



Oregon
Theodore R. Kubongski, Governor

Department of Land Conservation and Development
635 Capitol Street, Suite 150
Salem, OR 97301-2540
(503) 373-0050
Fax (503) 378-5518
www.lcd.state.or.us



NOTICE OF ADOPTED AMENDMENT

1/5/2010

TO: Subscribers to Notice of Adopted Plan
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Douglas County Plan Amendment
DLCD File Number 005-09A

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Tuesday, January 19, 2010

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

***NOTE:** THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAT IT WAS MAILED TO DLCD. AS A RESULT, YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Cc: John Boyd, Douglas County
Gloria Gardiner, DLCD Urban Planning Specialist
John Renz, DLCD Regional Representative

<paa> YA



FORM 2

DLCD

Notice of Adoption

DEPT OF

DEC 29 2009

**LAND CONSERVATION
AND DEVELOPMENT**

This Form 2 must be mailed to DLCD within **5-Working Days after the Final Ordinance is signed** by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

Jurisdiction: **Douglas County**

Local file number: **None**

Date of Adoption: **12/09/09**

Date Mailed: **12/28/09**

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Yes No Date: 10/01/09

Comprehensive Plan Text Amendment

Comprehensive Plan Map Amendment

Land Use Regulation Amendment

Zoning Map Amendment

New Land Use Regulation

Other:

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

This legislative amendment will address Ch. 10 which includes a population update to extend the forecast horizon to 2030; (Please note – The changes to Ch. 10 Population were excluded from the Notice of Adoption Mailed on 12/11/09 and addressed under this separate notice of adoption.)

Does the Adoption differ from proposal? No, except that Ch. 10 Population was adopted under a separate ordinance and a separate notice of adoption.

Plan Map Changed from: **N/A**

to: **N/A**

Zone Map Changed from: **N/A**

to: **N/A**

Location: **N/A**

Acres Involved: **N/A**

Specify Density: Previous: **N/A**

New: **N/A**

Applicable statewide planning goals:

1 **2** **3** **4** **5** **6** **7** **8** **9** **10** **11** **12** **13** **14** **15** **16** **17** **18** **19**

Was an Exception Adopted? YES NO

Did DLCD receive a Notice of Proposed Amendment...

45-days prior to first evidentiary hearing?

Yes No

If no, do the statewide planning goals apply?

Yes No

If no, did Emergency Circumstances require immediate adoption?

Yes No

DLCD file No. 005-09A (17866) [15927]

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Cities of Canyonville, Drain, Elkton, Glendale, Myrtle Creek, Oakland, Reedsport, Riddle, Roseburg, Sutherlin, Winston and Yoncalla

Local Contact: **John J. Boyd, AICP**

Phone: (541) 440-4289 Extension:

Address: **Room 106, Justice Bldg, Courthouse**

Fax Number: 541-440-6266

City: **Roseburg** Zip: **97470-**

E-mail Address: **jjboyd@co.douglas.or.us**

ADOPTION SUBMITTAL REQUIREMENTS

This Form 2 must be received by DLCD no later than 5 days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting, please print this **Form 2** on light **green paper if available**.
3. Send this Form 2 and **One (1) Complete Paper Copy and One (1) Electronic Digital CD** (documents and maps) of the Adopted Amendment to the address in number 6:
4. **Electronic Submittals: Form 2 – Notice of Adoption will not be accepted via email or any electronic or digital format at this time.**
5. The Adopted Materials must include the final decision signed by the official designated by the jurisdiction. The Final Decision must include approved signed ordinance(s), finding(s), exhibit(s), and any map(s).
6. **DLCD Notice of Adoption must be submitted in One (1) Complete Paper Copy and One (1) Electronic Digital CD via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.** (for submittal instructions, also see # 5)] **MAIL the PAPER COPY and CD of the Adopted Amendment to:**

**ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540**

7. Submittal of this Notice of Adoption must include the signed ordinance(s), finding(s), exhibit(s) and any other supplementary information (see ORS 197.615).
8. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) of adoption (see ORS 197.830 to 197.845).
9. In addition to sending the Form 2 - Notice of Adoption to DLCD, please notify persons who participated in the local hearing and requested notice of the final decision at the same time the adoption packet is mailed to DLCD (see ORS 197.615).
10. **Need More Copies?** You can now access these forms online at <http://www.lcd.state.or.us/>. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518.

BEFORE THE BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, OREGON

AN ORDINANCE ADOPTING)
AMENDMENTS TO THE DOUGLAS) ORDINANCE 2009-12-2
COUNTY COMPREHENSIVE PLAN)

RECITALS:

- A. Amendments to the Douglas County Comprehensive Plan are proposed to update the County's twenty year population projection. These amendments are adopted by the Board of County Commissioners under the direction of ORS 195.036 in order to integrate information into the Population Chapter of the Comprehensive Plan.
- B. HB 2709 was adopted in 1995 and required counties to "establish and maintain a population forecast" and "coordinate the forecast with the local governments within its boundary." Douglas County completed an updated population forecast in the spring of 1996. The adopted model established coordinated city population rate within each of our twelve cities and a County rate within the unincorporated areas.
- C. In February 2000, the Board of Commissioners adopted an update to the comprehensive plan extending the forecast to the year 2020. This adoption process included five years of state and local coordination and the successful defense of multiple LUBA appeals. In the end, LUBA found confirmed the validity of the County's model and found it had "reasonable assumptions" and "an adequate factual basis." The County developed a forecast range with the "preferred alternative" being the high forecast range and the "sensitivity analysis" being the low forecast range.
- D. In 2007, House Bill 3436 amended the OAR (660-24-0030) and ORS (195.034) which required the County to adopt and maintain a 20 year population forecast. Pursuant to the rule, the coordinated forecast must be accepted by each city. This language requires the County maintain a forecast at 10 year intervals.
- E. The 2009 Population Element update includes forecast and calculations for each city at a coordinated rate and each UGA at the county forecast high rate.
- F. On November 19, 2009, the Douglas County Planning Commission held a hearing and recommended that the amendments be adopted by the Board of Commissioners.
- G. The Board of County Commissioners held a public meeting, considered applicable laws and public comments, in their review of the population update.

THE DOUGLAS COUNTY BOARD OF COUNTY COMMISSIONERS ORDAIN AS FOLLOWS:

SECTION ONE: The amendments contained and referenced in the yellow attachment titled "Amendments to the Douglas County Comprehensive Plan - Board Draft (Limited to Population)" dated December 23, 2009 are adopted.

SECTION TWO: The amendments are necessary and appropriate and shall become effective on January 8, 2010.

SECTION THREE: The Board finds that this 2009 population update builds upon the success of the 2000 County forecast and does not alter the adopted model. This update utilizes data inputs from State Employment Department and Health Department along with other sources to extend the population forecast to the year 2030. The change in those data inputs was the primary factor in calculated outcome that was a reduced forecast in the year 2030.


SECTION FOUR: The Board finds that the needs of Douglas County and its incorporated cities are recognized in their acknowledged comprehensive plans and that the county's projections are consistent with and supported by these plans. The county and its communities have a compelling need, recognized in those plans, to diversify and strengthen their economies in order to become less timber-dependant and more diversified.

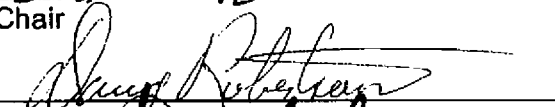
SECTION FIVE: The Board finds that the needs of Douglas County are recognized by the adoption of the high range as a preferred alternative from the range of reasonable population.

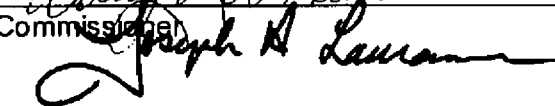
SECTION SIX: SEVERABILITY; If any provision of this ordinance is held to be invalid by any court of competent jurisdiction, such invalidity shall not affect the validity of any other provision of the ordinance. The ordinance shall be construed as if such invalid provision had never been included.

DATED this 23th day of December, 2009

BOARD OF COUNTY COMMISSIONERS OF DOUGLAS COUNTY, OREGON


Chair


Commissioner


Commissioner

Amendments to the

DOUGLAS COUNTY COMPREHENSIVE PLAN

**BOARD DRAFT (Limited to Population)
December 23, 2009**

**Planning Commission
November 19, 2009**

**Board of Commissioners
December 9, 2009
December 16, 2009
December 23, 2009**

CHANGES

Amendments to Chapter 10: Population Element 2

KEY

Additions and Amendments are identified by both **BOLDING** and UNDERLINING.
Deletions are identified by ~~STRUCKOUT~~ text.

2. Amendments to Chapter 10: Population Element

Page 10-1

PLANNING FOR THE FUTURE

In short, Douglas County can continue to expect a steady **growth in population growth**. ~~As these increases occur, the complexity of many issues and problems intensify.~~ If the growth is anticipated and completely planned, the increased needs of more people can be met **in a positive fashion** ~~without sacrificing everyone's livability~~. It is more important to consider the implications of an increase in population than the population increase itself. By the year ~~2020~~ **2030** the population of Douglas County can be expected to total between ~~136,232~~ **132,016** and ~~145,348~~ **139,626** persons. Tables 10-1 and 10-2 summarize this projected growth.

Page 10-2

TABLE 10-1. SUMMARY OF PROJECTION RESULTS (Growth Rate)

Table 10-1 Summary of Projections Results (Growth Rate)						
Area	1990	1980-90 Annual Growth Rate	2000	1990-00 Annual Growth Rate	2020	2000-2020 Annual Growth Rate
COUNTY HIGH	94,649	0.10%	110,537	1.68%	145,348	1.57%
COUNTY LOW	94,649	0.10%	110,096	1.63%	136,232	1.19%
1990 Census	94,649	0.10%				

Table 10-1 Summary of Projections Results (Growth Rate)						
Area	2000	1990-00 Annual Growth Rate	2010 *	2000-10 Annual Growth Rate	2030	2000-2030 Annual Growth Rate
COUNTY HIGH	<u>100,399</u>	<u>0.61%</u>	<u>108,223</u>	<u>0.78%</u>	<u>139,626</u>	<u>1.30%</u>
COUNTY LOW	<u>100,399</u>	<u>0.61%</u>	<u>107,025</u>	<u>0.66%</u>	<u>132,016</u>	<u>1.05%</u>
1990 Census	<u>94,649</u>	<u>0.61%</u>				
2000 Census	<u>100,399</u>					

* Note: The Center for Population Research and Census reported a population estimate for Douglas County for 2008 of 105,240 people.

TABLE 10-2. POPULATION PROJECTIONS BY SUB AREA.

Subarea	1990	2000		2020	
	Census	Low	High	Low	High
Coastal	7079	10019	10059	12397	13227
North	6376	6496	6522	8038	8575
Central	60591	72443	72733	89641	95639
South	20603	21138	21223	26156	27907
Total	94649	110096	110537	136233	145348

Subarea	2000	2010		2030	
	Census	Low	High	Low	High
Coastal	<u>6413</u>	<u>6836</u>	<u>6913</u>	<u>8433</u>	<u>8919</u>
North	<u>6178</u>	<u>6586</u>	<u>6659</u>	<u>8124</u>	<u>8592</u>
Central	<u>60806</u>	<u>64819</u>	<u>65545</u>	<u>79955</u>	<u>84564</u>
South	<u>27002</u>	<u>28784</u>	<u>29106</u>	<u>35505</u>	<u>37552</u>
Total	<u>100399</u>	<u>107025</u>	<u>108223</u>	<u>132016</u>	<u>139626</u>

TABLE 10-3. 1990 POPULATION AND YEAR 2020 POPULATION PROJECTIONS.

Sub Area	Class	Total Population Using County Projections			
		1980 Pop	1990 Pop	2020 Total	1980-2020
Coastal	City	5,021	4,796	7,407	4,375
	Urban Unincorp.	814		n/a	n/a
	Rural	1,580	2,283	5,820	4,240
	Subtotal	7,415	7,079	13,227	5,812
North	City	2,378	2,177	3,486	1,108
	Urban Unincorp.	0		n/a	n/a
	Rural	4,103	4,199	5,090	987
	Subtotal	6,481	6,376	8,576	2,095
Central	City	31,379	26,706	56,629	25,250
	Urban Unincorp.	5,541		n/a	n/a
	Rural	24,103	33,885	39,010	14,907
	Subtotal	61,023	60,591	95,639	34,616
South	City	7,081	6,132	9,111	2,030
	Urban Unincorp.	2,975		n/a	n/a
	Rural	8,773	14,471	18,796	10,023
	Subtotal	18,829	20,603	27,907	9,078
County Wide	City	45,859	39,811	76,633	30,774
	Urban Unincorp.	9,330		n/a	
	Rural	38,559	54,838	68,715	30,156
	Total	93,748	94,649	145,348	60,930

TABLE 10-3. 2000 POPULATION AND YEAR 2030 POPULATION PROJECTIONS.

Sub Area	Class	1990 2000 Pop	2020 30Total	2000- 2020 30	
Coastal	City	<u>4,370</u>	<u>5,359</u>	<u>989</u>	
	Urban Unincorp. UGB (2)	<u>67</u>	<u>88</u>	<u>21</u>	
	UUA	<u>385</u>	<u>565</u>	<u>180</u>	
	Rural	<u>1,591</u>	<u>2,910</u>	<u>1,319</u>	
	Subtotal	<u>6,413</u>	<u>8,922</u>	<u>2,509</u>	<u>1.30%</u>
	North	City	<u>2,220</u>	<u>3,238</u>	<u>1,018</u>
	Urban Unincorp. UG B (2)	<u>224</u>	<u>326</u>	<u>102</u>	
	UUA	<u>0</u>	<u>0</u>	<u>0</u>	
	Rural	<u>3,734</u>	<u>5,442</u>	<u>1,708</u>	
	Subtotal	<u>6,178</u>	<u>9,006</u>	<u>2,828</u>	<u>1.53%</u>
Central	City	<u>32,440</u>	<u>52,994</u>	<u>20,554</u>	
	Urban Unincorp. UG B (2)	<u>6,357</u>	<u>8,992</u>	<u>2,635</u>	
	UUA	<u>5,885</u>	<u>12,336</u>	<u>6,451</u>	
	Rural(1)	<u>16,124</u>	<u>10,236</u>	<u>(5,888)</u>	
	Subtotal	<u>60,806</u>	<u>84,558</u>	<u>23,752</u>	<u>1.30%</u>
South	City	<u>6,600</u>	<u>10,109</u>	<u>3,509</u>	
	Urban Unincorp. UGB (2)	<u>3,532</u>	<u>5,067</u>	<u>1,535</u>	
	UUA	<u>0</u>	<u>0</u>	<u>0</u>	
	Rural	<u>16,870</u>	<u>22,369</u>	<u>5,499</u>	
	Subtotal	<u>27,002</u>	<u>37,545</u>	<u>10,543</u>	<u>1.30%</u>

Sub Area	Class	1990 2000 Pop	2020 30 Total	2000- 2020 30	
County Wide	City	<u>45,630</u>	<u>71,700</u>	<u>26,070</u>	<u>1.90%</u>
	Urban Unincorp. UGB	<u>10,180</u>	<u>14,473</u>	<u>4,293</u>	<u>1.41%</u>
	UUA	<u>6,270</u>	<u>12,901</u>	<u>6,631</u>	<u>3.53%</u>
	Rural	<u>38,319</u>	<u>40,552</u>	<u>2,233</u>	<u>0.19%</u>
	Total	<u>100,399</u>	<u>139,626</u>	<u>39,227</u>	

(1) The Central Area contains the UUA of Glide, Green, Shady and Dillard. In addition it has the UGB of Oakland, Roseburg, Sutherlin and Winston. The Comprehensive Plan findings recognize that over time, growth will shift from rural to urban densities. The reduction in rural growth in the Central subarea is one example of that rural to urban shift.

(2) Urban Growth Boundaries (UGB) - The County has adopted an updated coordinated forecast for the Comprehensive Plan of each city. The coordinated forecast was applied to extend the 20 year forecast within city limits. The County high rate (1.29%) was applied to extend the 20 year forecast within in the urban growth area (outside city limits but inside UGB) and update each jurisdiction's 20 year forecast. A summary of this analysis is shown in Table 10-4. This process is consistent with the safe harbor found in OAR 660-024-0030(4)(a).

City		<u>2000</u>	<u>2010</u>	<u>2020</u>	<u>2030</u>
<u>Canyonville</u>	<u>City</u>	<u>1295</u>	<u>1791</u>	<u>2130</u>	<u>2534</u>
	<u>UGA</u>	<u>173</u>	<u>237</u>	<u>270</u>	<u>306</u>
	<u>UGB (Total)</u>	<u>1468</u>	<u>2028</u>	<u>2400</u>	<u>2840</u>
<u>Drain</u>	<u>City</u>	<u>1020</u>	<u>1102</u>	<u>1217</u>	<u>1344</u>
	<u>UGA</u>	<u>184</u>	<u>200</u>	<u>227</u>	<u>259</u>
	<u>UGB (Total)</u>	<u>1204</u>	<u>1302</u>	<u>1444</u>	<u>1603</u>
<u>Elkton</u>	<u>City</u>	<u>145</u>	<u>258</u>	<u>299</u>	<u>347</u>
	<u>UGA</u>	<u>13</u>	<u>23</u>	<u>26</u>	<u>30</u>
	<u>UGB (Total)</u>	<u>158</u>	<u>281</u>	<u>325</u>	<u>377</u>
<u>Glendale</u>	<u>City</u>	<u>860</u>	<u>974</u>	<u>1076</u>	<u>1189</u>
	<u>UGA</u>	<u>72</u>	<u>82</u>	<u>93</u>	<u>106</u>
	<u>UGB (Total)</u>	<u>932</u>	<u>1056</u>	<u>1169</u>	<u>1295</u>

TABLE 10-4 City Population Forecast for incorporated area and urban growth area					
City		2000	2010	2020	2030
Myrtle Creek	City	<u>3430</u>	<u>3720</u>	<u>4382</u>	<u>5085</u>
	UGA	<u>3272</u>	<u>3587</u>	<u>4077</u>	<u>4636</u>
	UGB (Total)	<u>6702</u>	<u>7307</u>	<u>8459</u>	<u>9721</u>
Oakland	City	<u>955</u>	<u>964</u>	<u>1065</u>	<u>1176</u>
	UGA	<u>150</u>	<u>152</u>	<u>173</u>	<u>197</u>
	UGB (Total)	<u>1105</u>	<u>1116</u>	<u>1238</u>	<u>1373</u>
Reedsport	City	<u>4370</u>	<u>4392</u>	<u>4851</u>	<u>5359</u>
	UGA	<u>67</u>	<u>67</u>	<u>77</u>	<u>87</u>
	UGB (Total)	<u>4437</u>	<u>4459</u>	<u>4928</u>	<u>5446</u>
Riddle	City	<u>1015</u>	<u>1066</u>	<u>1178</u>	<u>1301</u>
	UGA	<u>15</u>	<u>16</u>	<u>18</u>	<u>20</u>
	UGB (Total)	<u>1030</u>	<u>1082</u>	<u>1196</u>	<u>1321</u>
Roseburg	City	<u>20125</u>	<u>22093</u>	<u>26931</u>	<u>32829</u>
	UGA	<u>5676</u>	<u>6144</u>	<u>6985</u>	<u>7940</u>
	UGB (Total)	<u>25801</u>	<u>28237</u>	<u>33916</u>	<u>40769</u>
Sutherlin	City	<u>6720</u>	<u>8031</u>	<u>9320</u>	<u>10816</u>
	UGA	<u>264</u>	<u>314</u>	<u>357</u>	<u>406</u>
	UGB (Total)	<u>6984</u>	<u>8345</u>	<u>9677</u>	<u>11222</u>
Winston	City	<u>4640</u>	<u>6068</u>	<u>7042</u>	<u>8173</u>
	UGA	<u>267</u>	<u>348</u>	<u>395</u>	<u>449</u>
	UGB (Total)	<u>4907</u>	<u>6416</u>	<u>7437</u>	<u>8622</u>
Yoncalla	City	<u>1055</u>	<u>1149</u>	<u>1333</u>	<u>1547</u>
	UGA	<u>27</u>	<u>29</u>	<u>33</u>	<u>38</u>
	UGB (Total)	<u>1082</u>	<u>1178</u>	<u>1366</u>	<u>1585</u>
Grand Totals	All Cities	<u>45630</u>	<u>51608</u>	<u>60824</u>	<u>71700</u>
	All UGA's	<u>10180</u>	<u>11199</u>	<u>12731</u>	<u>14474</u>
	All UGB's	<u>55810</u>	<u>62807</u>	<u>73555</u>	<u>86174</u>
County Total		<u>100399</u>	<u>108223</u>	<u>119180</u>	<u>139626</u>

**CPRC Estimates used for each City during years 2001 to 2008. City coordinated rate used from 2009 to 2030
Some numbers reported in this summary table may differ slightly due to rounding.**

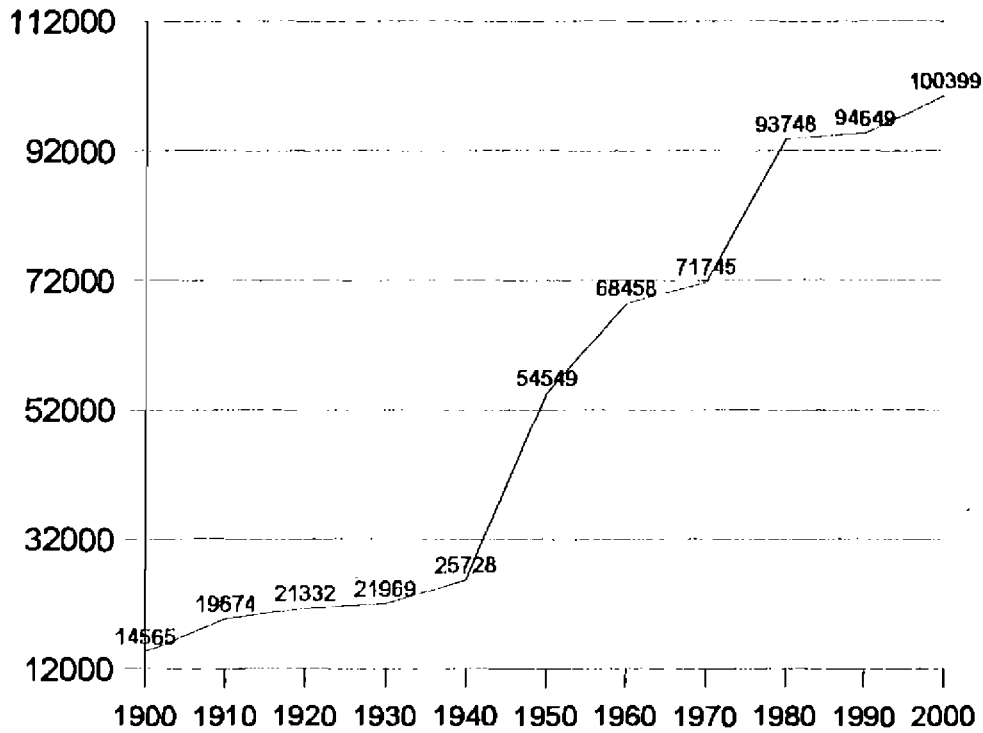
The publication of the 1990 Census shows a continuation of the overestimation of the County and cities' population growth. The 1990 Census indicated that the population of the cities was 39,811. The 2000 Census indicates that the population of the cities was 45,630. This relates to a county wide annual growth rate for cities of ~~0.16~~ 1.9 percent from ~~1980~~ 2000 to ~~1990~~ 2030. The ~~actual~~ county wide annual growth rate for cities is ~~below~~ above both the County forecasted high rate (~~2.31.3%~~) and low rate (~~1.4~~ 1.05%) listed in prior versions (Table 1) of this element.

The high County projection for rural population in 1980 was 28,440 persons. This figure is 36% lower than the 38,559 persons indicated by the 1980 Census. The rural population for the 2000 census was 38,319 persons.

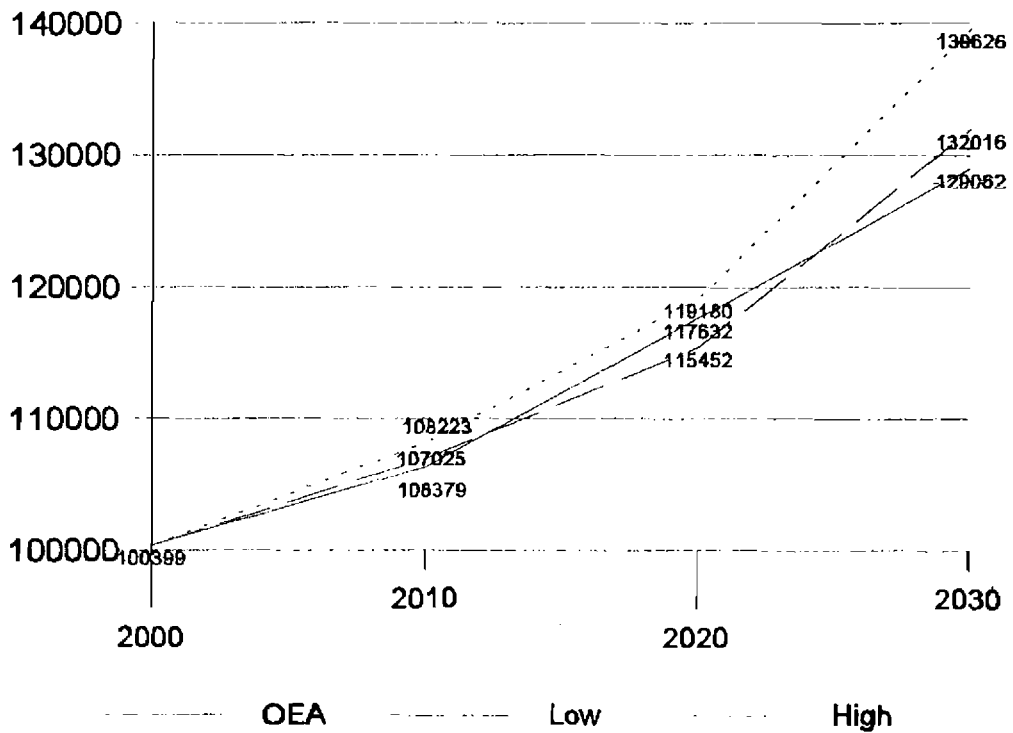
This overestimation of 1980 city UGB population and underestimate of 1980 rural population ~~will likely result~~ ed in a ~~similar if not exaggerated~~ overestimation of city UGB population ~~in 2000~~ and conversely underestimate of rural population in the same year.

The County formed a population coordination committee with the twelve cities in 1995. This committee was reformed in 2009 to update coordination efforts for the population forecast. ~~These~~ The population figures in this plan were jointly adopted by the cities and County in advance of the Census publication and can only be modified by joint City-County plan amendment. Table 10-3 indicates that ~~using these inaccurate figures would result in an actual decline of 3,938 persons in rural areas by the year 2000.~~ there has been a slow shift from rural areas to incorporated cities. In 1980, 41.6% of the population lived in cities. In 2030, it is projected that 52.1% of the population will reside in incorporated cities. This table also includes more realistic projections of rural housing growth based upon assumptions used in the County overall population projections.

Historical Population

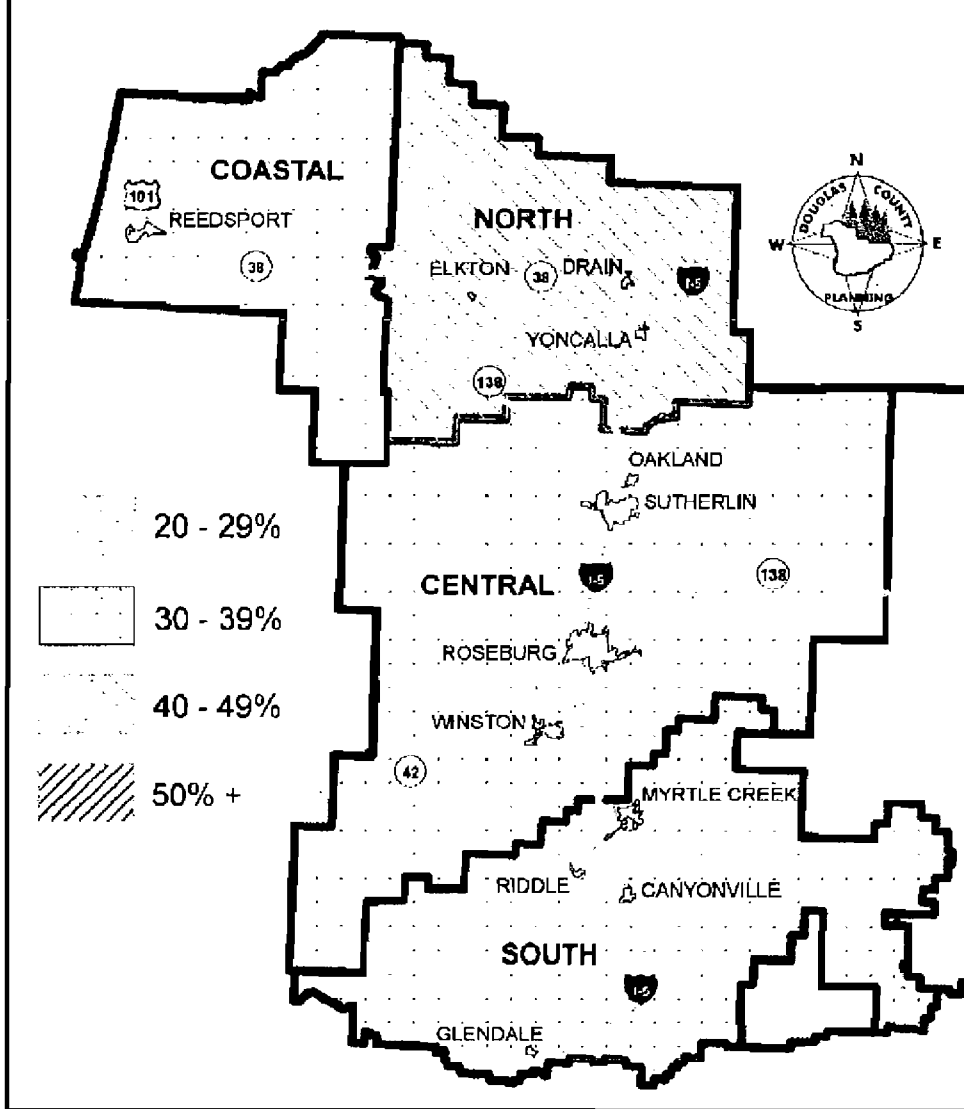


Projected Population



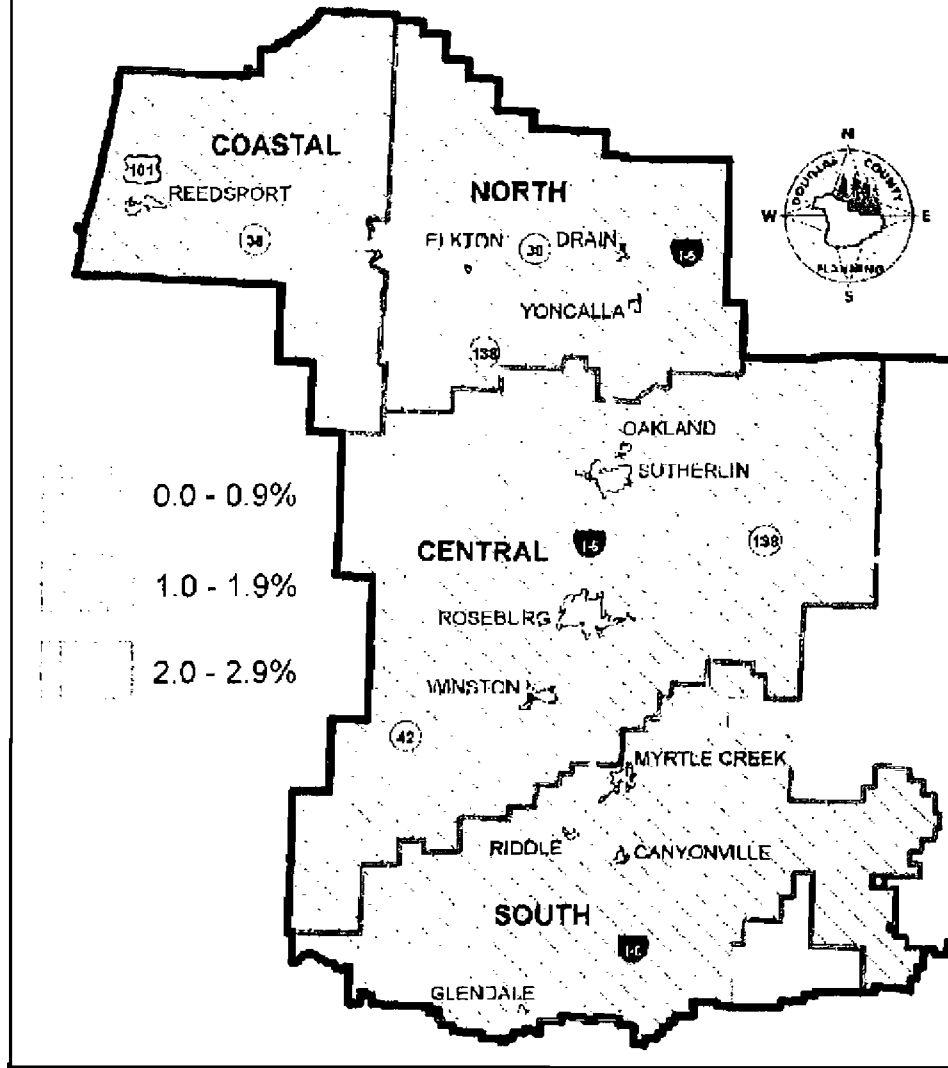
Sub-Area Percentage Increase

Cities Included 2000 - 2030
Using Coordinating Committee Projection and 2010 Population as Base



Distribution of Total Annual Population Increase

Cities Included 2000 - 2030
Using 2000 Population as Base and High Projections



POPULATION ELEMENT FINDINGS

POPULATION GROWTH

1. Although somewhat erratic, the County and cities have experienced population growth during the period of 1950 through ~~1995~~ 2005. Overall the County population increased by ~~79~~ 89 percent over this period.

POPULATION CHARACTERISTICS

4. There has been an increase during the years of 1960 through ~~1990~~ 2000 in the upper (older) age categories of the population. During that period the percentage of the County population 65 years of age and older increased by 186% as compared with 46% for the state, overall.
5. The County has a lower percentage of population in the under 15 years category than the state (~~21.5~~ 19% as compared with ~~22.7~~ 20%).
6. The County population can basically be considered racially homogeneous with ~~96.7~~ 97.3 percent of the population being **classified in one race**. **The demographic of the County is the majority 93.9% is white**. The largest minority population is Hispanic at ~~2.2~~ 3.3%.
7. The County's residents have a lower percentage of college graduates than the state and nation as a whole (~~11.7~~ 13.3% versus ~~20.6~~ 25.1%).

GEOGRAPHICAL DISTRIBUTION

17. The County projection anticipates an increase in population between ~~1990~~ 2000 and ~~2020~~ 2030 of ~~41583~~ 31,617 to ~~50699~~ 39,227 people based on the Douglas County projection and the projections of all 12 incorporated cities in Douglas County.

CITY COUNTY COORDINATION AND ANALYSIS

21. In an effort to update the ~~existing~~ 1995 Population Element a Population Coordination Committee consisting of all 12 incorporated cities, Douglas County and URCOG was convened.
22. During the period of April 1996 and August 1996, the committee reviewed Douglas County Planning Department analysis of the existing model as updated from the 1990 census data. Following the acceptance of this analysis, the historical growth of each city was reviewed and a comparison to each Comprehensive Plan projection completed. **A similar process was completed to update the forecast using 2000 census data.**

23. This current update is based upon the ~~1990~~ 2000 census. Between 1995 and 2000 a lengthy process was conducted and included the coordinated input of Douglas County and each incorporated city as required by ORS 197.063, as well as that of the Department of Land Conservation and Development (DLCD) and the Office of Economic Analysis, as required by Statewide Planning Goal 2.
24. In 2005, the DLCD adopted a “safe harbor” (OAR 660-24-0030(4) for cities to use, if there is not a reasonably current county coordinated forecast to use, when considering updates to their urban growth boundary. Pursuant to the rule, the coordinated forecast must be adopted by each city.

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Model Assumptions

4. School enrollment is ~~expected to have~~ has been low growth in years 1995 to ~~2005~~ 2009, and low to moderate growth in years 2005 to ~~2020~~ 2030. This projection is based on the growth experienced in the school districts, the growth in service industries and continued stabilization in the wood products industry.
6. In Douglas County, between 1985 and 1990, employment increased at an average rate of 2.9% per year. Between 1992 and 1994, employment increased at an average rate of 2.3%. The forecasted rate for Douglas County is a ~~1.3~~ 1.1 percent average annual increase from ~~1995~~ 2008 to ~~2005~~ 2015. The assumed rate of employment between ~~2006~~ 2016 and ~~2020~~ 2030, will over time increase toward the State average annual increase in employment (~~2.2%~~).

SIGNIFICANCE OF THE POPULATION ELEMENT

The adoption of the population element formally establishes a target population as a basis for comprehensive planning in Douglas County. This target population will be used to establish public needs for housing, rural lands, urban growth boundaries, transportation, public facilities and other key elements of the plan. The County has adopted and is maintaining a coordinated 20 year population forecast for the county and for each urban area within the county consistent with statutory requirements for such forecasts under ORS 195.025 and 195.036 (and as specified in OAR 660-24-0030.) Also, the subarea projections will anchor the process for planning to satisfy needs based on the anticipated geographical distribution of the population.

Future projects and development must be consistent with the target population and policies set forth in the population element.

Inconsistent proposals will require substantial justification through the plan amendment process to identify and establish comprehensive planning needs beyond those recognized through the use of the target population projection.

AS COUNTY PLANNING DEPARTMENT
ROOM 106, JUSTICE BUILDING
OUGLAS COUNTY COURTHOUSE
ROSEBURG, OR 97470

ATTN: PLAN AMENDMENT SPEC.
DLCD
635 CAPITOL ST NE STE 150
SALEM OR 97301-2540

