NOTICE OF ADOPTED AMENDMENT

July 28, 2008

TO: Subscribers to Notice of Adopted Plan
   or Land Use Regulation Amendments

FROM: Mara Ulloa, Plan Amendment Program Specialist

SUBJECT: City of Boardman Plan Amendment
         DLCD File Number 001-08

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: August 13, 2008

This amendment was submitted to DLCD for review 45 days prior to adoption. Pursuant to ORS 197.830 (2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

*NOTE: THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAN IT WAS MAILED TO DLCD. AS A RESULT YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Cc: Gloria Gardiner, DLCD Urban Planning Specialist
    Grant Young, DLCD Regional Representative
    Barry Beyeler, City of Boardman
FORM 2

DLCD NOTICE OF ADOPTION

DEPT OF 

This form must be mailed to DLCD within 5 working days after the final decision per ORS 197.610, OAR Chapter 660 - Division 18

(JUL 25 2008)

LAND CONSERVATION
AND DEVELOPMENT

Jurisdiction: CITY OF BOARDMAN  Local File No.: PAPA 01-2008 (If no number, use none)

Date of Adoption: JUN 23, 2008/JULY 5, 2008  Date Mailed: JULY 23, 2008 (Date mailed or sent to DLCD)

Date the Notice of Proposed Amendment was mailed to DLCD: FEBRUARY 29, 2008

___ Comprehensive Plan Text Amendment  ___ Comprehensive Plan Map Amendment
___ Land Use Regulation Amendment  X Zoning Map Amendment
___ New Land Use Regulation  X Other: WITHDRAWAL OF TERRITORY

(Please Specify Type of Action)

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached." 

This process removed 0.77 acre of territory from City limits and placed property in Morrow County Jurisdiction within City's Urban Growth Boundary.

Describe how the adopted amendment differs from the proposed amendment. If it is the same, write "Same." If you did not give notice for the proposed amendment, write "N/A."

Same

Plan Map Changed from: CITY Future Urban to COUNTY Suburban Residential 1-Acre
Zone Map Changed from: CITY Future Urban to COUNTY Suburban Residential 1-Acre
Location: 4125 16/407 Acres Involved: 0.77
Specify Density: Previous: NO SPECIFIC Density New: NO SPECIFIC Density
Applicable Statewide Planning Goals: 1, 2, 14
Was an Exception Adopted? Yes:  No: X

DLCD File No.: 001-08 (16739)
Did the Department of Land Conservation and Development receive a notice of Proposed Amendment **FORTY FIVE (45) days prior to the first evidentiary hearing.** Yes: X No: __

If no, do the Statewide Planning Goals apply. Yes: ___ No: ___

If no, did The Emergency Circumstances Require immediate adoption. Yes: ___ No: ___

Affected State or Federal Agencies, Local Governments or Special Districts: ______________

County

Local Contact: Barry Beyler Area Code + Phone Number: 541-481-9257

Address: PO Box 229

City: Boardman, OR Zip Code+4: 97818

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**ADOPTION SUBMITTAL REQUIREMENTS**

This form **must be mailed** to DLCD **within 5 working days after the final decision** per ORS 197.610, OAR Chapter 660 - Division 18.

1. Send this Form and **TWO (2) Copies** of the Adopted Amendment to:

   ATTENTION: PLAN AMENDMENT SPECIALIST
   DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
   635 CAPITOL STREET NE, SUITE 150
   SALEM, OREGON 97301-2540

2. Submit **TWO (2) copies** the adopted material, if copies are bounded please submit **TWO (2) complete copies** of documents and maps.

3. **Please Note:** Adopted materials must be sent to DLCD not later than **FIVE (5) working days** following the date of the final decision on the amendment.

4. Submittal of this Notice of Adoption must include the text of the amendment plus adopted findings and supplementary information.

5. The deadline to appeal will not be extended if you submit this notice of adoption within five working days of the final decision. Appeals to LUBA may be filed within **TWENTY-ONE (21) days** of the date, the "Notice of Adoption" is sent to DLCD.

6. In addition to sending the "Notice of Adoption" to DLCD, you must notify persons who participated in the local hearing and requested notice of the final decision.

7. **Need More Copies?** You can copy this form on to 8-1/2x11 green paper only; or call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518; or Email your request to Larry.French@state.or.us - ATTENTION: PLAN AMENDMENT SPECIALIST.
BEFORE THE MORROW COUNTY COURT
OF MORROW COUNTY

COUNTY ORDINANCE
NO. 41.05 - 2008

AN ORDINANCE ADOPTING CHANGES TO
THE MORROW COUNTY COMPREHENSIVE
PLAN AND ZONING MAPS AMENDING THE
CITY OF BOARDMAN URBAN GROWTH
BOUNDARY AND APPLYING SUBURBAN
RESIDENTIAL ZONING TO THE .77-ACRE
ADDED TO THE URBAN GROWTH AREA.

WHEREAS, ORS 203.035 authorizes Morrow County to exercise authority within the
county over matters of County concern; and

WHEREAS, Morrow County adopted a Comprehensive Land Use Plan which was
acknowledged by the Land Conservation and Development Commission on January 15, 1986;
and

WHEREAS, Mike Allison and the City of Boardman made application to the County for
necessary changes to the Comprehensive Plan and Zoning Maps based on errors found during
other land use approval processes; and

WHEREAS, the Morrow County Planning Commission held a hearing to review the
request on April 29 and May 20, 2008, at the Morrow County School District Building in
Lexington, Oregon; and

WHEREAS, the Morrow County Planning Commission unanimously recommended
approval of the request and adopted Final Planning Commission Findings of Fact; and

WHEREAS, the Morrow County Court held a hearing to consider the recommendation of
the Morrow County Planning Commission on June 18, 2008, at the Port of Morrow Riverfront
Center in Boardman, Oregon; and

WHEREAS, the Morrow County Court did consider the testimony and evidence
presented to them;

NOW THEREFORE THE COUNTY COURT OF MORROW COUNTY ORDAINS AS
FOLLOWS:

Section 1 Title of Ordinance:

This Ordinance shall be known, and may be cited, as the "Boardman 2008 Urban
Growth Boundary Change."
Section 2 Affected Document

The Morrow County Comprehensive Plan and Zoning Maps shall be amended as reflected in the attached map identified as Exhibit 1.

Section 3 Effective Date

As other land use matters are pending the Morrow County Court does declare an emergency. This ordinance shall be effective on July 9, 2008, following the second reading.

Date of First Reading: July 2, 2008
Date of Second Reading: July 9, 2008

DONE AND ADOPTED BY THE MORROW COUNTY COURT THIS 9th DAY OF July, 2008

ATTEST:

Bobbi Childers
County Clerk

APPROVED AS TO FORM:

Ryan Swinburnson
County Counsel

John E. Wenholz, Commissioner

Ken Grieb, Commissioner

MORROW COUNTY COURT:

Terry K. Tallman, Judge

Comprehensive Plan and Zoning Map Amendment
Boardman 2008 Urban Growth Boundary Change
Page 2
CITY OF BOARDMAN
ORDINANCE NO. 11-2008

AN ORDINANCE APPROVING POST ACKNOWLEDGEMENT PLAN AMENDMENT 01-2008 AND AMENDING THE BOARDMAN ZONING MAP BY WITHDRAWAL OF 0.77 OF AN ACRE OF BOARDMAN TAX MAP 4N2516 TAX LOT 407 FROM THE BOARDMAN CITY LIMITS.

WHEREAS, the City of Boardman staff has reviewed the Boardman Development Code and Oregon Revised Statute 222.460 concerning withdrawal of territory from within the city limits, and pursuant to a staff report made recommendation to amend the Boardman Zoning Map by withdrawal 0.77 of an acre of Boardman Tax Map 4N 25 16 Tax Lot #407 from the Boardman city limits, and;

WHEREAS, a Notice of Proposed Amendment was mailed to the Oregon Department of Land Conservation and Development on February 29, 2008, and;

WHEREAS, on Wednesday, April 16, 2008, the Boardman Planning Commission held a public hearing on the proposed amendment to the Boardman Zoning Map and voted to recommend approval to the Boardman City Council of the proposed amendments and withdrawal of 0.77 of an acre of property from tax lot #407 of Tax Map 4N 25 16 from the city limits of the City of Boardman, and;

WHEREAS, notice for the public hearing before the City Council for consideration of the recommendations of the Boardman Planning Commission were published in a newspaper of general circulation on April 28, 2008, posted on the site and at 4 public places on April 28, 2008, and mailed to property owners within 250 feet of the affected property, and;

WHEREAS, on May 20, 2008, a public hearing was held before the Boardman City Council, and, at the hearing the Council received the recommendation of the Boardman Planning Commission and heard testimony from the public;

THE PEOPLE OF THE CITY OF BOARDMAN DO ORDAIN AS FOLLOWS:

Section 1. The City Council of Boardman hereby finds the proposed withdrawal of 0.77 of an acre of territory associated with tax lot #407 of Tax map 4N 25 16, to be consistent with the provisions of Oregon Revised Statute 222.460 for removal of territory from within city limits of an incorporated city in Oregon, and hereby adopts the above recitals and findings and incorporate them by reference in support of this ordinance.

Section 2. The City Council of the City of Boardman hereby finds the proposed amendments to the Boardman Zoning Map to be consistent with the Comprehensive

Ordinance 11-2008 1
Plan of the City of Boardman and hereby adopts the above recitals and findings and incorporate them by reference in support of this ordinance.

Section 3. The Boardman Zoning Map is hereby amended as set forth in Exhibit "A" attached hereto and by this reference made a part thereof.

Section 4. The City Council approves this ordinance effective upon a decision by the Morrow County Court to accept this withdrawn territory into the territory of Morrow County within the Boardman Urban Growth Boundaries, by approval of a Post Acknowledgement Plan Amendment, Morrow County Planning Files AC(M)005-08 and AZ(M)007-08, and after applicable appeal periods have expired.

Passed by the Council and approved by the Mayor this 3rd day of June, 2008.

MAYOR

ATTEST:

CITY RECORDER
DATE: May 14, 2008

TO: Boardman City Council

FROM: Barry C. Beyeler, Community Development Director

SUBJECT: Post Acknowledgement Plan Amendment 01-2008

Post Acknowledgement Plan Amendment 01-2008 is to amend the City’s Comprehensive Plan Map and Zoning Maps brought forward by a request to remove approximately 0.77-acre of property from the Boardman City Limits. This action will allow for the City of Boardman and Morrow County to accomplish other land use actions correcting survey and construction location errors.

BACKGROUND

On November 14, 2007, the applicant submitted a request for partition of approximately 6.71 acres from tax lot #407 of Morrow County Tax Map 4N 25 16, to complete a sales agreement with the owner of tax lot #407. The application was submitted by the owner of tax lot #605 of Morrow County Tax Map 4N 25 16, which abuts tax lot #401. Tax lot #605 is listed as a 5.03 acre lot which is outside of the city limits and within the Urban Growth Boundary. There are a house and two accessory structures associated with this property.

Upon completion of the necessary survey work several issues for resolution were noted. Key issues included; 1) The large accessory structure, which is an agriculturally related shop, associated with tax lot #605 has the city limits boundary through the middle of the structure; 2) the City has no jurisdictional control over tax lot #605, which the accessory structures are related to; 3) the County can not perform a lot line adjustment to correct the errors identified by the survey; and, 4) the City does not have adequate Development Code language or zoning for the existing operation. The applicant’s survey map is attached with this report as “Exhibit A”.

On February 19, 2008, the applicant, Morrow County Planning Director and the City Community Development Director met to discuss options to correct the issues raised by survey data obtained in the original partition request to the city. Options such as annexation of tax lot #605 into the city, removal of a small portion of tax lot #407 from the city to allow for County action on a lot line adjustment, and discussion of possible methods of accomplishing the applicant’s desires while meeting respective codes, rules and statutes were discussed thoroughly. As a result of this meeting, the applicant submitted a request to remove 0.77-acre of tax lot #407 of Morrow County Tax Map 4N 25 16 from the city limits of Boardman on February 26, 2008. This request is attached as "Exhibit B".
PROCESS TO BE USED

There are separate actions needing to take place in order to accomplish the original request of a partition of 6.71 acres from Tax Lot #407 of 4N 25 16. These actions are multi-jurisdictional in nature because the City of Boardman must perform two actions and Morrow County two actions. The City actions are to initiate a Post Acknowledgement Plan Amendment to change the existing Comprehensive Plan and Zoning Map by removing 0.77-acre from the city limits of Boardman and to perform the original partition upon completion of the removal of the aforementioned property. The County must initiate a Post Acknowledgement Plan Amendment to change the County's Comprehensive Plan and Zoning Maps so as to accept the 0.77-acre of property into the County jurisdiction within the Urban Growth Boundary of the City and performance of a lot line adjustment to incorporate the 0.77-acre of property with accessory structures associated with tax lot #605 of 4N 25 16 into tax lot #605.

Although these actions are integrally tied together, the City and Morrow County, have decided to follow the Post Acknowledgement Plan Amendment process to allow for adequate hearings at each level of local government. Both agencies decided against joint hearings because the logistics of joint hearings by volunteer Commissions and Councils. Additionally, both agencies determined a more thorough vetting of the issues would be attained by the increased number of hearings by running two separate but concurrent Post Acknowledgement Plan Amendment processes. To facilitate the needed actions and hearings City planning staff will be at all hearings at the County level, and County planning staff will be present at all hearings at the City level.

WITHDRAWAL OF TERRITORY

The withdrawal of territory from a jurisdiction is regulated by: Oregon Revised Statute 222.460 Procedures for withdrawal of territory; content of resolution; hearing; election; taxes and assessments. This section of statute describes the necessary process and legal framework to accomplish removal of property within the city to be incorporated into the county. After review of the statute the Post Acknowledgement Plan Amendment process appeared to be a very effective method for meeting the legal requirements of statute by providing the necessary hearings and legislative actions required of both jurisdictions. ORS 222.460 is attached with this report as "Exhibit C".

APPLICABLE STATEWIDE PLANNING GOALS

The applicable statewide planning goals for the actions associated with City of Boardman Post Acknowledgement Plan Amendment 01-2008 are Goal 1, Goal 2, Goal 11, Goal 12 and Goal 14.

Goal 1 – Citizen Involvement: The Post Acknowledgement Plan Amendment process to change the City's Comprehensive Plan and Zoning Map by withdrawal of territory from the city limits meets Goal 1 by providing public hearings at Planning Commission level covering a Quasi-Judicial review and at the City Council which provides a Legislative review. There will be no fewer than three public hearings on this issue at the city level and no fewer than two at the Morrow County level concerning this Post Acknowledgement Plan Amendment.

Goal 2 – Land Use Planning: The coordination of separate and concurrent Post Acknowledgement Plan Amendment processes by the City of Boardman and Morrow County,
notification and consultation with affected agencies and public notification will allow for adequate public and agency input on the Post Acknowledgement Plan Amendment. Goal 2 is met by correcting the discrepancies discovered when new survey data indicated violations of City Development Code and County Zoning Ordinances.

**Goal 11 – Public Facilities:** Goal 11 criteria are not applicable in this Post Acknowledgement Plan Amendment there are no public services to the property in question and no short term plan for public facilities to be available for the property.

**Goal 12 – Transportation:** Goal 12 criteria are not applicable in this Post Acknowledgement Plan Amendment as there is no increase to existing traffic on City, County or State roadways.

**Goal 14 – Urbanization:** Goal 14 criteria are met in this Post Acknowledgement Plan Amendment as this action will maintain the property within the Urban Growth Boundary for annexation in the future allowing a more efficient transition to city limits at an appropriate time. By allowing for the existing use, allowed by Morrow County Zoning Ordinances, which would not be viable in the city under current Boardman Development Code, it allows for best practicable use of the property into the near future.

**FINDINGS OF FACT**

1) On November 14, 2007, the applicant submitted a qualified application for a partition of 6.71 acres from tax lot #407 of Morrow County Tax Map 4N 25 16.

2) On January 18, 2008, the city received electronically the results of the Survey performed by Rogers Surveying Inc., P.S.


4) In the January 21, 2008 review of the survey data from Rogers Surveying Inc., P.S. for the partition application it was determined there were several legal issues to be resolved to proceed with the original partition request.

5) The City Community Development Director consulted the Morrow County Planning Director, the NE Region Department of Land Conservation and Development Regional Planner and several websites including League of Oregon Cities, State of Oregon DLCD, Statutes, Administrative Rules and case law and head notes about the process necessary to remove property from within the city limits.

6) On February 19, 2008, The Morrow County Planning Director and the City of Boardman Community Development Director met with the applicant to discuss possible options and to determine the direction the applicant wished to pursue.

7) On February 19, 2008, the Boardman Community Development Director Discussed this matter with the City of Boardman Council during the regularly scheduled City Council meeting to determine City Council position on pursuing withdrawal of territory from the city limits to correct the discrepancies brought forward by the applicant's survey data.
The City Council indicated likely support for the process identified and instructed staff to begin the process for hearings.

8) On February 26, 2008, the applicant submitted a letter requesting removal of 0.77-acre of property on tax lot #407 of Morrow County Tax Map 4N 25 16 from the Boardman city limits.

9) On February 29, 2008, a "DLCD NOTICE OF PROPOSED AMENDMENT" was mailed to the Department of Land Conservation and Development with April 16, 2008, identified as the date of the first evidentiary hearing on the matter.

10) On March 26, 2008, Public Notice of a public hearing before the Boardman Planning Commission scheduled for April 16, 2008, was published in the East Oregonian newspaper, posted on the property and sent to all property owners within 250 feet of the subject properties meeting public notification requirements.

11) "Oregon Revised Statute 222.460 Procedures for withdrawal of territory; content of resolution; hearing; election; taxes and assessments.", is the regulating statute for removal of property within city limits.

12) Pursuant to Oregon Revised Statute 222.460 (1) the City of Boardman Charter does not expressly prohibit the removal of territory from the boundaries of the city, as long as, the public interest will be furthered by a withdrawal or detachment of territory from the city as provided in Oregon Revised Statute 222.460 (2).

13) On April 15, 2008, the Boardman City Council passed Resolution # 10-2008 pursuant to Oregon Revised Statute 222.460 (2) to remove 0.77-acre of territory of tax lot #407 of Morrow County Tax Map 4N 25 16, of which contained all elements as required pursuant to Oregon Revised Statute 222.460 (3). Resolution #10-2008 is attached with this report as "Exhibit D".

14) Pursuant to Oregon Revised Statute 222.460 (4) a public hearing in front of the Boardman Planning Commission was held on April 16, 2008, in association with Post Acknowledgement Plan Amendment 01-2008, with Commission approval and recommendation to the Boardman City Council for approval of Post Acknowledgement Plan Amendment 01-2008 and withdrawal of 0.77 of an acre of property from tax lot #407 of Tax Map 4n 25 16, from the city limits of Boardman.

15) On April 28, 2008, Public Notice for a public hearing before the Boardman City council on Post Acknowledgement 01-2008, was published in the East Oregonian newspaper and posted on local reader boards within the community, posted on the property and sent to all properties within 250’ for the property.

16) Pursuant to Oregon Revised Statute 222.460 (4) The Boardman City Council has scheduled a public hearing for the matter on May 20, 2008, to hear public comment on the withdrawal of territory.
17) On May 20, 2008, the Boardman City Council has tentatively scheduled a hearing to hear public comment on Post Acknowledgement Plan Amendment 01-2008.

18) Pursuant to Oregon Revised Statute 222.460 (5), upon completion of the public hearings the City Council may alter the boundaries by withdrawal of territory identified by entering an order to do so with a final hearing to be held no sooner than 20 days and no later than 50 days from the order.

19) Pursuant to Oregon Revised Statute 222.460 (6), no election on the withdrawal of the affected territory from the city will be necessary as the applicants are the only electors in the affected territory being withdrawn from the city boundaries, therefore precluding other electors with standing for submission of written requests for an election.

20) As there are no electors, other than the applicants, there would be no qualified electors to call for an election pursuant to Oregon Revised Statute 222.460 (7-9).

21) Pursuant to Oregon Revised Statute 222.460 (10), the applicant, upon submission of the final order shall remain subject to any bonded or other indebtedness existing at the time of the entry of the final order by the City.

22) Submitted as "Exhibit E" is a letter on the interpretation of Oregon Revised Statute 222.460 by City Counsel, Doug Hojem, of Corey, Byler, Rew, Lorenzen & Hojem L.L.P.

SUMMARY, CONCLUSIONS AND RECOMMENDATIONS

The applicant's request for a partition on tax lot #407 of 4N 25 16 appeared to a very straightforward request until new survey data indicated several discrepancies which would violate Boardman Development Code, Morrow County Zoning Ordinances, and applicable state rules and laws. After discussion of the issues by the City, County and applicant, and the subsequent request of the applicant to remove 0.77-acre from the Boardman city limits, the definition of how to accomplish the applicant's original request, while meeting applicable state rules and laws, was identified and Post Acknowledgement Plan Amendment 01-2008 was initiated. This Post Acknowledgement Plan Amendment is to change the Comprehensive Plan and Zoning Map to allow for the removal of the property allowing the applicant to meet City, County and State rules and laws.

The coordination with Morrow County and the timing issues for public hearings associated with this Post Acknowledgement Plan Amendment and the statutory requirements for withdrawal of territory, outlined in Oregon Revised Statue 222.460, will require numerous levels of public notification and public hearings to accomplish. The timing of these separate, yet concurrent, City and County actions will require action at each level in a very timely manner by the Boardman Planning Commission and Boardman City Council as well as the Morrow County Planning Commission and Morrow County Court.

The request of the applicant is not only reasonable it is quite admirable. The applicant wishes to correct the discrepancies found with the new survey data and bring them to a legally defensible land use for the applicant, the County and the City.
Staff recommendation is for the City Council to understand the proposal and request to a level where action can be taken to approve Post Acknowledgement Plan Amendment 01-2008, with any additional conditions the Boardman City Council may require and by passage of an implementation ordinance (Ordinance 11-2008); however, staff is not recommending any additional conditions because the request is so reasonable.
February 26, 2008

City of Boardman
P.O. Box 229
Boardman, Oregon 97818
ATTN: Planning Department

RE: Request to remove 0.77 acre of Tax Lot #407 of Morrow County Tax Map 4N 25 16 from City Limits.

This letter is to request the removal of 0.77 acre of tax lot #407 of tax map 4N 25 16 from the city limits of Boardman. Upon survey work performed in association with a partition request to the city, for this lot, it was discovered the city limits line runs right through the middle of the shop building associated with my home lot (tax lot # 605 of 4N 25 16). My home lot is within the county and I would like to have my shop and another accessory structure on the same lot, which is what I believed was the case until the survey work was completed.

From meeting with Barry Beyeler, planner for the City of Boardman and Carla McLane, planner for Morrow County, it was determined the shop in its current location would be a violation of both the city and county zoning codes. As a result, I would like to have the county perform a lot line adjustment to incorporate all structures associated with my home lot into one lot. However, in order to accomplish this action a strip of property 64 feet wide (E-W) and 523 feet (N-S) needs to be removed from the city limits to legally accomplish this lot line adjustment. I will provide all of the survey data necessary for the city to take this action, which will allow for the confusion and non-compliant nature of the structures on these two lots to be corrected.

I understand this is an unusual request and appreciate the complications created by the discovery with this survey data. Thank you in advance for your consideration and action on this request.

Respectfully,

Mike Allison
70641 Kunze Ln.
Boardman, OR 97818
541-571-7139
WITHDRAWAL OF TERRITORY

222.460 Procedures for withdrawal of territory; content of resolution; hearing; election; taxes and assessments. (1) Except as expressly prohibited by the city charter, when the legislative body of a city determines that the public interest will be furthered by a withdrawal or detachment of territory from the city, the legislative body of the city, on its own motion, may order the withdrawal of territory as provided in this section.

(2) A withdrawal of territory from the city shall be initiated by a resolution of the legislative body of the city.

(3) The resolution shall:
(a) Name the city and declare that it is the intent of the legislative body of the city to change the boundaries of the city by means of a withdrawal of territory;
(b) Describe the boundaries of the affected territory; and
(c) Have attached a county assessor’s cadastral map showing the location of the affected territory.

(4) Not later than 30 days after adoption of the resolution, the legislative body of the city shall hold a public hearing at which the residents of the city may appear and be heard on the question of the withdrawal of territory. The legislative body of the city shall cause notice of the hearing to be given in the manner required under ORS 222.120 (3).

(5) After receiving testimony at the public hearing, the legislative body of the city may alter the boundaries described in the resolution to either include or exclude territory. If the legislative body of the city still favors the withdrawal of territory pursuant to the resolution, as approved or modified, it shall enter an order so declaring. The order shall set forth the boundaries of the area to be withdrawn. The order shall also fix a place, and a time not less than 20 nor more than 50 days after the date of the order, for a final hearing on the resolution. The order shall declare that if written requests for an election are not filed as provided by subsection (6) of this section, the legislative body of the city, at the time of the final hearing, will adopt a resolution or ordinance detaching the territory from the city.

(6) An election shall not be held on the question of withdrawal of the affected territory from the city unless written requests for an election are filed at or before the hearing by not less than 15 percent of the electors or 100 electors, whichever is the lesser number, registered in the territory proposed to be withdrawn from the city.

(7) At the time and place set for the final hearing upon the resolution for withdrawal, if the required number of written requests for an election on the proposed withdrawal have not been filed, the legislative body of the city shall, by resolution or ordinance, declare that the territory is detached from the city.

(8) If the required number of requests for an election are filed on or before the final hearing, the legislative body of the city shall call an election in the city upon the question of the withdrawal of the affected territory.

(9) If an election is called and a majority of the votes cast at the election is in favor of the withdrawal of the designated area from the city, the legislative body of the city shall, by resolution or ordinance, declare that the territory is detached from the city. If the majority of the votes cast is against the withdrawal, the legislative body of the city shall enter an order declaring the results of the election and that no withdrawal shall occur.

(10) The described area withdrawn shall, from the date of entry of the order, be free from assessments and taxes levied thereafter by the city. However, the withdrawn area shall remain subject to any bonded or other indebtedness existing at the time of the order. The proportionate share shall be based on the assessed valuation, according to the assessment roll in the year of the levy, of all the property contained in the city immediately prior to the withdrawal. [1985 c.702 §2, 1989 c.1063 §13]
Note: 222.460 and 222.465 were added to and made a part of ORS chapter 222 by legislative action but were not added to any smaller series therein. See Preface to Oregon Revised Statutes for further explanation.

222.465 Effective date of withdrawal from domestic water supply district, water control district or sanitary district. Notwithstanding any provision of this chapter or ORS chapter 199 which provides a different effective date, when territory is withdrawn by a city from a domestic water supply district organized under ORS chapter 264, a water control district organized under ORS chapter 553 or a sanitary district organized under ORS chapter 450, if the ordinance, annexation or incorporation that results in the withdrawal is enacted or approved after March 31 in any year, the effective date of the withdrawal of territory shall be July 1 in the following year. However, if the ordinance, annexation or incorporation that results in the withdrawal is enacted or approved before April 1 in any year, the effective date of the withdrawal of territory shall be July 1 in the same year. When less than the entire area of a domestic water supply district organized under ORS chapter 264, a water control district organized under ORS chapter 553 or a sanitary district organized under ORS chapter 450 is annexed by or incorporated into a city, the district shall, for purposes of administration, operation and the collection of service charges, continue to operate that portion of the district separately until the effective date of the withdrawal of territory as determined under this section. This section does not limit any agreement between a city and a district under ORS 222.530 (5), 222.540 (4) or 222.560 (4). [1985 c.702 §4a]

Note: See note under 222.460.
WHEREAS, as a result of new survey data performed by a property owner indicated accessory structures associated with a county lot encroach into city limits; and

WHEREAS, a formal request to remove 0.77-acre of Tax Lot #407 of Morrow County Tax Map 4N 25 16 was received from the owner of the property; and

WHEREAS, the current city limits run through one of the accessory structures which is partially on tax lot #407 and partially on tax lot #605 of Morrow County Tax Map 4N 25 16; and,

WHEREAS, the primary structure, or home, is located on tax lot #605 of Morrow County Tax Map 4N 25 16, which the accessory structures in question are associated with; and

WHEREAS, tax lot #605 is within the Urban Growth Boundary and withdrawal of the territory described below would allow for the withdrawn territory to be annexed at a future date; and

WHEREAS, with the new survey data provided it has become apparent the location of the accessory structures would not comply with the provisions of City of Boardman Development Code Chapter 2.1.190(F)(1) should the property remain within the City limits; and

WHEREAS, pursuant to Oregon Revised Statute 222.460 – WITHDRAWAL OF TERRITORY, and in particular Oregon Revised Statute 222.460(2) the City Council of the City of Boardman must initiate the withdrawal of territory by resolution of the legislative body of the city and Oregon Revised Statute 222.460(3) the resolution must provide intent of the legislative body, description of the territory to be withdrawn, and maps to indicate the territory; and

WHEREAS, the Boardman City Council intends to change boundaries of the City of Boardman by withdrawal of a strip of land 64 feet east and west and 523 feet north and south in the most southwesterly corner of tax lot # 407 of Morrow County Tax Map 4N 25 16; and

WHEREAS, Exhibit A indicating the survey data which led to the property owner’s request and Exhibit B which is Morrow County Tax Map 4N 25 16 are attached with this Resolution to properly identify the territory being withdrawn from the boundaries of the city;

NOW, THEREFORE, BE IT RESOLVED, pursuant to Oregon Revised Statute 222.460, the Boardman City Council intends to change the city boundaries by withdrawal of 0.77-acre of tax lot #407 of Morrow County Tax Map 4N 25 16 as described above.
Adopted this 15th day of April, 2008

CITY OF BOARDMAN

[Signatures]

Mayor

Councillor

Councillor

Councillor

ATTEST:

[Signature]

City Recorder
March 10, 2008

Mr. Barry Beyeler
City of Boardman
P. O. Box 229
Boardman, Oregon 97818

Re: ORS 222.460

Dear Barry:

You asked me to have a look at ORS 222.460, and more particularly Subsection 6 thereof so that I could advise you as to its application in the following circumstance: As I understand it, you want to remove .77 acres of land from the city boundary. As I understand it, the owner of that land applied to the City asking for the withdrawal of that small parcel. I further understand that there are no residences, and that this is basically bare ground.

You were asking whether the City had to conduct an election under Subsection 6. That subsection states:

"An election shall not be held on the question of withdrawal of the affected territory from the City unless written requests for an election are filed at or before the hearing by not less than 15 percent of the electors or 100 electors, whichever is the lesser number, registered in the territory proposed to be withdrawn from the City."

You have told me that there are no homes nor residences on this .77 acre parcel. Hence, there should be no electors "registered in the territory proposed to be withdrawn from the City." And that assumption I think is conclusive when we consider that the owner of this bare land is the applicant.
So my opinion is that you do not need to have an election. However, if you do receive some objections and someone purports to be an elector that is registered in the property that would be withdrawn, you may need to contact the county elections office to see if the person who purports to be such an elector in fact meets the terms of the statute. Now I think the possibility of that occurring is extremely remote, if not impossible. But I would suggest that if you do receive an objection, you should do some investigation with the elections department to see what those objectors have as a registered address for their voting privileges.

If you have any further questions, please don’t hesitate to call.

Yours very truly,

Douglas E. Hojem

DEH/sl
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