NOTICE OF ADOPTED AMENDMENT

09/13/2011

TO: Subscribers to Notice of Adopted Plan or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: City of Lake Oswego Plan Amendment
DLCD File Number 005-10

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Thursday, September 29, 2011

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Paul Espe, City of Lake Oswego
    Angela Lazarean, DLCD Urban Planning Specialist
    Jennifer Donnelly, DLCD Regional Representative
    Thomas Hogue, DLCD Economic Development Policy Analyst
    Angela Lazarean, DLCD Urban Planner

<paa> YA/ph
Notice of Adoption

Jurisdiction: City of Lake Oswego
Date of Adoption: 9/6/2011
Local file number: LU 10-0042
Date Mailed: 9/8/2011

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? □ Yes □ No

- Comprehensive Plan Text Amendment
- Land Use Regulation Amendment
- New Land Use Regulation
- Comprehensive Plan Map Amendment
- Zoning Map Amendment
- Other:

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

Ordinance 2561, an ordinance of the City of Lake Oswego amending the Lake Oswego Comprehensive Plan, Zoning Map and Community Development Code, section 50.02.005 (Definitions) and Article 50.13 (Industrial Zones), to create an overlay for part of the Industrial Park (IP) Zone, allowing office, service and limited retail uses (LU 10-0042-1765)

Does the Adoption differ from proposal? No, no explanation is necessary

Plan Map Changed from: IP to: IP-O
Zone Map Changed from: IP to: IP-O
Location: 23 properties near Boones Ferry & Pilkington Road
Acres Involved: 14

Specify Density: Previous: na New: na

Applicable statewide planning goals:

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19

Was an Exception Adopted? □ YES □ NO

Did DLCD receive a Notice of Proposed Amendment... □ Yes □ No

45-days prior to first evidentiary hearing?
If no, do the statewide planning goals apply?
If no, did Emergency Circumstances require immediate adoption?

DLCD File No. 005-10 (18511) [16752]
DLCD file No.
Please list all affected State or Federal Agencies, Local Governments or Special Districts:
The Metropolitan Services District (Metro)

Local Contact: Denny Egner
Address: PO Box 369
City: Lake Oswego
Phone: (503) 697-6576
Fax Number: 503-635-0269
E-mail Address: degner@ci.oswego.or.us

ADOPTION SUBMITTAL REQUIREMENTS
This Form 2 must be received by DLCD no later than 5 working days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting the adopted amendment, please print a completed copy of Form 2 on light green paper if available.
3. Send this Form 2 and one complete paper copy (documents and maps) of the adopted amendment to the address below.
4. Submittal of this Notice of Adoption must include the final signed ordinance(s), all supporting finding(s), exhibit(s) and any other supplementary information (ORS 197.615 ).
5. Deadline to appeals to LUBA is calculated twenty-one (21) days from the receipt (postmark date) by DLCD of the adoption (ORS 197.830 to 197.845 ).
6. In addition to sending the Form 2 - Notice of Adoption to DLCD, please also remember to notify persons who participated in the local hearing and requested notice of the final decision. (ORS 197.615 ).
7. Submit one complete paper copy via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.
8. Please mail the adopted amendment packet to:
ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540

9. Need More Copies? Please print forms on 8½ -1/2x11 green paper only if available. If you have any questions or would like assistance, please contact your DLCD regional representative or contact the DLCD Salem Office at (503) 373-0050 x238 or e-mail plan.amendments@state.or.us.

http://www.oregon.gov/LCD/forms.shtml

Updated April 22, 2011
ORDINANCE NO. 2561

AN ORDINANCE OF THE LAKE OSWEGO CITY COUNCIL AMENDING THE LAKE OSWEGO COMPREHENSIVE PLAN MAP, ZONING MAP AND COMMUNITY DEVELOPMENT CODE, SECTION 50.02.005 DEFINITIONS AND ARTICLE 50.13 (INDUSTRIAL ZONES), TO CREATE AN OVERLAY DISTRICT FOR PART OF THE INDUSTRIAL PARK (IP) ZONE, ALLOWING OFFICE, SERVICE AND LIMITED RETAIL USES, AND ADOPTING FINDINGS (LU 10-0042-1765).

WHEREAS, a notice of public hearing for consideration of this Ordinance was duly given in the manner required by law; and,

WHEREAS, a public hearing was held before the Planning Commission on November 22, 2010 and February 14, 2011; and,

WHEREAS, a public hearing was held before the Lake Oswego City Council on June 7, 2011, and July 5, 2011, to review the Planning Commission’s recommendation to amend Article 50.13 Industrial Zones;

WHEREAS, the affected area of the proposed change is located along Lower Boones Ferry Road in the vicinity of Pilkington and Jean Roads and affects only a portion of the IP zone; and

WHEREAS, the proposed amendments are intended to provide for greater flexibility for uses within existing buildings in IP-zoned properties in the vicinity of Boones Ferry Road;

The City of Lake Oswego ordains as follows:

Section 1. The City Council hereby adopts the Findings and Conclusions (LU 10-0042), Attachment A.

Section 2. The sections and subsections of LOC 50.02.005 Definitions designated below are hereby amended by deleting text shown in strike out and adding new text shown in bold underline:

Floor Area. The combined square footage area (measured from the exterior of the surrounding exterior wall framing) of a building or portions thereof of all stories of a building gross building floor area excluding:

• vent shafts,
• court yards,
• garages, except as modified in:
  o the R-5 zone (Section LOC 50.06.035 (1)(b)(i), for residential development);
  o the R-6 zone (Section LOC 50.07.037 (1), for outright permitted residential development);
the R-7.5, R-10, and R-15 zones (LOC Section 50.08.042 (1), for single family dwellings);
- allowable projections,
- decks,
- patios,
- uncovered exit stairs, and
- uncovered, above-grade driveways.

Gross Building Floor Area. The combined square footage area (measured from the exterior of the surrounding exterior wall framing) of a building or portions thereof of all stories of a building.

Section 3. Section 50.05.005 is hereby amended by adding new text shown in **bold underline**:

50.05.005 Zoning Districts.
The City is divided into the following zoning designations:

<table>
<thead>
<tr>
<th>Residential</th>
<th>Map Designation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential – Low Density</td>
<td>R-15</td>
</tr>
<tr>
<td>Residential – Low Density</td>
<td>R-10</td>
</tr>
<tr>
<td>Residential – Low Density</td>
<td>R-7.5</td>
</tr>
<tr>
<td>Residential – Medium Density (FAN)</td>
<td>R-6</td>
</tr>
<tr>
<td>Residential – Medium Density</td>
<td>R-5</td>
</tr>
<tr>
<td>Residential – High Density</td>
<td>R-3</td>
</tr>
<tr>
<td>Residential – High Density (WLG)</td>
<td>R-2.5</td>
</tr>
<tr>
<td>Residential – High Density</td>
<td>R-2</td>
</tr>
<tr>
<td>Residential – High Density</td>
<td>R-0</td>
</tr>
<tr>
<td>Waterfront Cabanas</td>
<td>WR</td>
</tr>
<tr>
<td>Design District (Old Town)</td>
<td>DD</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Mixed Residential/Commercial</th>
<th>Map Designation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Residential – High Density (WLG)</td>
<td>R-2.5/W</td>
</tr>
<tr>
<td>WLG Office Commercial/Town/Home Residential</td>
<td>OC/R-2.5</td>
</tr>
<tr>
<td>WLG Office Commercial/Neighborhood Commercial</td>
<td>OC/NC</td>
</tr>
</tbody>
</table>

Page 2 of 7 – Ordinance No. 2561
Section 4. The sections and subsections of Article 50.13 (Industrial Zones) designated below are hereby amended adding new text shown in **bold underline**:

**Section 50.13.005 Purpose.**

1. Industrial district - the purpose of the industrial district is to provide land where general industrial development can be located.
2. Industrial park - to provide lands where primarily light industrial, **employment**, and accessory uses can occur in a campus-like setting under controls to make activities mutually compatible and also compatible with existing uses bordering the district.

Page 3 of 7 – Ordinance No. 2561
Section 50.13.040 Special Requirements.

1. Each industrial area identified on the City’s Comprehensive Plan Map also is described in Appendix 50.13-A. The specific conditions for each area are by this reference made a part of this Code and are conditions and limitations of each zone.

2. Except for commercial self-storage facilities, there is a maximum floor area ratio of 1.0:1 in the Lake Grove Industrial Park. The area of the Lake Grove Industrial Park is described in the Comprehensive Plan.

Section 50.13.100 Industrial Park Overlay District.

1. Purpose. The purpose of the Industrial Park Overlay District is to provide land that is available for both standard IP uses and office, business services, and limited retail uses along Lower Boones Ferry Road in the vicinity of Pilkington and Jean Roads.


3. Permitted Uses

In addition to the uses permitted in the IP zone (Section 50.13.020), the following uses are permitted in the IPO:

a. Commercial recreational facilities with less than 5,000 sq. ft. of floor area;
b. Retail sales of tires, batteries and motor vehicle accessories with less than 20,000 sq. ft. of floor area.
c. Retail Sales – Food - less than 2,000 sq. ft. in floor area; co-located within a building with another permitted use; no drive-thru service:
   i. Delicatessen
   ii. Specialized food store.
d. Retail Sales – General Merchandise - under 10,000 sq. ft. of floor area - limited to office equipment, apparel and accessory, building supply (including paint), garden supply, florist, and furniture (including antique and refinished furniture).
e. Retail Sales – Restaurants - less than 2,000 sq. ft. in floor area; co-located within a building with another permitted use; no drive-thru service:
   i. Restaurant, without associated lounge
f. Services - Personal:
   i. Radio and television repair shop
   ii. Home appliance repair shop.
   iii. Tailor shops & related services.
   iv. Barber & beauty shop, personal care.
v. Clothing rental.
vi. Upholstery shop.

g. Services – Business:
   i. Adjustment and collection agencies (excluding impound yards);
   ii. Advertising agencies, including commercial artists;
   iii. Business and management services;
   iv. Employment agencies;
   v. Office equipment rental and repair agencies,
   vi. Offices housing personnel who provide special services to businesses;
   vii. Telephone answering service;
   viii. Miscellaneous business services, including auctioneers, bondsmen,
        drafting, detective agencies, notary public and other like services;
   ix. Accounting, auditing and bookkeeping;
   x. Computer services; and
   xi. Commercial photographic studios.

h. Services – Finance, Insurance, and Real Estate Service
   i. Financial and banking institutions,
   ii. Insurance and bond carriers, agents, brokers, and services; and
   iii. Real estate real estate brokers, agents, and services.

i. Services – Medical and Health Services, limited to less than 20,000 sq. ft. of
   floor area:
   i. Clinic, outpatient, and medical office;
   ii. Orthopedic equipment and supplies, rental, sale, and service.

j. Services – Professional Office
   i. Architecture;
   ii. Artist studios, including those that use industrial tools;
   iii. Engineering, including surveying;
   iv. Law;
   v. Landscape architecture;
   vi. Professionals, other;
   vii. Regional offices and corporate headquarters.

k. Services – Amusement
   i. Fitness, exercise, and sports facilities (including clubs and studios), and
      other individual and group exercise / fitness facilities; e.g. studios,
      dance studios and schools, gyms, and martial arts schools; indoor pool;
      indoor athletic fields for organized competitive games; billiard and pool
      parlors; bowling alleys; and skating rinks, ice and/or roller rinks, all with
      less than 5,000 sq. ft. of floor area.

l. Services – Membership Organization, Office
   i. Business and professional;
   ii. Civil, social, and fraternal;
   iii. Charitable;
   iv. Labor;
v. Political;
vi. Religious, not including churches.

4. Conditional Uses
   a. Any conditional use in the IP zone (Section 50.13.025).
   b. Pet care, daily (partially conducted outside a building).
   c. Nursery, day care center – primarily serving employees within the IP zone.
   d. Storage - limited to commercial self-storage facilities only and subject to the special requirements of Section 50.13.100 (5)(c).

5. Special Requirements
   a. Except as set forth below, all special requirements of Section 50.13.040 shall apply within the Industrial Park Overlay District.
   b. No retail use shall be approved in the IPO zone with more than 20,000 square feet of floor area:
      i. In a single building, or
      ii. On a single lot or parcel, or
      iii. On contiguous lots or parcels, including those separated only by public right-of-way.
   c. Commercial Self-Storage is allowed subject to the following standards:
      i. The minimum FAR shall be 1.5:1.
      ii. There shall be no roll up or “overhead” doors on the ground level that are visible from an arterial or collector street.
      iii. Loading and docking areas shall be internal to the building and screened from street views.
      iv. The building exterior shall be articulated using a variety of materials and colors. At least 20% of a street-facing facade shall be glass.

Section 4. The Lake Oswego Community Development Code Chapter 50 Appendix is hereby amended by adding the Industrial Park Overlay (IPO) district map as shown on Attachment B (LOC Appendix 50.13.100). The Comprehensive Plan Map and Zoning Map are hereby amended to depict the Industrial Park Overlay (IPO) district map as shown on Exhibit B.

Section 5. Effective Date of this Ordinance: Pursuant to the Lake Oswego City Charter, Section 34, this ordinance shall be effective on the 30th day after its enactment.
Enacted at the regular meeting of the City Council of the City of Lake Oswego held on 6th day of September, 2011.

AYES: Tierney, Jordan, Moncrieff, Olson, Kehoe, Gudman
NOES: none
ABSTAIN: none
EXCUSED: Mayor Hoffman

Jack D. Hoffman, Mayor
Dated: 9-6-11

ATTEST:
Robyn Christie, City Recorder

APPROVED AS TO FORM:
David Powell, City Attorney
BEFORE THE CITY COUNCIL
OF THE CITY OF LAKE OSWEGO

A REQUEST TO AMEND THE TEXT OF THE CITY OF LAKE OSWEGO COMMUNITY DEVELOPMENT CODE, ARTICLE 50.13 (INDUSTRIAL ZONES) TO CREATE AN OVERLAY DISTRICT FOR PART OF THE INDUSTRIAL PARK (IP) ZONE, ALLOWING OFFICE, SERVICE AND LIMITED RETAIL USES [ORDINANCE NO. 2561] (City of Lake Oswego) FINDINGS AND CONCLUSIONS

NATURE OF PROCEEDING

This matter came before the City Council pursuant to a recommendation by the Lake Oswego Planning Commission to amend the text of the Lake Oswego Community Development Code, Articles 50.02 (Definitions) and Article 50.13 (Industrial Zones), for the purpose of clarifying terms used in the code and creating an Overlay District allowing greater flexibility for uses within existing buildings in Industrial Park (IP)-zoned properties in the vicinity of Boones Ferry Road.

HEARINGS

The Planning Commission held a public hearing and considered this application at its November 22, 2010, and February 14, 2011, meetings. The City Council considered the Planning Commission’s recommendations at public hearings held on June 7, 2011, and July 5, 2011.

CRITERIA AND STANDARDS

A. City of Lake Oswego Comprehensive Plan

Page 1 FINDINGS AND CONCLUSIONS (LU 10-0042) ATTACHMENT A to Ordinance No. 2561 [City of Lake Oswego, LU 10-0042]
Goal 1: Citizen Involvement
Policy 1

Goal 2: Land Use Planning
Section 1 Land Use Policies and Regulations, Policy 23

Goal 9: Economic Development
Policies 1, 6, 7, 8, 10, and 11

Goal 12: Transportation
Goal (12) 1 - Major Street System
Policies 1 and 2

B. Metro Urban Growth Management Functional Plan

Title 4: Industrial and Other Employment Areas, Sections 3.07.410-3.07.450

C. City of Lake Oswego Community Development Code

LOC 50.75.005 Legislative Decisions Defined
LOC 50.75.015 Required Notice to DLCD
LOC 50.76.020 Jurisdiction of Hearing Body
LOC 50.77 Application Requirements
LOC 50.79.030 Major Development Classification
LOC 50.83 Hearings Before a Hearing Body

D. Oregon Statewide Planning Goals and Administrative Rules

Goal 12 – Transportation and Oregon Administrative Rule 660-12-060

FINDINGS AND REASONS

As support for its decision, the City Council incorporates the staff Council Reports for LU 10-0042 (with all exhibits) dated May 4, 2011 and June 24, 2011, and the record of the proceedings before the City Council, together with the findings and conclusions of the Planning Commission, to the extent that those findings and conclusions are consistent with the supplemental findings of the City Council.
Following are the supplemental findings of the City Council:

This proposal was initiated by the Planning Commission at the request of certain property owners to form an overlay district comprised of 23 properties within a portion of the Industrial Park (IP) Zone along Boones Ferry Road, north of Willow Lane. The proposal would have expanded the uses allowed within the overlay area to include office employment, limited retail and certain specialized uses.

The Planning Commission recommended adding to the allowed uses within the proposed overlay district, reasoning that the area is underutilized and that a wider range of employment uses should be allowed. However, the Commission also noted that the City is in the process of updating its Comprehensive Plan, and that allowing the additional uses throughout the overlay area could result in new construction that would be inconsistent with the ultimate direction of a revised Plan. To address this, and to ensure that the changes were structured to provide interim opportunities, the Commission concluded that the additional uses should be limited to existing buildings, including those expanded by not more than 5% of gross building floor area.

While the City Council agrees with the general objectives of the Planning Commission to provide reasonable enhancement of uses within the area while also anticipating the potential for a different direction from a revised Comprehensive Plan, the Council finds that the recommended list of additional uses is too limited to provide a meaningful expansion of commercial and employment opportunities in the interim. The City Council agrees with
property owners that the following uses should be added to those recommended by the Planning Commission:

- **General Merchandise**: Apparel and accessory, building supply (including paint), garden supply, florist, and furniture (including antique and refinished furniture).

- **Service - Finance, Insurance and Real Estate**: financial and banking institutions.

- **Services - Personal**: tailor shops and related services; barber and beauty shop, personal care; clothing rental; upholstery shop.

- **Commercial Self-Storage Facilities** (discussed below).

Limiting the new uses to existing (or modestly expanded) buildings in the district, as recommended by the Planning Commission, would unduly reduce the desired benefits and would create inequities among district property owners, all without doing much to ensure that interim development will be consistent with an updated Comprehensive Plan. Because it is likely that any Comprehensive Plan revisions and implementing Code changes will take many years, it would be inappropriate to unduly limit the interim eligibility for these additional uses, which will enhance the district without fundamentally changing its character. The City Council finds that the uses should be available throughout the overlay district, including within new structures.

Property owners and others provided convincing testimony that a commercial self-storage facility would benefit the overlay district and the wider community. The City Council finds that this type of use should be allowed, provided that a minimum Floor Area Ratio of 1.5:1 is required (to avoid single-story units) together with the following standards:

- No ground level roll-up or “overhead” doors visible from an arterial or street;
- Loading and docking areas must be internal and screened from street view;
- The building exterior must be articulated using a variety of materials and colors; and
- at least 20% of a street-facing façade must be glass.

Commercial self-storage facilities should be allowed only as a conditional use, further ensuring compatibility with surrounding development. The Council notes that self-storage facilities will also be subject to the City's current building design standards (LOC Article 50.45).

Policy 8 of Goal 9 of the Lake Oswego Comprehensive Plan requires the City to prevent further expansion of "strip commercial development," which is defined as:

Commercial or retail uses, usually one-story high and one store deep, that front on a major street and are oriented toward access by the automobile. Strip commercial development is typically characterized by street frontage parking lots serving individual stores or strips of stores. Strip commercial development differs from central business districts in at least two of the following: 1) there are no provisions for pedestrian access between individual uses; 2) the uses are only one store deep; 3) buildings are arranged linearly rather than clustered; and 4) there is no design integration among individual uses.

It could be argued that adding certain retail and service uses along Boones Ferry Road amounts to expansion of strip commercial development. However, the City Council finds that, because many of the uses currently allowed in the IP zone and existing along Boones Ferry Road are commercial, and because of the pattern of such development, the development in that area already meets the Comprehensive Plan definition of strip commercial development. Allowing additional uses within existing strip commercial development does not constitute "expansion" of strip development within the meaning of Policy 8. The City Council finds that "expansion," as used in that policy, refers to only to the creation or dimensional enlargement of a
commercial strip, and not to an addition to the types of commercial uses allowed within an
existing commercial strip.

Finally, the proposal to create an IP Overlay District does not violate Policy 10 of Goal 9,
which requires the City to "designate the Downtown and Lake Grove Commercial Districts as
the primary centers of general commercial activity in Lake Oswego." Nothing about the limited
addition of certain employment and commercial uses to the IP Overlay District, pending the
Comprehensive Plan update, creates conditions that overshadow or significantly compete with
the General Commercial opportunities and planned streetscape and aesthetic improvements
that combine to make the Lake Grove Village Plan area a primary commercial center.

CONCLUSION

The City Council concludes that LU 10-0042, as modified to be consistent with these
findings, complies with all applicable criteria, including applicable Statewide Planning Goals and
Lake Oswego Comprehensive Plan Policies.
Lake Oswego Industrial Park Zone (IP) and Industrial Park Overlay Zone (IPO) Zone

ATTACHMENT B
(LOC APPENDIX 50.13.100)
LU 10-0042
City of Lake Oswego
PO Box 369
Lake Oswego, OR 97034

Attention: Plan Amendment Specialist
Dept. of Land Conservation & Development
635 Capital Street NE, Suite 150
Salem OR 97301-2540