NOTICE OF ADOPTED AMENDMENT

March 19, 2007

TO:  Subscribers to Notice of Adopted Plan
     or Land Use Regulation Amendments

FROM:  Mara Ulloa, Plan Amendment Program Specialist

SUBJECT:  City of Beaverton Plan Amendment
          DLCD File Number 008-07

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. Copies of the adopted plan amendment are available for review at DLCD offices in Salem, the applicable field office, and at the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT OR DEADLINE TO APPEAL:  March 30, 2007

This amendment was not submitted to DLCD for review prior to adoption. Pursuant to OAR 660-18-060, the Director or any person is eligible to appeal this action to LUBA under ORS 197.830 to 197.845.

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10).

Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

*NOTE:  THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAN IT WAS MAILED TO DLCD. AS A RESULT YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE DATE SPECIFIED ABOVE.

Cc:  Meg Fernekees, DLCD Regional Representative
     Laura Kelly, City of Beaverton
Notice of Adoption

Jurisdiction: City of Beaverton
Date of Adoption: 3/6/2007
Date Mailed: 3/9/2007
Date original Notice of Proposed Amendment was mailed to DLCD: N/A

Comprehensive Plan Map Amendment
Zoning Map Amendment

Assigning City land use and zoning to properties annexed from the county.

Plan Map Changed from: County R-15 (15 units/acre) to: City of Beaverton NR-MD
Zone Map Changed from: County R-15 (15 units/acre) to: City of Beaverton R-2

Location: S of NW Waterhouse Ave, N of NW Blueridge Dr, E of NW Turnberry Ter
Acres Involved: 1.97

Specify Density: Previous: 15 units/acre
New: 21 units/acre

Applicable Statewide Planning Goals
Was and Exception Adopted? □ YES  ☑ NO

DLCD File No.: ____________________________

Did the Department of Land Conservation and Development receive a Notice of Proposed Amendment......

Forty-five (45) days prior to first evidentiary hearing? □ Yes  ☑ No
If no, do the statewide planning goals apply? □ Yes  ☑ No
If no, did Emergency Circumstances require immediate adoption? □ Yes  ☑ No

Affected State or Federal Agencies, Local Governments or Special Districts:
Washington County, Clean Water Services

Local Contact: Laura Kelly
Address: PO Box 4755
City: Beaverton
Zip Code + 4: 97076-4755
Phone: (503) 526-2548
Email Address: lkelly@ci.beaverton.or.us
NOTICE OF DECISION

March 9, 2007

Date of Final Decision: March 6, 2007

Ordinance 4427 attached, was first read on the February 26, 2007 City Council agenda then passed by the City Council after second reading on the March 5, 2007 Council agenda. The Mayor approved and signed Ordinance 4427 on March 6, 2007.

An Ordinance Amending Ordinance No. 4187, Figure III-1, the Comprehensive Plan Land Use Map and Ordinance No. 2050, the Zoning Map for Property Located south of NW Waterhouse Avenue, north of NW Blueridge Drive and east of NW Turnberry Terrace, on the west side of NW 158th Avenue; CPA 2007-0004/ZMA 2007-0003

Appeal. Any appeal of this decision should be made to the State of Oregon Land Use Board of Appeals (LUBA) as provided in ORS 197.830 through ORS 197.845. A notice of intent to appeal shall be filed not later than 21 calendar days after notice of the decision is mailed or otherwise submitted to parties entitled to notice under ORS 197.615. Mailing of the notice on Friday, March 9, 2007 results in an appeal deadline of Friday, March 30, 2007.

How to Obtain Further Information: This decision is available for review, and a copy may be obtained at a cost, at the following address:

City of Beaverton,
Planning Services Division
Beaverton City Hall
4755 S.W. Griffith Drive
Beaverton, OR 97076
Phone: (503) 526-2548

Sincerely,

Laura Kelly
Associate Planner

cc: CCI Chair
Beaverton Neighborhood Office
ORDINANCE NO. 4427


WHEREAS, The three properties were annexed under Ordinances 4339 & 4347 in March 2005 and are being redesignated in this ordinance from the County’s land use designation to the closest corresponding City designations by the Urban Planning Area Agreement (UPAA); and

WHEREAS, Since the UPAA is specific on the appropriate designations for these parcels, this is not a discretionary land use decision and no public hearing is required; and

WHEREAS, The Council incorporates by reference the Community Development Department staff report on CPA 2007-0004/ZMA 2007-0003 by Associate Planner Laura Kelly, dated February 16, 2007, and attached hereto as Exhibit “B”; now, therefore,

THE CITY OF BEAVERTON ORDAINS AS FOLLOWS:

Section 1. Ordinance No. 4187, the Comprehensive Plan Land Use Map, is amended to designate the subject properties located south of NW Waterhouse Avenue, north of NW Blueridge Drive and east of NW Turnberry Terrace, on the west side of NW 158th Avenue, Neighborhood Residential-Medium Density (NR-MD) on the Comprehensive Plan Land Use Map, as shown on Exhibit “A”, in accordance with the Washington County - Beaverton Urban Planning Area Agreement (UPAA).

Section 2. Ordinance No. 2050, the Zoning Map, is amended to zone the same property specified in Section 1 Urban Medium Density Residential (R-2), as shown on Exhibit “A”, in accordance with the UPAA.

First reading this 26th day of February, 2007.
Passed by the Council this 5th day of March, 2007.
Approved by the Mayor this 25th day of March, 2007.

ATTEST
SUE NELSON, City Recorder

APPROVED:
ROB DRAKE, Mayor
PROPOSED CHANGE FROM WASHINGTON COUNTY R-15 (15 UNITS PER ACRE) TO CITY NEIGHBORHOOD RESIDENTIAL - MEDIUM DENSITY PLAN MAP DESIGNATION AND CITY R-2 ZONE.
TO: City Council
AGENDA DATE: February 26, 2007
REPORT DATE: February 16, 2007
FROM: Laura Kelly, Associate Planner
APPLICATION: CPA2007-0004
(NW Waterhouse/158th Land Use Map Amendment)
ZMA2007-0003
(NW Waterhouse/158th Zoning Map Amendment)
LOCATION: South of NW Waterhouse Avenue, north of NW Blueridge Drive and east of NW Turnberry Terrace, on the west side of NW 158th Avenue. The parcels are identified as 1N1 32 BC 00100, 1N1 32 BC 00400, and 1N1 32 CB 00100.
NEIGHBORHOOD ASSOCIATION: 5 Oaks Neighborhood Association
REQUEST: Apply the City's Neighborhood Residential-Medium Density (NR-MD) land use designation and the City's Urban Medium Density Residential (R-2) zoning designation to three (3) parcels.
APPLICANT: City of Beaverton Community Development Director
APPROVAL CRITERIA: Comprehensive Plan Section 1.5.2 and the Development Code Section 40.97.15.3.C
RECOMMENDATION: Staff recommends the City Council adopt an ordinance applying the Neighborhood Residential-Medium Density (NR-MD) land use designation and the Urban Medium Density Residential (R-2) zoning designation to the three (3) parcels effective thirty days after the Mayor's signature.
BACKGROUND

CPA2007-0004 proposes amendment of the Land Use Map and ZMA2007-0003 proposes amendment of the Zoning Map. Both amendments are requested in order to apply City land use and zoning for three (3) parcels annexed in March, 2005. Each of the three (3) parcels has continued to carry the Washington County R-15 (15 Units per Acre) designation, as depicted on the County’s Sunset West Community Plan map, since the time of annexation.

EXISTING CONDITIONS

Uses. Staff performed a field survey of uses that occupy the subject parcels. The identified uses are noted in the following table. All observed uses are single family detached dwellings.

The following table includes addresses, existing uses, and lot sizes for each parcel:

<table>
<thead>
<tr>
<th>MAP/TAX LOT</th>
<th>ADDRESS</th>
<th>EXISTING LAND USES</th>
<th>ACREAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1N132BC00100</td>
<td>1175 NW 158th Ave</td>
<td>DETACHED DWELLING</td>
<td>0.58</td>
</tr>
<tr>
<td>1N132BC00400</td>
<td>1035 NW 158th Ave</td>
<td>DETACHED DWELLING</td>
<td>0.9</td>
</tr>
<tr>
<td>1N132CB00100</td>
<td>965 NW 158th Ave</td>
<td>DETACHED DWELLING</td>
<td>0.49</td>
</tr>
<tr>
<td>TOTAL ACRES</td>
<td></td>
<td></td>
<td>1.97</td>
</tr>
</tbody>
</table>

Character. The subject parcels have been developed with single family dwellings and typical residential accessory structures. Each property is underdeveloped and has potential for additional dwelling units.

Natural Resources. Washington County’s Sunset West Community Plan map does not depict any significant natural resources in the area of the subject parcels.

ANALYSIS

COMPATIBILITY OF DESIGNATIONS

City of Beaverton Neighborhood Residential- Medium Density land use designation. Section 3.13 of the Land Use Element of the Comprehensive Plan for the City of Beaverton details the City’s Residential land use designations. One goal is identified for the Medium Density Residential designation, as follows:

“3.13.4 Goal: Establish Medium Density Residential areas to allow for single family attached and detached, and multi-family developments.”
The policies of Section 3.13.4 include the geographical determination that Medium Density Residential zoning designations are to be applied, "generally in areas with good access to arterial streets, good transit service, commercial service, and public open space, or should be designed in a coordinated manner to provide such amenities in the immediate vicinity." and that zoning districts are to be applied as shown in subsection 3.14 Comprehensive Plan and Zoning District Matrix.

**Washington County R-15 District designation.** The subject parcels are designated R-15 on the County’s Sunset West Community Plan. Section 305-1 of the Washington County Community Development Code states that,

> "The intent and purpose of the R-15 District is to implement the policies of the Comprehensive Plan for areas designated for residential development at no more than fifteen (15) units per acre and no less than twelve (12) units per acre, except as otherwise specified by Section 300-2 or Section 300-5."

The UPAA excerpt, below, specifies that the County’s R-15 designation is equivalent to the City’s R-2 zoning designation.

<table>
<thead>
<tr>
<th>COUNTY</th>
<th>BEAVERTON</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan/Zoning</td>
<td>Plan/Zoning</td>
</tr>
<tr>
<td>R-15 NR-MD</td>
<td>R-2</td>
</tr>
</tbody>
</table>

**Summary.** The UPAA specifies a City R-2 designation for all three (3) parcels.

**APPLICABLE ZONING DISTRICTS**

The implementing zoning districts for the City’s Neighborhood Residential-Medium Density (NR-MD) Comprehensive Plan designation are: R-4, R3.5, and R-2. Properties within and around the subject parcels implement Neighborhood Residential-Medium Density (NR-MD) Comprehensive Plan designation as follows: the R-2 zone is predominant on the west side of NW 158th, south of Waterhouse to Blueridge Dr.

**COUNTY RESPONSIBILITY TO NOTIFY**

Special Policy II.A. of the UPAA states in part, "...the COUNTY will advise the CITY of adopted policies which apply to the annexed areas and the CITY shall determine whether CITY adoption is appropriate and act accordingly." The County has not advised the city of adopted policies which may apply to the annexed area.

CPA2007-0004 / ZMA2007-0003

Report Date: February 16, 2007
PROCESS

THRESHOLD

The subject properties are all designated on the County's Sunset West Community Plan map (Attachment 1) as R-15, which, in a non-discretionary process, requires implementation of the City's R-2 zoning designation under the Urban Planning Area Agreement (UPAA).

Comprehensive Plan Process. Due to annexation of the subject parcels and the non-discretionary nature of the proposal, review and approval of this proposed Comprehensive Plan Map Amendment qualifies as a Non-Discretionary Amendment per Comprehensive Plan Section 1.3.

Development Code Process. Due to annexation of the subject parcels and the non-discretionary nature of the proposal, review and approval of this proposed Zoning Map Amendment qualifies as a Non-Discretionary Annexation Related Zoning Map Amendment per Development Code Section 40.97.15.3.A, which that states, "An application for Non-Discretionary Annexation Related Zoning Map Amendment shall be required when the following thresholds apply:

1. "The change of zoning to a City zoning designation as a result of annexation of land into the City."
2. "The Urban Planning Area Agreement (UPAA) is specific as to the City zoning designation to be applied to the parcel being annexed and does not allow for discretion."

SUBMISSION REQUIREMENTS

According to Development Code Section 40.97.15.3.D. an application for a Non-Discretionary Annexation Related Zoning Map Amendment shall be made by the submittal of a valid annexation petition or an executed annexation agreement. Because the annexations of the subject properties occurred as a result of an "island" annexation process under ORS 222.750, neither an annexation petition nor an annexation agreement was submitted. Instead, the City Council authorized initiation of the annexation by approval of a resolution. This City-initiated annexation was approved under Ordinances 4339 & 4347.

PUBLIC NOTICE

Section 1.4.3.A of the Comprehensive Plan prescribes the notice to be provided for these types of applications.

Notice for Non-Discretionary Annexation Related Comprehensive Plan Map Amendments must be provided, as indicated below, not less than twenty (20) calendar days prior to when the item first appears on the City Council's agenda.

CPA2007-0004 / ZMA2007-0003
Report Date: February 16, 2007
1. Legal notice was published in the Beaverton Valley Times on February 1, 2007.

2. Notice was mailed to the 5 Oaks/Triple Creek Neighborhood Association Committee, Sunset West/ Rock Creek/ Bethany Citizen Participation Organization (CPO 7), Chair of the Committee for Citizen Involvement (CCI), and to the subject property owners on February 1, 2007.

3. Notice was posted on the City’s website on February 1, 2007.

The City Council has not directed staff to provide additional notice for this amendment beyond the notices described above. The notice requirements for this CPA/ZMA have been met.

CRITERIA FOR APPROVAL

COMPREHENSIVE PLAN AMENDMENT CRITERIA

Comprehensive Plan Section 1.5.2.A specifies that non-discretionary annexation related map amendments need not comply with Plan criteria because they are not land use decisions under Oregon Statutes and are those stipulated by Exhibit "B" of the Urban Planning Area Agreement. Findings to address Comprehensive Plan sections which address Statewide Planning Goals and Metro Urban Growth Regional Framework Plan criteria are therefore regarded as not applicable to this proposal.

ZONING MAP AMENDMENT CRITERIA

Development Code Section 40.97.15.3.C., which contains Non-Discretionary Annexation Related Zoning Map Amendment Approval Criteria, states:

"In order to approve a Non-Discretionary Annexation Related Zoning Map Amendment application, the decision making authority shall make findings of fact based on evidence provided by the applicant demonstrating that all the following criteria are satisfied:"

1. The proposal satisfies the threshold requirements for a Non Discretionary Annexation Related Zoning Map Amendment application.

Section 40.97.15.3.A.1 Threshold, states, “The change of zoning to a City zoning designation as a result of annexation of land into the City.” The zone change is requested in order to apply City land use and zoning for three (3) parcels annexed in March, 2005. Each of the three (3) parcels has continued to carry the Washington County R-15 (15 Units per Acre) designation, as depicted on the County’s Sunset West Community Plan map (Attachment 1), since the time of annexation.
Section 40.97.15.3.A.2 Threshold, states, "The Urban Planning Area Agreement (UPAA) is specific as to the City zoning designation to be applied to the parcel being annexed and does not allow for discretion." As noted in the Process section of this report, the UPAA specifies a City R-2 designation for the County R-15 designation. Therefore, no discretion is required in determining the appropriate zoning designation.

Finding: Staff finds that the request satisfies the threshold requirements for a Non Discretionary Annexation Related Zoning Map Amendment application.

2. All City application fees related to the application under consideration by the decision making authority have been submitted.

The City is assuming the role of the applicant in this proposed zoning map amendment. Fees have not been submitted for review of the application as the City does not require collection of fees from itself.

Finding: Staff finds that this criterion is not applicable.

3. The proposal contains all applicable application submittal requirements as specified in Section 50.25.1 of the Development Code.

Development Code Section 50.25.1 states, "Non-Discretionary Annexation Related Zoning Map Amendment and Discretionary Annexation Zoning Map Amendment applications processed by the City shall be determined to be complete upon submittal of a valid annexation petition or executed annexation agreement." Because the annexations of the subject properties occurred as a result of an "island" annexation process under ORS 222.750, neither an annexation petition nor an annexation agreement was submitted. Instead, the City Council authorized initiation of the annexation by approval of a resolution. This City-initiated annexation was approved under Ordinance 4339 & 4347.

Finding: Staff finds that the request satisfies the application submittal requirements for a Non Discretionary Annexation Related Zoning Map Amendment application.

4. The proposed zoning designation is consistent with the Washington County - Beaverton UPAA.

The UPAA is specific for the proposed amendment:

- Washington County Residential – 15+ units per acre, goes to R-2, Residential – 2,000 square feet per principal dwelling unit.

No discretion is being exercised in assigning the zoning designation.
The UPAA requires the City to review the appropriate Community Plan which in this case is the Sunset West Community Plan. The subject properties are not in an Area of Special Concern, and have no specific design elements applicable to them.

Finding: The R-2 designation is specified by, and is therefore consistent with, the Washington County - Beaverton UPAA.

5. Applications and documents related to the request, which will require further City approval, shall be submitted to the City in proper sequence.

No further applications and documents are required of this request.

Finding: Staff find that this criterion is not applicable.

CONCLUSION

Based on the facts and findings in this report, staff concludes that amending the Comprehensive Plan Land Use Map to depict the City's Neighborhood Residential-Medium Density (NR-MD) land use designation and amending the City's Zoning Map to depict the City's Urban Medium Density Residential (R-2) zoning district is appropriate for the subject parcels.