



#### Department of Land Conservation and Development

635 Capitol Street, Sûite 150 Salem, OR 97301-2540 (503) 373-0050 Fax (503) 378-5518 www.lcd.state.or.us



## NOTICE OF ADOPTED AMENDMENT

9/30/2010

TO: Subscribers to Notice of Adopted Plan

or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Jackson County Plan Amendment

DLCD File Number 003-10

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures\*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Thursday, October 21, 2010

This amendment was submitted to DLCD for review prior to adoption with less than the required 45-day notice. Pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

\*NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to

DLCD. As a result, your appeal deadline may be earlier than the above date specified. No LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Craig Anderson, Jackson County

Jon Jinings, DLCD Community Services Specialist

Katherine Daniels, DLCD Farm/Forest Specialist

# £ 2 DLCD

THIS FORM MUST BE MAILED TO DLCD
WITHIN 5 WORKING DAYS AFTER THE FINAL DECISION
PER ORS 197.610, OAR CHAPTER 660 - DIVISION 18

	In person  electronic  mailed
A	DEPT OF
E	SEP 2 3 2010
Ī	LAND CONSERVATION AND DEVELOPMENT
107	For DLCD Use Only

Jurisdiction: Jackson County	Local file number: LRP2009-00003						
Date of Adoption: 9/15/10	Date Mailed: 9/21/10						
Was a Notice of Proposed Amendment (Form 1) ma	Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Yes Date: 4/12/10						
☐ Comprehensive Plan Text Amendment	X Comprehensive Plan Map Amendment						
☐ Land Use Regulation Amendment	☐ Zoning Map Amendment						
☐ New Land Use Regulation	Other:						
Summarize the adopted amendment. Do not use to	chnical terms. Do not write "See	Attached".					
Re-designate Goal 4 protected resource land (Forest Resource) as non-resource land (Rural Use). No zoning							
amendment is requested as part of this application.							
Does the Adoption differ from proposal? No, no explaination is necessary							
Plan Map Changed from: WR/OSR	to: Rural Use						
Zone Map Changed from: N/A	to: <b>N/A</b>						
Location: 4761 South Stage Road at Bellinger Lane, Jacksonville Acres Involved: 403.8							
Specify Density: Previous: N/A  New: N/A							
Applicable statewide planning goals:							
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	12 13 14 15 16 17 18	19					
Was an Exception Adopted?   YES X NO							
Did DLCD receive a Notice of Proposed Amendmen	t YES						
45-days prior to first evidentiary hearing? X Yes							
If no, do the statewide planning goals apply?							
If no, did Emergency Circumstances require immediate adoption?							

DLCD File No. 003-10 (18235) [16343]

DLCD file No Please list all affected State or Federal Agencies, Local Governments or Special Districts:						
ODF&W, DEQ, City of Ja	acksonville, Jackson County	y Road & Parks				
Local Contact: Craig Anderson		Phone: (541) 774-6918	Extension:			
Address: 10 S. Oakdale A	Ave. Rm 100	Fax Number: 541-774-6791				
City: Medford	Zin: 97501	F-mail Address: andersem@iacksoncounty.org				

# ADOPTION SUBMITTAL REQUIREMENTS

This form <u>must be mailed</u> to DLCD <u>within 5 working days after the final decision</u> per ORS 197.610, OAR Chapter 660 - Division 18.

1. Send this Form and TWO Complete Copies (documents and maps) of the Adopted Amendment to:

# ATTENTION: PLAN AMENDMENT SPECIALIST DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT 635 CAPITOL STREET NE, SUITE 150 SALEM, OREGON 97301-2540

- 2. Electronic Submittals: At least **one** hard copy must be sent by mail or in person, or by emailing larry.french@state.or.us.
- 3. <u>Please Note</u>: Adopted materials must be sent to DLCD not later than **FIVE** (5) working days following the date of the final decision on the amendment.
- 4. Submittal of this Notice of Adoption must include the text of the amendment plus adopted findings and supplementary information.
- 5. The deadline to appeal will not be extended if you submit this notice of adoption within five working days of the final decision. Appeals to LUBA may be filed within **twenty-one** (21) days of the date, the Notice of Adoption is sent to DLCD.
- 6. In addition to sending the Notice of Adoption to DLCD, you must notify persons who participated in the local hearing and requested notice of the final decision.
- 7. Need More Copies? You can now access these forms online at http://www.lcd.state.or.us/. Please print on 8-1/2x11 green paper only. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518; or Email your request to larry.french@state.or.us Attention: Plan Amendment Specialist.

Updated March 17, 2009



# NOTICE OF ADOPTION

Pursuant to Oregon Revised Statutes (ORS) 197.615, you are hereby being notified that the Jackson County Board of Commissioners adopted Ordinance No. 2010-11 at a properly advertised public hearing on August 11, 2010, at 1:30 p.m., in the Auditorium of the Jackson County Offices, 10 South Oakdale, Medford, Oregon 97501.

The ordinance will go into effect on November 14, 2010 (60 days from the date of adoption). A description of the ordinance follows:

Ordinance No. 2010-11 amends the Comprehensive Plan Map to re-designate 403.8 acres from Forestry/Open Space to Rural Use land on property located at 4761 South Stage Road adjacent to and east of the corporate limits and Urban Growth Boundary of the City of Jacksonville, Oregon File LRP2009-00003.

This notice is being mailed to you on September 20, 2010, which is within five working days after the adoption date of the ordinance(s) as required by ORS 197.615. If you have any questions on the effect of this ordinance, please contact **Craig Anderson** at Development Services, Room 100, County Offices, 10 South Oakdale, Medford, Oregon 97501. Telephone: Medford 774-6918; Jackson County residents outside of Medford's local calling area 1-800-452-5021 and enter the four digit extension 6918.

You may review this ordinance, or you may purchase a copy for \$.25 for the first page and \$.10 for each additional page, at Development Services, Room 100, County Offices, 10 South Oakdale, Medford, Oregon 97501, between the hours of 8:00 a.m. and 4:00 p.m., Monday, Tuesday, Thursday and Friday; and 11:00 a.m. to 4:00 p.m on Wednesday.

The Board of County Commissioner's Ordinances are the final decisions on this action. Pursuant to State law, Jackson County is hereby notifying all persons who participated in the hearings, either in writing or orally. This decision may be appealed to the Oregon Land Use Board of Appeals (LUBA). You must appeal this decision within 21 days of the date it is mailed. This decision is being mailed on <a href="September 21">September 21</a>, 2010, and the LUBA appeal period will expire on <a href="October 12">October 12</a>, 2010. Please contact LUBA for specific appeal information. They are located at 550 Capitol Street N.E. Suite 235, Salem, Oregon 97301-2552. They can be reached at (503) 373-1265.

Attachments: Notary Packet

#### **NOTARY PAGE**

STATE OF OREGON )
COUNTY OF JACKSON )

I, <u>Patricia A. Guida</u>, being first duly sworn, depose and say that on behalf of Jackson County Development Services, I gave notice of Board of Commissioners Ordinance No. 2010-11 by mailing a copy of the Notice of Adoption by regular mail to each of the following named persons at their respective last known addresses, to wit: (as attached)

Each of said copies of the Notice were enclosed in a sealed envelope addressed to the persons at the addresses above set forth, with postage thereon fully prepaid and was deposited in the post office at Medford, Oregon, on <u>September 21, 2010</u>.

Signature

Personally appeared before me this <u>31st</u> day of <u>September</u>, 2010, the above named <u>Patricia A. Guida</u> who acknowledged the foregoing affidavit to be her voluntary act and deed.



Notary Public for Oregon

My Commission Expires:  $Q - I (\omega \cdot 2012)$ 

NOTICE OF ADOPTION SENT TO: <u>APPLICANT</u>, <u>AGENT</u>, <u>AGENCIES AND INTERESTED PERSONS</u>.

APPLICANT NAME: <u>SOUTH STAGE LANDFILL LLC</u>

FILE NO: <u>LRP2009-00003</u>

DECISION MAILING LABELS FILE LRP2009-00003 SOUTH STAGE LANDFILL INC CREATED: 09/16/2010 APPLICANT LRP2009-0003
SOUTH STAGE LANDFILL INC
BOTTJER-GAMBEE INC
PO BOX 3187
CENTRAL POINT OR 97502

AGENT LRP2009-00003
RAUL WOERNER
CSA PLANNING LTD
4497 BROWNRIDGE STE 101
MEDFORD OR 97504

BOC LRP2009-00003 JACK WALKER, CHAIR BOARD OF COMMISSIONERS BOC LRP2009-00003 DENNIS "C.W." SMITH BOARD OF COMMISSIONERS BOC LRP2009-00003 DAVE GILMOUR BOARD OF COMMISSIONERS

STAFF KELLY MADDING DIRECTOR STAFF CRAIG ANDERSON PLANNER STAFF FRANK HAMMOND COUNTY COUNSEL

STAFF CAROL YATES RECEPTION DESK IP LRP2009-00003 KELLY LEONARD 1143 S 3<sup>RD</sup> ST JACKSONVILLE OR 97530 IP LRP2009-00003 CLARA WENDT PO BOX 300 JACKSONVILLE OR 9730

IP LRP2009-00003 KEN SNOKE 1503 S 3<sup>RD</sup> ST JACKSONVILLE OR 97530 IP LRP2009-00003 AMY STEVENSON CITY OF JACKSONVILLE PO BOX 7 JACKSONVILLE OR 97530 IP LRP2009-00003 LINDA J MEYERS 230 WELLS FARGO DR JACKSONVILLE OR 97530

IP LRP2009-00003 ALBERTA ZAJACK PO BOX 1927 JACKSONVILLE OR 97530

IP LRP2009-00003 ANNE MCCANDLES PO BOX 1245 JACKSONVILLE OR 97530 IP LRP2009-00003
PAUL WYNTERGREEN
CITY OF JACKSONVILLE
PO BOX 7
JACKSONVILLE OR 97530

IP LRP2009-00003 MIKE ARNOLD 355 CLOVER LN MEDFORD OR 97501 IP LRP2009-00003 GLENN R ARCHAMBAULT PO BOX 1199 PHOENIX OR 97535 IP LRP2009-00003
CARL TAPPERT
ROGUE VALLEY SEWER SERVICE
PO BOX 3130
CENTRAL POINT OR 97502

IP LRP2009-00003 GREGORY ALEXANDER DEPARTMENT OF FORESTRY 5286 TABLE ROCK RD CENTRAL POINT OR 97502 IP LRP2009-00003 THOMAS GUEVARA ODOT 3500 NW STEWART PARKWAY ROSEBURG OR 97470-1687 IP LRP2009-00003 PATRICIA MEYERDING 112 MEDFORD HEIGHTS LN MEDFORD OR 97504

IP LRP2009-00003 MUNICIPAL SECURITIES CO LINDA VAN HANNEKEN 1940 SODA MOUNTAIN RD ASHLAND OR 97520 IP LRP2009-00003 HAROLD MC ALISTER 315 SURREY DR JACKSONVILLE OR 97530 IP LRP2009-00003 RON/JULIE KANTOR 630 ANTHONY CT SONOMA CA 95476

IP LRP2009-00003 DAVID J RIANT 747 JUANITA WAY JACKSONVILLE OR 97530 IP LRP2009-00003 PHIL BAKER 570 POWDERHORN DR JACKSONVILLE OR 97530 IP LRP2009-00003 LAURA F IMPERIA 650 PWERHORN DR JACKSONVILLE OR 97530 IP LRP2009-00003 DANIELLE DROSDICK 6565 CRESCENT PARK WEST 219 PLAYA VISTA CA 90094

RUSS LOGUE JA CO ROADS & PARKS

 ${
m I\!P}$ 

IP LRP2009-00003 NEIL/JO SMITH . 645 POWDERHORN DR JACKSONVILLE OR 97530

IP LRP2009-00003 JOHN ISAAK PO BOX 926 JACKSONVILLE OR 97530 IP LRP2009-00003 WILLIAM/CYNTHIA MCDONALD 663 JUANITA DR JACKSONVILLE OR 97530

LRP2009-00003

IP LRP2009-00003 STEVEN NIEMELA ODFW 1495 E GREGORY RD CENTRAL POINT OR 97502

IP LRP2009-00003 BRIAN/DANA WINKLER 101 DAISY CREEK RD JACKSONVILLE OR 97530 IP LRP2009-00003 GREG BILLINGSLEY CANDICE NICHELSON PO BOX 751 JACKSONVILLE OR 97530 IP LRP2009-00003 DEAN GRADWELL 501 JUANITA WAY JACKSONVILLE OR 97530

IP LRP2009-00003 ART KRUGOJER PO BOX 1172 JACKSONVILLE OR 97530

Adopted: September 15, 2010 Effective: November 14, 2010

# BEFORE THE BOARD OF COMMISSIONERS STATE OF OREGON, COUNTY OF JACKSON

IN THE MATTER OF A JACKSON COUNTY COMPREHENSIVE PLAN MAP AMENDMENT TO RE-DESIGNATE 403.8 ACRES FROM FORESTRY/OPEN SPACE TO RURAL USE LAND ON PROPERTY LOCATED AT 4761 SOUTH STAGE ROAD ADJACENT TO AND EAST OF THE CORPORATE LIMITS AND URBAN GROWTH BOUNDARY OF THE CITY OF JACKSONVILLE, OREGON. FILE NO. LRP2009-00003.

ORDINANCE NO. 2010-11

# **RECITALS:**

- 1. Pursuant to Chapter 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan (JCCP) and implementing ordinances have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
- 2. The standards justifying minor or quasi-judicial amendments to the Jackson County Comprehensive Plan Map are contained in the JCCP and in the Jackson County Land Development Ordinance (JCLDO) Chapter 3.
- 3. JCLDO Section 3.7.3 states that a minor map amendment must conform to the Statewide Planning Goals, Oregon Administrative Rules, and the Comprehensive Plan as a whole.
- 4. On March 2, 2009, an application for a Comprehensive Plan Map amendment to change the Comprehensive Plan Map designation from Forestry/Open Space (FOS) to Rural Use on a 403.8 acre tract southeast of and adjacent to the City of Jacksonville Urban Growth Boundary was submitted by CSA Planning, agent for the owner/applicant. The application was determined to be complete pursuant to Section 2.6.3(C) on August 31, 2009.

1- ORDINANCE; FILE LRP2009-00003 South Stage Landfill CPA

#### PROCEDURAL FINDINGS:

- 1. A notice of the proposed amendment was provided to DLCD on April 12, 2010, 45 days prior to the first evidentiary hearing on this application. A notice was published on Sunday, May 16, 2010 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the Jackson County Planning Commission (JCPC) on Thursday May 27, 2010 at 9:00 a.m. in the Jackson County Auditorium.
- 2. On May 27, 2010 and June 10, 2010, the JCPC held properly advertised public hearings to consider the evidence and testimony on this application. After considering the evidence and testimony submitted, the JCPC, by motion and vote, recommended that the Board of Commissioners approve the application. The JCPC signed the Recommendation for Approval on June 24, 2010.
- 3. On August 11, 2010, the Jackson County Board of Commissioners held a properly advertised public hearing to consider the evidence and testimony for this application. After considering the evidence and testimony submitted, the Board of Commissioners, by motion and vote, approved the application.

#### Now, therefore,

The Jackson County Board of Commissioners finds and concludes as follows:

#### SECTION 1. FINDINGS OF FACT:

Based upon the evidence and arguments presented, the Board of Commissioners makes the following findings of fact with respect to this application. Where factual conflicts arose, the Board of Commissioners has resolved them consistent with these findings.

- 1.1 The Board of Commissioners finds that proper legal notice was provided to the applicant, affected property owners and affected agencies on July 22, 2010 for a public hearing on this matter. Legal notice was published in the Sunday, August 8, 2010 edition of the Medford Mail Tribune.
- 1.2 The Board of Commissioners finds that the JCPC's recommendations are based upon following proper procedures and are consistent with available evidence. The Board of Commissioners hereby adopts, as its own, the Findings of Fact contained in the JCPC Recommendation for Approval, incorporated herein and attached as Exhibit "A."

#### SECTION 2. LEGAL FINDINGS:

- 2.1 The Board of Commissioners hereby adopts, as its own, the Legal Findings contained in the JCPC's Recommendation for Approval, incorporated herein and attached as Exhibit "A."
- 2.2 The Board of County Commissioners makes the following findings with respect to subsequent testimony presented to the Board:

2- ORDINANCE; FILE LRP2009-00003 South Stage Landfill CPA

In a letter dated July 23, 2010, submitted into the Board's Record at Exhibit 9 and in oral testimony during the public hearing on August 11, 2010, staff from the City of Jacksonville argued that an application for a comprehensive plan amendment to Rural Use, by its very nature, grants a right to develop more than one residence on Rural Use designated land on a parcel of this size. Accordingly, the City of Jacksonville requested that the Board interpret the text of Section 4 ("Determination of Appropriate Density") for Rural Use Land as established in the Map Designations Element of the JCCP to require that a concurrent application for zone change is required. The relevant JCCP text is as follows:

"When a right to develop more than one residence on Rural Use designated land is requested, the plan amendment proposal must be coupled with a request for an appropriate zoning district to assure that future development will be appropriate to the area."

The Board finds that the Jackson County Planning Commission, at Section 2.2 in its recommendation for approval, adopted the findings in the Staff Report, and that, with respect to this issue, the staff report adopted the findings in Applicants' Exhibit 1 (Proposed Findings of Fact and Conclusions of Law). Applicants' proposed conclusion of law relating to this comprehensive plan text, cataloged therein as "Criterion 37", is:

"Jackson County concludes that this criterion was intended to be applicable only when plan amendments are coupled with a zone change application to RU and to the extent that there is any ambiguity, Jackson County so interprets Criterion 37. The application now before Jackson County does not include zone change application. The request is solely for a Rural Use comprehensive plan map designation. A determination of appropriate density is not required at this time because the underlying zoning will remain in effect and the right to develop more than one residence on Rural Use designated land is not sought."

The Board finds that this application does not include a request to develop more than one residence on Rural Use designated land, and adopts the Applicants' conclusion on this matter as the Board's own. The purpose and limitations of the application are plainly stated in the Applicants' proposed conclusion and initially at Page 1 of Applicants' Proposed Findings of Fact and Conclusions of Law under the heading "Nature, Scope and Intent of Application."

The City of Jacksonville's letter also cites excerpted text found elsewhere in the Applicants' proposed findings that, according to the City of Jacksonville, collectively constitute a request for a right to develop more than one residence on Rural Use designated land. The Board finds that the cited findings do not represent a request by the Applicants for a right to develop more than one residence and that the excerpted text is presented out of context. Rather, the excerpted findings are directed in their respective contexts to specific approval criteria that properly require consideration of land carrying capacity and general suitability of the subject property and vicinity for the proposed Rural Use Land comprehensive plan map designation.

The Board further finds that the granting of a comprehensive plan map amendment to Rural Use does not, by its very nature, grant development rights. The Board finds that such an interpretation would render the cited comprehensive text meaningless. If

such a right were to be granted by the very nature of this comprehensive plan map approval, then the text would have expressly required that all comprehensive plan map amendment applications be coupled with a zone change request.

#### SECTION 3. CONCLUSIONS:

- 3.1 The Board of Commissioners concludes that proper public notice was given.
- 3.2 The Board of Commissioners hereby adopts, as its own, the Conclusions contained in the JCPC's Recommendation for Approval, incorporated herein and attached as Exhibit "A." These conclusions demonstrate that the application is in compliance with the applicable Statewide Planning Goals, Oregon Administrative Rules, the applicable policies in the Jackson County Comprehensive Plan, and the applicable sections of the Jackson County Land Development Ordinance.

#### SECTION 4. DECISION:

Now, therefore,

The Board of County Commissioners of Jackson County ordains as follows:

4.1. Based on the record of the public hearing and the recommendation of the Jackson County Planning Commission, attached hereto and incorporated herein as Exhibit "A", the Board of Commissioners approves a Comprehensive Plan Map amendment to re-designate 403.8 acres from Forestry/Open Space to Rural Use land on property located at 4761 South Stage Road adjacent to and east of the corporate limits and Urban Growth Boundary of the City of Jacksonville, Oregon.

APPROVED this \_\_\_\_\_\_ day of September, 2010, at Medford, Oregon.

# JACKSON COUNTY BOARD OF COMMISSIONERS

Jack (Valker, Chair

Dave Gilmour, Commissioner

Dennis C. W. Smith, Commissioner

APPROVED AS TO LEGAL SUFFIENCY:

ATTEST:

County Counsel

By: Recording Secretary

The Board of County Commissioner's Ordinance is the final decision on this action. This decision may be appealed to the Oregon Land Use Board of Appeals (LUBA). You must appeal this decision within 21 days of the date it is mailed. This decision is being mailed on September 21 \_\_\_\_\_, 2010, and the LUBA appeal period will expire on October 12, 2010 @ 4 PM. Please contact LUBA for specific appeal information. They are located at 550 Capitol Street N.E. Suite 235, Salem, Oregon 97301-2552. They can be reached at (503) 373-1265.

# BEFORE THE JACKSON COUNTY PLANNING COMMISSION STATE OF OREGON, COUNTY OF JACKSON

IN THE MATTER OF A JACKSON COUNTY
COMPREHENSIVE PLAN MAP
AMENDMENT TO RE-DESIGNATE 403.8
ACRES FROM FORESTRY/OPEN SPACE
TO RURAL USE LAND ON PROPERTY
LOCATED AT 4761 SOUTH STAGE ROAD
ADJACENT AND EAST OF THE
CORPORATE LIMITS AND URBAN
GROWTH BOUNDARY OF THE CITY OF
JACKSONVILLE, OREGON. FILE NO.
LRP2009-00003.

RECOMMENDATION FOR APPROVAL

#### **RECITALS:**

- 1. Pursuant to Chapter 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan (JCCP) and implementing ordinances have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
- 2. On March 2, 2009 an application for a Comprehensive Plan Map amendment to change the Comprehensive Plan Map designation from Forest/Open Space (FOS) to Rural Use on a 403.8 acre tract southeast of and adjacent to the City of Jacksonville Urban Growth Boundary was submitted by CSA Planning, agent for the owner/applicant. The application was determined to be complete pursuant to Section 2.6.3(C) on August 31, 2009.

#### PROCEDURAL FINDINGS:

- 1. A notice of the proposed amendment was provided to DLCD on April 12, 2010, 45 days prior to the first evidentiary hearing. A notice was published on Sunday, May 16, 2010 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the Jackson County Planning Commission no Thursday May 27, 2010 at 9:00 a.m. in the Jackson County Auditorium.
- 2. Public hearings were held on May 27, 2010 and June 10, 2010 before the Jackson County Planning Commission in the Jackson County Auditorium.
- 3. Now, therefore,

The Jackson County Planning Commission finds, concludes, and RECOMMENDS as follows:

### **SECTION 1. FINDINGS OF FACT:**

Based upon the evidence and arguments presented, the Planning Commission makes the following findings of fact with respect to this application. Where factual conflicts arose, the Planning Commission has resolved them consistent with these findings:

Planning Commission Recommendation South Stage Landfill CPA

- The Planning Commission finds that proper legal notice was sent to the applicant, affected agencies and property owners within 750 feet of the subject property on May 7, 2010. Legal notice was published in the Sunday, May 16, 2010 edition of the Medford Mail Tribune.
- 1.2 The Planning Commission finds that a Staff Report was prepared for the initial public hearing (pgs. 20-38, JCPC Record).
- 1.3 The Planning Commission finds that public hearings were held to consider the evidence on this matter on 5/27/10 and 6/10/10.
- The Planning Commission finds that the subject property is described as: TWP 37S RANGE 2W SECTION 32D TAX LOTS 900, 901, & 1000; TWP 37S RANGE 2W SECTION 32DB TAX LOTS 4501 & 4601; TWP 37S RANGE 2W SECTION 33 TAX LOTS 1200 & 1300 and TWP 38S RANGE 2W SECTION 5 TAX LOT 100. The subject property is located at 4761 South Stage Road.
- 1.5 With respect to Lot Legality, the Planning Commission finds:

382W05-100: This parcel was originally created prior to countywide land use regulations as identified in Volume 536, Page 322 of the Official Records of Jackson County, recorded November 14, 1962. It is the residual parcel left after division of tax lot 101 through document O.R. 69-01287, recorded February 24, 1969. Tax lot 100 is considered a lawfully established parcel.

372W32D-900, 901and 372W32DB-4501 and 4601: This parcel was created prior to countywide land use regulations by document Volume 238, Page 244 of the Official Records of Jackson County, recorded March 2, 1944. The parcel included current tax lots 900, 901, 4501, 4601 and 1000. The division of tax lot 1000 occurred through document O.R. 71-12717, recorded October 5, 1971. The current configuration of the parcel includes tax lots 900, 901, 4501 and 4601. These tax lots are considered a single lawfully established parcel.

372W33-1200: This parcel was an exception area in document O.R. 71-12717. This parcel is considered a single lawfully established parcel.

372W32D-1000 and 372W33-1300: These two parcels were described on a single deed, document O.R. 71-12717. Tax lot 1000's legal description was Parcel I and tax lot 1300's legal description was Parcel II, both on a single deed. Because they were described together on a single deed, they are part of a single lawfully established parcel consisting of tax lot 1000 and 1300.

- 1.6 The current Comprehensive Plan Map Designation for the tract is Forest/Open Space (FOS) and the tract includes both Woodland Resource (WR) and Open Space Reserve (OSR) zoning districts.
- 1.7 The Planning Commission finds the subject property has access from South Stage Road, Wells Fargo Dr. and Daisy Creek Rd.
- 1.8 The Planning Commission finds that a portion of the tract is within Jackson County Fire District No. 9.

- 1.9 The Planning Commission finds that police protection is provided by the Jackson County Sheriff's Office.
- 1.10 The Planning Commission finds that the subject tax lots are part of the closed South Stage Landfill and that tax lots 1200 and 1300 currently have dwellings.
- 1.11 The Planning Commission finds that tax lot 100 is within Area of Special Concern (ASC) 90-1, lands on which development can affect the survival of Black-tailed deer or Roosevelt elk herds.
- 1.12 The Planning Commission finds that there are designated wetlands on tax lots 1000 and 1300.
- 1.13 The Planning Commission finds that the following agencies responded with comments to this application and their comments were considered by the Planning Commission: Jackson County Roads Department, Rogue Valley Sewer Services, Oregon Department of Fish and Wildlife, Oregon Department of Forestry, Oregon Department of Transportation, and the City of Jacksonville.
- 1.14 The Planning Commission finds that 15 property owners submitted comments on the proposed application and these comments were considered by the Planning Commission.

#### **SECTION 2. LEGAL FINDINGS:**

- 2.1 To recommend approval of an amendment to the Comprehensive Plan, the Planning Commission must find that the amendment is consistent with the Jackson County Land Development Ordinance (JCLDO) Chapter 3.7, which requires compliance with the Statewide Planning Goals, Oregon Administrative Rules, Jackson County Land Development Ordinance and the Jackson County Comprehensive Plan (JCCP).
- 2.2 The Planning Commission adopts the findings in the Staff Report (pgs. 20-38, JCPC record) as a basis for this recommendation. These findings demonstrate that the application is in compliance with the Statewide Planning Goals, Oregon Administrative Rules, the Jackson County Comprehensive Plan, and the Jackson County Land Development Ordinance. Where factual conflicts arose, the Jackson County Planning Commission has resolved them consistent with the following findings:
  - 2.2.1 Energy Element, Policy 1 states that: The County shall develop and implement land use policies and related planning and implementation techniques that will maximize energy conservation and efficiency.
    - **FINDING:** The Planning Commission finds that a change in the Comprehensive Plan designation to Rural Use is consistent with this policy due to the subject property's proximity to an urban center and the resulting energy efficiencies to be gained from reduced travel distances to places of work, shopping and other destinations.
  - 2.2.2 Natural Hazards Element, Policy 1 states that: County land use actions shall be based upon a determination of acceptable risk of wildfire hazards, and such

hazards shall be reduced through positive County action in terms of guiding development and improving fire protection services.

**FINDING:** The Planning Commission has determined that the application will not result in an unacceptable risk of wildfire hazards. If future development were to occur on the subject property, wildfire hazards will be reduced through adherence to the fuel-reduction standards of the Land Development Ordinance.

2.3 The deliberations held on June 10, 2010 resulted in a motion to recommend approval of the application. The Planning Commission voted unanimously (4-0) in favor.

#### **SECTION 3. CONCLUSIONS:**

Based on the evidence and arguments included in the record, the Planning Commission concludes that the proposed amendment to the Comprehensive Plan is justified and in compliance with the Jackson County Land Development Ordinance, Statewide Planning Goals, Oregon Administrative Rules, and the Jackson County Comprehensive Plan.

**SECTION 4. RECOMMENDATION:** The Jackson County Planning Commission hereby recommends approval of the application.

This recommendation for APPROVAL adopted this 21th day of \_\_\_\_\_\_\_, 2010, at Medford, Oregon.

JACKSON COUNTY PLANNING COMMISSION

Don Greene, Chair

Richard B. Thierolf, Jr., Comprissioner

Joel Ockunzzi, Commissioner

Tani Wouters, Commissioner

ATTEST:

Kelly Madding, Development Services Director

I:\ZONING\WP\Comp Planning\LRP2009-00003 South Stage Landfill\JCPC recommendation.docx

Adopted: September 15, 2010 Effective: November 14, 2010

# BEFORE THE BOARD OF COMMISSIONERS STATE OF OREGON, COUNTY OF JACKSON

IN THE MATTER OF A JACKSON COUNTY COMPREHENSIVE PLAN MAP AMENDMENT TO RE-DESIGNATE 403.8 ACRES FROM FORESTRY/OPEN SPACE TO RURAL USE LAND ON PROPERTY LOCATED AT 4761 SOUTH STAGE ROAD ADJACENT TO AND EAST OF THE CORPORATE LIMITS AND URBAN GROWTH BOUNDARY OF THE CITY OF JACKSONVILLE, OREGON. FILE NO. LRP2009-00003.

ORDINANCE NO. 2010-11

# RECITALS:

- 1. Pursuant to Chapter 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan (JCCP) and implementing ordinances have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
- 2. The standards justifying minor or quasi-judicial amendments to the Jackson County Comprehensive Plan Map are contained in the JCCP and in the Jackson County Land Development Ordinance (JCLDO) Chapter 3.
- 3. JCLDO Section 3.7.3 states that a minor map amendment must conform to the Statewide Planning Goals, Oregon Administrative Rules, and the Comprehensive Plan as a whole.
- 4. On March 2, 2009, an application for a Comprehensive Plan Map amendment to change the Comprehensive Plan Map designation from Forestry/Open Space (FOS) to Rural Use on a 403.8 acre tract southeast of and adjacent to the City of Jacksonville Urban Growth Boundary was submitted by CSA Planning, agent for the owner/applicant. The application was determined to be complete pursuant to Section 2.6.3(C) on August 31, 2009.

#### PROCEDURAL FINDINGS:

- 1. A notice of the proposed amendment was provided to DLCD on April 12, 2010, 45 days prior to the first evidentiary hearing on this application. A notice was published on Sunday, May 16, 2010 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the Jackson County Planning Commission (JCPC) on Thursday May 27, 2010 at 9:00 a.m. in the Jackson County Auditorium.
- 2. On May 27, 2010 and June 10, 2010, the JCPC held properly advertised public hearings to consider the evidence and testimony on this application. After considering the evidence and testimony submitted, the JCPC, by motion and vote, recommended that the Board of Commissioners approve the application. The JCPC signed the Recommendation for Approval on June 24, 2010.
- 3. On August 11, 2010, the Jackson County Board of Commissioners held a properly advertised public hearing to consider the evidence and testimony for this application. After considering the evidence and testimony submitted, the Board of Commissioners, by motion and vote, approved the application.

#### Now, therefore,

The Jackson County Board of Commissioners finds and concludes as follows:

## SECTION 1. FINDINGS OF FACT:

Based upon the evidence and arguments presented, the Board of Commissioners makes the following findings of fact with respect to this application. Where factual conflicts arose, the Board of Commissioners has resolved them consistent with these findings.

- 1.1 The Board of Commissioners finds that proper legal notice was provided to the applicant, affected property owners and affected agencies on July 22, 2010 for a public hearing on this matter. Legal notice was published in the Sunday, August 8, 2010 edition of the Medford Mail Tribune.
- 1.2 The Board of Commissioners finds that the JCPC's recommendations are based upon following proper procedures and are consistent with available evidence. The Board of Commissioners hereby adopts, as its own, the Findings of Fact contained in the JCPC Recommendation for Approval, incorporated herein and attached as Exhibit "A."

## SECTION 2. LEGAL FINDINGS:

- 2.1 The Board of Commissioners hereby adopts, as its own, the Legal Findings contained in the JCPC's Recommendation for Approval, incorporated herein and attached as Exhibit "A."
- 2.2 The Board of County Commissioners makes the following findings with respect to subsequent testimony presented to the Board:

2- ORDINANCE; FILE LRP2009-00003 South Stage Landfill CPA In a letter dated July 23, 2010, submitted into the Board's Record at Exhibit 9 and in oral testimony during the public hearing on August 11, 2010, staff from the City of Jacksonville argued that an application for a comprehensive plan amendment to Rural Use, by its very nature, grants a right to develop more than one residence on Rural Use designated land on a parcel of this size. Accordingly, the City of Jacksonville requested that the Board interpret the text of Section 4 ("Determination of Appropriate Density") for Rural Use Land as established in the Map Designations Element of the JCCP to require that a concurrent application for zone change is required. The relevant JCCP text is as follows:

"When a right to develop more than one residence on Rural Use designated land is requested, the plan amendment proposal must be coupled with a request for an appropriate zoning district to assure that future development will be appropriate to the area."

The Board finds that the Jackson County Planning Commission, at Section 2.2 in its recommendation for approval, adopted the findings in the Staff Report, and that, with respect to this issue, the staff report adopted the findings in Applicants' Exhibit 1 (Proposed Findings of Fact and Conclusions of Law). Applicants' proposed conclusion of law relating to this comprehensive plan text, cataloged therein as "Criterion 37", is:

"Jackson County concludes that this criterion was intended to be applicable only when plan amendments are coupled with a zone change application to RU and to the extent that there is any ambiguity, Jackson County so interprets Criterion 37. The application now before Jackson County does not include zone change application. The request is solely for a Rural Use comprehensive plan map designation. A determination of appropriate density is not required at this time because the underlying zoning will remain in effect and the right to develop more than one residence on Rural Use designated land is not sought."

The Board finds that this application does not include a request to develop more than one residence on Rural Use designated land, and adopts the Applicants' conclusion on this matter as the Board's own. The purpose and limitations of the application are plainly stated in the Applicants' proposed conclusion and initially at Page 1 of Applicants' Proposed Findings of Fact and Conclusions of Law under the heading "Nature, Scope and Intent of Application."

The City of Jacksonville's letter also cites excerpted text found elsewhere in the Applicants' proposed findings that, according to the City of Jacksonville, collectively constitute a request for a right to develop more than one residence on Rural Use designated land. The Board finds that the cited findings do not represent a request by the Applicants for a right to develop more than one residence and that the excerpted text is presented out of context. Rather, the excerpted findings are directed in their respective contexts to specific approval criteria that properly require consideration of land carrying capacity and general suitability of the subject property and vicinity for the proposed Rural Use Land comprehensive plan map designation.

The Board further finds that the granting of a comprehensive plan map amendment to Rural Use does not, by its very nature, grant development rights. The Board finds that such an interpretation would render the cited comprehensive text meaningless. If

such a right were to be granted by the very nature of this comprehensive plan map approval, then the text would have expressly required that all comprehensive plan map amendment applications be coupled with a zone change request.

#### SECTION 3. CONCLUSIONS:

- 3.1 The Board of Commissioners concludes that proper public notice was given.
- 3.2 The Board of Commissioners hereby adopts, as its own, the Conclusions contained in the JCPC's Recommendation for Approval, incorporated herein and attached as Exhibit "A." These conclusions demonstrate that the application is in compliance with the applicable Statewide Planning Goals, Oregon Administrative Rules, the applicable policies in the Jackson County Comprehensive Plan, and the applicable sections of the Jackson County Land Development Ordinance.

### SECTION 4. DECISION:

Now, therefore,

The Board of County Commissioners of Jackson County ordains as follows:

4.1. Based on the record of the public hearing and the recommendation of the Jackson County Planning Commission, attached hereto and incorporated herein as Exhibit "A", the Board of Commissioners approves a Comprehensive Plan Map amendment to re-designate 403.8 acres from Forestry/Open Space to Rural Use land on property located at 4761 South Stage Road adjacent to and east of the corporate limits and Urban Growth Boundary of the City of Jacksonville, Oregon.

APPROVED this \_\_\_\_\_\_ day of September, 2010, at Medford, Oregon.

## JACKSON COUNTY BOARD OF COMMISSIONERS

Jack (Valker, Chair

Dave Gilmour, Commissioner

Dennis C. W. Smith, Commissioner

APPROVED AS TO LEGAL SUFFIENCY:

ATTEST:

County Counsel

By: Recording Secretary

The Board of County Commissioner's Ordinance is the final decision on this action. This decision may be appealed to the Oregon Land Use Board of Appeals (LUBA). You must appeal this decision within 21 days of the date it is mailed. This decision is being mailed on September 21 \_\_\_\_\_, 2010, and the LUBA appeal period will expire on October 12, 2010 @ 4 PM. Please contact LUBA for specific appeal information. They are located at 550 Capitol Street N.E. Suite 235, Salem, Oregon 97301-2552. They can be reached at (503) 373-1265.

# BEFORE THE JACKSON COUNTY PLANNING COMMISSION STATE OF OREGON, COUNTY OF JACKSON

IN THE MATTER OF A JACKSON COUNTY )
COMPREHENSIVE PLAN MAP )
AMENDMENT TO RE-DESIGNATE 403.8 )
ACRES FROM FORESTRY/OPEN SPACE )
TO RURAL USE LAND ON PROPERTY )
LOCATED AT 4761 SOUTH STAGE ROAD )
ADJACENT AND EAST OF THE )
CORPORATE LIMITS AND URBAN )
GROWTH BOUNDARY OF THE CITY OF )
JACKSONVILLE, OREGON. FILE NO. )
LRP2009-00003.

RECOMMENDATION FOR APPROVAL

#### **RECITALS:**

- 1. Pursuant to Chapter 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan (JCCP) and implementing ordinances have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
- 2. On March 2, 2009 an application for a Comprehensive Plan Map amendment to change the Comprehensive Plan Map designation from Forest/Open Space (FOS) to Rural Use on a 403.8 acre tract southeast of and adjacent to the City of Jacksonville Urban Growth Boundary was submitted by CSA Planning, agent for the owner/applicant. The application was determined to be complete pursuant to Section 2.6.3(C) on August 31, 2009.

#### PROCEDURAL FINDINGS:

- 1. A notice of the proposed amendment was provided to DLCD on April 12, 2010, 45 days prior to the first evidentiary hearing. A notice was published on Sunday, May 16, 2010 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the Jackson County Planning Commission no Thursday May 27, 2010 at 9:00 a.m. in the Jackson County Auditorium.
- 2. Public hearings were held on May 27, 2010 and June 10, 2010 before the Jackson County Planning Commission in the Jackson County Auditorium.
- 3. Now, therefore,

The Jackson County Planning Commission finds, concludes, and RECOMMENDS as follows:

#### SECTION 1. FINDINGS OF FACT:

Based upon the evidence and arguments presented, the Planning Commission makes the following findings of fact with respect to this application. Where factual conflicts arose, the Planning Commission has resolved them consistent with these findings:

Planning Commission Recommendation South Stage Landfill CPA

- 1.1 The Planning Commission finds that proper legal notice was sent to the applicant, affected agencies and property owners within 750 feet of the subject property on May 7, 2010. Legal notice was published in the Sunday, May 16, 2010 edition of the Medford Mail Tribune.
- 1.2 The Planning Commission finds that a Staff Report was prepared for the initial public hearing (pgs. 20-38, JCPC Record).
- 1.3 The Planning Commission finds that public hearings were held to consider the evidence on this matter on 5/27/10 and 6/10/10.
- The Planning Commission finds that the subject property is described as: TWP 37S RANGE 2W SECTION 32D TAX LOTS 900, 901, & 1000; TWP 37S RANGE 2W SECTION 32DB TAX LOTS 4501 & 4601; TWP 37S RANGE 2W SECTION 33 TAX LOTS 1200 & 1300 and TWP 38S RANGE 2W SECTION 5 TAX LOT 100. The subject property is located at 4761 South Stage Road.
- 1.5 With respect to Lot Legality, the Planning Commission finds:

382W05-100: This parcel was originally created prior to countywide land use regulations as identified in Volume 536, Page 322 of the Official Records of Jackson County, recorded November 14, 1962. It is the residual parcel left after division of tax lot 101 through document O.R. 69-01287, recorded February 24, 1969. Tax lot 100 is considered a lawfully established parcel.

372W32D-900, 901and 372W32DB-4501 and 4601: This parcel was created prior to countywide land use regulations by document Volume 238, Page 244 of the Official Records of Jackson County, recorded March 2, 1944. The parcel included current tax lots 900, 901, 4501, 4601 and 1000. The division of tax lot 1000 occurred through document O.R. 71-12717, recorded October 5, 1971. The current configuration of the parcel includes tax lots 900, 901, 4501 and 4601. These tax lots are considered a single lawfully established parcel.

372W33-1200: This parcel was an exception area in document O.R. 71-12717. This parcel is considered a single lawfully established parcel.

372W32D-1000 and 372W33-1300: These two parcels were described on a single deed, document O.R. 71-12717. Tax lot 1000's legal description was Parcel I and tax lot 1300's legal description was Parcel II, both on a single deed. Because they were described together on a single deed, they are part of a single lawfully established parcel consisting of tax lot 1000 and 1300.

- 1.6 The current Comprehensive Plan Map Designation for the tract is Forest/Open Space (FOS) and the tract includes both Woodland Resource (WR) and Open Space Reserve (OSR) zoning districts.
- 1.7 The Planning Commission finds the subject property has access from South Stage Road, Wells Fargo Dr. and Daisy Creek Rd.
- 1.8 The Planning Commission finds that a portion of the tract is within Jackson County Fire District No. 9.

- 1.9 The Planning Commission finds that police protection is provided by the Jackson County Sheriff's Office.
- 1.10 The Planning Commission finds that the subject tax lots are part of the closed South Stage Landfill and that tax lots 1200 and 1300 currently have dwellings.
- 1.11 The Planning Commission finds that tax lot 100 is within Area of Special Concern (ASC) 90-1, lands on which development can affect the survival of Black-tailed deer or Roosevelt elk herds.
- 1.12 The Planning Commission finds that there are designated wetlands on tax lots 1000 and 1300.
- 1.13 The Planning Commission finds that the following agencies responded with comments to this application and their comments were considered by the Planning Commission:

  Jackson County Roads Department, Rogue Valley Sewer Services, Oregon

  Department of Fish and Wildlife, Oregon Department of Forestry, Oregon Department of Transportation, and the City of Jacksonville.
- 1.14 The Planning Commission finds that 15 property owners submitted comments on the proposed application and these comments were considered by the Planning Commission.

#### **SECTION 2. LEGAL FINDINGS:**

- 2.1 To recommend approval of an amendment to the Comprehensive Plan, the Planning Commission must find that the amendment is consistent with the Jackson County Land Development Ordinance (JCLDO) Chapter 3.7, which requires compliance with the Statewide Planning Goals, Oregon Administrative Rules, Jackson County Land Development Ordinance and the Jackson County Comprehensive Plan (JCCP).
- 2.2 The Planning Commission adopts the findings in the Staff Report (pgs. 20-38, JCPC record) as a basis for this recommendation. These findings demonstrate that the application is in compliance with the Statewide Planning Goals, Oregon Administrative Rules, the Jackson County Comprehensive Plan, and the Jackson County Land Development Ordinance. Where factual conflicts arose, the Jackson County Planning Commission has resolved them consistent with the following findings:
  - 2.2.1 Energy Element, Policy 1 states that: The County shall develop and implement land use policies and related planning and implementation techniques that will maximize energy conservation and efficiency.
    - **FINDING:** The Planning Commission finds that a change in the Comprehensive Plan designation to Rural Use is consistent with this policy due to the subject property's proximity to an urban center and the resulting energy efficiencies to be gained from reduced travel distances to places of work, shopping and other destinations.
  - 2.2.2 Natural Hazards Element, Policy 1 states that: County land use actions shall be based upon a determination of acceptable risk of wildfire hazards, and such

hazards shall be reduced through positive County action in terms of guiding development and improving fire protection services.

**FINDING:** The Planning Commission has determined that the application will not result in an unacceptable risk of wildfire hazards. If future development were to occur on the subject property, wildfire hazards will be reduced through adherence to the fuel-reduction standards of the Land Development Ordinance.

2.3 The deliberations held on June 10, 2010 resulted in a motion to recommend approval of the application. The Planning Commission voted unanimously (4-0) in favor.

#### **SECTION 3. CONCLUSIONS:**

Based on the evidence and arguments included in the record, the Planning Commission concludes that the proposed amendment to the Comprehensive Plan is justified and in compliance with the Jackson County Land Development Ordinance, Statewide Planning Goals, Oregon Administrative Rules, and the Jackson County Comprehensive Plan.

**SECTION 4. RECOMMENDATION:** The Jackson County Planning Commission hereby recommends approval of the application.

This recommendation for APPROVAL adopted this 24th day of \_\_\_\_\_\_\_, 2010, at Medford, Oregon.

JACKSON COUNTY PLANNING COMMISSION

Don Greene, Chair

Richard B. Thierolf, Jr., Comprissioner

Joel Ockunzzi, Commissioner

Tani Wouters, Commissioner

ATTEST:

Kelly Madding, Development Services Director

I:\ZONING\WP\Comp Planning\LRP2009-00003 South Stage Landfill\JCPC recommendation.docx

Planning Commission Recommendation South Stage Landfill CPA

Page 4 of 4 File: LRP2009-00003



# **Development Services**

10 South Oakdale Ave., Room 100 Medford, Oregon 97501-2902



\$01.560 09/21/2010 Mailed From 9750 US POSTAGE

016H26515385

DLCD ATTN: PLAN AMENDMENT SPECIALIST 635 CAPITOL STREET NE STE 150 SALEM OR 97301-2540