



Oregon
Theodore R. Kulongoski, Governor

Department of Land Conservation and Development

635 Capitol Street, Suite 150

Salem, OR 97301-2540

(503) 373-0050

Fax (503) 378-5518

www.lcd.state.or.us



NOTICE OF ADOPTED AMENDMENT

12/19/2011

TO: Subscribers to Notice of Adopted Plan
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Douglas County Plan Amendment
DLCD File Number 001-11

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Thursday, December 29, 2011

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

***NOTE:** The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Cheryl Goodhue, Douglas County
Jon Jinings, DLCD Community Services Specialist

Ed Moore, DLCD Regional Representative

<paa> YA

**FORM 2****DLCD**

Notice of Adoption

☐ In person ☐ electronic ☐ mailed**DEPT OF****DEC 12 2011****LAND CONSERVATION
AND DEVELOPMENT**
For Office Use Only

This Form 2 must be mailed to DLCD within **5-Working Days after the Final Ordinance is signed** by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

Jurisdiction: **Douglas County**Local file number: **None**Date of Adoption: **12/6/2011**Date Mailed: **12/9/2011**Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? ☒ Yes ☐ No Date: 9/30/2011☒ Comprehensive Plan Text Amendment☐ Comprehensive Plan Map Amendment☐ Land Use Regulation Amendment☐ Zoning Map Amendment☐ New Land Use Regulation☐ Other:

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

Comp Plan amendments housekeeping items including updates to the plan Plan Introduction, Transportation Element, and to the Coastal Resources Plan

Does the Adoption differ from proposal? Yes, Please explain below:

The Notice of Proposed Amendments included two components. Plan and LUDO Amendments. The process was segregated at the PC hearing. The Board adopted the Plan Amendments on 12/06/11. The LUDO Amendments were continued to the January 12, 2012 Planning Commission and are scheduled for Board of Commissioner adoption on January 25, 2012

Plan Map Changed from: **NA**to: **NA**Zone Map Changed from: **NA**to: **NA**Location: **NA**Acres Involved: **0**Specify Density: Previous: **NA**New: **NA**

Applicable statewide planning goals:

1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Was an Exception Adopted? ☐ YES ☒ NO

Did DLCD receive a Notice of Proposed Amendment...

45-days prior to first evidentiary hearing?

☒ Yes ☐ No

If no, do the statewide planning goals apply?

☐ Yes ☐ No

If no, did Emergency Circumstances require immediate adoption?

☐ Yes ☐ No

DLCD File No. 001-11 (19001) [16861]

DLCD file No. _____

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Local Contact: **John J. Boyd AICP**

Phone: (541) 440-4289 Extension:

Address: **Rm 106 Justice Bldg Courthouse**

Fax Number: **541-440-6266**

City: **Roseburg**

Zip:

E-mail Address: **jjboyd@co.douglas.or.us**

ADOPTION SUBMITTAL REQUIREMENTS

This Form 2 must be received by DLCD no later than 5 working days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s)

per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting the adopted amendment, please print a completed copy of Form 2 on light **green paper if available**.
3. Send this Form 2 and **one complete paper copy** (documents and maps) of the adopted amendment to the address below.
4. Submittal of this Notice of Adoption must include the final signed ordinance(s), all supporting finding(s), exhibit(s) and any other supplementary information (ORS 197.615).
5. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) by DLCD of the adoption (ORS 197.830 to 197.845).
6. In addition to sending the Form 2 - Notice of Adoption to DLCD, please also remember to notify persons who participated in the local hearing and requested notice of the final decision. (ORS 197.615).
7. Submit **one complete paper copy** via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.
8. Please mail the adopted amendment packet to:

**ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540**

9. **Need More Copies?** Please print forms on **8½ -1/2x11 green paper only if available**. If you have any questions or would like assistance, please contact your DLCD regional representative or contact the DLCD Salem Office at (503) 373-0050 x238 or e-mail **plan.amendments@state.or.us**.

DEC 09 2011

**BEFORE THE BOARD OF COMMISSIONERS
OF DOUGLAS COUNTY, OREGON**

BARBARA E. NIELSEN, COUNTY CLERK

AN ORDINANCE ADOPTING AMENDMENTS)
TO THE DOUGLAS COUNTY COMPREHENSIVE) **ORDINANCE NO. 2011 - 12 - 01**

RECITALS

- A. Amendments to the Douglas County Comprehensive Plan are needed to: update reference citations in the Plan Introduction; incorporate the 2011 consolidation of the Planning Advisory Committee (PAC) Program from nine PACs to six; include Statewide Transportation Improvement Program (STIP) funded projects in the Transportation Element of the Plan as required by the State Transportation Planning Rule, and; acknowledge financial assistance provided by the Oregon Coastal Zone Management Act for a Coastal Technical Assistance Grant to update the Coastal Resources Plan.
- B. On November 17, 2011, the Douglas County Planning Commission held a Legislative hearing and recommended that the attached amendments be adopted by the Board of Commissioners.

THE DOUGLAS COUNTY BOARD OF COMMISSIONERS ORDAIN AS FOLLOWS:

SECTION ONE: The amendments contained in the yellow-cover attachment titled "Amendments to the Douglas County Comprehensive Plan," "First Draft," dated September 2011, are ADOPTED and by reference made part of this ordinance.

SECTION TWO: The amendments are necessary and appropriate and shall become effective on January 6, 2012.

SECTION THREE Severability: If any provision of this ordinance is held to be invalid by any court of competent jurisdiction, such invalidity shall not affect the validity of any other provision of the ordinance. The ordinance shall be construed as if such invalid provision had never been included.

DATED this 7th day of December, 2011.

BOARD OF COUNTY COMMISSIONERS
OF DOUGLAS COUNTY, OREGON


Chairman


Commissioner


Commissioner

CG: PLAN AMENDS ORDINANCE 2011.wpd

DOUGLAS COUNTY OFFICIAL RECORDS
BARBARA E. NIELSEN, COUNTY CLERK
COMMISSIONERS' JOURNAL

CJ 2011-1262
12/09/2011

Amendments to the

DOUGLAS COUNTY COMPREHENSIVE PLAN

FIRST DRAFT

September 2011

Planning Commission
November 17, 2011

Board of Commissioners
December 7, 2011

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KEY

Additions and Amendments are identified by both **BOLDING** and UNDERLINING.
Deletions are identified by ~~STRUCKOUT~~ text.

Introduction

a. Reference Material

Purpose: Proposed update to the Comprehensive Plan Introduction to update existing reference material citations and to insert a reference to the Transportation System Plan.

Background: The Comprehensive Plan cites documents that have been updated. This change provides the current document citation and adds a new reference the Transportation System Plan.

Amendment: Comprehensive Plan Introduction Page - IX and X. Amend the Important Reference Material section second to the last sentence on Page IX.

"The Industrial Site Inventory, ~~Second Edition~~ establishes the basis for designating industrial land."

Amend the first sentence on Page X as follows:

"In 2006, Douglas County published the The Rural Community Inventory and Rural Residential Land Inventory and Analysis ~~Inventories are documents~~ which are a part of the Plan by reference."

Add new paragraph after the first paragraph on Page X as follows:

"The Transportation System Plan (TSP) is an important part of the Comprehensive Plan. It was developed to implement Statewide Planning Goal Twelve and Oregon Transportation Planning Rules. The components of the TSP which guide development have been integrated into the Comprehensive Plan and are included in the Transportation and Land Use Elements of the Plan. The TSP includes the Transportation Element, Urban Unincorporated Area's plans and Interchange Area Management Plans as part of its content. The TSP is a part of the overall Comprehensive Plan by reference. It is published separately from the overall Comprehensive Plan because of its specialized scope and size."

b. PAC Consolidation

Purpose: Proposed update to the Comprehensive Plan Introduction to address the consolidation of nine PAC's into six.

Background: The 2011 PAC consolidation was required to address three factors: budgetary constraints, reduced staffing and the impact of recession on land use actions. The consolidation provides for a continuation of high quality staff support to a fewer number of PAC's. The consolidation program was designed to provide for consolidation to be reversed in the future, if needed, and utilize the previous PAC boundaries.

Amendment: Comprehensive Plan Introduction Page - X and Map on page XI
Add the following information and table prior to the last paragraph on Page X and replace the map on page XI.

"The following map of the County illustrates the PAC area boundaries."

"PAC Consolidation

The 2011 PAC consolidation was required to address three factors: budgetary constraints, reduced staffing and the impact of recession on land use actions. The consolidation provides for a continuation of high quality staff support to a fewer number of PAC's. The consolidation program was designed to provide for consolidation to be reversed in the future, if needed, and utilize the previous PAC boundaries."

"The PAC consolidation reduced total PAC's from nine to six. The Comprehensive Plan has used nine PAC boundaries when presenting reports and data. This program revision retains the integrity of the existing plan while addressing needed program reductions.

The new PAC configuration is shown in the following table and map.

2011 Planning Advisory Committee Consolidations

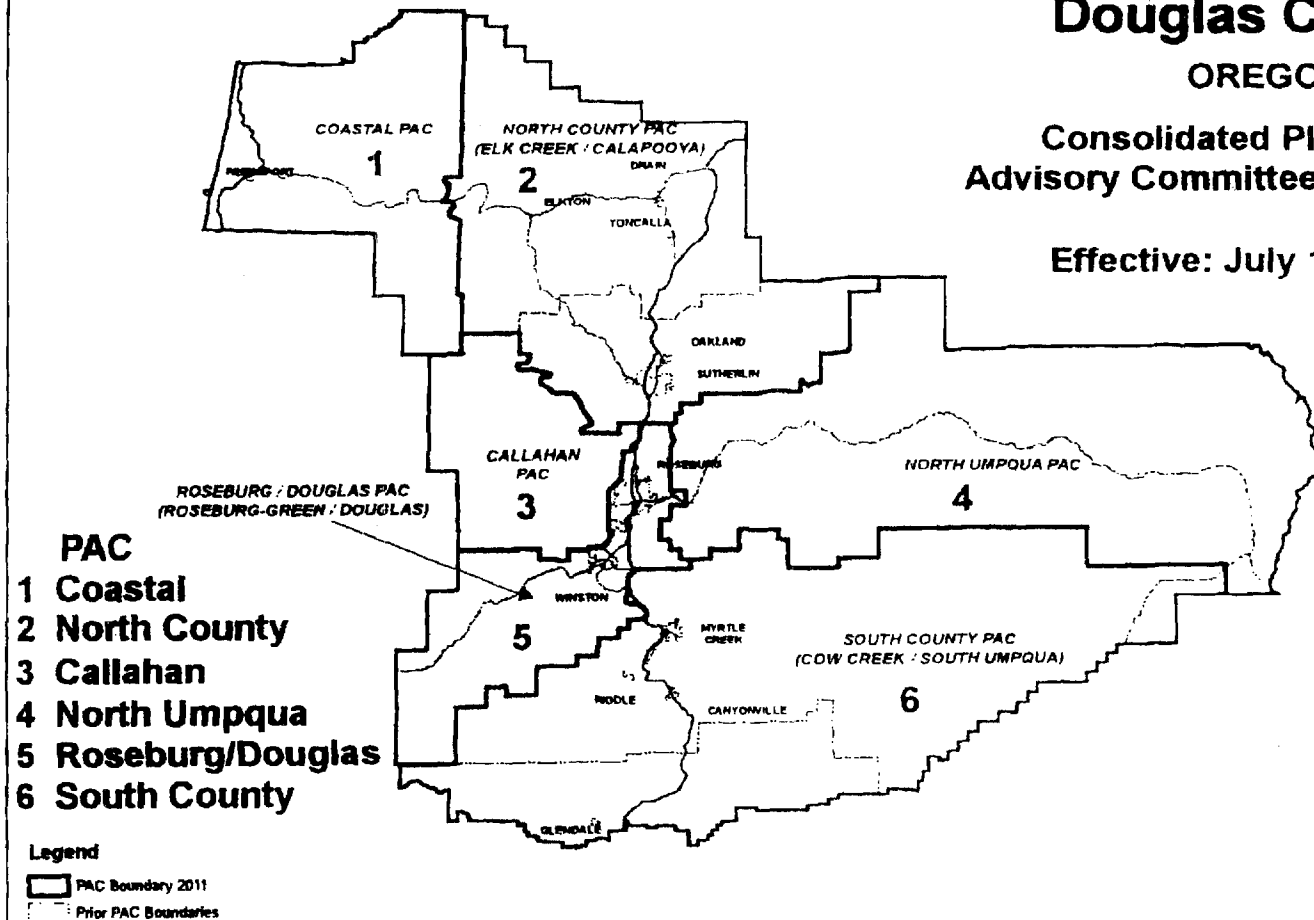
<u>Original PAC's</u>	<u>As Consolidated PAC's</u>
<u>Callahan</u>	<u>Callahan</u>
<u>Coastal</u>	<u>Coastal</u>
<u>Calapooya</u>	<u>North County</u>
<u>Elk Creek</u>	
<u>Douglas</u>	<u>Roseburg/Douglas</u>
<u>Roseburg/Green</u>	
<u>North Umpqua</u>	<u>North Umpqua</u>
<u>Cow Creek</u>	<u>South County"</u>
<u>South Umpqua</u>	

Douglas County

OREGON

Consolidated Planning Advisory Committee Areas Map

Effective: July 1, 2011



**Transportation
Element**

Purpose: Proposed update to the Comprehensive Plan Transportation Element to address projects contained in the 2012-2015 State Transportation Improvement Plan.

Background: Oregon Department of Transportation integrated statewide transportation and land use planning provides within the context of financial planning. Comprehensive planning at local and regional levels support state decision making. Every community develops a comprehensive plan and local land use that must be consistent with state goals.

Amendment: Comprehensive Plan Transportation Element Page - 13-14
Add the following information to the end of Finding 33.

OR 42 Expressway Upgrade. The project is expected to add increased capacity on Or 42. The new frontage road (necessary local) will relocate a number of driveways. Two street connections will also be closed. With Rolling Hills constructed and signalized, it will improve traffic and safety operations at the Carnes Road intersection with OR 42.

Amendment: Comprehensive Plan Transportation Element Page - 13-15
Add the following information to the end of Finding 34.

OR 138E Corridor Solutions (Roseburg) increases Capacity along Hwy 138 Corridor and Provides Safety Improvements

The project is located on Diamond Lake Boulevard (Highway 138) between Interstate 5 (I-5) exit 124 and Fulton Street in the city of Roseburg. The alignment of the State corridor through downtown Roseburg requires maneuvering a frequently congested and circuitous course of sharp turn movements. The project will improve the congestion and safety issues between I-5 and Fulton Street on OR-138E.

Amendment: Comprehensive Plan Transportation Element Page 13-17

Combine existing Findings 57 and 58 into one finding (Number 57) as follows:

57. Modal plans for highway, aviation, transit, rail, bicycle and ports/waterways have been developed to carry out the Oregon Transportation Plan. The Highway 38/42 Corridor Plan is a multi-modal plan. The purpose of the corridor plan is to outline ODOT's management direction for the operation of the elements of the transportation system for which it is responsible.

Add a new Finding using Number 58 as follows:

58. **An interchange area management plan (IAMP) addresses highway interchange areas and the adjacent roadway system. The County has co-adopted IAMP's for Exit 103, 106, 108, for Exit 119/120 and for Exit 129 and integrated these documents into the Transportation System Plan.**

Coastal Resources Plan

Purpose: Coastal Technical Assistance Grant Special Award Condition 4 required acknowledgment of the financial assistance provided by the Oregon Coastal Zone Management Act.

Background: Douglas County was awarded Grant TA 306-11-305 and to create the County Coastal Resource Plan in a digital format and to re-create where possible, maps in an electronic format.

Amendment: Coastal Resources Plan at the end of the Table of Contents insert the following Acknowledgment.

Acknowledgment

Financial assistance was provided by the Coastal Zone Management Act of 1972, as amended, administered by the Office of Ocean and Coastal Resource Management, National Oceanic and Atmospheric Administration, and the Ocean and Coastal Management Program, Department of Land Conservation and Development.

COUNTY PLANNING DEPARTMENT
RM 106, JUSTICE BUILDING
CLATSOP COUNTY COURTHOUSE
ROSEBURG, OR 97470



~~109~~

ATTN: PLAN AMENDMENT
SPECIALIST
DLCD
635 CAPITOL STREET NE STE 150
SALEM OR 97301-2540