY HALL. COPIES ARE PROVIDED AT A REASONABLE COST.

By: Bill Ewing, City Manager

POSTED: 10-2-06 Post Office, M\&W Market, Senior Center, Nyssa Co-op, City Hall, Argus


# PUBLIC HEARING NYSSA CITY COUNCIL DATE: 11/16/2006 

CONTINUANCE OF PUBLIC HEARING HELD ON 11/14/2006 HOUSING AUTHORITY OF MALHEUR COUNTY RE-ZONING

## CITY OF NYSSA

## City Council Meeting Minutes

Special Meeting
November 16, 2006
6:30 PM
ROLL CALL:
Sue Walker, Mayor
Kathy Flanders, President
Bill Ewing, Manager
Diego Castellanoz
Beth Ann Christensen, Recorder
Mike Horton, City Attorney
Harry Flock
Dennis Francis, Police Chief
Brent Huffman
Alicia Shell

## AUDIENCE:

Andrea Lockner, BS, Prevention \& Recovery Counselor, Lifeways
Sheriff Andy Bentz
Anne Kraft, Intervention Coordinator, Oregon Research Institute
Jennifer Colton, Argus Observer
Tim Lopez., Malheur County Housing Authority
Jim Jensen, Director of Malheur County Economic Development Department Pat Oliver, Councilman Elect

The meeting was called to order at 6:30 pm. Councilman Pat Brewer was not in attendance. Mr. Horton led the Pledge of Allegiance.

Adoption of Agenda: Kathy Flanders moved to adopt the Agenda. Alicia Shell seconded the motion, Voting for the motion: Sue Walker, Kathy Flanders, Diego Castellanoz, Harry Flock, Brent Huffman, Alicia Shell; against, none; absent: Pat Brewer.

## NEW BUSINESS:

1. Presentation by Oregon Research Institute: Reducing Youth Access to Alcohol Project: Andrea Lockner and Anne Kraft presented a PowerPoint slideshow on the research project "Reducing Youth Access to Alcohol". A resolution, indicating the City's desire to participate, will be drafted for the Council to adopt.
2. Traffic Impact Study: Brent Huffman moved that the Council will split the cost of a traffic impact study on land owned by Bruce Corn. Kathy Flanders seconded the motion. Voting for the motion: Sue Walker, Kathy Flanders, Diego Castellanoz, Harry Flock, Brent Huffman, Alicia Shell; against, none; absent: Pat Brewer.
3. Housing Authority of Malheur County: Request for a Zone Change. A Continuance From the Public Hearing Conducted on November 14, 2006:
A. Review the Traffic Impact Study Completed by Thompson Engineers, on Page 17 (Conclusion) Delete the Reference to Acceleration Lane under Item Number 7 - ODOT does not Utilize Acceleration Lanes. Alicia Shell moved to adopt the staff findings, and delete the references to the acceleration lane under item 7 on page 17 of the Traffic Impact Study. Brent Huffman seconded the motion. Voting for the motion: Sue Walker, Kathy Flanders, Diego Castellanoz, Harry Flock, Brent Huffman, Alicia Shell; against, none; absent: Pat Brewer.
B. Adopt Resolution \# 685-06: A Resolution of the City of Nyssa, Malheur County, Oregon. Rezoning the North Portion of Tax Lot 5700 in Township 19, Range 47C from R-3 Residential to Industrial, Amending the Zoning Map and Amending the Comprehensive Plan. Brent Huffman moved to adopt Resolution \# 685-06: A Resolution . . . Rezoning the North Portion of the Tax Lot 5700 in Township 19, Range 47C From R-3 Residential to Industrial, Amending the Zoning Map and Amending the Comprehensive Plan. Sue Walker seconded the motion. Voting for the motion: Sue Walker, Kathy Flanders, Diego Castellanoz, Harry Flock, Brent Huffman, Alicia Shell; against, none; absent: Pat Brewer.
4. Collection Policy: Discussion Only: An amendment to the current resolution will be drafted for the Council's consideration.
5. Interviews for Police Chief Candidates: Kathy Flanders moved to interview all Police Chief Candidates on Saturday, December 9, 2006. Brent Huffman seconded the motion. Voting for the motion: Sue Walker, Kathy Flanders, Diego Castellanoz, Harry Flock, Brent Huffman, Alicia Shell; against, none; absent: Pat Brewer.

The meeting was adjourned at 8:21 pm.

Respectfully submitted by:
$\frac{\text { Beth trun Chnstensen } C P A}{\text { Beth Ann Christensen, City Recorder }}$


## RESOLUTION 685-06

## A RESOLUTION OF THE CITY OF NYSSA, MALHEUR COUNTY, OREGON, REZONING NORTH PORTION OF TAX LOT 5700 IN TOWNSHIP 19, RANGE 47C, FROM R-3 RESIDENTIAL TO INDUSTRIAL, AMENDING ZONING MAP, AND AMENDING COMPREHENSIVE PLAN

WHEREAS, Housing Authority of Malheur County owns Tax Lot 5700 in Township 19, Range 47C and has made application to the City of Nyssa to change the zoning of the land from Multiple Family Housing (R-3) to Industrial; and

WHEREAS, the Nyssa Planning Commission has held a hearing and made a recommendation to the Nyssa City Council to change the zoning; and

WHEREAS, the Nyssa City Council has held a hearing and has received testimony in support of the zone change and no testimony in opposition; and

WHEREAS, the Nyssa City Council has adopted findings of fact supporting the zone change.

NOW THEREFORE, be it resolved by the Common Council of the City of Nyssa, Oregon, as follows:
I. The Comprehensive Plan of the City of Nyssa is hereby amended to change the zoning of approximately 22 acres of land located in Malheur County, Oregon, known as the North portion of Tax Lot 5700, Township 19, Range 47C from R-3 to Industrial.
II. The zoning map of the City of Nyssa is hereby amended to change the zoning of said North portion of Tax Lot 5700 from R-3 to Industrial.
III. The application to rezone the said North portion of Tax Lot 5700 is hereby approved and the zoning is hereby changed from R-3 to Industrial.
IV. When development of the said North portion of Tax Lot 5700 occurs, the owner of the property shall address and mitigate the effects identified in the Traffic Impact Study made a part of the findings of fact adopted by this Council.

EMERGENCY CLAUSE: The Common Council of the City of Nyssa hereby adjudges that it is necessary for the immediate preservation of the peace, health and safety of the said City that this resolution shall take effect immediately upon its passage and approval, and an emergency is hereby declared to exist and this resolution will be in full force and effect immediately upon its passage by the Council and its approval by the Mayor.

Passed by the Common Council of the City of Nyssa, Oregon, by the following vote this $16^{\text {th }}$ day of November, 2006.

AYES: Susan Walker, Kathy Flanders, Diego Castellanoz,
Harry Flock, Brent Huffman and Alicia Shell
NAYS: None
ABSENT: Pat Brewer

Approved this 16th day of November, 2006.


ATTEST:
Beth An Chwoterseen, CPA Beth Ann Christensen, City Recorder

NOVEMBER 14, 2006

APPLICANT: HOUSING AUTHORITY OF MALHEUR COUNTY 959 FORTNER STREET ONTARIO, OREGON 97914

REQUEST: THE REQUEST IS TO RE-ZONE THE NORTH PORTION OF TAX LOT 5700 IN TOWNSHIP 19 RANGE 4700C CURRENTLY ZONED R-3 (Multiple Family Housing ) TO AN INDUSTRIAL ZONE.

## STAFF REPORT:

PLANNING COMMISSION DECISION: PLANNING RECOMMENDS THAT THE NYSSA CITY COUNCIL APPROVED THE REQUESTED ZONE CHANGE SUBJECT TO ADOPTION OF ADDITIONAL FINDINGS TO ADDRESS DLCD AND ODOT CONCERNS REGARDING GOAL 12 ( TRANSPORTATION)

COMPREHENSIVE PLAN: APPLICABLE GOALS: 10-11-12

## GOAL 10 HOUSING.

SECTION 10-8 GOAL IS TO PROVIDE FOR HOUSING NEEDS OF CITIZENS OF THE CITY, AND SUBSEQUENTLY OF THE STATE.

SECTION 10-9 POLICIES ONE AND THREE

1. TO ADDRESS THE NEEDS OF THE CITIZENS OF NYSSA, THE CITY SHALL WORK WITH PRIVATE AND NON-PROFIT ORGANIZATIONS, COUNTY, STATE AND FEDERAL AGENCIES TO PROVIDE FOR HOUSING NEEDS OF ALL INCOME GROUPS.
2. THE CITY WILL ENCOURAGE THE CONSERVATION AND REHABILITATION OF HOUSES IN NYSSA.
3. TO MINIMIZE HOUSING COSTS; AN EFFICIENT USE OF LAND; PUBLIC FACILITIES AND SERVICES, THE CITY SHALL ENCOURAGE HIGHER DENSITY DEVELOPMENT OF ALL TYPES OF RESIDENTIAL STRUCTURES. TO MINIMIZE

COST OF HOUSING AND THE TAX BURDEN OF LOCAL RESIDENTS, THE CITY SHALL ENCOURAGE AN EFFICIENT USE OF PUBLIC FACILITIES AND SERVICES, INCLUDING WATER AND SEWER, BY DEVELOPING VACANT LAND IN THE CITY.

## FINDINGS:

1. THE COMPREHENSIVE PLAN SECTION 10-4 HOUSING CONDITIONS DETERMINED THAT $48.8 \%$ OF THE HOUSING PREDATED 1949 WITH $38.7 \%$ BEING CONSTRUCTED BETWEEN 1950 AND 1970. (PER THE 1970 CENSES )
2. ONLY TWO STICK BUILT HOMES HAVE BEEN CONSTRUCTED WITHIN THE CITY LIMITS OF NYSSA SINCE OCTOBER 1998 AND JUNE 2006. NO MULTI-FAMILY UNITS HAVE BEEN CONSTRUCTED DURING THE SAME TIME FRAME.

3 CURRENT INVENTORY OF BUILDABLE LOTS CONSISTS MOSTLY OF $50^{\prime}$ BY $100^{\prime}$ LOTS IN DETERIORATING NEIGHBORHOODS.

4 THE EXISTING VACANT LOTS IN STABLE NEIGHBORHOODS ARE NOT CURRENTLY SERVED BY STREETS, WATER OR SEWER. THE COST OF PROVIDING THESE SERVICE ARE COST PROHIBITIVE BECAUSE OF THE SMALL NUMBER OF AVAILABLE LOTS.

## CONCLUSION:

THE PROPOSED ZONE CHANGE TO REZONE APPROXIMATELY 22 ACRES FROM MULTI - FAMILY TO INDUSTRIAL MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 10 - HOUSING - OF NYSSA'S COMPREHENSIVE PLAN.

## CHAPTER 11 - THE ECONOMY

SECTION 11-5 GOALS. TO DIVERSIFY AND IMPROVE THE ECONOMY OF THE CITY AND, AS A CONSEQUENCE, THE STATE

SECTION 11-6 POLICES: $1,2,3,4$ AND 6 .

1. THE CITY SHALL COOPERATE WITH OTHER AGENCIES AND DEVELOPMENT GROUPS FOR THE PROMOTION OF THE DIVERSIFICATION OF THE CITY'S ECONOMIC BASE TO INCREASE THE EMPLOYMENT OPPORTUNITY FOR LOCAL RESIDENTS.
2. POTENTIAL CONFLICTS BETWEEN ECONOMICS DEVELOPMENT AND AGRICULTURE SHALL BE CAREFULLY CONSIDERED. CITY POLICIES SHALL HELP TO MAINTAIN THE VITALITY OF THE AGRICULTURE SECTOR OF THE

LOCAL ECONOMY.
3. TO IMPLEMENT THE ECONOMIC POLICIES OF NYSSA, THE CITY SHALL COORDINATE AND COOPERATE WITH VARIOUS LOCAL, STATE, AND FEDERAL AGENCIES, WHO PROVIDE ASSISTANCE IN ECONOMIC DEVELOPMENT.
4. THE ECONOMIC ELEMENT OF THE COMPREHENSIVE PLAN SHALL BE CAREFULLY COORDINATED AND BALANCED WITH OTHER ELEMENTS OF THE PLAN, SUCH AS PUBLIC FACILITIES, SERVICES AND URBANIZATION.
6. PRIORITY SHALL BE GIVEN TO ATTRACTING AND DEVELOPING INDUSTRIES THAT CAN UTILIZE EXITING RESOURCES, AND LOCAL LABOR POOL.

## FINDINGS:

1. THE REZONE OF APPROXIMATELY 22ACRES OF MULTI-FAMILY LAND THAT IS CURRENTLY BEING FARMED WILL NOT- HAVE A SIGNIFICANT IMPACT ON THE NEED OR DEMAND FOR MULTI - FAMILY DWELLING UNITS.
2. THE STATE DEPARTMENT OF ECONOMIC DEVELOPMENT HAD IDENTIFIED THE CITY OF NYSSA AS SEVERELY DISTRESSED AND IS THEREFORE, IN GREAT NEED OF ECONOMIC OPPORTUNITIES AND IMPROVEMENTS.
3. THE CITY OF NYSSA AND MALHEUR COUNTY ARE IDENTIFIED BY THE DEPARTMENT EMPLOYMENT AS HAVING ONE OF THE HIGHEST UNEMPLOYMENT RATES IN THE STATE.
4. THE CITY OF NYSSA HAS A LOW TO MODERATE INCOME RATE OF 57\% AND HAS ONE OF THE LOWEST PERSONAL INCOME LEVELS IN THE STATE.
5. THE DEMAND FOR INDUSTRIAL LAND FOR FUTURE DEVELOPMENT AND JOB CREATION FAR OUT WEIGHS THE POTENTIAL LOSS OF DWELLINGS UNITS.
6. CURRENTLY MOST JOBS THAT EXIST IN THE CITY'S INDUSTRIAL ZONE ARE SUPPORTED BY LOCALLY RAISED FARM PRODUCTS.

## CONCLUSIONS:

THE PROPOSED REZONE MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 11-ECONOMY OF NYSSA'S COMPREHENSIVE PLAN.

## CHAPTER 12 TRANSPORTATION

SECTION 12-2 GOAL: TO PROVIDE AND ENCOURAGE A SAFE, CONVENIENT, AND ECONOMIC TRANSPORTATION SYSTEM.

SECTION 12-3 POLICIES.

1. THE CITY SHALL CONTINUE TO UPDATE ITS STREET POLICY FOR ESTABLISHING STANDARDS GOVERNING RIGHT-OF-WAYS REQUIREMENTS, STREET CONSTRUCTION, PAVEMENT, AND STREET LANDSCAPING.
2. THE COMPREHENSIVE PLAN AND SUBSEQUENT CITY ACTIONS SHALL ASSURE THAT APPROPRIATE RIGHT-OF-WAY AND STREET CONNECTIONS ARE PROVIDED FOR IN THE CITY'S DEVELOPING FRINGES. THE CITY SHALL INSURE THAT MALHEUR COUNTY IS INFORMED OF THESE NEEDS. THE CITY SHALL COORDINATE THEIR TRANSPORTATION SYSTEM WITH COUNTY ROAD DISTRICTS, COUNTY, STATE, AND FEDERAL AGENCIES.
3. PEDESTRIAN AND AUTOMOTIVE SAFETY SHALL BE A PRIMARY CONSIDERATION IN THE DEVELOPMENT AND IMPROVEMENT OF NYSSA'S TRANSPORTATION SYSTEM.
4. THE COMPREHENSIVE PLAN SHALL PROVIDE FOR A TRANSPORTATION SYSTEM ADEQUATE TO SERVICE NEWLY DEVELOPING AREAS AND AREAS WHERE DEVELOPMENT IS BEING INTENSIFIED. THE CAPITAL IMPROVEMENT PROGRAM SHALL INCLUDE FUTURE ROAD CONSTRUCTION NEEDS TO SERVE DEVELOPING AREAS.
5. THE CITY SHALL CONSIDER PRESENT AND FUTURE ENERGY CONSERVATION NEEDS IN DEVELOPING ALL ASPECTS OF TRANSPORTATION INCLUDING STREETS, BIKE WAYS AND SIDEWALKS.
6. THE CITY SHALL CONSIDER TRANSPORTATION FOR THE DISADVANTAGE, e.g. SENIOR CITIZENS AND HANDICAPPED, IN ITS TRANSPORTATION PLANNING AND DURING REGULARLY SCHEDULED PLAN UPDATES.
7. THE CITY'S CAPITAL IMPROVEMENT PROGRAM, ADOPTED SUBSEQUENT TO THE COMPREHENSIVE PLAN, SHALL USE THE TRANSPORTATION PRIORITIES ESTABLISHED BY THE PLAN AS THE BASIS FOR THE DESIGN AND FINANCE ELEMENT.
8. MAJOR TRANSPORTATION PRIORITIES OF NYSSA ARE:
( a ) PROVIDE TRUCK ROUTES THROUGH THE SOUTH END OF TOWN, ALONG COMMERCIAL AVENUE, AND LOCUST - FIRST STREET ROUTES AS WELL
( b ) IMPROVE THE INTERSECTION AT MAIN STREET AND FIRST STREET.
9. THE CITY WILL COOPERATE WITH THE OREGON DEPARTMENT OF TRANSPORTATION IN IMPLEMENTING ITS IMPROVEMENT PLAN.
10. THE CITY WILL COORDINATE WITH THE OREGON DEPARTMENT OF TRANSPORTATION IN THE DEVELOPMENT OF U.S. HIGHWAY 26 THROUGH NYSSA AS AN "ACCESS OREGON" HIGHWAY.

## FINDINGS:

1. THE OREGON TRANSPORTATION PLANNING RULE (TPR ) ORA 660-12-060 REQUIRES THAT A PLAN AMENDMENT IDENTIFY THE EFFECT AND THE IMPROVEMENTS, IF ANY, NECESSARY TO MITIGATE THE TRAFFIC IMPACTS.
2. A TRAFFIC IMPACT STUDY (TIS ) HAS BEEN COMPLETED BY THOMPSON ENGINEERS AND IS HEREBY INCORPORATED INTO THE FINDING, AS EXHIBIT A.
3. WHEN DEVELOPMENT OCCURS, THE DEVELOPER WILL BE REQUIRED TO ADDRESS AND MITIGATE THE EFFECTS IDENTIFIED IN THE TRAFFIC IMPACT STUDY. THEREBY INSURING THAT THE SAFETY AND INTEGRITY OF THE HIGHWAY IS PRESERVED.

## CONCLUSIONS:

THE PROPOSED REZONE MEETS THE GOAL AND POLICIES ESTABLISHED IN CHAPTER 12 - TRANSPORTATION OF NYSSA'S COMPREHENSIVE PLAN.

## SUBMITTED BY:

BILL EWING
CITY MANAGER.


Thompson Engineers, Inc. has been retained to prepare a traffic impact study for the proposed Comprehensive Plan Amendment in Nyssa,

## EXECUTIVE

 SUMMARY Oregon. The area under question will be located north of SH 20/26, off of a northern extension of $E 4^{\text {th }} \mathrm{St}$. The proposed amendment will change approximately 22 acres from high density residential to light industrial land use.The site is expected to access the transportation system primarily via 2 accesses on E $4^{\text {th }}$ St and Long Dr, and is located immediately north of E. Ehrgood Ave and east of Long Dr. The area of influence is anticipated to be Nyssa, OR.

Below are the findings of this report:

- The site will generate approximately 855 trips per day. Of the new trips, 185 will occur during the PM peak hour.
- The site will access the transportation system via a northern extension of $\mathrm{E} 4^{\text {th }} \mathrm{St}$ from Ehrgood Ave, and a western site access extension to Long Dr. The primary roads impacted will be E $4^{\text {th }}$ St, SH $20 / 26$, and Long Dr.
- The intersection of $\mathrm{SH} 20 / 26$ and $\mathrm{E} 4^{\text {th }}$ St currently operates at an acceptable level of service, and will continue to operate at an acceptable LOS under background and horizon year traffic conditions with the addition of site traffic. No improvements are required to provide additional capacity.
- A westbound right turn lane is warranted on SH 20/26 at the intersection with E $4^{\text {th }}$ St under total background traffic conditions in the year 2008.
- An eastbound left turn lane is also warranted under total background traffic conditions on SH 20/26 at the intersection of E $4^{\text {th }}$ St.
- E $4^{\text {th }} \mathrm{St}$ is in poor conditions. In order to accommodate increased traffic numbers, heavy truck movements, and pedestrian traffic, the street will need to be constructed to two, 12 foot lanes with curb, gutter, and sidewalk. Further studies may be necessary to identify the existing structural capacity of the roadway.
- An existing building on US $20 / 26$ east of $4^{\text {th }}$ Street creates a site triangle problem. The existing pavement should be striped for a right turn acceleration lane to alleviate this problem. The house may pose a problem for left turning trucks.
- The property re-zone plamned by the city of Nyssa from residential to industrial uses will likely decrease the amount of traffic utilizing the roadway system, based on the existing proposed use of the site. Both land uses are anticipated to use the same primary roadways, and would likely warrant similar infrastructural improvements.


## INTRODUCTION

Thompson Engineers, Inc. has been retained to prepare a traffic impact study for the proposed the proposed Comprehensive Plan Amendment in Nyssa, Oregon. The area consists of approximately 22 acres and is located north of Ehrgood Ave and west of Long Dr, approximately as shown in Figure 1. The current land use is high density residential. The proposed land use will be an industrial manufacturing operation. The purpose of this study is to evaluate the anticipated traffic impacts resulting from the project and make recommendations for mitigation of the impacts. In particular, the scope of the study includes the following:

Trip Generation of the proposed development
Trip distribution and traffic assignment of the site generated traffic The capacity of the transportation system to support the development. Intersection treatment of the site access points.
The alteration in traffic patterns caused by a zone change

## Figure 1 Project Location



There is not a plan for development of the site for residential land use. A plan for the industrial development has been submitted by a potential developer. This developer proposes developing the site for a prepared food manufacturing facility. A preliminary site plan is shown in Figure 2. The site retains two accesses, one at the northern extension of $4^{\text {th }}$ St from Erhgood Ave, and the second to the west of the site onto Long Dr.

The site is expected to access the transportation system primarily via E $4^{\text {th }}$ St and Long Dr.

## Study Area

## STUDY AREA CONDITIONS

The area of influence is anticipated to be Nyssa, OR. The primary impact will be along E $4^{\text {th }}$ St, SH 20/26, and Long Dr and will include the intersection of E $4^{\text {th }} \mathrm{St}$ and SH 20/26.

## Land Use

The site is currently within the City of Nyssa. It is now zoned for high density residential uses and is being considered for a re-zone to light industrial uses. The surrounding area along Ehrgood Ave and E $4^{\text {th }}$ St is characterized by residential homes, undeveloped land, and the city sewer treatment plant to the east.

## Build Out Year

## STUDY PERIOD

The Build Out Year for this project is assumed to be 2008, based on assessments made by the City. The actual build out of the site will depend on market conditions and actual plan implementation.

## Horizon Year

2023 was selected as the horizon year, in accordance with the suggestions of the Oregon Department of Transportation.

## Study Hours

The PM peak hour will be crucial to the study and will be the focus of analysis. The AM peak period was not critical to this project as both existing and projected traffic volumes are significantly lower than the PM peak.


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Traffic Impact Study
Comprehensive Plan Amendment, Nyssa, Oregon

## Traffic Volumes

## EXISTING

 CONDITIONSPM Traffic counts were obtained at the intersection of E $4^{\text {th }} \mathrm{St}$ and SH 20/26 during the week of November 1, 2006. Existing PM Peak Hour traffic volumes are shown in Figure 3.

Daily traffic volumes for SH 20/26 in the year 2005 were obtained from the ODOT website. Daily traffic volumes for the other roadways were not available. Current daily traffic volumes for SH 20/26 are 3,900 vpd from a counter 0.1 mile west of E $4^{\text {th }}$ St.

## Figure 3, Existing PM Peak Hour Conditions



## Road System

SH 20/26 functions as a principle arterial roadway. US 20/26 in not an interstate highway and is not located near an interstate interchange. At the intersection with E $4^{\text {th }} \mathbf{S t}$, it has one through lane in each direction, with substantial paved shoulder, and a paved acceleration lane to the west of $4^{\text {th }}$ St. Lanes on the roadway are approximately 12 feet wide. It is a two lane rural highway, with no turn lanes near the intersection with E $4^{\text {th }} \mathrm{St}$.

E $4^{\text {th }}$ St functions as a collector road that connects SH 20/26 to Ehrgood Ave. It has one lane in each direction, with no shoulders, and no existing curb, gutter, or sidewalk. Lanes are approximately 10 feet wide. The intersection with SH $20 / 26$ is stop controlled at the southbound approach, and the intersection with Ehrgood Ave is stop controlled at the northbound approach. There are no turn lanes.

Long Dr functions as a local road that parallels the Nyssa train tracks. It has one through lane in each direction and is posted at 35 mph .

Ehrgood Ave is an east-west running local Rd. It has one through lane in each direction with intermittent curb and gutter and 10 foot lanes east of the $4^{\text {th }}$ St intersection. Curb, gutter, and sidewalk and 15 foot lanes exist 130 feet west of the $4^{\text {th }}$ St intersection.

## System Improvements

There are no improvement projects noted in the State Transportation Improvement Program published by the Oregon Department of Transportation in the vicinity of this project that would provide additional capacity or alter traffic patterns.

Conversations with the city of Nyssa revealed no other improvements that are planned to occur in the near future.

## PROJECTED TRAFFIC

## Background Traffic

Future traffic is obtained by expanding the existing traffic volumes by a growth factor. For the build out, a growth factor of $3 \%$ per year is used. The high growth factor is used to compensate for organic growth that can occur on regional highways. Build out year PM peak hour traffic for the year 2008 is shown in Figure 4.

Figure 4-Background Traffic, 2008 PM Peak Hour


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## Off-site Traffic

Discussions with the City of Nyssa suggested no new developments in the region that will produce significant traffic to the background statistics. Thus, off-site traffic analysis is not required for this study

## Background Horizon Year Traffic

Horizon year traffic projections should be viewed with caution. Due to the effects of compounding growth rate over time, even low growth rates can have significant overall impacts in the long term. Review of horizon year analysis is limited to roadway capacities, future right-of-way preservation, and long-range planning issues. Horizon year PM peak hour traffic is shown in Figure 5.

Figure 5- Horizon Year Traffic, 2023 PM Peak Hour


## Trip Generation

Site trip generation is estimated using the procedures recommended in the latest edition of the Trip Generation Manual ( $7^{\text {th }}$ edition), published by the Institute of Transportation Engineers, in the absence of site-specific data. The site trip generation is obtained by applying the trips generation rates obtained from the Manual to each category of land use within the development. Trip generation for the existing land use is shown in Table 1A (Daily) and Table 1B (PM peak hour). Trip generation for the proposed land use is shown in Table 2A (Daily) and Table 2B (Peak Hour). Trip generation for manufacturing is based on acreage. Number of employees and square footage was also reviewed. Acreage provided the midpoint.
Table 1A - Summary of Trip Generation
Average Weekday Driveway Volumes

|  | Land Use | No. | Units | 24 hr 2-Way |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Rate | Total | Total |
| ITE Code 210 | Single Family Dwelling | 176 | units | 9.57 | 1684 | 1684 |
| Total |  |  |  |  | 1684 | 1684 |

Table 1B-Summary of Trip Generation
Average Weekday PM Peak Hour Driveway Volumes

|  | Land Use |  | Enter |  | Exit |  | Total |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| ITE Code 210 | Single Family <br> Dwelling | 176 | Units |  | 0.64 | 113 | 0.37 | 65 | 1.01 |
| Total |  |  |  | 178 |  |  |  |  |  |

Table 2A - Summary of Trip Generation
Average Weekday Driveway Volumes

|  | Land Use | 24 hr 2-Way |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  | No. | Units | Rate | Total | Total |
| ITE Code 140 | Manufacturing | 22 | acres | 38.88 | 855 | 855 |
| Total |  |  |  |  | 855 | 855 |

Table 2B - Summary of Trip Generation
Average Weekday PM Peak Hour Driveway Volumes

|  | Land Use | Exit |  | Total |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  | No. |  |  | Rate | Total | Rate | Total | Rate | Total |
| ITE Code 140 | Manufacturing | 22 | acres | 4.436 | 98 | 3.934 | 87 | 8.37 | 185 |
| Total |  |  |  |  | 98 |  | 87 |  | 185 |

## Trip Distribution

In order to determine impacts, the trips generated by the site must be distributed to destinations throughout Nyssa and assigned to the transportation system. Based on current travel patterns, the modal split is negligible, so all trips are assigned to vehicles, and the vehicles are assigned to the roadway system. The distribution for this development is based on existing travel patterns. This distribution for existing land use is shown in Figure 6A. Distribution for the proposed land use is shown in Figure 6B.

Figure 6A Site Traffic Distribution for Existing Land Use


Figure 6B Site Traffic Distribution for Proposed Land Use


## Traffic Assignment

Site traffic is distributed at each intersection in accordance with this distribution and assignment. Figure 7A shows the distribution of site generated traffic for PM peak hour conditions for existing land uses. Figure 7B shows the assignment of site generated traffic for the PM peak hour conditions for the proposed land use.

## Total Traffic

The site traffic is then added to the background traffic as determined above. Figure 8 shows the total traffic at each intersection for PM peak hour conditions for the build out year of 2008.

## Total Horizon Year Traffic

The site traffic is also added to the background horizon traffic as determined above. Figure 9 shows the total horizon year traffic at each intersection for PM peak hour conditions in the year 2023.

$\begin{array}{r}\text { Traffic Impact Study } \\ \text { Comprehensive Plan Amendment, Nyssa, Oregon } \\ \hline\end{array}$
Figure 7A, Site Traffic Assignment, Existing Land Use


Figure 7B, Site Traffic Assignment, Proposed Land Use


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Figure 8, Total Traffic, 2008, PM Peak Hour existing land use


Figure 8, Total Traffic, 2008, PM Peak Hour proposed land use


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Figure 9, Total Horizon Traffic, 2023, PM Peak Hour, existing land use


Figure 9, Total Horizon Traffic, 2023. PM Peak Hour, proposed land use


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## Capacity Analysis and Level of Service

Capacity analysis was performed using the Highway Capacity Software (HCS 4.1e), based on the 2000 edition of the Highway Capacity Manual. Level of service for both stop controlled intersections and signalized intersections are based on the average delay of vehicles traveling through the intersection. For stop-controlled intersections, the average delay incurred by the minor movements is used to determine the level of service. Copies of the calculations are included in the appendix of this report.

Table 3 - Peak Hour Intersection Analysis Summary

| Table 3-LOS Summary PM Peak Hour Conditions SW 4th St / SH 20-26 | 2006 |  | 2008 |  |  |  | 2023 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Background |  | Total |  | Background |  | Total |  |
|  | Delay | LOS | Delay | LOS | Delay | LOS | Delay | LOS | Delay | LOS |
| Residential Land Use | 9.8 | A | 9.8 | A | 10.4 | B | 10.1 | B | 11 | B |
| Industrial Land Use | 9.8 | A | 9.8 | A | 11 | B | 10.1 | B | 11.8 | B |

## LOS Analysis

The intersection at SH 20/26 and E 4 ${ }^{\text {th }}$ St currently functions at an acceptable level of service, and is projected to remain at a sufficient LOS in the Build Out year of 2008 with the addition of site traffic. This intersection is also expected to function at an acceptable LOS in the Horizon Year of 2023 with the addition of site traffic. The level-of-service decreases in 2008 with the addition of traffic from the proposed land use.

## Roadways

Planning thresholds are oftentimes recommended on suburban arterial roads to identify future traffic capacities. Anticipated average daily traffic volumes for SH 20/26 are shown in Table 4. Calculations are made by expanding existing daily traffic volumes by the background and horizon year growth factors. Site Traffic is added to determine total capacity.

## Table 4-AADT Volumes

Table 4 Anticipated Average Daily Traffic Volumes US 20/26

| Landuse | Site traffic | Builid Out | Horizon | Total |
| :---: | :---: | :---: | :---: | :---: |
| Residential | 617 | 4262 | 5570 | 6187 |
| Manufacturing | 513 | 4262 | 5570 | 6083 |

HCS two lane highway analysis indicates the highway will operate at LOS C with a v/c of 0.25 for the horizon year for both land uses.

## DISCUSSIONS

## Roadway Improvements

Required Due to Existing Traffic Conditions

The intersection at SH 20/26 and E $4^{\text {th }}$ St currently operates at an acceptable Level of Service under existing PM peak hour conditions. No improvements are required under existing conditions.

## Required Due to Background Traffic Conditions

The intersection at SH 20/26 and E $4^{\text {th }}$ St will continue to operate at a satisfactory LOS under background traffic conditions in the year 2008. It will also operate at a satisfactory LOS under background horizon year traffic conditions in the year 2023. No improvements are required under background traffic conditions

## Required Due to Total Traffic Conditions

With the addition of site traffic, the intersection at $\mathrm{SH} 20 / 26$ and E $4^{\text {th }}$ St will also continue to operate at an acceptable LOS under background and horizon year traffic conditions.

Based on Oregon Department of Transportation standards for rural highways, a westbound right turn lane is warranted on SH 20/26 at the intersection with E $4^{\text {th }} \mathrm{St}$ under total background traffic conditions in the year 2008 for both land uses.

An eastbound left turn lane is also warranted under total background traffic conditions on SH $20 / 26$ at the intersection of $E 4^{\text {th }}$ St.

E $4^{\text {th }}$ St is in poor conditions. In order to accommodate increased traffic numbers, heavy truck movements, and pedestrian traffic, it is recommended that the street will need to be constructed to 12 foot lanes with curb, gutter, and sidewalk. These improvements would be required for either development. Analysis of the existing structural section is beyond the scope of this report. However, visual inspection indicates the roadway would require reconstruction for truck traffic.

Curb, gutter, and sidewalk should be provided along the project frontage on Erhgood Ave and provide connectivity to adjacent sidewalks

## Preservation of Right-of-Way

Existing ROW will need to be utilized on E $4^{\text {th }}$ St in order to expand and improve the current roadway. Future ROW preservation for $\mathrm{E} 4^{\text {th }}$ St may be difficult due to space constraints.

Based on anticipated daily horizon year traffic projections together with the adiditon of site traffic, SH 20/26 is not anticipated to require capacity improvements in the near future. This project does not abut SH 20/26.

Low overall traffic volumes were witnessed on Ehrgood Ave. This roadway, east of $4^{\text {th }} \mathrm{St}$ may need to be constructed to meet the standards of the same roadway 130 feet west of $E$ $4^{\text {th }}$ St. This will require existing ROW from the project.

Low overall traffic was also witnessed on Long Dr. ROW preservation is not crucial at this time.

## Site Triangles

Increased traffic at the intersection of SH 20/26 and E $4^{\text {th }}$ St may cause concerns regarding adequate site distance to and from the westbound approach. A building exists approximately 180 from the intersection which infringes on the site triangle for right turning vehicles. With the current speed limit at 35 mph , the proposed site gap would be 3.5 seconds. This gap is suitable for automobiles turning left onto the roadway, and is marginally acceptable for trucks, depending on the type of truck and load being carried.

Re-striping the roadway and moving the intersection south to the furthest point possible without encroaching on the westbound through lane, may provide increased visibility for traffic. It would also require a southbound right turn lane on $\mathrm{E} 4^{\text {th }} \mathrm{St}$ to provide westbound turning space movement into the existing acceleration lane on SH 20/26.

## Cost of Improvements

Topography was not available to determine existing conditions, and thus estimate required improvements. Curb gutter and sidewalk on $4^{\text {th }}$ St. would be required under both scenarios, as will a right turn lane on US 20/26. Repaving $4^{\text {th }}$ St. will be required to accommodate truck traffic. The cost of the $4^{\text {th }}$ St. improvements is estimated to be $\$ 106,150$. $\$ 41,850$ of which is estimated to be for pavement improvements. The cost of the right turn lane is estimated at $\$ 50,600$. Breakdowns of cost are included in the appendix of this report. Costs do not include engineering, right-of-way, or other required studies.

## Snake River Pathway

In order to help establish a comprehensive transportation system and provide pedestrian traffic options in a multi-use development area, the City of Nyssa hopes to establish a pathway system along the Snake River to help create an aesthetic community transport option. This amenity could offer increased pedestrian connectivity to existing residential neighborhoods, and help to provide an association between differing land uses.

This study identifies transportation impacts associated with the change in comprehensive plan land use of 22 acres in Nyssa, OR. The site is located north of Erhgood Ave on a northern extension of E $4^{\text {th }}$ St, and east of Long Dr. the existing land use is high density residential. The proposed land use will be a manufacturing plant.

Below are the findings of this report:
The site will generate approximately 855 trips per day. Of the new trips, 185 will occur during the PM peak hour.

- The site will access the transportation system via a northern extension of E 4 ${ }^{\text {th }}$ St from Ehrgood Ave, and a western site access extension to Long Dr. The primary roads impacted will be E $4^{\text {th }} \mathrm{St}, \mathrm{SH} 20 / 26$, and Long Dr.
- The intersection of SH 20/26 and E $4^{\text {th }}$ St currently operates at an acceptable level of service, and will continue to operate at an acceptable LOS under background and horizon year traffic conditions with the addition of site traffic. No improvements are required to provide additional capacity.

A westbound right turn lane is warranted on SH 20/26 at the intersection with E $4^{\text {th }}$ St under total background traffic conditions in the year 2008.

- An eastbound left turn lane is also warranted under total background traffic conditions on SH 20/26 at the intersection of E $4^{\text {th }} \mathrm{St}$.

E4 ${ }^{\text {th }} \mathrm{St}$ is in poor conditions. In order to accommodate increased traffic numbers, heavy truck movements, and pedestrian traffic, the street will need to be constructed to two, 12 foot lanes with curb, gutter, and sidewalk. Further studies may be necessary to identify the existing structural capacity of the roadway.

An existing building on US $20 / 26$ east of $4^{\text {th }}$ Street creates a site triangle problem. The existing pavement should be striped for a right turn acceleration lane to alleviate this problem. The house may pose a problem for left turning trucks.

The property re-zone planned by the city of Nyssa from residential to industrial uses will likely decrease the amount of traffic utilizing the roadway system, based on the existing proposed use of the site. Both land uses are anticipated to use the same primary roadways, and would likely warrant similar infrastructural improvements.

Milepoint All Vehicles

Location Description
CENTRAL OREGON HIGHWAY NO. 7 (Continued)

| 265.40 | 3700 | North city limits of Nyssa |
| :--- | :--- | :--- |
| 265.67 | 3400 | 0.01 mile north of Park Avenue |
| 265.69 | 4000 | 0.01 mile south of Park Avenue |
| 265.95 | 4200 | 0.02 mile north of Succor Creek H |
| 265.98 | 4900 | 0.01 mile east of Succor Creek Hi |
| 266.30 | 4600 | 0.01 mile west of 1st Street |
| 266.32 | 4900 | 0.01 mie east of 1st Street |
| 266.53 | 4100 | 0.01 mile east of 2nd Street East |
| 266.64 | 3900 | 0.01 mile west of 4th Street East |
| 266.82 | 4000 | Oregon-ldaho State Line |

OREGON-WASHINGTON HIGHWAY NO. 8
Milepoint indicates distance from Pendieton Highway (US 30), in Pendleton

| -1.37 | 7000 | 0.40 mile north of Old Oregon Trail (1-84) |
| :---: | :---: | :---: |
| -1.09 | 4000 | 0.10 mile north of Isaac Avenue |
| -0.76 | 2900 | 0.01 mile east of 9 th streat |
| -0.73 | 5200 | 0.01 mile south of Emigrant Avenue. Pendieton-John Day Highway (OR 37) |
| -0.33 | 13500 | 0.02 mile east of 16th Street |
| 0.25 | 8400 | 0.25 mile northeast of Pendieton Highway (US 30) |
| 0.34 | 5400 | 0.01 mile notheast of Riverside Orive |
| 0.48 | 5300 | 0.02 mile northeast of Lindell Lane |
| 0.77 | 4100 | 0.06 mile northeast of Riverside School Road |
| 6.09 | 5500 | 010 mile southwest of Havana-Hellix Highway |
| 6.20 | 5100 | 0.01 mile northeast of Havana-Helix Highway |
| 11.56 | 5400 | South city limits of Adams |
| 12.14 | 5200 | East city limits of Adams |
| 18.06 | 5300 | 0.01 mile west of Pambrun Road |
| 17.27 | 4400 | 0.05 mile south of Athena-Holdman Highway |
| 17.37 | 5100 | 0.05 mile north of Athena-Holdman Highway |
| 20.23 | 4900 | 0.10 mile southwest of Weston-Elgin Highway (OR 204) |
| 20.53 | 6700 | 0.20 mile northeast of Weston-Eigin Highway (OR 204) |
| 21.76 | 6600 | 0.01 mile notheast of Steen Road (old highway alignment) |
| 23.46 | 6500 | 0.01 mile north of Bue Mt. Station Road |
| 28.59 | 6700 | South city limits of Milton-Freewater |
| 26.92 | 9800 | 0.04 mite north of SS.E. 14th Avenue |
|  |  | Equation: MP 26.93BK $=$ MP 29.92AH |
| 30.61 | 13300 | D.01 mile south of Freewater Highway |
| 30.65 | 11500 | 0.03 mile north of Freewater Highway |
| 31.19 | 13900 | 0.01 mile south of N.E. 5th Avenue |
| 31.21 | 14400 | 0.01 mile north of N.E. 5th Avenue |
| 31.64 | 13800 | North city limits of Mition-Freewater |
| 32.63 | 14800 | 0.01 mile south of Sunnyside-Umapine Highway |
| 32.65 | 14500 | 0.01 mile north of Sunnyside. Umapine Highway |
| 34.46 | 14800 | *Miton Automatic Traffic Recorder, Sta. 30-021, 0.86 mile south of Oregon-Waskington State Line |
| 35.31 | 14900 | 0.01 mile south of State Line Road, Oregon-Washington State Line |
|  |  | OREGON COAST HIGHWAY NO. 9 |
|  |  | Milepoint indicates distance from Washington-Oregon Stato Line |
| 3.79 | 7000 | * Astoria Bridge Automatic Traffic Recorder, Sta. 04-004, 0.01 mile north of (Lower) Columbia River Highway No. 2W (US 30) |

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| Left Turn Analysis | $1116 / 2006$ |
| :--- | :--- |
| Nyssa Comp Plan Ammendment | $06-63$ |



Intersection
Industrial Uses
1 4th SUSH 20-26
Residential Uses
2 4th SWISH 20-26

## Condition

Total
Total

LTTurn Opposing
Dir. Volume Advancing
$58 \quad 386$
380

Required
Required

Construction Cost Estimates Nyssa Comprehensive Plan Ammendment

| 4th St. Improvements |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Curo | 1300 LF | 5 | 12.00 | \$ | 15,600.00 |  | 28,800.00 |  |  |
| Sidewalk | 880 SY | \$ | 15.00 | \$ | 13,200.00 | \$ |  |  |  |
|  |  |  |  |  |  |  |  |  |  |
| Pavement |  |  |  |  |  |  |  |  |  |
| AC Paving | 370 Ton |  | 45 | \$ | 16,650.00 |  |  |  |  |
| Aggregate Base | 360 CY |  | 25 | \$ | 9,000.00 |  |  |  |  |
| Sybbase | 720 CY |  | 15 | \$ | 10,800.00 |  |  |  |  |
| Excavation | 1080 CY |  | 5 | \$ | 5,400.00 |  |  |  |  |
|  |  |  |  |  |  | \$ | 41,850.00 |  |  |
| Storm Drainage |  |  |  |  |  |  |  |  |  |
| Iniets | 4 EA |  | 1500 | \$ | 6,000.00 |  |  |  |  |
| Pipe | 500 LF |  | 50 | \$ | 25,000.00 |  |  |  |  |
| Detention | 1 EA |  | 2000 | \$ | 2,000.00 |  |  |  |  |
| Quality | 1 EA |  | 2500 | \$ | 2.500.00 |  |  |  |  |
|  |  |  |  |  |  | \$ | 35.500.00 | \$ | 106.150.00 |
| Right Turn Lane |  |  |  |  |  |  |  |  |  |
| Curb | 600 LF | \$ | 12.00 | \$ | 7,200,00 |  |  |  |  |
| Sidewalk | 400 SY | \$ | 15.00 | \$ | 6,000.00 |  |  |  |  |
|  |  |  |  |  |  | \$ | 13,200.00 |  |  |
| Pavement |  |  |  |  |  |  |  |  |  |
| AC Paving | 190 Ton |  | 45 | \$ | 8.550 .00 |  |  |  |  |
| Aggregate Base | 190 CY |  | 25 | \$ | 4,750.00 |  |  |  |  |
| Sybbase | 360 CY |  | 15 | \$ | 5.400 .00 |  |  |  |  |
| Excavation | 550 CY |  | 5 | \$ | 2,750.00 |  |  |  |  |
|  |  |  |  |  |  | \$ | 21,450.00 |  |  |
| Storm Drainage 1500 1,50000 |  |  |  |  |  |  |  |  |  |
| inlets | 1 EA |  | 1500 | \$ | 1,500.00 |  |  |  |  |
| Pipe | 200 LF |  | 50 | \$ | 10,000.00 |  |  |  |  |
| Detention | 1 EA |  | 2000 | \$ | 2,000.00 |  |  |  |  |
| Quality | 1 EA |  | 2500 | \$ | 2,500.00 |  |  |  |  |
|  |  |  |  |  |  | \$ | 16,000.00 | \$ | 50.650 .00 |


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