



Oregon

Theodore R. Kulongoski, Governor

Department of Land Conservation and Development

635 Capitol Street, Suite 150

Salem, OR 97301-2540

(503) 373-0050

Fax (503) 378-5518

www.lcd.state.or.us



NOTICE OF ADOPTED AMENDMENT

03/07/2011

TO: Subscribers to Notice of Adopted Plan
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Morrow County Plan Amendment
DLCD File Number 005-10

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. Due to the size of amended material submitted, a complete copy has not been attached. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Thursday, March 17, 2011

This amendment was submitted to DLCD for review prior to adoption with less than the required 45-day notice. Pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

*NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Carla McLane, Morrow County
Jon Jinings, DLCD Community Services Specialist
Grant Young, DLCD Regional Representative

<paa> YA



FORM 2

DLCD

Notice of Adoption

In person electronic mailed

DEPT OF

FEB 28 2011

LAND CONSERVATION AND DEVELOPMENT
For Office Use Only

This Form 2 must be mailed to DLCD within **5-Working Days after the Final Ordinance is signed** by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

Jurisdiction: *Morrow County*

Local file number: *AC-036-10 ; AC(M)-038-10*

Date of Adoption: *2/16/11*

Date Mailed: *2/23/2011*

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Yes No Date: *July 16, 2010*

Comprehensive Plan Text Amendment

Comprehensive Plan Map Amendment

Land Use Regulation Amendment

Zoning Map Amendment

New Land Use Regulation

Other:

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

Update the Recreation Element of the Comprehensive Plan based on an update to the Parks Master Plan. Amend the Parkland Overlay Zone and apply the Parkland Overlay Zone to the OAU Park.

Does the Adoption differ from proposal? Please select one

NO

Plan Map Changed from: *N/A*

to: *N/A*

Zone Map Changed from: *FU*

to: *FU/PO*

Location: *Morrow County OAU Park*

Acres Involved: *6048±*

Specify Density: Previous: *N/A*

New:

Applicable statewide planning goals:

- | | | | | | | | | | | | | | | | | | | |
|-------------------------------------|--------------------------|--------------------------|--------------------------|-------------------------------------|--------------------------|--------------------------|-------------------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|
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Was an Exception Adopted? YES NO

Did DLCD receive a Notice of Proposed Amendment...

45-days prior to first evidentiary hearing?

Yes No

If no, do the statewide planning goals apply?

Yes No

If no, did Emergency Circumstances require immediate adoption?

Yes No

DLCD file No. 005-10 (18415) [16538]

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

DLCD, OPR, ODFW, USFS - UNF [REDACTED]

Local Contact: *Carla McLane*

Phone: *511-922-4624* Extension:

Address: *PO Box 40*

Fax Number: *541-922-3472*

City: *Irrigon OR* Zip: *97844*

E-mail Address: *cmclane@comorrow.or.us*

ADOPTION SUBMITTAL REQUIREMENTS

This Form 2 must be received by DLCD no later than 5 days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting, please print this Form 2 on light green paper if available.
3. Send this Form 2 and One (1) Complete Paper Copy and One (1) Electronic Digital CD (documents and maps) of the Adopted Amendment to the address in number 6:
4. **Electronic Submittals: Form 2 – Notice of Adoption will not be accepted via email or any electronic or digital format at this time.**
5. The Adopted Materials must include the final decision signed by the official designated by the jurisdiction. The Final Decision must include approved signed ordinance(s), finding(s), exhibit(s), and any map(s).
6. **DLCD Notice of Adoption must be submitted in One (1) Complete Paper Copy and One (1) Electronic Digital CD via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.** (for submittal instructions, also see # 5)] **MAIL the PAPER COPY and CD of the Adopted Amendment to:**

**ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540**

7. Submittal of this Notice of Adoption must include the signed ordinance(s), finding(s), exhibit(s) and any other supplementary information (see ORS 197.615).
8. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) of adoption (see ORS 197.830 to 197.845).
9. In addition to sending the Form 2 - Notice of Adoption to DLCD, please notify persons who participated in the local hearing and requested notice of the final decision at the same time the adoption packet is mailed to DLCD (see ORS 197.615).
10. **Need More Copies?** You can now access these forms online at <http://www.lcd.state.or.us/>. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518.



PLANNING DEPARTMENT

P. O. Box 40 • Irrigon, Oregon 97844
(541) 922-4624 or (541) 676-9061 x 5503
FAX: (541) 922-3472

NOTICE OF DECISION

February 24, 2011

AC-036-10 Morrow County Comprehensive Plan
AC(M)-038-10 Morrow County Comprehensive Plan Map
AZ-037-10 Morrow County Zoning Ordinance
AZ(M)-039-10 Morrow County Zoning Ordinance Map

This notice is to inform you that on February 16, 2011, the Morrow County Court adopted Ordinance Number MC-2-2011 amending the Comprehensive Plan, the Zoning Ordinance, and the Zoning Ordinance Map. Specifically Morrow County amended the Recreation Element of the Comprehensive Plan based on an update to the Morrow County Parks Master Plan, amended the Parkland Overlay Zone to better meet the needs of Morrow County Parks including the OHV Park, and applied the Parkland Overlay Zone to the OHV Park.

The requirements for filing an appeal of the decision to the Land Use Board of Appeals (LUBA) are set forth in ORS 197.830 to 197.845. State law and associated administrative rules promulgated by LUBA describe the period within which any appeal must be filed and the manner in which such an appeal must be commenced. Presently, ORS 197.830(9) requires that a notice of intent to appeal plan or land use regulation amendments adopted pursuant to ORS 197.610 to 197.625 "shall be filed not later than 21 days after notice of the decision sought to be reviewed is mailed or otherwise submitted to parties entitled to notice under ORS 197.615." Notice of this decision was mailed on February 24, 2011. The deadline to appeal is March 17, 2011.

Cordially,

A handwritten signature in cursive script, appearing to read "Carla McLane".

Carla McLane
Planning Director

I certify that on February 24, 2011, I mailed a copy of this Notice of Decision by first class mail to all persons entitled to notice of this decision.

A handwritten signature in cursive script, appearing to read "Thayne E. Smith".

Signature

BEFORE THE MORROW COUNTY COURT
OF MORROW COUNTY

AN ORDINANCE AMENDING THE
COMPREHENSIVE PLAN RECREATION ELEMENT;
AMENDING THE ZONING ORDINANCE ARTICLE 3
SECTION 3.150 PARKLAND OVERLAY ZONE;
APPLYING THE PARKLAND OVERLAY ZONE TO
THE MORROW COUNTY OHV PARK; AND
AMENDING THE MORROW COUNTY ZONING
ORDINANCE MAP SHOWING THE PARKLAND
OVERLAY ZONE TO THE OHV PARK.

COUNTY ORDINANCE

NO. MC-2-2011

WHEREAS, ORS 203.035 authorizes Morrow County to exercise authority within the county over matters of County concern; and

WHEREAS, Morrow County adopted a Comprehensive Land Use Plan which was acknowledged by the Land Conservation and Development Commission on January 15, 1986; and

WHEREAS, the Morrow County Public Works Department initiated changes to the Park Master Plan and the Morrow County Planning Department initiated complementary changes to the Comprehensive Plan; and

WHEREAS, the Morrow County Planning Department identified that the Parkland Overlay Zone needed to be applied to the Morrow County OHV Park and that the Parkland Overlay Zone needed to be updated to reflect current park activities at the OHV and other Morrow County parks; and

WHEREAS, the Morrow County Planning Commission held hearings to review the request and consider testimony on August 31, 2010, at the Heppner City Hall in Heppner, Oregon, and September 28, 2010, at the Port of Morrow Riverfront Center in Boardman, Oregon; and

WHEREAS, the Morrow County Planning Commission unanimously recommended approval of the request and adopted Planning Commission Final Findings of Fact dated October 14, 2010; and

WHEREAS, the Morrow County Court held a hearing to consider the recommendation of the Morrow County Planning Commission on November 24, 2010, at the Morrow County Courthouse in Heppner, Oregon; and

WHEREAS, the Morrow County Court adopted by Order OR-10-2010 the Park Master Plan on December 1, 2010; and

WHEREAS, the Morrow County Court did have additional hearings to allow staff additional time to finalize the Comprehensive Plan Recreation Element, those hearings being December 8, 2010 at the Port of Morrow Riverfront Center in Boardman, Oregon; January 12, 2011 at the CSEPP Safe Building in Irrigon, Oregon; and January 26, 2011 at the Morrow County Courthouse in Heppner, Oregon; and

WHEREAS, the Morrow County Court did consider the testimony and evidence presented to them;

NOW THEREFORE THE COUNTY COURT OF MORROW COUNTY ORDAINS AS FOLLOWS:

Section 1 Title of Ordinance:

This Ordinance shall be known, and may be cited, as the "2010 Comprehensive Plan Recreation Element and Zoning Ordinance Parkland Overlay Zone Amendment."

Section 2 Affected Documents

1. The Morrow County Comprehensive Plan Recreation Element will be repealed and replaced with the attached Exhibit 1.
2. The Morrow County Zoning Ordinance Article 3 Section 3.150 Parkland Overlay Zone will be repealed and replaced with the attached Exhibit 2.
3. The Parkland Overlay Zone will be applied to the OHV Park and the Morrow County Zoning Ordinance Map will be amended as identified on the attached map labeled Exhibit 3.

Section 3 Effective Date

This ordinance shall be effective on April 1, 2011.

Date of First Reading: February 9, 2011

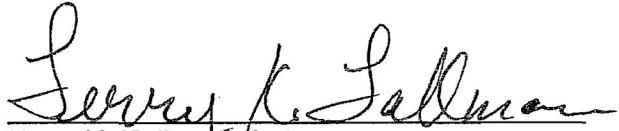
Date of Second Reading: February 16, 2011

DONE AND ADOPTED BY THE MORROW COUNTY COURT THIS 16th DAY OF FEBRUARY 2011.

ATTEST:

MORROW COUNTY COURT:

Bobbi Childers, County Clerk

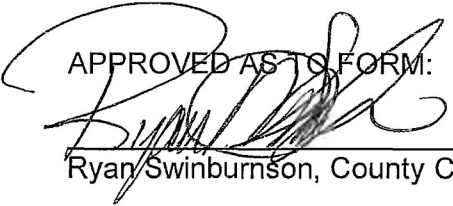


Terry K. Tallman, Judge



Ken Grieb, Commissioner

APPROVED AS TO FORM:



Ryan Swinburnson, County Counsel



Learn Rea, Commissioner

CHAPTER 9: RECREATION ELEMENT

INTRODUCTION

Recreational facilities and opportunities are increasingly important. The change is brought about in part by a higher standard of living and the resulting increase in leisure time. Early retirement and increasing life span have added leisure hours to the lives of a growing segment of our population. As a means of enhancing their ability to attract and retain a stable and productive work force, many businesses and industries locate in areas with a high quality of life and environmental quality. Improving our transportation systems and telecommuting opportunities provides greater flexibility for business and industrial site selection. A well developed recreation system is an important factor in attracting businesses and industries in the site selection process.

An objective of the Recreation Element to the Comprehensive Plan is to promote the use of existing parks and recreation areas within the county, to improve existing developments and facilities, and to promote the development of additional areas that have tourism and recreation potential. Recreation areas are intended to serve local recreation needs as well as to add to the local economy by recognizing the additional need to take advantage of commercial recreation opportunities.

It is the general goal of Morrow County to satisfy the existing and future recreational needs of the citizens of the county and visitors by providing quality recreation areas, facilities, open space and opportunities. These include but are not limited to open space, scenic landscapes, active recreation lands and facilities, roads and travel-ways, sporting and cultural events, camping and picnicking, recreational lodging, tourist and visitor accommodations, trails, waterway use facilities, hunting, angling, winter sports, active play and passive play opportunities.

Morrow County has and will continue to work with various partners to achieve not only these general goals, but more specific Recreation Element goals. A collaborative partnership has been established with the State or Oregon Parks and Recreation Department supporting the development of the Morrow County Off-Highway Vehicle (OHV) Park in southern Morrow County. To expand the OHV Park offerings Morrow County has established a partnership with Grant County. Along the Columbia River both Morrow and Umatilla County's have invested in a trail system recognizing our regions culture and heritage. These multifaceted partnerships provide mechanisms to allow each entities investment in recreational opportunities to go farther.

Facility Descriptions and Inventory

There are several recreational attractions located throughout the county. In northern Morrow County, the Columbia River provides opportunities for fishing, swimming, boating and water sports. In 2000 Morrow County adopted a Concept Plan for the Columbia River Heritage Trail. This trail, when complete, will connect Umatilla County to Gilliam County via a trail that travels approximately 33 miles mostly along the banks of the Columbia River. Initial focus will be on the portion of trail connecting and adjacent to Boardman and Irrigon with later phases being that portion of the trail to the west of Boardman. The Heritage Trail was conceived as a multi-jurisdictional partnership with Morrow County being the lead agency. Other opportunities include riverside parks developed by the Corps of Engineers at Irrigon and Boardman that provide picnic facilities, boat ramps and swimming areas. The Boardman Park has 63

campsites. The parks are maintained by the Irrigon and Boardman park districts.

There are several county owned and operated parks in the forest lands of southern Morrow County. Anson Wright Memorial Park has 30 developed campsites, a pond, playground equipment and restrooms. Cutsforth Park has 35 developed campsites, a pond, meeting facilities, playground equipment and restrooms. The Morrow County OHV Park is the newest addition to the county park system. When fully completed the OHV Park will have a variety of OHV trails, day-use staging areas, overnight campground and operation facilities. The Morrow County Parks Master Plan outlines a number of needed improvements to these parks. The improvements are necessary to upgrade the parks to a level needed if Morrow County is to achieve the recreation goal.

There are several other park facilities in the county that are operated by other various jurisdictions. The U.S. Forest Service operate the following campsites south of Heppner. Bull Prairie Lake Campground, has 30 campsites and a lake with a paved handicap assessable trail. Fairview Campground and OHV trailhead has five campsites and a handicap accessible restroom. Penland Lake has eight campsites, three picnic sites, a boat launch, boating and fishing. Coalmine hill Campground and Trailhead has five campsites and a handicap accessible restroom. Willow Lake Park is adjacent to Heppner, operated by the Willow Creek Park District, with 24 campsites, electricity, hiking, fishing and boating.

The Morrow County Fairgrounds is located on Hinton Creek essentially in Heppner and operated by the county. Both 4-H and FFA are strong within the County and supported through the annual Morrow County Fair. There is also an annual rodeo each year during the Morrow County Fair and the facilities are used throughout the year for a variety of activities. The fairgrounds has 20 campsites, water and restrooms.

There is one nine-hole golf course in Boardman and one in Heppner. There is a swimming pool in lone and another in Heppner. There is a bowling alley in Heppner. There are no theaters in the County, but there are several in Hermiston and Pendleton. Most youth activities within the County are provided through local school facilities and programs.

The Oregon Department of Fish and Wildlife maintains a series of wildlife management areas: one is just east of the City of Irrigon, a second is near the Port of Morrow along Interstate 84, and a third is along the Willow Creek on property owned by Threemile Canyon Farms. The Umatilla National Wildlife Refuge is located west of Irrigon and north of Boardman. These refuges provide habitat for many species of waterfowl and small mammals, and consequently provide opportunities for hunting, bird watching and photography.

Forest areas south of Heppner are used for hunting, stream and lake fishing, camping, picnicking, cross country skiing, snowmobiling and ATV use. Though there are no resort areas, outdoor recreation is an important part of life in Morrow County. As a result, sporting goods stores and other equipment outfitters both in and near the county benefit from this interest.

Tourism and recreational attractions in the county are primarily centered around I-84, which passes through Boardman. Motels and restaurants were built in Boardman to serve the workers involved in construction of the interstate, the John Day Dam and relocation of the City of Boardman. The noted enterprises also serve northern Morrow County and the traveling public..

Four motels in Boardman provide approximately 160 units. Peak use months are July, August

and September. Construction workers attracted to the area by projects at the Port of Morrow and agri-business development often live in the motels until other housing becomes available. Some live in motels during the work week and commute to permanent residences on the weekends. There is interest in additional motel development in Boardman, which is likely a result of recent growth in the area.

Bake's Motel serves Irrigon with six rooms and three apartments.

A motel in Heppner, in southern Morrow County, has 15 units. Visitors to Heppner, U.S. Forest Service employees, timber workers and agriculture-associated personnel provide fairly steady, year-round business.

In Lone a Bed and Breakfast, the Woolery House, is available for traveler's accommodations.

Recreational Use

The Umatilla National Forest is located in both Oregon and Washington. Ten percent, or 139,000 acres, of the Umatilla National Forest lies within Morrow County. Data collected in 1997 by the U.S. Forest Service shows a total of 59,913 visitors to U.S. Forest Service facilities in Morrow County, accounting for 64,535 recreational visitor days. The "reason for use" counts for forest lands in the county show 40 percent for camping, 39 percent for hunting, 8 percent for scenery appreciation, 4 percent each for play and forest products gathering, and less than 1 percent for fishing, hiking, horseback riding, off-road vehicles, picnicking and nature studying. These figures, of course, do not account for land uses at locations other than U.S. Forest Service facilities. Data is not readily available for activities on property administered by others.

Hunting and fishing attractions are a significant portion of Morrow County's economy. Whether it is camping, hunting or just viewing, wildlife is important to the county. In northern Morrow County the United States Fish and Wildlife Service operates the Umatilla National Wildlife Refuge on land owned by the Army Corps of Engineers between the cities of Irrigon and Boardman. In southern Morrow County several Hunting Preserves provide fee hunting operations. A number of species can be found in Morrow County, including ducks and geese, chukars, pheasant, dove, multiple varieties of quail and grouse, and wild turkey.

Needs & Potentials

The Morrow County Parks Master Plan, as amended in 2010, states that "Morrow County's goal is to provide quality outdoor recreational opportunities to Oregonians and visitors from other states." It follows then, that Morrow County's high priority needs include existing park improvements, campsites, hiking trails, boat launch lanes, walking trails, some new park creations to serve all levels of users and some niche recreational facility developments. As the area grows—and it is growing—additional facilities are needed to meet the local needs. These include picnic, swimming, ballfields and tennis facilities.

Wildlife resources and related recreational opportunities are difficult to document. Value placed on an occasion to view and hunt waterfowl and large game, or to fish for trout and anadromous fish, is unquestionable. Those opportunities are certainly present. Employees may be willing to forego higher wages characteristically available in urban areas to live among these attractions.

Similarly, retired persons may be attracted to the area because of recreational and wildlife resources available to them. Mild climate and a growing promotional attitude may also attract more residents to Morrow County.

Development interests in the northern end of the county, growing population and increased travel on I-84 will generate demand for tourist and convention facilities. There is interest in taking advantage of a growing demand for multi-purpose indoor arena facilities in Morrow and neighboring counties.

An expressed policy of the county is to provide neighborhood recreational facilities. Minimum national standards for parks are used as planning guidelines. They are as follows:

TABLE 20

National Standards for Parks

<u>Type of Area</u>	<u>Acres Per 1,000 Population</u>	<u>Minimum Size</u>	<u>Radius of Area Served</u>
1. Playgrounds (Mini-parks)	1.5	2 acres	0.5 miles
2. Neighborhood Parks	2.0	5	0.5
3. Playfields	1.5	10	1.5
4. Community Parks	3.5	40	2.0

Findings

1. Recreation facilities and opportunities are necessary to retain and enhance the livability of Morrow County.
2. New residential development will significantly contribute to the increased need and resulting costs of park and recreational facilities.
3. Waiting to acquire park sites at future land values is less beneficial than acquiring park sites at current values. Early acquisition of known future park sites is a cost benefit to the public. The Morrow County Parks Master Plan is helpful in determining the suitability of future park sites.
4. Early acquisition of park lands by purchase or by park lands development fee contributions assures the availability of acceptable locations of park sites in relation to population distribution, utilities and transportation routes.
5. There is a small, private multi-purpose indoor arena facility in Irrigon. A second multi-purpose indoor arena facility is located at the Morrow County Fairgrounds in Heppner. Neighboring Crook County and Wallowa County both have similar facilities.
6. Combining certain recreation facilities and activities with the Morrow County School District reduces duplicate public costs.
7. The trend toward more leisure time, combined with a growing need to conserve resources, will increase the requirements for quality recreational opportunities.
8. Morrow County has within its boundaries two riverside parks with camping, boating and picnic facilities. The county has three mountain parks with full facilities and campgrounds. In addition, there are sites that can be considered for winter sports activities. The county has the potential for a water sport facility at Three Mile on the Columbia River.

9. Fishing and hunting areas abound throughout the County.
10. There is a need for recreational facilities for young adults.
11. Tourist commercial activity is significant along I-84, particularly near Boardman.
12. Wildlife and fishery resources contribute significantly to the economy of Morrow County.
13. Some potential recreation sites exist in the county that, if developed with vacation or resort facilities, could provide employment. Also, increased property tax revenue and personal income would result without materially affecting the permanent population or demand for services.
14. The Eastern Oregon Visitors Association recognizes the tourism and recreational opportunities in the area. With help from the State of Oregon, these economic segments can be promoted.
15. The Morrow County Tourism Committee and Chambers of Commerce in cities within the county promote recreational opportunities and tourism in the area.
16. Tourist dollars are often derived from destination-oriented vacationers. They often take advantage of group rates and package deals including transportation, accommodations and activity charges. The arrangements are usually made under a single sponsorship.
17. The Oregon Parks and Recreation Department has supported the development of the OHV Park in Morrow and Grant Counties. Additionally OHV Parks and trails have been developed throughout the Blue Mountains with a view to connecting those recreational opportunities. Many of the trails and their amenities support both OHV and snowmobiling activities.

Recreation Policies

1. Encourage the development of public meeting places and indoor recreational facilities for all age groups, with special attention to young adults.
2. Rely on the Morrow County Parks Master Plan for inventory of recreational facilities in order to coordinate efficient use and improvement of them.
3. Coordinate the review of development on private lands in forest areas of the county with the Oregon State Fish and Wildlife Department to assure the protection of resources for recreational purposes.
4. Establish future areas for parks and outdoor recreational facilities in order to meet the needs of residents and visitors as the county grows, and protect them with the use of overlay zoning.
5. Require the dedication of park land as a part of the review and approval of subdivisions and planned unit developments.
6. To encourage the development of a) winter sports and b) water sports areas.
7. Morrow County should seek to provide adequate tourist commercial land along freeways

where it doesn't conflict with agricultural requirements. Where such tourist uses would conflict with agriculture, the county should seek to provide adequate and convenient access and sign notification from freeways to the core of cities adjacent to the freeway. The county should cooperate with civic groups in providing service accommodations for and promoting their tourist-based activities.

8. Since tourism and recreation are important to the economy, Morrow County shall protect fish and game resources and encourage resort and vacation development where not in conflict with timber, agricultural, scenery and wildlife habitat requirements. Hiking, water sports, vehicular recreation, bird-hunting and fishing should be promoted at appropriate locations in an effort to keep the number of game hunters proportionate to county game populations.
9. The County shall make all promotional materials and knowledge of local resources available to the Oregon Tourism Commission to take advantage of their marketing plan services listed in the Morrow County Parks Master Plan.
10. The County economy benefits from increased flow of dollars through any of its communities since significant savings can be realized through joint production of promotional materials. The county should encourage cooperation between the county, other jurisdictions and neighboring counties in developing, distributing and promoting such information.
11. The County shall encourage the development of quality private resorts and public parks based on special Morrow County attractions that provide convenient recreational experiences sought by urban vacationers.
12. Energy consequences shall be considered by all recreation plans to the extent that non-motorized recreational activities shall be preferred over motorized activities. Facilities directly serving the recreational needs of urban residents shall be built as close to a population center as possible in an effort to minimize transportation costs to the site.
13. Planning for recreation facilities and opportunities shall give priority to meeting the needs of Morrow County residents, persons with limited mobility and disabled individuals.
14. Unique areas and potential recreation sites that meet specific recreational needs shall be protected or acquired. Suggested methods include fee acquisition, assessments, cluster developments, preferential assessments, development rights acquisition, subdivision park land dedication, land leases, tax relief and overlay zoning.
15. No recreational use shall be allowed to exceed the carrying capacity of the air, water and land resources of an area. All recreational uses, including OHV uses specifically, shall minimize environmental deterioration.
16. No public land should be sold, traded or otherwise disposed of without first being reviewed for suitability as park land, recreational use or open space.
17. Concepts of mixing public recreation activities with revenue-generating commercial uses, such as restaurants or other concession activities, shall be explored in order to help finance recreation programming, park land acquisition and park maintenance.

18. The Morrow County Parks Master Plan further refines this element to more carefully inventory existing parks, identify potential parklands and evaluate other possible facilities. The Parks Master Plan shall be used to establish a program of priorities and schedules for acquisition, improvement and development of identified opportunities.
19. Private recreational facilities that complement the public system shall be considered as possible alternatives to supplement otherwise publicly financed and operated facilities. In some cases, agreements will be generated that ensure use by the public.
20. The county shall coordinate with existing state and federal OHV regulatory programs to encourage the identification, designation and development of areas or sites for such purposes.
21. Morrow County has and will continue to support the development of a speedway that has been proposed at the intersection of Interstate 84 and Tower Road. This development would be primarily privately financed, but may have public partners. The land use approvals provide for a variety of race tracks and ancillary development that would meet the recreation needs of not only Morrow County, but also the larger Columbia Basin region.

Amended in 1998 (Ordinance #MC-C-6-98 and DLCD #003-98).

SECTION 3.150 PARKLAND OVERLAY ZONE, PO. The purpose of the Parkland Overlay Zone is to limit uses of land identified as parks. Use of lands overlaid with the PO designation are limited to those uses which are consistent with the development of parks in Morrow County and to permit only development which is compatible with such protection.

- A. Application. The Parkland Overlay Zone shall be applied to those properties which have been identified as park sites in the Morrow County Comprehensive Plan with the intent of protecting the property as parkland. In addition, owners of adjacent property will benefit by knowing the extent of uses allowed on the neighboring public park property subject to this overlay designation.

- B. Permissible Uses. If a use is allowed outright in the underlying zone, it will be allowed outright in the Parkland Overlay Zone but with the overriding provision that no structures are permitted unless consistent with the following list and in conjunction with park use:
 - 1. Roads
 - 2. RV Sites
 - 3. Campground Sites
 - 4. Camper Cabins
 - 5. Restrooms
 - 6. Office Structures
 - 7. Bridges
 - 8. Picnic Facilities
 - 9. Playground Equipment
 - 10. Parking
 - 11. Trails
 - 12. Helipad for Emergency Uses including but not limited to Medivac and Wildfire Response
 - 13. Off Highway Vehicle Trails and Supporting Facilities within the Specified Boundaries of an OHV Park
 - 14. Fishing Facilities

15. Recreation Facilities
16. Maintenance to Existing Facilities
17. Expansion of Existing Facilities
18. Other Park Uses as Allowed in OAR 660-034-0040
19. In no instance shall an owner operator of a park site locate a structure or even a permissible use from the list above within one hundred feet (100') of the exterior boundary of a park without first obtaining review process approval as specified in Section 3.150.D below. In cases where it is brought, in writing, to the Planning Director's attention that implementation of a permitted use on public parkland property is not consistent with a perceived notion of recreation need as noted in the Recreation Element of the Morrow County Comprehensive Plan, the matter may be transmitted to the Planning Commission for Conditional Use Permit consideration specified in Section 3.150.C below.

C. Conditional Use. A use not permitted outright in an underlying zone or noted in the list in Section 3.150.B, shall not be allowed. In instances where the proposed use is not accepted as a permitted use by the Planning Director, the applicant can submit the proposed use to the Planning Commission in the form of a Conditional Use Permit application for a determination of similarity to permitted uses. The Conditional Use Permit review process is subject to the provisions of Article 6 and the provisions of this ordinance. The information provided to the Planning Commission will include the Planning Director's initial determination and the reason for making the determination.

D. Review Process. When a determination has been made that a proposed use is a conditional use, the Planning Commission shall conduct a conditional use hearing and consider the following matters and criteria before arriving at a decision.

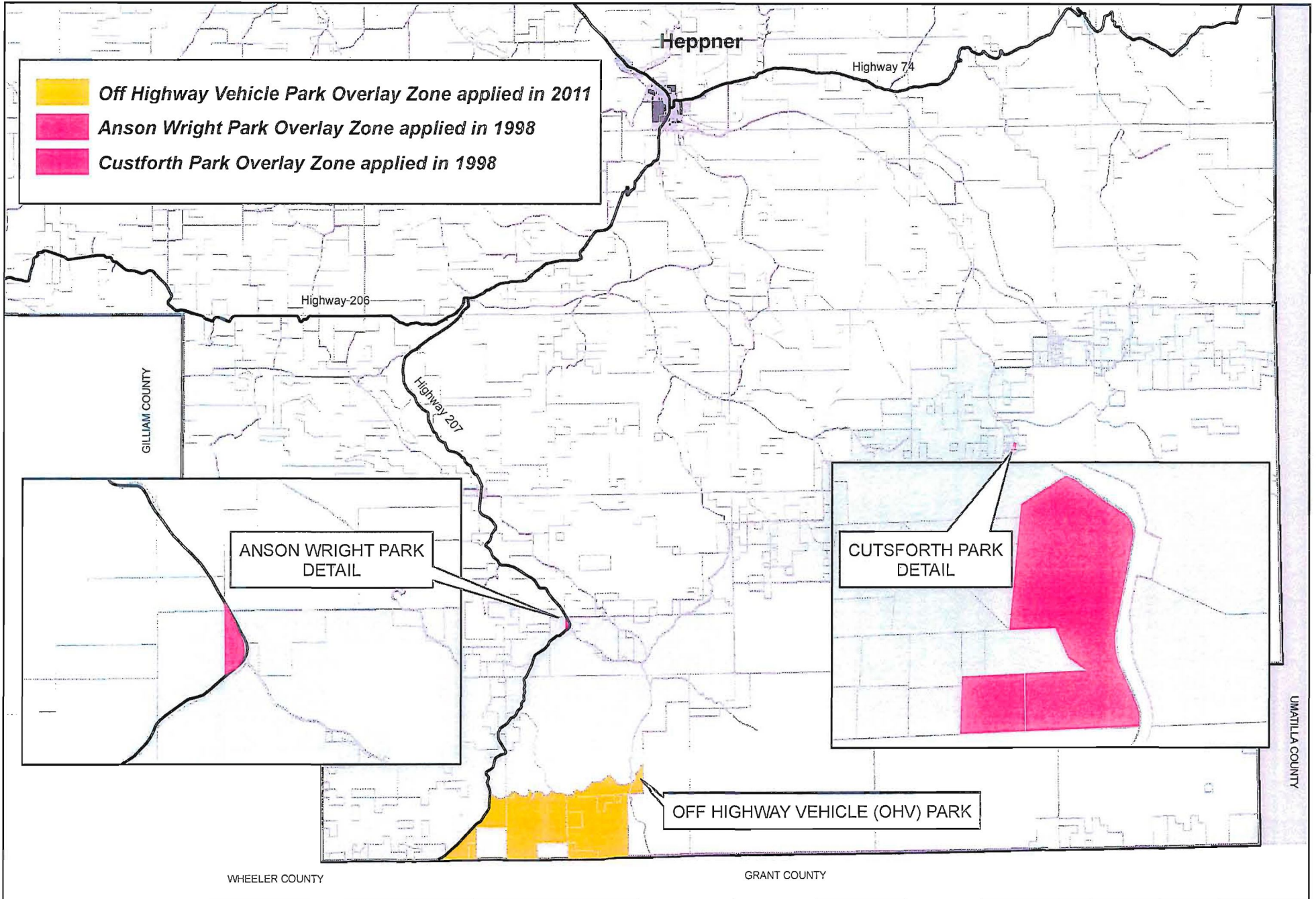
1. The applicant shall submit a map(s) of the park site and a written description of the proposed use in sufficient detail so that anticipated impacts and benefits can be evaluated.
2. The applicant shall fully describe any measures proposed to mitigate anticipated impacts on adjacent property.
3. The Planning Commission shall approve the application only if it has been determined that the proposed use does not adversely effect adjacent properties or amenities in the park. The review criteria for Conditional Use Permits must be followed.

4. The amount of area disturbed for the proposed use shall be the minimum necessary to accomplish the purpose of the proposed use.
5. There shall be no significant loss of habitat for threatened or endangered species of animals or plants as listed by the U.S. Fish and Wildlife Service or the Oregon Department of Fish & Wildlife.
6. Permanent vegetation removal within the area defined as the riparian zone shall retain 75% of all layers or strata of vegetation (e.g., deciduous trees, shrubs, sedges, rushes and emergents) and maintain riparian diversity.
7. In no instance shall the minimum lot size of this section allow a smaller lot or parcel size than allowed by the underlying zone.
8. In no instance shall a permitted underlying use or a proposed conditional use adversely impact water quality or quantity of any parkland waters.
(MC-C-6-98)

Morrow County Parks Parkland Overlay Zone



Exhibit 3



IN THE COUNTY COURT OF THE STATE OF OREGON
FOR MORROW COUNTY

IN THE MATTER OF ADOPTING
THE MORROW COUNTY PARKS
MASTER PLAN 2010 - 2030

ORDER NUMBER OR-10-2010

The matter coming before the Morrow County Court, sitting as the governing body for Morrow County, Oregon, during its regularly scheduled business meeting on December 1, 2010; and

WHEREAS, Morrow County adopted the first Morrow County Master Park Plan as part of Ordinance MC-C-6-98 on June 22, 1998, as part of a larger land use action amending the Comprehensive Plan Recreation Element, adopting the Parkland Overlay zone, and applied the Parkland Overlay zone to both Anson Wright and Cutsforth Parks; and

WHEREAS, Morrow County has received various grants from the Oregon Parks and Recreation Department in support of the Morrow County OHV Park and Morrow County has worked with Grant County to expand the OHV Park; and

WHEREAS, the Oregon Parks and Recreation Department requested that Morrow County update our Master Park Plan to better represent the OHV Park development; and

WHEREAS, a public hearing was scheduled for November 24, 2010, and public notice was provided through publication in the Heppner Gazette-Times and the East-Oregonian on November 10, 2010; and

WHEREAS, there being no opposition presented at the public hearing, either in testimony or the submission of written comments; and

WHEREAS, the County Court determined that it is appropriate and in the public interest to adopt an updated Parks Master Plan;

NOW, THEREFORE, IT IS HEREBY ORDERED that the Morrow County Parks Master Plan attached as Exhibit 1 shall now be effective for the years 2010 - 2030, or until further updated.

Dated this 1st day of December, 2010

ATTEST:

Bobbi Childers by
Cherese Crawford Deputy
Bobbi Childers, County Clerk



MORROW COUNTY COURT:

Ferry K. Tallman
Ferry K. Tallman, Judge

Leann Rea
Leann Rea, Commissioner

APPROVED AS TO FORM:

Ryan Swinburnson
Ryan Swinburnson, County Counsel

Ken A. Grieb
Ken Grieb, Commissioner

MORROW COUNTY PARKS MASTER PLAN

2010 - 2030

PREPARED BY MORROW COUNTY PARKS COMMITTEE MEMBERS

Dan Brosnan
Jerry Breazeale
Ian Caldwell, Oregon Parks and Recreation Department
Kirsti Cason
Betty Gray
Carla McLane, Planning Director
April Miller
Roger Mortimore
Sandi Putman
Don Stroeber
Tom Wolff

FOREWORD

The Morrow County Parks Committee met on December 1, 2006, and voted to form a Morrow County Parks Steering Committee to write a Parks Plan for Morrow County. The plan will be reviewed by the committee and presented to the Morrow County Parks Committee, Planning Commission, and County Commissioners. The following people were selected to be on the Steering Committee: Dan Brosnan, Jerry Breazeale, Ian Caldwell, Betty Gray, April Miller, Roger Mortimore, Sandi Putman, Don Stroeber, Tom Wolff, and Carla McLane.

The present Morrow County Parks Master Plan for the years 1998 to 2018 needs to be updated. The new Off Highway Vehicle (OHV) Park is not in this book and needs to be included. It opened in May of 2003. The Parks Committee is a group from throughout the County who are familiar with our parks and county. Carla McLane, Planning Director, will be a part of this committee along with Ian Caldwell, All-Terrain Vehicle (ATV) Program Coordinator, for Central and Eastern Oregon of the Oregon Parks and Recreation Department.

Attached is a list of the Morrow County Parks Committee members and the areas they represent throughout the County. The Morrow County Court approves the members of the Parks Committee. All members of the Committee will be appointed to 4-year terms, as designated by the appointing authority however, members of the initial Committee, including the chairperson and the vice-chairperson shall each serve a 2-, 3-, or 4- year term.

MORROW COUNTY PARKS COMMITTEE

Representatives will be chosen from the following areas throughout the County for a total of 26 seats on the committee.

Boardman Park District	one person
Irrigon Park District	one person
Willow Creek Park District	one person
Heppner Chamber of Commerce	one person
Morrow County Public Works Department	five people
Park User Group	five people
Umatilla National Forest	two people
Willow Creek Economic Development	one person
At Large Positions	three people
Park Host	three people
Morrow County School District	one person
Morrow County Court and Staff	two people

The Morrow County Parks Bylaws state that the overall goal of the Morrow County Parks Committee is to provide advice to the Morrow County Court and Public Works Director as to the management, marketing, and improvement of the Morrow County parks. The Committee shall serve as an advisor to the Morrow County Court and the Public Works Director in setting policy, budgeting, and prioritizing projects associated with Morrow County parks.

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MORROW COUNTY PARKS COMMITTEE

ARTICLE I – NAME

The name of this organization is the Morrow County Parks Committee.

ARTICLE II – PURPOSES

Section 1: MISSION STATEMENT

The overall goal of the Morrow County Parks Committee is to provide advice to the Morrow County Court and Public Works Director as to the management, marketing and improvements of the Morrow County Parks.

Section 2: POWERS

The Committee shall serve as an advisor to the Morrow County Court and the Public Works Director, in setting policy, budgeting and prioritizing projects associated with Morrow County Parks.

ARTICLE III – MEMBERSHIP

Section 1: DEFINITION

- a. A person representing the Irrigon Park District. This person shall be appointed by the Irrigon Park District.
- b. A person representing the Boardman Park District. This person shall be appointed by the Boardman Park District Board.
- c. A person representing the Willow Creek Park District. This person shall be appointed by the Willow Creek Park District Board.
- d. An employee of the Morrow County Public Works Department.
- e. A member or members of the Morrow County Court.
- f. A person to represent park users.
- g. A representative of the Umatilla National Forest.
- h. A person representing the Morrow County School District.
- i. A person representing tourism and economic development interests.
- j. A Morrow County Park Camp Host or Park Attendant.
- k. An at large member of the county.

Section 2: NUMBER AND SELECTION

The County Court may select any number of individuals to serve on the committee.

Section 3: TERMS OF OFFICE

All members of the Committee, shall be appointed to four year terms. As designated by the appointing authority however, members of the initial Committee, including the chair person and the vice chair person shall serve two, three, or four year terms.

Section 4: COMMITTEE COMPOSITION

Members shall endeavor to include persons who have knowledge of the issues relating to parks and park facilities, tourism and economic development.

Section 5: RESPONSIBILITIES

Committee members are to regularly attend meeting of the Committee and subcommittees to which they have been appointed and to fulfill other Committee duties as appointed by the chair person.

Section 6: TERMINATION OF MEMBERSHIP

By a majority vote of the members constituting a quorum the Committee may recommend to the appointing authority that a Committee member's position be declared vacant when the member has been absent from three consecutive Committee meetings.

The appointing authority shall make appointments to fill vacancies as they occur. Such appointments shall be for the duration of the unexpired term of that vacancy.

The terms of the charter membership shall be established on a rotating basis, with two and four year terms. Subsequent membership shall be for four year terms.

ARTICLE IV – OFFICERS

Section 1: DEFINITION

The Commission shall have a Chair person, a Vice-Chair person and a Secretary to be elected by the membership.

Section 2: OFFICERS

CHAIR PERSON: The Chair person shall be elected by the Committee membership. The Chair person shall have the responsibility to call the meetings, set the agenda, and preside at all meetings of the Committee, shall make appointments to sub-committees and assignments of other tasks as necessary to carry out the business of the Committee.

VICE-CHAIRPERSON: The Vice Chair person shall be elected by the Committee membership and shall preside at Committee meetings in the absence of the Chair person and shall assist the Chair person in the execution of tasks necessary to carry out the business of the Committee.

SECRETARY: The Secretary shall be elected by the Committee membership and shall be responsible for taking minutes at the Committee meetings.

Section 3: ELECTION

At the first Committee meeting of the year, the Committee shall elect officers. Terms of office shall be one calendar year and an incumbent shall be eligible for re-election.

ARTICLE V- SUBCOMMITTEES

The Chair person shall appoint all subcommittees and charge each with its responsibility. A subcommittee may be comprised of one or more persons appointed by the Chair person. Subcommittee members may include members of the committee and other interested persons who reside in Morrow County. The subcommittee chairperson shall be responsible for scheduling meetings, assigning specific tasks within the mandate of the subcommittee, chairing meetings of the subcommittee, and reporting to the Committee concerning the work of the subcommittee.

ARTICLE VI – ADVISORS

The Committee and subcommittees may call on members of the community and other professionals to provide technical assistance. No funds shall be expended for these advisors unless approved by the County Court.

ARTICLE VII – MEETINGS

Section 1: PUBLIC MEETINGS LAW

The Committee is a public body for purposes of ORS Chapter 192 and there

by subject to the statutory procedures relating to public meetings. It is the policy of the Committee to maintain maximum public contact and input. In accordance with this policy, all meeting notices routinely shall be

announced to the East Oregonian and the Heppner-Gazette Times. Distribution of meeting notices shall be in a manner that maximizes the potential for the public to be aware of the proceedings of the Committee and to participate in its deliberations.

Section 2: REGULAR MEETINGS

The Committee shall meet at least twice a year. Meetings shall be held in November and in March. Meetings can be held at different towns in the county. Meetings shall be announced to members by electronic (e-mail) notice by the Morrow County Public Works Department or by written notice from Morrow County Public Works Department or the County Court.

Section 3: SPECIAL MEETINGS

The Chair person, Vice-Chairperson, or any three members of the Committee may call a special meeting by giving members written or verbal notice and by giving the required public meeting notice.

Section 4: DECISION MAKING

Decisions shall require a majority (50% plus 1) of members present at the meeting.

Section 5: MINUTES

Written minutes of all meetings shall be maintained. Minutes will be distributed to all Committee members and the appointing authority and shall be approved or corrected at subsequent meetings.

ARTICLE VIII – PUBLIC RECORD

The Committee shall be subject to Oregon Public Records Laws, ORS 192-01 through 192.595, and the Oregon Public Contracting Laws, ORS Chapter 279.

ARTICLE IV – PARLIAMENTARY AUTHORITY

Roberts Rules of Order (Newly Revised) shall be the parliamentary authority in all cases not covered by these By-Laws and any special rules of order the Committee shall adopt.

ARTICLE X – AMENDMENT

Amendments to these By-Laws shall be approved by a two-thirds vote of the entire membership of the Committee, provided that the amendments have been submitted in writing to the Committee at the previous regular meeting. Any amendments to these bylaws shall be considered as binding until approved by the appointing authorities.

ARTICLE XI – MISCELLANEOUS

Section 1: FISCAL YEAR

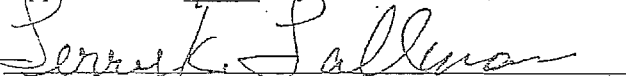
The fiscal year for the Commission shall be from July 1 through June 30.

Section 2: INTEGRATION WITH OREGON LAWS

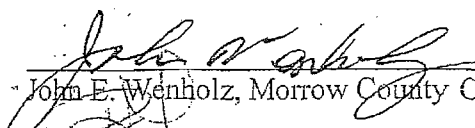
In the event any provision of these bylaws conflicts with applicable Oregon Laws, then the applicable provision of Oregon Law shall govern. The remainder of these bylaws, however, shall remain in effect.

Signed this 1st of November, 2006
_____, Chair person

Approved this 1st day of November, 2006



Terry K. Tallman, Morrow County Judge



John E. Wenzholz, Morrow County Commissioner



Ray Grace, Morrow County Commissioner

RECREATION IN MORROW COUNTY

Morrow County's goal is to provide quality outdoor recreational opportunities to Oregonians and visitors from other states. Recreation is important to the county and can take many forms, including hiking, horseback riding, camping, hunting, fishing, boating, off-road trail riding, off-highway vehicle riding, playing golf, and visiting historical sites. Morrow County's recreational resources range from the Morrow County Museum and Agricultural Collections to a portion of the Oregon Trail, the Blue Mountain Scenic Byway, and the Umatilla National Forest. The camping areas in Morrow County are well known and highly sought after, and include many spots that can accommodate larger campers with tipouts. Campers begin reserving their spots early in the year for hunting seasons. The biggest recreation events are hunting seasons for birds such as pheasant, chukar, duck, geese, and big game, including deer, elk, antelope, cougar, and bear. Fee hunting opportunities also are available in the county and are very popular.

POPULATION PROJECTIONS, TOURISM, AND RECREATION IN OREGON

Table 1 shows the interim population projections for the United States as a whole and the states on West Coast and in Pacific Northwest in particular.

**Table 1. Interim Projections of the Total Population for the United States
April 1, 2000 to July 1, 2030***

Area	April 1, 2000	July 1, 2010	July 1, 2020	July 1, 2030
United States	281,421,906	308,935,581	335,804,546	363,584,435
Oregon	3,421,399	3,790,996	4,260,393	4,624,918
Washington	5,894,121	6,541,963	7,432,136	8,624,801
Idaho	1,293,953	1,517,291	1,741,333	1,969,624
California	33,871,649	38,067,134	42,206,743	46,444,861

*Population information provided by Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP) 2003-2007

TOURISM AND RECREATION IN OREGON

Bringing in 6.1 billion dollars annually, tourism is one of Oregon's top five industries. It plays a vital role in creating new job opportunities and strengthening regional and local economies. Tourist spending has increased 5.7 percent per year since 1991 in current dollars. This significant growth confirms that tourism is a key component of the state's economy.

Tourism generates more than \$230 million annually in local and state tax revenues. For every dollar the state invests on tourism marketing, there is a 5-dollar return in local and state tax revenues. Thus, tourism clearly offers a great return on investment.

Oregon's tourism industry provides important entry-level jobs, as well as increased opportunities in managerial and professional positions. Tourism also provides important transferable skills and employment for women and minorities entering the job market. Travel spending in Oregon generated a combined direct and secondary impact of 135,200 jobs in 2001 with earnings of \$2.1 billion. Tourism also provides entrepreneurial opportunities; nearly 70 percent of Oregon's tourist-industry businesses have a "working proprietor." Tourism is particularly crucial to rural economies, helping them to diversify, and spurring economic growth by developing new niche markets in agri- and nature-based tourism.

With the current global economic climate keeping travelers close to home, Oregon is well-positioned; nearly half of Oregon's overnight visitors travel from within 300 miles of their destination, while another 36 percent travel from between 300 and 1,000 miles.

TOURISM RESOURCES

The quality of Oregon's environment and the success of tourism are inextricably linked. Its pristine natural environment is one of Oregon's greatest draws. Much of tourism's economic impact is generated by visitors recreating, sightseeing, and relaxing in and along Oregon's mountains, meadows, rivers, deserts, and ocean.

Many of Oregon's natural resources are the result of dynamic geologic processes. Upheavals of the earth created basin and range fault block mountains such as the Steens and Hart mountains in southeast Oregon; the various "exotic terrains" that are the foundation of Hells Canyon and the Wallowa and Blue Mountains in the northeastern part of the state, and the Klamath mountains in southwest Oregon. Volcanic action was responsible for such features as Fort Rock and Smith Rock in the high lava plains near Bend; the Columbia River basalt flows that solidified into cliffs over which Multnomah and other waterfalls flow in the Columbia River Gorge, Mount Hood and Crater Lake. Multiple ice-age floods created a variety of landscapes as the flood waters of the Columbia River carved out the Columbia Basin and created the sediment-filled basin of the Willamette Valley.

Oregon boasts an increasing number of man-made attractions as well. The Four Rivers Cultural Center in Ontario, the National Historic Oregon Trail Interpretive Center at Flagstaff Hill near Baker City, the Tamastlikt Cultural Institute near Pendleton, the Museum of Warm Springs in central Oregon, the Donald M. Kerr Birds of Prey Center at Bend's High Desert Museum, the Oregon Museum of Science and Industry in Portland, and the Evergreen Museum of Aviation, home of the Spruce Goose, in McMinnville are among the publicly supported attractions. Commercial draws include the seven tribe-operated casinos located throughout the state.

Many major attractions have new additions or have been extensively remodeled, including the Columbia River Maritime Museum in Astoria, a \$5 million expansion and renovation project; the \$10 million new theater building at the Oregon Shakespeare Festival in Ashland; and a new facility in Washing Park for Portland's CM-2 - Children's Museum. The newest State Welcome Center, possibly the best-equipped on the West Coast, is the recently renovated, multi-million-dollar Jubitz Travel Center complex in North Portland.

Even the state highways reflect Oregon's tourism resources. Three of Oregon's scenic byways have been honored as All-American Roads, placing them among the handful of most treasured routes in the country. Five others have been designated National Scenic Byways for their outstanding qualities. These and four more Oregon Scenic Byways are clearly marked with signs along the routes.

Tourism and transportation also are vitally linked, with the \$125 million extension of Portland's award-winning MAX light rail system to Portland International Airport. Growth in tourism is helping to secure investments in quality facilities and attractions state wide, encouraging regional partnerships and private-public cooperative ventures.

PROFILE OF EXISTING COUNTY PARKS

The County operates three parks located in the southern part of the county. The parks are located near the scenic and recreational areas of the Umatilla National Forest. The parks have amenities designed to serve both overnight and day-use visitors.

ANSON WRIGHT PARK

47500 Highway 207, Heppner-Spray Highway, Heppner, Oregon

LOCATION: The 32.83-acre Anson Wright Park is located 26 miles south of Heppner on Highway 207 at an elevation of 3,400 feet above sea level. The campground is both visible and accessible directly from the highway. The campground is open from mid-May through mid-November. In the fall, inclement weather conditions can trigger additional closures. The facility includes camping spaces, a fishing pond, playground equipment, restrooms with shower facilities, and hiking trails. Rock Creek flows through the park and is the water source for the pond located in the extreme northwest section of the park. The west side of the park is characterized by steep terrain and moderate vegetation. The south end of the park is on a steep slope, which has a road cut through into this slope to service the camp sites. A foot bridge crosses Rock Creek in the southern section of the park.

SIGNAGE: The park entrance can be seen from the Highway. However, the nature of the approach and travelers' speeds make it easy to miss the first entrance. This is especially true for travelers coming from the south, where the highway curves to the left at the southern end of the park. The current signage cannot be seen from far enough away to provide travelers with enough notice to slow down and prepare to turn into the facility. This does not affect visitors who are specifically planning on stopping at the park, but it can negatively affect the decisions of travelers who might impulsively decide to visit Anson Wright Park.

CAMPSITES: Anson Wright Park has 49 developed campsites. Most of the tent campsites are located on the west side of the park. The recreational vehicle (RV) sites are located primarily along the south end of the park with a few additional sites in the central area in conjunction with the handicapped restrooms and office. Ten campsites are paved and four provide pull-through access. The pull-through sites are 16' x 50' and can accommodate larger RVs. Twenty four sites have full water and electrical hookups; however, the largest electrical service available in the park is 20 amps and will not accommodate the newer RVs that require higher -amp hookups. Sites are equipped with outdoor fire rings, picnic tables, and garbage containers. Sites are largely open with little privacy. Sites continue to be developed as needed.

POND: A fishing pond fed by Rock Creek is located at the far northwest section of the park. The fishing pond at Anson Wright Park is approximately 100 feet by 200 feet and is approximately 6 feet deep at its deepest point. The pond is a popular fishing area, with the number of fishermen estimated at more than 1,000 per year. The Oregon Department of Fish and Wildlife stocks the pond with Rainbow Trout as part of its regular services to stimulate recreational activity. The pond is handicapped accessible from a handicapped fishing area located at the northwest section of the pond and adjacent to a parking area.

AMENITIES: The playground and picnic area are located in the central front area of the park. Parking is west of the playground and restrooms are accessible. The playground is bordered in

front by Rock Creek and by roads on the other sides. A community fire ring is located near the playground equipment and horseshoe pits, as is the day-use area for picnics and family reunions. A large brick fireplace/barbeque grill is available for groups to rent and use for the day.

NEEDS ASSESSMENT: Two levels of need were identified for Anson Wright Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist at Anson Wright Park.

- **Erosion Stabilization:** Evidence of soil erosion has been identified in areas throughout the park. Corrective measures, including channeling water run-off from the roads and ground stabilization through plant management, should be taken. This is an ongoing problem and work has been done each year. Conditions should to be assessed annually.
- **Forest Management:** Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.
- **Wiring Upgrades:** A complete analysis and upgrade of the electrical wiring should be done and the park's electrical system brought into compliance with the current code.

IMPROVEMENTS OR FUTURE ACTIONS: The following actions are not required to correct current issues in the park, but would enhance its use.

- **Improve Signage:** New signs, especially at the southern entrance to the park, will increase visibility for travelers coming from the south. The County uses Oregon Department of Transportation sign standards for all county signs.
- **Reduce Campsite Density:** Campsites that offer privacy enhance customer satisfaction, which increases repeat business, and word-of-mouth referrals. The Anson Wright Park RV sites, especially on the south end are quite close together. Eliminating 25 to 33 percent of the sites will increase campers' sense of privacy.
- **Add Vegetation:** Adding vegetation between RV between sites increases privacy. Special attention should be paid to utilizing native plants for this process.
- **Add Larger RV Sites:** Anson Wright Park does not have any sites that will accommodate RVs requiring 50-amp or higher electrical hookups and minimum 50-foot by 28-foot pads. Reallocating the space created by eliminating some smaller sites will make room for 3 to 5 larger sites complete with 50-amp or higher hookups.
- **Add Outdoor Meeting Facilities:** To serve the County's needs and attract groups such as family reunions and recreational clubs, outdoor meeting facilities should be added to Anson Wright Park. A covered gazebo area near the outdoor BBQ Pit would greatly enhance that area.
- **Update Amenities:** The playground equipment is functional, but at least 50 years old. To meet the needs of today's consumers, the old equipment should be done. The County should consider climbing structures, play forts, and other equipment made of durable, recycled materials. As already mentioned, the park needs a group facility.

CUTSFORTH PARK

58430 Willow Creek Road, Heppner, Oregon

LOCATION: Cutsforth Park is located 20 miles southeast of Heppner and 26 miles northwest of Ukiah on County Road 678, also known as Willow Creek Road. The 31.08-acre park is at an elevation of 4,200 feet. The campground is fully open, visible, and accessible directly from the county road. The campground is open from mid-May through mid-November. Snowmobilers use the park during the winter because it adjoins the Umatilla National Forest snowmobile trails. In the fall inclement weather sometimes forces additional closures. The facility includes camping spaces, a fishing pond, playground equipment, a meeting lodge, restrooms with shower facilities, a group picnic shelter, and hiking trails. Willow Creek flows through the park and is the water source for the pond. The park is bordered on the west and south by the Umatilla National Forest.

SIGNAGE: The entrance to the park can be clearly seen from the Willow Creek Road, however, the nature of the approach and road's grade make it easy for travelers to miss the entrance. The north entrance is located immediately after travelers coming from Heppner have rounded a sharp curve. The current signage cannot be seen from far enough away to give travelers enough opportunity to slow down and prepare to turn into the facility. This does not affect visitors who are specifically planning on stopping at the park, but it can negatively affect the decisions of travelers who might impulsively decide to visit Cutsforth Park.

CAMPSITES: Cutsforth Park has 41 developed campsites. Twenty of these are graveled, 10 are in grass, and 11 are in dirt. The RV campsites are located in three areas of the park. The central sites are located near the central park entrance, the office, and the Americans with Disabilities Act (ADA)-compliant restrooms with showers. The southern site has 10 RV spaces, with Willow Creek Road running in front and Willow Creek running along the west boundary. The third site is at the extreme southwest area of the park. This site is located up a hill from the rest of the park and contains 10 spaces with full hook-ups. This site is located near portable toilet facilities. All sites are equipped with outdoor fire rings, picnic tables, and garbage containers. All sites have water hook-ups and 20 have sewer and electricity hook-ups. Sites continue to be developed as needed.

PONDS: Cutsforth Park has two fishing ponds. The largest pond is approximately 120 feet by 250 feet, and is approximately 9 feet deep at the deepest point. The second pond is adjacent to the large pond and is 60 feet by 100 feet, and about 4 feet deep at the deepest point. An intake diversion from Willow Creek feeds the ponds. The smaller pond has an outflow that returns the water to the creek. About 1,500 people use the ponds each year. The Oregon Department of Fish and Wildlife stocks the pond with Rainbow Trout as part of its regular services provided to stimulate recreational activity. The larger pond has a handicapped-accessible dock at the east end. While a path with a foot bridge surrounds the large pond, it is not handicapped accessible.

AMENITIES: Cutsforth Park provides a variety of amenities for park patrons.

Outdoor Education Facilities: The outdoor education facilities are commonly referred to as the 4-H Building. Located adjacent to the picnic area and playground, the building is bordered by the entrance to the day-use area on the north and Willow Creek on the west and south. Constructed through volunteer labor, the building is primarily one large open multi-purpose room with limited amenities, including basic cooking facilities.

Picnic Area and Playground: The picnic area and playground is located to the east of the ponds. A parking lot located northwest of the playground serves both the ponds and the playground. A large brick fireplace barbeque grill is available for groups to rent and use for the day. The day-use area has picnic tables, garbage containers, playground equipment, and horseshoe pits. It can be used for picnics and family reunions.

Restrooms: The restroom facilities include showers and flush toilets. The building is in fair condition with no structural issues. Additional restrooms to serve the other areas of the park are needed to serve the anticipated increased use of the park in the future. Port-potties are used to supplement the needs at the park.

Loading Area: To attract both snowmobilers in the winter and horse campers in the spring and summer, a loading area was included near the park facilities. The loading area can accommodate snowmobile trailers and can also be used to off load horse-packing supplies and feed. This loading area is located on the east side of the highway across from the entrance to Cutsforth Park in the new paved parking area.

NEEDS ASSESSMENT: Two levels of need were identified for Cutsforth Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist within Cutsforth Park.

- **Erosion Stabilization:** Evidence of soil erosion has been identified through various areas of the park. Corrective measures, including channeling of water runoff from the roads and ground stabilization through plant management, should be considered in these areas.
- **Riparian Management:** Riparian areas have been stripped of vegetation at various points along Willow Creek throughout the park. A riparian plan that is complementary to and supportive of the *Umatilla National Forest Land and Resource Management Plan* should be considered. A riparian management plan should be implemented as part of the overall management process.
- **Forest Management:** Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.
- **Wiring Upgrades:** A complete analysis and upgrade of the electrical wiring should be done and the park's electrical system brought into compliance with the current code.
- **Restrooms:** The only available restrooms are located in the central park area near the office. Twenty campsites have sewer hook-ups, but the number and location do not meet the needs of visitors to the ponds, day-use area, or the playground. Additional restroom facilities should be added to serve the 10 RV sites in the southwest section of the park. Also, restroom facilities with external entrances could be added to the 4-H Building to serve the day use visitors.
- **4-H Building Waste Water System:** To meet code and sanitation requirements, the French drain system should be replaced with a new sand filter system.

IMPROVEMENTS OR FUTURE ACTIONS: The following actions are not required to correct current issues in the park but would enhance the use of Cutsforth Park.

- **Improve Signage:** New signs at the bend in the county road will increase visibility for travelers coming from Heppner. The County uses Oregon Department of Transportation sign standards for all county signs.
- **Reduce Campsite Density:** Campsites that offer privacy enhance customer satisfaction, which increases repeat business, and word-of-mouth referrals. The Anson Wright Park RV sites, especially on the south end are quite close together. Eliminating 25 to 33 percent of the sites will increase campers' sense of privacy.
- **Add Larger RV Sites:** Cutsforth Park does not have any sites that will accommodate RVs requiring 50-amp or higher electrical hookups and minimum 50-foot by 28-foot pads. Reallocating the space created by eliminating some smaller sites will make room for 3 to 5 larger sites complete with 50-amp or higher hookups.
- **Equestrian Corrals:** Cutsforth Park has three horse pens. To attract horse campers at least four to eight corrals should be added to the park facilities. These corrals can be stand alone or can be in a four-stall block design. These stalls are simply posts and two rails with a chain across the entrance to serve as a gate. Cutsforth Park is adjunct to Willow Creek Trail #3063 of the Heppner Ranger District of the Umatilla National Forest, which has three trails where one can experience horseback riding or hiking on the Bald Mountain Loop. These trails are Bald Mountain Trail, Hells Half Acre Trail, and the Willow Creek Trail.
- **Outdoor Education Facilities:** The 4-H Building needs significant repair and upgrades if it is to continue to serve as an educational center as well as attract group visitors such as snowmobile, bicycle, RV, and hiking groups, and family reunions.
- **Student Lodging Facilities:** Most outdoor school experiences include overnight camping experiences. To make the facilities attractive as an outdoor education option, feasibility, design, and funding for a student-lodging facility should be pursued either as part of the 4-H Building or as a separate structure.
- **Playground Equipment Improvements:** The playground equipment is functional, but should be replaced to meet safety considerations and ADA compliance. The County should consider climbing structures, play forts, and other equipment made of durable, recycled materials.

MORROW/GRANT COUNTY OFF-HIGHWAY VEHICLE (OHV) PARK

71000 Forest Service Road 21, Heppner, Oregon 97836

EXISTING CONDITION

LOCATION: The Morrow/Grant County OHV Park is approximately 28 miles south of Heppner at the edge of the Umatilla National Forest and approximately 32 miles north of Spray. The site is located in the southernmost part of Morrow County and is bordered by Grant County to the south. The primary access to the site is via Oregon State Highway 207. The park also can be reached via U.S. Forest Service roads and county roads from the south (Bull Prairie), southeast (Monument), east, and northeast.

GENERAL DESCRIPTION: Morrow County purchased 6,200 acres of forested land was on February 28, 2003. The funding for this purchase was provided by an 80/20 grant program through Oregon Parks and Recreation Department and their ATV Fund Grant Program. A Conservation Easement ensures continued public recreation use of the property. Grant County acquired 1,925 acres in 2008 through Oregon Parks and Recreation Department and their _____ Grant Program. Morrow and Grant Counties have a memorandum of agreement regarding the 1925-acre parcel. The total acreage for the Morrow-Grant OHV Park is 8,125 acres.

This park is forested land interspersed with open meadows. The park's elevation is 4,200 feet above sea level. The park and campground are open year round with the primary use being in the spring, summer, and fall. The property was heavily logged before the sale to Morrow County, however, many trees and a variety of vegetation remain. Porter Creek, a fish-sensitive stream, flows through one corner of the property, which also contains many other springs and ponds. The park is bounded on the North by Forest Service Road 21, on the west by State Highway 207, on the south by the Umatilla National Forest at the 45th parallel, and on the east by Sunflower Flat Road and the Umatilla National Forest.

OHV PARK FACILITIES: The park facilities consist of OHV trails, day-use staging areas, an overnight campground and operation facilities. The three access points are the primary staging area (next to HWY 207), the day-use area (center of the property) and U.S. Forest Service land to the south and east.

Primary Staging Area: The primary staging area is the main park area that includes the overnight camping facilities, a day-use loading area, park host facilities, concession stand, track, Barbeque pits, maintenance yard, and emergency-response and law-enforcement areas. These areas are still being developed, but are currently in use.

Campgrounds. As of July 2008, the campground areas (Main, Cabin, D, and E) contain sixty (60) campsites total. Forty-two (42) primitive, three (3) full hook-up sites, one (1) partial, nine (9) cabins, and five (5) tent sites. Sites continue to be developed as needed.

Cabins. The cabin campground contains six (6) primitive 14-foot-by-14-foot A-frame cabins that have electricity; two (2) primitive 10-foot-by-16-foot cabins without power or electricity, but with propane light and heat; and one (1) Juniper Log cabin with no power or electricity, but has propane light and heat. Water is available outside all the cabins. Cabins are set up where they can be up-graded or add additional units as needed. The decks have barbeque grills that take 5-gallon propane tanks.

The sites are equipped with outdoor fire rings, picnic tables, and garbage containers. Reservations are made through the Morrow County Public Works Department, but a some of the cabins are provided and maintained by a private concessionaire. The cabins are located in south part of the campground near the pond.

Day-Use Facility. This area is located somewhat in the middle of the park approximately 3 miles for HWY 207, accessed by a county road that runs through the middle of the park. This area has loading and unloading facilities, a pond, picnic areas, and portable toilets. Fishing and picnicking are available, along with restrooms and parking. There is no charge for using the trails for day use. It is open from daylight to dark.

AMENITIES

Trails: In 2008 approximately 205 miles of the park's OHV trails were mapped and had signage. The trails system provides opportunities for Class I (all-terrain vehicles [ATV], quads), Class II (4-wheel-drive vehicles, jeeps) and Class III (motorcycles) vehicles. Trails vary in width to provide a range of opportunities, experiences, and challenges to all OHV users. While the trail system is suited primarily to Class I ATVs, with 160 miles of trail designed for quads and 3-wheelers, 20 miles of specific single-track trails (less than 50 inches wide) are provided for Class III motorcycles and 25 miles of wider trails and rock-crawl areas are suitable for Class II vehicles, including jeeps, sand rails, sport-utility vehicles (SUV) and side-by-sides (e.g., Rhino, Ranger, Mule). The OHV park allows side-by-sides to also use the Class I trails. Future trail opportunities still exist.

Safety Training Facility: A safety training facility has been developed that provides two ATV Safety Institute and Motorcycle Safety Foundation (ASI/MSF)-certified training tracks and a covered shelter. The facility is designed for instructors to provide safety training for youth and adults through the ASVI Training program in cooperation with the Oregon Parks and Recreation Department.

Safety/Welcome Center: The Safety/Welcome Center, completed in 2008, houses the Morrow County Sheriff's and Volunteer Emergency Medical Services Offices, as well as a bunk room-office for OHV Park personnel. The Welcome Center also includes a large meeting area, an ADA-accessible shower and restroom, a kitchen area, garage, an upstairs storage/staff area, and a patio area on the back side of the building.

Ponds: The Morrow County OHV Park has two spring-fed main fishing ponds. Trout Lake Pond, located near the cabin area, is a half acre in size and 14 feet deep. Red Rock Pond, located in the day-use area, is three-quarters of an acre in size and 18 feet deep. The Oregon Fish and Wildlife Department stocks the ponds with Rainbow Trout as part of their regular services provided to stimulate recreational activity. More than 1,500 people use the ponds annually. The ponds are also used as water sources for fighting fires. Several other ponds located throughout the property are used primarily for watering livestock.

Playground Equipment: The OHV Park has an outdated playground structure.

Maintenance Infrastructure: The existing shop has been upgraded and currently serves as the primary staging area for park projects. This facility includes an office and communication center. The rest of the infrastructure includes an operational well that furnishes potable water, an old scale complex that is being developed into a wash down facility, and security fencing is installed around the maintenance facility. The lagoon system and dump station for the park were completed and became operational in May of 2007.

Wildlife Viewing: Wildlife viewing has been a positive part of the recreation experience for many people. The OHV Park is home to chucker, turkey, bluebird, deer, elk, bobcat, cougar, and many other species of birds and animals. The park has a resident elk herd of 20, but a herd of 200 has been sighted within park boundaries

Aggregate Resources: The Park has a Goal Five-listed rock quarry, which is being used for development of the park infrastructure and maintenance projects. Currently over 14,000 yards of rock have been mined for these purposes. A variety of rock types can be found throughout the park and will be identified as a point of interest in the future.

Watershed and Natural Resources: The property has more than 30 springs, which are a significant part of the watershed that feeds the Wilson Creek drainage. Currently, projects are being planned in cooperation with the John Day Watershed Council and the local USFS Fish Biologist to improve and protect this important John Day Basin water resource. Porter Creek and Wilson Creek are the two fish-bearing streams in the OHV Park.

Wildlife Habitat: The Park affords habitat for a variety of wildlife including deer, elk, bear, cougar, bobcat, wild turkeys and a wide variety of birds. Ultimately, this habitat will be integrated into the park trail system and designed to co-exist together. There are no known endangered species.

OTHER RECREATION OPPORTUNITIES

U.S. FOREST LAND: Wilson Prairie, Bull Prairie, Porter Creek, and Wilson Creek are among the U.S. Forest land available for recreation near the OHV Park. Access to the Bull Prairie area is via U.S. Forest Service land south of the site. This area is open to cross county travel, but travel by motorized vehicles is allowed only on designated. This access is from the riding areas in the National Forest and comes into the park on the southeast boundary. Riders in the National Forest are allowed in this part of the Forest and enter the trail system at a point that does not have fencing at this time. Morrow County Public Works Department is working with the U. S. Forest Service to develop an access point that is acceptable to both Morrow County and the Forest Service.

OTHER AREAS OF INTEREST: Nearby areas also provide recreational opportunities. These include the John Day River for fishing and rafting, the towns of Spray, Kimberly, Monument, Service Creek, Twickenham, Richmond, Long Creek, Shaniko, Antelope, Clarno Fossil, and Ritter, Wetmore Summit, with an elevation of 4,612 feet, the ghost town of Hardman, and the John Day Fossil Beds (a national monument).

NEEDS ASSESSMENT: Two levels of need were identified for the OHV Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist within the OHV Park.

Communications: Upgrade current communications system to better serve park patrons and their safety, and provide Wi-Fi services.

Playground Equipment: The playground equipment is functional, but is outdated and in need of upgrading. In order to meet the needs of today's consumers, ADA compliancy and safety standards replacement of the old equipment should be done. Climbing structures, play forts and other equipment made of durable and recycled materials should be considered.

Forest Management: Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.

Electrical Upgrades: Upgrade a portion of current sites to provide electrical, water, and sewer to sites. Electrical wiring shall be in compliance with current code and the demands and needs of users at park.

ANSON WRIGHT AND CUTSFORTH PARKS MANAGEMENT PLAN

The Morrow County parks are under the direction of the public works director, assistant public works director, management assistant, and the general maintenance supervisor. The park hosts for Anson Wright and Cutsforth Parks are accountable and answerable to the general maintenance supervisor.

PARK HOST JOB DESCRIPTION

The length of employment for Anson Wright Park and Cutsforth Park is from the first part of May until mid-November. The opening and closing dates will fluctuate from year to year, depending on weather, hunting season dates, and other factors.

The park host shall live at the park during the park season and be present at all times. The park may never be left unattended. Relief park hosts may be arranged for, and must be approved by the Morrow County Public Works Department.

The park host shall be available to greet and assist visitors, provide information about park use and fees, collect fees, receive public comments, and be aware of activities in the park. The park host shall be a visible representative of Morrow County and set an appropriate example of compliance with park rules and courtesies. Foul, inappropriate, belligerent language and/or behavior are not acceptable.

The park host also shall act as park caretaker. This includes being responsible for keeping the park grounds and buildings, including restrooms and park camping sites, clean and free of litter and debris. The park host shall keep restroom dispensers filled with supplies and mow the park grounds with the mower provided by the county. The Morrow County Public Works will provide the park host with the materials and supplies necessary to maintain restrooms, dispose of garbage, and maintain the park. The park host shall inform his/her supervisor when supplies run low. The park host shall be responsible for reporting maintenance issues and rule violations to the general maintenance supervisor.

The County will waive user fees applicable to the campsite occupied by the park host.

GENERAL MAINTENANCE SUPERVISOR RESPONSIBILITIES

This individual is directly responsible for providing maintenance, providing supplies, working with the park host, providing litter removal, and ensuring that the regulations that govern the parks are followed. The supervisor shall maintain regular contact with the park host to keep appraised of any issues that need to be addressed.

The supervisor shall provide guidelines and processes for future development of new camp sites, roads, foot bridges, natural resource conservation, and other permanent changes. An overall plan should be developed and a process for communicating and approving these changes shall be instituted.

The supervisor shall outline a strategy for handling overflow camping.

OHV PARK MANAGEMENT

MAINTENANCE PERSONNEL

The **OHV Ranger** (Ranger) is a grant-funded position subject to grant renewal. As the park grows, staffing needs will be reevaluated. The Park Ranger works closely with the Morrow County Public Works Director. The Ranger will work with the Parks Committee and will follow the Park Master Plan. Other duties include but not limited to evaluating the current status and conditions of the Trail system of the park, and developing plans for the park and trail system.

The **OHV Park Operations and Maintenance Manager** (OHV Park Manager) is a grant-funded position subject to grant renewal. The OHV Park Manager works closely with the Morrow County Public Works Director. The OHV Park Manager also works with the Parks Committee and will follow the Park Master Plan. Other duties include but not limited to evaluating the current status of the park campground area and developing plans for the park.

PARK HOST

The length of employment for the Morrow County/Grant County OHV Park is from the first part of May until mid-November. The opening and closing dates will fluctuate from year to year, depending on weather, hunting season dates, and other factors.

The park host shall live at the park during the park season and be present at all times. The park may never be left unattended. Relief park hosts may be arranged for, and must be approved by the Morrow County Public Works Department.

The park host shall be available to greet and assist visitors, provide information about park use and fees, collect fees, receive public comments, and be aware of activities in the park. The park host shall be a visible representative of Morrow County and set an appropriate example of compliance with park rules and courtesies. Foul, inappropriate, belligerent language and/or behavior are not acceptable.

The park host also shall act as park caretaker. This includes being responsible for keeping the park grounds and buildings, including restrooms and park camping sites, clean and free of litter and debris. The park host shall keep restroom dispensers filled with supplies and mow the park grounds with the mower provided by the County. The Morrow County Public Works will provide the park host with the materials and supplies necessary to maintain restrooms, dispose of garbage, and maintain the park. The park host shall inform his/her supervisor when supplies run low. The park host shall be responsible for reporting maintenance issues and rule violations to the OHV Operations and Maintenance Manager.

The County will waive user fees applicable to the campsite occupied by the park host.

PART-TIME PARK PERSONNEL

The part-time park personnel is a grant-funded position subject to grant renewal. As the park grows, staffing needs will be reevaluated. The part-time personnel works closely with the Morrow County Public Works Director; and will follow the park Master Plan and be supervised by the Public Works Director.

TIMBER HARVEST

Timber harvesting will occur on the property in a manner that benefits recreation, wildlife, water resources, and fire prevention. Given that the site is a recreation facility, emphasis will be placed on the preserving the scenic qualities and aesthetics of the forest. Revenue for timber harvest will be used for future site development or facility maintenance.

GRAZING

Grazing has been done on this area for at least the past 97 years. Grazing will continue on the park primarily to reduce fine fuels that would feed wild fires. Secondly, allowing grazing on the park helps the local economy. The overall land-based objectives for park management are that the water is protected, the area looks like a park (aesthetics), and the County receives income. Grazing is permitted from May through October. Fences, cattle-guards, and signs identify the grazing area. The revenue from the grazing will be used to pay the property taxes.

The ranchers who lease grazing land in the park shall have a history of maintaining a well-managed operation. The lease holders must be interested in maintaining the lease and managing their grazing program to meet the park's objectives.

FIRE PLAN

The State Forester and Morrow County has a working agreement with the State of Oregon. The county maintains and stores fire-fighting equipment at the park in case of fires. The OHV Park has a conditional-use waiver to operate ATVs on trails during fire season. Permits are obtained from Oregon Department of Forestry for conditional usage of equipment and campfires within the park.

Ponds have been assigned GPS coordinates and are identified on maps, making them easy for fire-fighting crews to locate. Access for engines and helicopters will be maintained where possible.

Grazing helps reduce fine fuels that can ignite, starting wild fires. Timber harvest, primarily thinning, will be used to maintain the forest in the fire-safe condition. Harvest will occur to prevent buildup of fine fuels and ladder fuels that could increase the intensity of wildfires.

FUNDING SOURCES FOR THE PARK

Morrow County derives income to support the park from a variety of sources. Income directly from the park include facility rentals, camping fees, propane sales, pop machine income, concessions, and sales of maps and apparel including hats with the OHV logo. Other sources of income include the grazing leases and timber sales discussed earlier, ATV stickers sold to riders for their vehicle, gas tax, and the Oregon State RV tax.

VOLUNTEERS

Volunteers are a major resource for operating the park. They build trails, move rock, dig trenches, mow, patrol the park, fight fires, and do emergency medical work.

OUT REACH

Park outreach includes sportsmans' shows in Portland and the Tri-Cities, Washington, the Morrow County Fair, the Oregon State Fair, the Park website, brochures, newspaper ads, and radio and television coverage. Many clubs have covered the park in their monthly magazines. Along with the website and a list of e-mail addresses, the OHV Park has an advertising and marketing plan for reservations. The County also uses other forms of advertising such as power point presentations, brochures, and trail maps.

MORROW COUNTY OHV PARK LAW-ENFORCEMENT PLAN

Law Enforcement is dedicated to keeping a presence at the OHV Park to ensure that the park remains a place for safe family-oriented entertainment.

The ATV deputy position was created by the Morrow County Sheriff's Office when the park was opened in May of 2003. This was made possible through an Oregon Parks and Recreation Department Grant. The deputy was hired in July of 2003, and was issued uniforms, equipment, a patrol vehicle, and an ATV. Radio, emergency, and other equipment were acquired through the deputy working with other agencies. The Morrow County Sheriff's Search and Rescue allows ATV patrols to use two ATVs and trailers. Search and Rescue funds also purchased a fuel tank for the ATV deputy. Morrow County Sheriff's Search and Rescue has access to and uses all ATV equipment and resources if necessary. The Chemical Stockpile Emergency Preparedness Program (CSEPP) furnished first aid supplies and radios with the understanding that ATV equipment would be used in a CSEPP emergency. Equipment was stored in Boardman for part of the year for the first 2 years of park operation. The deputy and equipment respond to calls throughout the county if necessary and to emergency calls where ever needed.

Having a uniformed deputy and marked patrol vehicles on site encourages people to abide by the rules, and helps ensure a safe and fun atmosphere for park visitors. Giving verbal warnings for no ATV sticker, then directing the violator to the park host to purchase one has been positive for the park. Getting conformity with the law without issuing citations also is positive.

Volunteer reserve deputies and emergency medical technicians (EMT) perform the many duties required at the park. The Public Works Director will work with the Morrow County Sheriff's Department to evaluate the need for more reserve deputies.

NETWORK WITH OTHER ATV LAW ENFORCEMENT

The goal of networking is to ensure that guests expect the same from law enforcement in every OHV park. Traveling to other parks and spending time with the law enforcement personnel there could and would provide insight and ensure that all departments are improving their programs.

PERSONNEL

The problems that law enforcement agencies face today and the potential for new problems are discussed by law enforcement and park management. Adding one deputy would give the County the potential for having a deputy at the park 7 days a week. It could also afford personnel the opportunity to attend training, visit other parks, and act as ambassadors of the park while maintaining a presence at the park. The Morrow County Sheriff's Department would like to have a deputy at the park during hunting season and during the winter season. Snowmobiling is a popular sport and brings many people to the OHV Park.

Local law Enforcement would like to be involved with the overall operation of the park and continue to interact with other departments in the park. The Sheriff's Department would like to have law enforcement take on more responsibility for preparing for emergencies, ensuring that the park has adequate signage, and acting as a park ambassador.

MORROW COUNTY HEALTH DISTRICT OHV EMERGENCY RESPONDER PLAN

The Mission Statement of the Morrow County OHV EMS is to give the best medical care in an austere environment and promote family fun for everyone.

Health District personnel are volunteers, except for the EMS Coordinator (EMSC) and the Accounting Person (AP). The EMSC and AP are paid by the Health District and the volunteers are supported by the Health District. The goal is to have one EMT in the OHV Park every weekend from April to November each year.

The personnel work closely with the Public Works Department and event planners for the OHV Park. They respond to incidents in Morrow County and within a reasonable radius of Morrow County, including the Bull Prairie area and the town of Hardman. The medical personnel are versatile and able to operate the machinery and help with the maintenance, and trail work, and plan for and execute events. If Grant County needs assistance from the medical personnel, Grant County must either provide an agreement or make a dispatched request that would allow the medical personnel to fully use the equipment available to them. Currently the park has equipment available for volunteer and staff use, including a rescue unit provided by the Health District.

The Emergency Response Staff has radio communications that is capable of reaching the Morrow County Sheriff's Dispatch and the Morrow County Public Works Repeater System. These radios are shared throughout the park with employees and personnel. The hard mount radios are mounted in the ranger and inside the Welcome Center Building within the Sheriff Department Office. Cell phone reception is limited, however there is hope that in the near future it can be improved or upgraded. There is also a desire to improve telephone land lines, including DSL service, for benefit to the park, park users and surrounding properties.

Medical personnel currently work out of the Welcome Center Building. Equipment and medical supplies are stored in the designated Emergency Medical Services (EMS) areas. The rescue unit, quad, and ranger are stored in the garage area and in the storage tent area in the compound.

The 40-foot-by-40-foot helipad is in a clear zone. It has been used to transport unstable patients to Saint Charles Medical Center in Bend, Oregon, and to the Kadlec Medical Center in Richland, Washington. Air Flight comes from these two cities. Heppner Hospital is located 35 miles from the OHV Park, which is a forty-five (45) minute transport by ground one way.

FUTURE ACTIONS GOALS FOR THE NEXT 20 YEARS

CAMPGROUND

Over the next 20 years, the goals for the OHV Park include upgrading electrical service in cooperation with Columbia Basin Electric Cooperative. Campground facilities with power and water developed as pull-through sites to accommodate larger RVs and toy haulers are popular. Each campsite will have a picnic table, fire ring, garbage can, and room for parking several vehicles. Some campsites will have larger fire rings to accommodate larger groups. Each year the goal is to add more campsites to accommodate recreational trail riders. Construct restroom and shower facility and create playground area with equipment in the campground areas.

TRAILS

Trail goals include improving signage and safety practices for the trails, developing maps of the trails and keeping them up to date, and building trails for all three classes of recreational riders. Currently, about 50 more miles of trail in the development stage and more that are under advisement and being planned. New trails will include loops and other challenges suitable for all three classes of vehicles. Another goal is to make best practices for trail maintenance a priority.

OTHER GOALS

Other goals for the OHV Park include the following:

- Build an interpretive center that illustrates the history of logging, mining, ranching, and Native Americans from our area.
- Identify historical sites and provide access and educational information.
- Make the reload area, ranger station and fire compound operational.
- Put the forestry plan put into place with help from the Oregon State Extension Service.
- Add employees as the need arises.
- Adopt the Morrow County Park Plan for use throughout the county.
- Foster relationships with connecting counties to assist with their ATV sites and promote connecting trails throughout Eastern Oregon.
- Work on acquiring adjacent land to increase the size of the OHV Park.
- Update the park plan periodically to appropriate and complete information.
- Develop water resources, such as spring boxes, and stabilize stock ponds to benefit wildlife.
- Provide dry hydrants at ponds, equipment staging areas, and camp facilities for fire crews.
- Develop a fire watch program with equipment in place and on site.
- Put in place a reliable communication system with wireless internet throughout the park.

- Develop a range management plan, along with a plan to reduce fuel load, in cooperation with the Federal and Oregon State Forest Services.
- Continue the safety training program.

FUNDING SOURCES FOR MORROW COUNTY PARKS

The acquisition, development, and maintenance of county parks have and will continue to depend heavily on grants. The Oregon Parks and Recreation Department has been instrumental in funding the OHV Park with grants, in-kind matches, and technical assistance. The OHV Park will continue to seek grant funding. For a list of grants received contact Morrow County Public Works.

**FINAL FINDINGS OF FACT
RECREATION ELEMENT UPDATE
COMPREHENSIVE PLAN AMENDMENT
AC-036-10; AZ-037-10; AC(M)-038-10; AND AZ(M)-039-10
*Amended October 1, 2010
Finalized October 12, 2010***

REQUEST: To amend the Comprehensive Plan Recreation Element based upon the updated Parks Master Plan; to amend the Parkland Overlay Zone based upon the updated Parks Master Plan and Recreation Element; to amend the Comprehensive Plan Map to acknowledge the recreation use of County Parks; and to apply the Parkland Overlay Zone to three County Parks—Anson Wright, Cutsforth and the OHV Park

APPLICANT: Morrow County
P.O. Box 778
Heppner OR 97836

PROPERTY LOCATION: Morrow County Parks (see attached vicinity map)
Anson Wright Park
Cutsforth Park
OHV Park

I SUMMARY OF APPLICATION AND PROCESS:

The Morrow County Comprehensive Plan was written in the late 1970s, adopted in 1980 and finally acknowledged by the Land Conservation and Development Commission in January 1986. In 1998 the County adopted a Parks Master Plan and updated the Recreation Element of the Comprehensive Plan. At this point the Public Works Department has undertaken an update to the Parks Master Plan which prompted Planning staff to initiate an update to the Recreation Element of the Comprehensive Plan. Over the past 12 years since the last update to the Recreation Element the County has adopted the Concept Plan for the Morrow County Columbia River Heritage Trail and developed the OHV Park.

The Columbia River Heritage Trail (hereafter referred to as the "Trail") is the first primarily County supported linear recreational facility. The Concept Plan identifies a route that begins at the Umatilla/Morrow County line and travels along the Columbia River to Quesnel Park ending at the Morrow/Gilliam County line. At the time the Concept Plan was written all of the property owners and managers were either State or Federal agencies. Since that time the State has sold the property now referred to as Threemile Canyon Farms. Several years ago a grant from the United States Forest Service provided the funds necessary to complete a survey of the Trail and the Trail has now been incorporated into the County's Transportation System Plan (TSP).

A Conditional Use Permit was approved in March 2003 for the OHV Park and Public Works staff continue to work toward meeting the required Conditions of Approval as the OHV Park continues to grow and be developed. The OHV Park has received multiple grants for the purchase of the land (6200 acres), development of the park and to support ongoing operations. Additional land in Grant County (adjacent immediately to the south) has been added to the OHV Park.

As required by the Morrow County Comprehensive Plan a minimum of two public hearings will be required – one Planning Commission and one County Court – prior to approval of the requested changes. Planning staff will recommend a second Planning Commission Public Hearing to assure that all of the necessary components are included in the proposed Recreation Element update. The tentative hearing schedule is included at the end of these Findings of Fact.

II SUMMARY OF APPLICABLE CRITERIA: MORROW COUNTY COMPREHENSIVE PLAN REVIEW AND REVISION PROCESS AND MORROW COUNTY ZONING ORDINANCE ARTICLE 8 AMENDMENTS SECTION 8.050 BURDEN AND CRITERIA. The criteria appears below in **bold** type with a response following in standard type.

MORROW COUNTY COMPREHENSIVE PLAN REVIEW AND REVISION PROCESS: To approve the request the Planning Commission will need to make findings to show that the request meets the necessary criteria in the Morrow County Comprehensive Plan. The necessary steps are outlined in the chapter Review and Revision Processes. There are no specific criteria identified, but there is a statement that “the public need and justification for the particular change should be established.” Also to be considered are changes in Oregon Revised Statutes, Oregon Case Law, Oregon Statewide Planning Goals, Requirements of the County and its Cities, Needs of Residents or Landowners, and Concerns of the County and other Affected Governmental Units.

The creation of the Master Park Plan some twelve years ago and the parallel update of the Comprehensive Plan Recreation Element was driven by the Oregon Parks and Recreation Department’s Outdoor Recreation Plan. This update to the Master Park Plan and the resulting update to the Recreation Element of the Comprehensive Plan is, once again, driven by Oregon State Parks primarily to support the purchase, development and ongoing management of the OHV Park. Other benefits are ancillary to this primary objective.

THE PUBLIC NEED AND JUSTIFICATION FOR THE PARTICULAR CHANGE SHOULD BE ESTABLISHED: Planning staff would state the public need for this change is the continuing growth and development of the Morrow County park system. While the current process is being driven by OHV Park development there is benefit of this process to other developed County parks and the Trail. Planning staff would find that need and justification have been established.

MORROW COUNTY ZONING ORDINANCE ARTICLE 8 SECTION 8.050. BURDEN AND CRITERIA. THE PROPONENT OF THE APPLICATION OR PERMIT HAS THE BURDEN OF PROVING JUSTIFICATION FOR ITS APPROVAL. THE MORE DRASTIC THE REQUEST OR THE GREATER THE IMPACT OF THE APPLICATION OR PERMIT ON THE NEIGHBORHOOD, AREA, OR COUNTY, THE GREATER IS THE BURDEN ON THE APPLICANT. THE FOLLOWING CRITERIA SHALL BE CONSIDERED BY THE PLANNING COMMISSION IN PREPARING A RECOMMENDATION AND BY THE COUNTY COURT IN REACHING THEIR DECISION.

A. THAT CONDITIONS HAVE CHANGED SINCE THE ADOPTION OF THE COMPREHENSIVE PLAN AND ZONING MAP THAT WARRANT AN AMENDMENT, OR THAT THERE WAS A MISTAKE IN THE ORIGINAL DESIGNATION. Since adoption of the Comprehensive Plan this is the second update to the Recreation Element, both driven by first the adoption and now an update to the Parks Master Plan. In 2003 Morrow County purchased land for an off highway vehicle (OHV) park and Public Works staff have been developing the park since then. Also in 2000 Morrow County adopted a Concept Plan for the Morrow County Columbia River Heritage Trail. Both of these changes justify an update to the Parks Master Plan and the Comprehensive Plan Recreation Element.

B. THAT PUBLIC SERVICES AND FACILITIES ARE SUFFICIENT TO SUPPORT A CHANGE IN DESIGNATION, INCLUDING, BUT NOT LIMITED, TO STREETS AND ROADS (REFER TO THE TRANSPORTATION SYSTEM PLAN AND TRANSPORTATION PLANNING RULE).

1. AMENDMENTS TO THE ZONING ORDINANCE OR ZONE CHANGES WHICH SIGNIFICANTLY AFFECT A TRANSPORTATION FACILITY SHALL ASSURE THAT LAND USES ARE CONSISTENT WITH THE FUNCTION, CAPACITY, AND LEVEL OF SERVICE OF THE FACILITY IDENTIFIED IN THE TRANSPORTATION SYSTEM PLAN. THIS SHALL BE ACCOMPLISHED BY ONE OF THE FOLLOWING:

A. LIMITING ALLOWED LAND USES TO BE CONSISTENT WITH THE PLANNED FUNCTION OF THE TRANSPORTATION FACILITY OR ROADWAY;

B. AMENDING THE TRANSPORTATION SYSTEM PLAN TO ENSURE THAT EXISTING, IMPROVED, OR NEW TRANSPORTATION FACILITIES ARE ADEQUATE TO SUPPORT THE PROPOSED LAND USES CONSISTENT WITH THE REQUIREMENT OF THE TRANSPORTATION PLANNING RULE; OR,

C. ALTERING LAND USE DESIGNATIONS, DENSITIES, OR DESIGN REQUIREMENTS TO REDUCE DEMAND FOR AUTOMOBILE TRAVEL TO MEET NEEDS THROUGH OTHER MODES.

2. A PLAN OR LAND USE REGULATION AMENDMENT SIGNIFICANTLY AFFECTS A TRANSPORTATION FACILITY IF IT:

A. CHANGES THE FUNCTIONAL CLASSIFICATION OF AN EXISTING OR PLANNED TRANSPORTATION FACILITY;

B. CHANGES STANDARDS IMPLEMENTING A FUNCTIONAL CLASSIFICATION;

C. ALLOWS TYPES OR LEVELS OF LAND USE THAT WOULD RESULT IN LEVELS OF TRAVEL OR ACCESS THAT ARE INCONSISTENT WITH THE FUNCTIONAL CLASSIFICATION OF A TRANSPORTATION FACILITY; OR

D. WOULD REDUCE THE LEVEL OF SERVICE OF THE FACILITY BELOW THE MINIMAL ACCEPTABLE LEVEL IDENTIFIED IN THE TRANSPORTATION SYSTEM PLAN. (MC-C-8-98)

No changes in land use are anticipated as part of this amendment. All three parks and the Trail are established facilities. The adoption of the Parks Master Plan by the County Court provides the management framework for the Parks. Amendment of the Recreation Element of the Comprehensive Plan provides the goals and objectives for overall recreation activities within Morrow County. And application of the Parkland Overlay Zone provides further support to activities within the Parks.

C. THAT THE PROPOSED AMENDMENT IS CONSISTENT WITH UNAMENDED PORTIONS OF THE COMPREHENSIVE PLAN AND SUPPORTS GOALS AND POLICIES OF THE COMPREHENSIVE PLAN, THAT THERE IS A PUBLIC NEED FOR THE PROPOSAL, AND THAT THE NEED WILL BE BEST SERVED BY ALLOWING THE REQUEST. IF OTHER AREAS IN THE COUNTY ARE DESIGNATED FOR A USE AS REQUESTED IN THE APPLICATION, THEN A SHOWING OF THE NECESSITY FOR INTRODUCING THAT USE INTO AN AREA NOT NOW SO ZONED AND WHY THE OWNERS THERE SHOULD BEAR THE BURDEN, IF ANY, OF INTRODUCING THAT ZONE INTO THEIR AREA. The application of the Parkland Overlay Zone is the mechanism that allows specific uses in a park. It does not appear that the Parkland Overlay Zone has

been applied to the three county parks. This action would complete that process. The suggested changes to the Parkland Overlay Zone support activities currently taking place at all three county parks.

D. THE FACTORS LISTED IN ORS 215.055 OR OTHERS WHICH RELATE TO THE PUBLIC NEED FOR HEALTHFUL, SAFE AND AESTHETIC SURROUNDINGS AND CONDITIONS. This ORS has been repealed. The development of county park facilities does enhance recreation which is beneficial to the health and aesthetic values of the county.

- III **DLCD 45 DAY NOTICE:** July 16, 2010
- IV **PROPERTY OWNER NOTICE:** August 11, 2010
- V **LEGAL NOTICE:** Heppner Gazette Times and East-Oregonian
August 18 and September 29, 2010
- VI **AGENCIES NOTIFIED:** Jon Jinnings and Angela Hoack, Department of Land Conservation and Development; Steve Cherry, Oregon Department of Fish and Wildlife; Angie Johnson, Oregon Department of Forestry; Ian Caldwell, Oregon State Parks and Recreation Department; Eric Julsrud and Scott White, Watermasters; Todd Buckholz, Umatilla National Forest, U.S. Forest Service; Heppner Rural Fire Protection District; Greg Sweek, Morrow County Assessor; Burke O'Brien, Morrow County Public Works
- VII **HEARING DATES:** Planning Commission
August 31, 2010
Heppner City Hall
Heppner, Oregon

September 28, 2010
Port of Morrow Riverfront Center
Boardman, Oregon

County Court (tentative)
November 10, 2010
Irrigon Annex CSEPP Building
Irrigon, Oregon
- IX **RECOMMENDATION OF THE MORROW COUNTY PLANNING COMMISSION:**
Recommend to the Morrow County Court approval of the Recreation Element and Parkland Overlay Zone as presented. Additionally to apply the Parkland Overlay to the OHV Park.



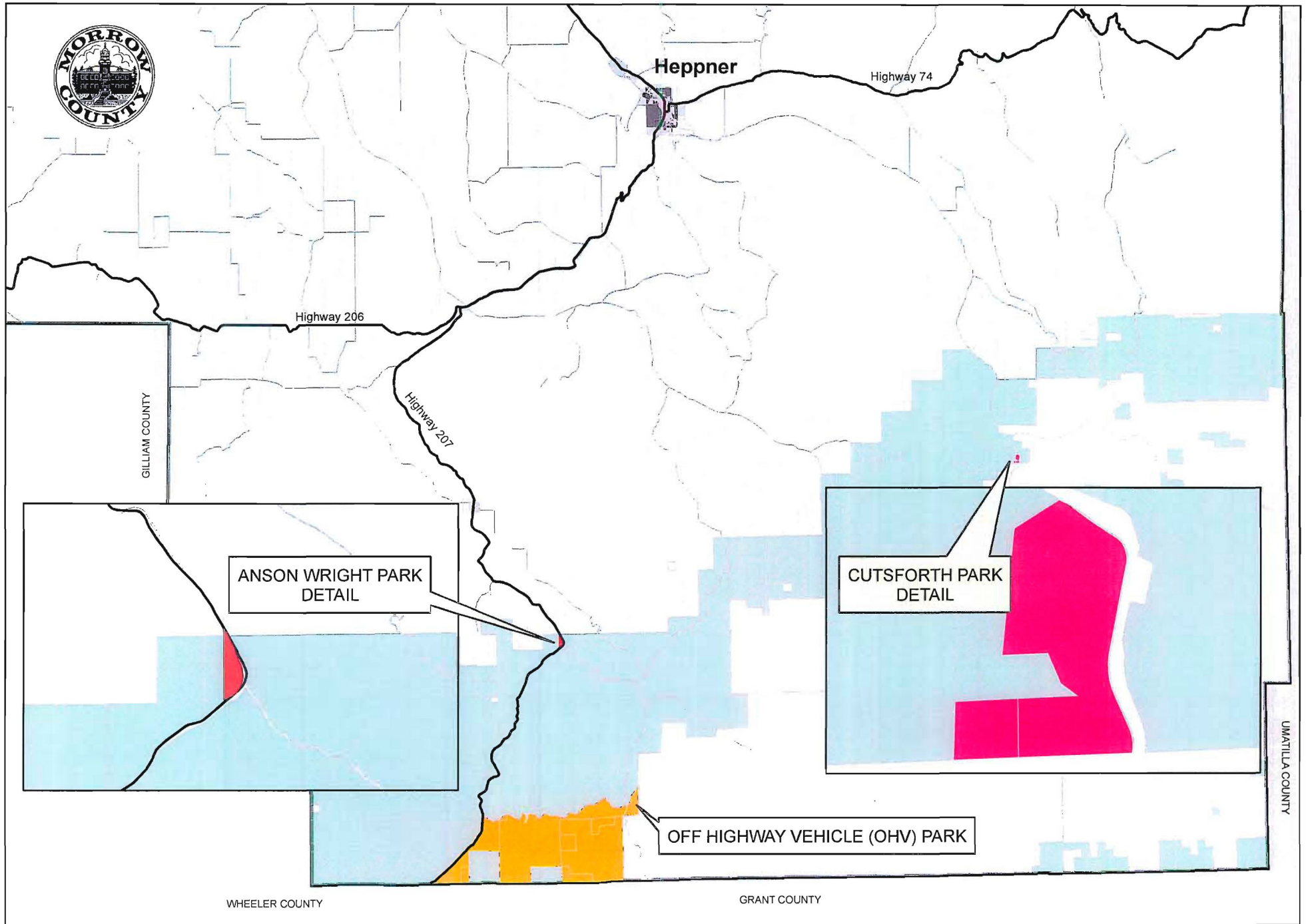
David Sykes, Chair

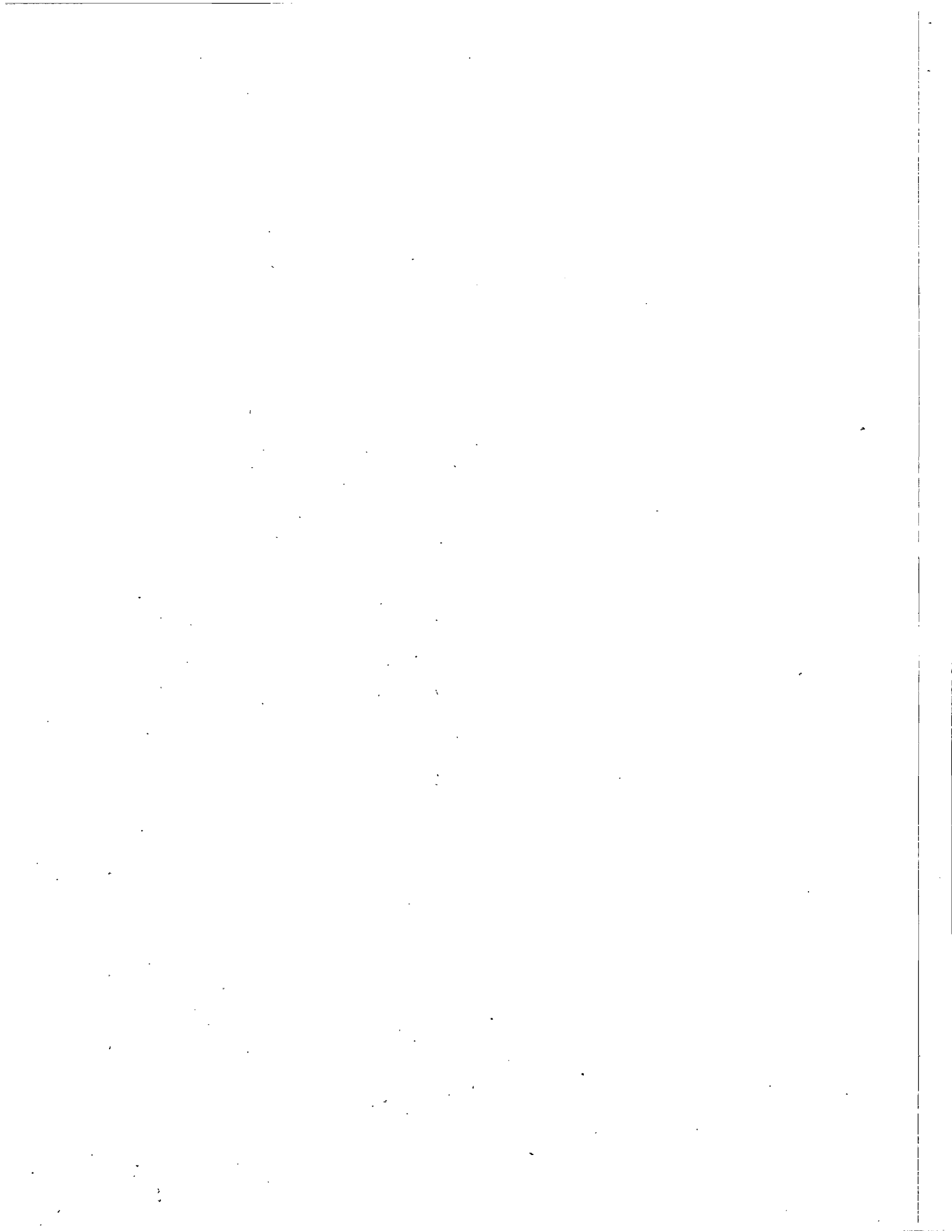
10/14/2010

Date

Attachments:
Vicinity Map
Morrow County Parks Master Plan
Comprehensive Plan Recreation Element proposed language
Parkland Overlay Zone proposed language

Morrow County Parks Update





MORROW COUNTY PARKS MASTER PLAN

2010 - 2030

PREPARED BY MORROW COUNTY PARKS COMMITTEE MEMBERS

Dan Brosnan
Jerry Breazeale
Ian Caldwell, Oregon Parks and Recreation Department
Kirsti Cason
Betty Gray
Carla McLane, Planning Director
April Miller
Roger Mortimore
Sandi Putman
Don Strober
Tom Wolff

FOREWORD

The Morrow County Parks Committee met on December 1, 2006, and voted to form a Morrow County Parks Steering Committee to write a Parks Plan for Morrow County. The plan will be reviewed by the committee and presented to the Morrow County Parks Committee, Planning Commission, and County Commissioners. The following people were selected to be on the Steering Committee: Dan Brosnan, Jerry Breazeale, Ian Caldwell, Betty Gray, April Miller, Roger Mortimore, Sandi Putman, Don Stroeber, Tom Wolff, and Carla McLane.

The present Morrow County Parks Master Plan for the years 1998 to 2018 needs to be updated. The new Off Highway Vehicle (OHV) Park is not in this book and needs to be included. It opened in May of 2003. The Parks Committee is a group from throughout the County who are familiar with our parks and county. Carla McLane, Planning Director, will be a part of this committee along with Ian Caldwell, All-Terrain Vehicle (ATV) Program Coordinator, for Central and Eastern Oregon of the Oregon Parks and Recreation Department.

Attached is a list of the Morrow County Parks Committee members and the areas they represent throughout the County. The Morrow County Court approves the members of the Parks Committee. All members of the Committee will be appointed to 4-year terms, as designated by the appointing authority however, members of the initial Committee, including the chairperson and the vice-chairperson shall each serve a 2-, 3-, or 4- year term.

MORROW COUNTY PARKS COMMITTEE

Representatives will be chosen from the following areas throughout the County for a total of 26 seats on the committee.

Boardman Park District	one person
Irrigon Park District	one person
Willow Creek Park District	one person
Heppner Chamber of Commerce	one person
Morrow County Public Works Department	five people
Park User Group	five people
Umatilla National Forest	two people
Willow Creek Economic Development	one person
At Large Positions	three people
Park Host	three people
Morrow County School District	one person
Morrow County Court and Staff	two people

The Morrow County Parks Bylaws state that the overall goal of the Morrow County Parks Committee is to provide advice to the Morrow County Court and Public Works Director as to the management, marketing, and improvement of the Morrow County parks. The Committee shall serve as an advisor to the Morrow County Court and the Public Works Director in setting policy, budgeting, and prioritizing projects associated with Morrow County parks.

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**REVISED BYLAWS
MORROW COUNTY PARKS COMMITTEE**

ARTICLE I – NAME

The name of this organization is the Morrow County Parks Committee.

ARTICLE II – PURPOSES

SECTION 1: MISSION STATEMENT

The overall goal of the Morrow County Parks Committee is to provide advice to the Morrow County Court and Public Works Director as to the management, marketing, and improvement of the Morrow County parks.

SECTION 2: POWERS

The Committee shall serve as an advisor to the Morrow County Court and the Public Works Director in setting policy, and budgeting and prioritizing projects associated with Morrow County parks.

ARTICLE III – MEMBERSHIP

SECTION 1: DEFINITION

- a. A person representing the Irrigon Park District. This person shall be appointed by the Irrigon Park District Board.
- b. A person representing the Boardman Park District. This person shall be appointed by the Boardman Park District Board.
- c. A person representing the Willow Creek Park District. This person shall be appointed by the Willow Creek Park District Board.
- d. An employee of the Morrow County Public Works Department.
- e. A member or members of the Morrow County Court.
- f. A person to represent park users.
- g. A representative of the Umatilla National Forest.
- h. A person representing the Morrow County School District.
- i. A person representing tourism.
- j. A person representing economic development interests.
- k. A Morrow County Park Camp Host or Park Attendant.
- l. An at large member of the county.

SECTION 2: NUMBER AND SELECTION

The County Court may select any number of individuals to serve on the committee.

SECTION 3: TERMS OF OFFICE

All members of the Committee, shall be appointed to 4-year terms. As designated by the appointing authority, however, members of the initial Committee, including the chair person and the vice chairperson shall each serve a 2-, 3-, or 4-year term.

SECTION 4: COMMITTEE COMPOSITION

Membership shall endeavor to include persons who have knowledge of the issues relating to parks and park facilities, tourism and economic development.

SECTION 5: RESPONSIBILITIES

Committee members are to regularly attend meetings of the Committee and subcommittees to which they have been appointed and to fulfill other Committee duties as appointed by the chairperson.

SECTION 6: TERMINATION OF MEMBERSHIP

By a majority vote of the members constituting a quorum, the Committee may recommend to the appointing authority that a committee member's position be declared vacant when the member has been absent from three consecutive committee meetings.

The appointing authority shall make appointments to fill vacancies as they occur. Such appointments shall be for the duration of the unexpired term of that seat.

The terms of the charter members shall be established on a rotating basis, with 2- and 4-year terms. Subsequent terms shall be for 4 years.

ARTICE IV – OFFICERS

SECTION 1: DEFINITION

The Commission shall have a chairperson, a vice-chairperson and a secretary to be elected by the membership.

SECTION 2: OFFICERS

CHAIRPERSON: The chairperson shall be elected by the Committee membership. The chairperson shall have the responsibility to call the meetings, set the agenda, and preside at all meetings of the Committee, and shall make appointments to subcommittees and assign other tasks as necessary to conduct the business of the Committee.

VICE-CHAIRPERSON: The vice chairperson shall be elected by the Committee membership and shall preside at Committee meetings in the absence of the chairperson and shall assist the chairperson in executing the tasks necessary to conduct the business of the Committee.

SECRETARY: The secretary shall be elected by the Committee membership and shall be responsible for taking minutes at the Committee meetings.

SECTION 3: ELECTION

At the first Committee meeting of the year, the Committee shall elect officers. Terms of office shall be one (1) calendar year and an incumbent shall be eligible for re-election.

ARTICLE V- SUBCOMMITTEES

The chairperson shall appoint all subcommittees and charge each with its responsibility. A subcommittee may consist of one or more persons appointed by the chairperson. Subcommittee members may be members of the committee and other interested persons who reside in Morrow County. The subcommittee chairperson shall be responsible for scheduling meetings, assigning specific tasks within the mandate of the subcommittee, chairing meetings of the subcommittee, and reporting to the Committee concerning the work of the subcommittee.

ARTICLE VI – ADVISORS

The Committee and subcommittees may call on members of the community and outside professionals to provide technical assistance. No funds shall be expended for these advisors unless approved by the County Court.

ARTICLE VII – MEETINGS

SECTION 1: PUBLIC MEETINGS LAW

The Committee is a public body under Oregon Revises Statute (ORS) Chapter 192 and thereby subject to the statutory procedures relating to public meetings. Committee policy is to maintain maximum public contact and input. In accordance with this policy, all meeting notices routinely shall be announced to the East Oregonian and the Heppner-Gazette Times. Distribution of

meeting notices shall be in a manner that maximizes the potential for the public to be aware of the proceedings of the Committee and to participate in its deliberations.

SECTION 2: REGULAR MEETINGS

The Committee shall meet at least twice a year. Meetings shall be held in November and in March. Meetings can be held at different towns in the county. Meetings shall be announced to members by electronic (e-mail) notice by the Morrow County Public Works Department or by written notice from the Morrow County Public Works Department or the County Court.

SECTION 3: SPECIAL MEETINGS

The chairperson, vice-chairperson, or any three members of the Committee may call a special meeting by giving members written or verbal notice and by giving the required public meeting notice.

SECTION 4: DECISION MAKING

Decisions shall require a majority (50 percent plus 1) of the members present at the meeting.

SECTION 5: MINUTES

Written minutes of all meetings shall be maintained. Minutes shall be distributed to all Committee members and the appointing authority and shall be approved or corrected at subsequent meetings.

ARTICE VIII – PUBLIC RECORD

The Committee shall be subject to Oregon Public Records Laws, ORS 192-01 through 192.595, and the Oregon Public Contracting Laws, ORS Chapter 279.

ARTICLE IV – PARLIAMENTARY AUTHORITY

Roberts Rules of Order (Newly Revised) shall be the parliamentary authority in all cases not covered by these bylaws and any special rules of order the Committee may adopt.

ARTICLE X – AMENDMENT

Amendments to these bylaws shall be approved by a two-thirds vote of the entire the Committee membership, provided that the amendments have been submitted in writing to the Committee at

the previous regular meeting. Any amendments to these bylaws shall be considered binding until approved by the appointing authorities.

ARTICLE XI – MISCELLANEOUS

SECTION 1: FISCAL YEAR

The fiscal year for the Commission shall be from July 1 through June 30.

SECTION 2: INTEGRATION WITH OREGON LAWS

In the event any provision of these bylaws conflicts with applicable Oregon law, then the applicable provision of Oregon law shall govern. The remainder of these bylaws, however, shall remain in effect.

Signed this _____ of _____, _____
(DAY) (MONTH) (YEAR)

_____, Chairperson

Approved this _____ of _____, _____
(DAY) (MONTH) (YEAR)

Terry K. Tallman, Morrow County Judge

Leann Rea, Morrow County Commissioner

Ken Grieb, Morrow County Commissioner

RECREATION IN MORROW COUNTY

Morrow County's goal is to provide quality outdoor recreational opportunities to Oregonians and visitors from other states. Recreation is important to the county and can take many forms, including hiking, horseback riding, camping, hunting, fishing, boating, off-road trail riding, off-highway vehicle riding, playing golf, and visiting historical sites. Morrow County's recreational resources range from the Morrow County Museum and Agricultural Collections to a portion of the Oregon Trail, the Blue Mountain Scenic Byway, and the Umatilla National Forest. The camping areas in Morrow County are well known and highly sought after, and include many spots that can accommodate larger campers with tipouts. Campers begin reserving their spots early in the year for hunting seasons. The biggest recreation events are hunting seasons for birds such as pheasants, chukar, duck, geese, and big game, including deer, elk, antelope, cougar, and bear. Fee hunting opportunities also are available in the county and are very popular.

POPULATION PROJECTIONS, TOURISM, AND RECREATION IN OREGON

Table 1 shows the interim population projections for the United States as a whole and the states on West Coast and in Pacific Northwest in particular.

**Table 1. Interim Projections of the Total Population for the United States
April 1, 2000 to July 1, 2030***

Area	April 1, 2000	July 1, 2010	July 1, 2020	July 1, 2030
United States	281,421,906	308,935,581	335,804,546	363,584,435
Oregon	3,421,399	3,790,996	4,260,393	4,624,918
Washington	5,894,121	6,541,963	7,432,136	8,624,801
Idaho	1,293,953	1,517,291	1,741,333	1,969,624
California	33,871,649	38,067,134	42,206,743	46,444,861

*Population information provided by Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP) 2003-2007

TOURISM AND RECREATION IN OREGON

Bringing in 6.1 billion dollars annually, tourism is one of Oregon's top five industries. It plays a vital role in creating new job opportunities and strengthening regional and local economies. Tourist spending has increased 5.7 percent per year since 1991 in current dollars. This significant growth confirms that tourism is a key component of the state's economy.

Tourism generates more than \$230 million annually in local and state tax revenues. For every dollar the state invests on tourism marketing, there is a 5-dollar return in local and state tax revenues. Thus, tourism clearly offers a great return on investment.

Oregon's tourism industry provides important entry-level jobs, as well as increased opportunities in managerial and professional positions. Tourism also provides important transferable skills and employment for women and minorities entering the job market. Travel spending in Oregon generated a combined direct and secondary impact of 135,200 jobs in 2001 with earnings of \$2.1 billion. Tourism also provides entrepreneurial opportunities; nearly 70 percent of Oregon's tourist-industry businesses have a "working proprietor." Tourism is particularly crucial to rural economies, helping them to diversify, and spurring economic growth by developing new niche markets in agri- and nature-based tourism.

With the current global economic climate keeping travelers close to home. Oregon is well-positioned; nearly half of Oregon's overnight visitors travel from within 300 miles of their destination, while another 36 percent travel from between 300 and 1,000 miles.

TOURISM RESOURCES

The quality of Oregon's environment and the success of tourism are inextricably linked. Its pristine natural environment is one of Oregon's greatest draws. Much of tourism's economic impact is generated by visitors recreating, sightseeing, and relaxing in and along Oregon's mountains, meadows, rivers, deserts, and ocean.

Many of Oregon's natural resources are the result of dynamic geologic processes. Upheavals of the earth created basin and range fault block mountains such as the Steens and Hart mountains in southeast Oregon; the various "exotic terrains" that are the foundation of Hells Canyon and the Wallowa and Blue Mountains in the northeastern part of the state, and the Klamath mountains in southwest Oregon. Volcanic action was responsible for such features as Fort Rock and Smith Rock in the high lava plains near Bend; the Columbia River basalt flows that solidified into cliffs over which Multnomah and other waterfalls flow in the Columbia River George, Mount Hood and Crater Lake, and the island chain that forms the Coast Range. Multiple ice-age floods pouring down the Cascades as the Columbia River carved out the sediment-filled basin of the Willamette Valley.

Oregon boasts an increasing number of man-made attractions as well. The Four Rivers Cultural Center in Ontario, the National Historic Oregon Trail Interpretive Center at Flagstaff Hill near Baker City, the Tamastlikt Cultural Institute near Pendleton, the Museum of Warm Springs in central Oregon, the Donald M. Kerr Birds of Prey Center at Bend's High Desert Museum, the Oregon Museum of Science and Industry in Portland, and the Evergreen Museum of Aviation, home of the Spruce Goose, in McMinnville are among the publicly supported attractions. Commercial draws include the seven tribe-operated casinos located throughout the state.

Many major attractions have new additions or have been extensively remodeled, including the Columbia River Maritime Museum in Astoria, a \$5 million expansion and renovation project; the \$10 million new theater building at the Oregon Shakespeare Festival in Ashland; and a new facility in Washing Park for Portland's CM-2 – Children's Museum. The newest State Welcome Center, possibly the best-equipped on the West Coast, is the recently renovated, multi-million-dollar Jubitz Travel Center complex in North Portland.

Even the state highways reflect Oregon's tourism resources. Three of Oregon's scenic byways have been honored as All-American Roads, placing them among the handful of most treasured routes in the country. Five others have been designated National Scenic Byways for their outstanding qualities. These and four more Oregon Scenic Byways are clearly marked with signs along the routes.

Tourism and transportation also are vitally linked, with the \$125 million extension of Portland's award-winning MAX light rail system to Portland International Airport. Growth in tourism is helping to secure investments in quality facilities and attractions state wide , encouraging regional partnerships and private-public cooperative ventures.

PROFILE OF EXISTING COUNTY PARKS

The County operates three parks located in the southern part of the county. The parks are located near the scenic and recreational areas of the Umatilla National Forest. The parks have amenities designed to serve both overnight and day-use visitors.

ANSON WRIGHT PARK

47500 Highway 207, Heppner-Spray Highway, Heppner, Oregon

LOCATION: The 32.83-acre Anson Wright Park is located 26 miles south of Heppner on Highway 207 at an elevation of 3,400 feet above sea level. The campground is both visible and accessible directly from the highway. The campground is open from mid-May through mid-November. In the fall, inclement weather conditions can trigger additional closures. The facility includes camping spaces, a fishing pond, playground equipment, restrooms with shower facilities, and hiking trails. Rock Creek flows through the park and is the water source for the pond located in the extreme northwest section of the park. The west side of the park is characterized by steep terrain and moderate vegetation. The south end of the park is on a steep slope, which has a road cut through into this slope to service the camp sites. A foot bridge crosses Rock Creek in the southern section of the park.

SIGNAGE: The park entrance can be seen from the Highway. However, the nature of the approach and travelers' speeds make it easy to miss the first entrance. This is especially true for travelers coming from the south, where the highway curves to the left at the southern end of the park. The current signage cannot be seen from far enough away to provide travelers with enough notice to slow down and prepare to turn into the facility. This does not affect visitors who are specifically planning on stopping at the park, but it can negatively affect the decisions of travelers who might impulsively decide to visit Anson Wright Park.

CAMPSITES: Anson Wright Park has 49 developed campsites. Most of the tent campsites are located on the west side of the park. The recreational vehicle (RV) sites are located primarily along the south end of the park with a few additional sites in the central area in conjunction with the handicapped restrooms and office. Ten campsites are paved and four provide pull-through access. The pull-through sites are 16' x 50' and can accommodate larger RVs. Twenty four sites have full water and electrical hookups; however, the largest electrical service available in the park is 20 amps and will not accommodate the newer RVs that require higher-amp hookups. Sites are equipped with outdoor fire rings, picnic tables, and garbage containers. Sites are largely open with little privacy. Sites continue to be developed as needed.

POND: A fishing pond fed by Rock Creek is located at the far northwest section of the park. The fishing pond at Anson Wright Park is approximately 100 feet by 200 feet and is approximately 6 feet deep at its deepest point. The pond is a popular fishing area, with the number of fishermen estimated at more than 1,000 per year. The Oregon Department of Fish and Wildlife stocks the pond with Rainbow Trout as part of its regular services to stimulate recreational activity. The pond is handicapped accessible from a handicapped fishing area located at the northwest section of the pond and adjacent to a parking area.

AMENITIES: The playground and picnic area are located in the central front area of the park. Parking is west of the playground and restrooms are accessible. The playground is bordered in

front by Rock Creek by roads on the other sides. A community fire ring is located near the playground equipment and horseshoe pits, as is the day-use area for picnics and family reunions. A large brick fireplace/barbeque grill is available for groups to rent and use for the day.

NEEDS ASSESSMENT: Two levels of need were identified for Anson Wright Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist at Anson Wright Park.

- **Erosion Stabilization:** Evidence of soil erosion has been identified in areas throughout the park. Corrective measures, including channeling water run-off from the roads and ground stabilization through plant management, should be taken. This is an ongoing problem and work has been done each year. Conditions should to be assessed annually.
- **Forest Management:** Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.
- **Wiring Upgrades:** A complete analysis and upgrade of the electrical wiring should be done and the park's electrical system brought into compliance with the current code.

IMPROVEMENTS OR FUTURE ACTIONS: The following actions are not required to correct current issues in the park, but would enhance its use.

- **Improve Signage:** New signs, especially at the southern entrance to the park, will increase visibility for travelers coming from the south. The County uses Oregon Department of Transportation sign standards for all county signs.
- **Reduce Campsite Density:** Campsites that offer privacy enhance customer satisfaction, which increases repeat business, and word-of-mouth referrals. The Anson Wright Park RV sites, especially on the south end are quite close together. Eliminating 25 to 33 percent of the sites will increase campers' sense of privacy.
- **Add Vegetation:** Adding vegetation between RV between sites increases privacy. Special attention should be paid to utilizing native plants for this process.
- **Add Larger RV Sites:** Anson Wright Park does not have any sites that will accommodate RVs requiring 50-amp or higher electrical hookups and minimum 50-foot by 28-foot pads. Reallocating the space created by eliminating some smaller sites will make room for 3 to 5 larger sites complete with 50-amp or higher hookups.
- **Add Outdoor Meeting Facilities:** To serve the County's needs and attract groups such as family reunions and recreational clubs, outdoor meeting facilities should be added to Anson Wright Park. A covered gazebo area near the outdoor BBQ Pit would greatly enhance that area.
- **Update Amenities:** The playground equipment is functional, but at least 50 years old. To meet the needs of today's consumers, the old equipment should be done. The County should consider climbing structures, play forts, and other equipment made of durable, recycled materials. As already mentioned, the park needs a group facility.

CUTSFORTH PARK

58430 Willow Creek Road, Heppner, Oregon

LOCATION: Cutsforth Park is located 20 miles southeast of Heppner and 26 miles northwest of Ukiah on County Road 678, also known as Willow Creek Road. The 31.08-acre park is at an elevation of 4,200 feet. The campground is fully open, visible, and accessible directly from the county road. The campground is open from mid-May through mid-November. Snowmobilers use the park during the winter because it adjoins the Umatilla National Forest snowmobile trails. In the fall inclement weather sometimes forces additional closures. The facility includes camping spaces, a fishing pond, playground equipment, a meeting lodge, restrooms with shower facilities, a group picnic shelter, and hiking trails. Willow Creek flows through the park and is the water source for the pond. The park is bordered on the west and south by the Umatilla National Forest.

SIGNAGE: The entrance to the park can be clearly seen from the Willow Creek Road, however, the nature of the approach and road's grade make it easy for travelers to miss the entrance. The north entrance is located immediately after travelers coming from Heppner have rounded a sharp curve. The current signage cannot be seen from far enough away to give travelers enough opportunity to slow down and prepare to turn into the facility. This does not affect visitors who are specifically planning on stopping at the park, but it can negatively affect the decisions of travelers who might impulsively decide to visit Cutsforth Park.

CAMPSITES: Cutsforth Park has 41 developed campsites. Twenty of these are graveled, 10 are in grass, and 11 are in dirt. The RV campsites are located in three areas of the park. The central sites are located near the central park entrance, the office, and the Americans with Disabilities Act (ADA)-compliant restrooms with showers. The southern site has 10 RV spaces, with Willow Creek Road running in front Willow Creek running along the west boundary. The third site is at the extreme southwest area of the park. This site is located up a hill from the rest of the park and contains 10 spaces with full hook-ups. This site is located near portable toilet facilities. All sites are equipped with outdoor fire rings, picnic tables, and garbage containers. All sites have water hook-ups and 20 have sewer and electricity hook-ups. Sites continue to be developed as needed.

PONDS: Cutsforth Park has two fishing ponds. The largest pond is approximately 120 feet by 250 feet, and is approximately 9 feet deep at the deepest point. The second pond is adjacent to the large pond and is 60 feet by 100 feet, and about 4 feet deep at the deepest point. An intake diversion from Willow Creek feeds the ponds. The smaller pond has an outflow that returns the water to the creek. About 1,500 people use the ponds each year. The Oregon Department of Fish and Wildlife stocks the pond with Rainbow Trout as part of its regular services provided to stimulate recreational activity. The larger pond has a handicapped-accessible dock at the east end. While a path with a foot bridge surrounds the large pond, it is not handicapped accessible.

AMENITIES: Cutsforth Park provides a variety of amenities for park patrons.

Outdoor Education Facilities: The outdoor education facilities are commonly referred to as the 4-H Building. Located adjacent to the picnic area and playground, the building is bordered by the entrance to the day-use area on the north and Willow Creek on the west and south. Constructed through volunteer labor, the building is primarily one large open multi-purpose room with limited amenities, including basic cooking facilities.

Picnic Area and Playground: The picnic area and playground is located to the east of the ponds. A parking lot located northwest of the playground serves both the ponds and the playground. A large brick fireplace barbecue grill is available for groups to rent and use for the day. The day-use area has picnic tables, garbage containers, playground equipment, and horseshoe pits. It can be used for picnics and family reunions.

Restrooms: The restroom facilities include showers and flush toilets. The building is in fair condition with no structural issues. Additional restrooms to serve the other areas of the park are needed to serve the anticipated increased use of the park in the future. Port-potties are used to supplement the needs at the park.

Loading Area: To attract both snowmobilers in the winter and horse campers in the spring and summer, a loading area was included near the park facilities. The loading area can accommodate snowmobile trailers and can also be used to off load horse-packing supplies and feed. This loading area is located on the east side of the highway across from the entrance to Cutsforth Park in the new paved parking area.

NEEDS ASSESSMENT: Two levels of need were identified for Cutsforth Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist within Cutsforth Park.

- **Erosion Stabilization:** Evidence of soil erosion has been identified through various areas of the park. Corrective measures, including channeling of water runoff from the roads and ground stabilization through plant management, should be considered in these areas.
- **Riparian Management:** Riparian areas have been stripped of vegetation at various points along Willow Creek throughout the park. A riparian plan that is complementary to and supportive of the *Umatilla National Forest Land and Resource Management Plan* should be considered. A riparian management plan should be implemented as part of the overall management process.
- **Forest Management:** Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.
- **Wiring Upgrades:** A complete analysis and upgrade of the electrical wiring should be done and the park's electrical system brought into compliance with the current code.
- **Restrooms:** The only available restrooms are located in the central park area near the office. Twenty campsites have sewer hook-ups, but the number and location do not meet the needs of visitors to the ponds, day-use area, or the playground. Additional restroom facilities should be added to serve the 10 RV sites in the southwest section of the park. Also, restroom facilities with external entrances could be added to the 4-H Building to serve the day use visitors.
- **4-H Building Waste Water System:** To meet code and sanitation requirements, the French drain system should be replaced with a new sand filter system.

IMPROVEMENTS OR FUTURE ACTIONS: The following actions are not required to correct current issues in the park but would enhance the use of Cutsforth Park.

- **Improve Signage:** New signs at the bend in the county road will increase visibility for travelers coming from Heppner. The County uses Oregon Department of Transportation sign standards for all county signs.
- **Reduce Campsite Density:** Campsites that offer privacy enhance customer satisfaction, which increases repeat business, and word-of-mouth referrals. The Anson Wright Park RV sites, especially on the south end are quite close together. Eliminating 25 to 33 percent of the sites will increase campers' sense of privacy.
- **Add Larger RV Sites:** Cutsforth Park does not have any sites that will accommodate RVs requiring 50-amp or higher electrical hookups and minimum 50-foot by 28-foot pads. Reallocating the space created by eliminating some smaller sites will make room for 3 to 5 larger sites complete with 50-amp or higher hookups.
- **Equestrian Corrals:** Cutsforth Park has three horse pens. To attract horse campers at least four to eight corrals should be added to the park facilities. These corrals can be stand alone or can be in a four-stall block design. These stalls are simply posts and two rails with a chain across the entrance to serve as a gate. Cutsforth Park is adjunct to Willow Creek Trail #3063 of the Heppner Ranger District of the Umatilla National Forest, which has three trails where one can experience horseback riding or hiking on the Bald Mountain Loop. These trails are Bald Mountain Trail, Hells Half Acre Trail, and the Willow Creek Trail.
- **Outdoor Education Facilities:** The 4-H Building needs significant repair and upgrades if it is to continue to serve as an educational center as well as attract group visitors such as snowmobile, bicycle, RV, and hiking groups, and family reunions.
- **Student Lodging Facilities:** Most outdoor school experiences include overnight camping experiences. To make the facilities attractive as an outdoor education option, feasibility, design, and funding for a student-lodging facility should be pursued either as part of the 4-H Building or as a separate structure.
- **Playground Equipment Improvements:** The playground equipment is functional, but should be replaced to meet safety considerations and ADA compliance. The County should consider climbing structures, play forts, and other equipment made of durable, recycled materials.

MORROW/GRANT COUNTY OFF-HIGHWAY VEHICLE (OHV) PARK

71000 Forest Service Road 21, Heppner, Oregon 97836

EXISTING CONDITON

LOCATION: The Morrow/Grant County OHV Park is approximately 28 miles south of Heppner at the edge of the Umatilla National Forest and approximately 32 miles north of Spray. The site is located in the southernmost part of Morrow County and is bordered by Grant County to the south. The primary access to the site is via Oregon State Highway 207. The park also can be reached via U.S. Forest Service roads and county roads from the south (Bull Prairie), southeast (Monument), east, and northeast.

GENERAL DESCRIPTION: Morrow County purchased 6,200 acres of forested land was on February 28, 2003. The funding for this purchase was provided by an 80/20 grant program through Oregon Parks and Recreation Department and their ATV Fund Grant Program. A Conservation Easement ensures continued public recreation use of the property. Grant County acquired 1,925 acres in 2008 through Oregon Parks and Recreation Department and their _____ Grant Program. Morrow and Grant Counties have a memorandum of agreement regarding the 1925-acre parcel. The total acreage for the Morrow-Grant OHV Park is 8,125 acres.

This park is forested land interspersed with open meadows. The park's elevation is 4,200 feet above sea level. The park and campground are open year round with the primary use being in the spring, summer, and fall. The property was heavily logged before the sale to Morrow County, however, many trees and a variety of vegetation remain. Porter Creek, a fish-sensitive stream, flows through one corner of the property, which also contains many other springs and ponds. The park is bounded on the North by Forest Service Road 21, on the west by State Highway 207, on the south by the Umatilla National Forest at the 45th parallel, and on the east by Sunflower Flat Road and the Umatilla National Forest.

OHV PARK FACILITIES: The park facilities consist of OHV trails, day-use staging areas, an overnight campground and operation facilities. The three access points are the primary staging area (next to HWY 207), the day-use area (center of the property) and U.S. Forest Service land to the south and east.

Primary Staging Area: The primary staging area is the main park area that includes the overnight camping facilities, a day-use loading area, park host facilities, concession stand, track, Barbeque pits, maintenance yard, and emergency-response and law-enforcement areas. These areas are still being developed, but are currently in use.

Campgrounds. As of July 2008, the campground areas (Main, Cabin, D, and E) contain sixty (60) campsites total. Forty-two (42) primitive, three (3) full hook-up sites, one (1) partial, nine (9) cabins, and five (5) tent sites. Sites continue to be developed as needed.

Cabins. The cabin campground contains six (6) primitive 14-foot-by-14-foot A-frame cabins has electricity. Two (2) primitive 10-foot-by-16-foot cabins, no power, no electricity, has propane lighting and heating. One (1) Juniper Log cabin, no power, no electricity has propane lighting and heating. Water is available outside the all cabins. Cabins are set up where they can be up-graded or add additional units as needed. The decks have barbeque grills that take 5-gallon propane tanks.

The sites are equipped with outdoor fire rings, picnic tables, and garbage containers. Reservations are made through the Morrow County Public Works Department, but a some of the cabins are provided and maintained by a private concessionaire. The cabins are located in south part of the campground near the pond.

Day-Use Facility. This area is located somewhat in the middle of the park approximately 3 miles for HWY 207, accessed by a county road that runs through the middle of the park. This area has loading and unloading facilities, a pond, picnic areas, and portable toilets. Fishing and picnicking are available, along with restrooms and parking. There is no charge for using the trails for day use. It is open from daylight to dark.

AMENITIES

Trails: In 2008 approximately 205 miles of the park's OHV trails were mapped and had signage. The trails system provides opportunities for Class I (all-terrain vehicles [ATV], quads), Class II (4-wheel-drive vehicles, jeeps) and Class III (motorcycles) vehicles. Trails vary in width to provide a range of opportunities, experiences, and challenges to all OHV users. While the trail system is suited primarily to Class I ATVs, with 160 miles of trail designed for quads and 3-wheelers, 20 miles of specific single-track trails (less than 50 inches wide) are provided for Class III motorcycles and 25 miles of wider trails and rock-crawl areas are suitable for Class II vehicles, including jeeps, sand rails, sport-utility vehicles (SUV) and side-by-sides (e.g., Rhino, Ranger, Mule). The OHV park allows side-by-sides to also use the Class I trails. Future trail opportunities still exist.

Safety Training Facility: A safety training facility has been developed that provides two ATV Safety Institute and Motorcycle Safety Foundation (ASI/MSF)-certified training tracks and a covered shelter. The facility is designed for instructors to provide safety training for youth and adults through the ASVI Training program in cooperation with the Oregon Parks and Recreation Department.

Safety/Welcome Center: The Safety/Welcome Center, completed in 2008, houses the Morrow County Sheriff's and Volunteer Emergency Medical Services Offices, as well as a bunk room-office for OHV Park personnel. The Welcome Center also includes a large meeting area, an ADA-accessible shower and restroom, a kitchen area, garage, an upstairs storage/staff area, and a patio area on the back side of the building.

Ponds: The Morrow County OHV Park has two spring-fed main fishing ponds. Trout Lake Pond, located near the cabin area, is a half acre in size and 14 feet deep. Red Rock Pond, located in the day-use area, is three-quarters of an acre in size and 18 feet deep. The Oregon Fish and Wildlife Department stocks the ponds with Rainbow Trout as part of their regular services provided to stimulate recreational activity. More than 1,500 people use the ponds annually. The ponds are also used as water sources for fighting fires. Several other ponds located throughout the property are used primarily for watering livestock.

Restrooms: The restroom facilities include showers and flush toilets. The buildings are in fair condition with no structural issues. Additional restrooms to serve the other areas of the park are needed to serve the anticipated increased use of the park in the future. Port-potties are used to supplement the additional needs at the park.

Playground Equipment: The OHV Park has an outdated playground structure.

Maintenance Infrastructure: The existing shop has been upgraded and currently serves as the primary staging area for park projects. This facility includes an office and communication center. The rest of the infrastructure includes an operational well that furnishes potable water, an old scale complex that is being developed into a wash down facility, and security fencing is installed around the maintenance facility. The lagoon system and dump station for the park were completed and became operational in May of 2007.

Wildlife Viewing: Wildlife viewing has been a positive part of the recreation experience for many people. The OHV Park is home to chuckars, turkeys, bluebirds, deer, elk, bobcats, cougars, and many other species of birds and animals. The park has a resident elk herd of 20, but a herd of 200 has been sighted within park boundaries.

Aggregate Resources: The Park has a Goal Five-listed rock quarry, which is being used for development of the park infrastructure and maintenance projects. Currently over 14,000 yards of rock have been mined for these purposes. A variety of rock types can be found throughout the park and will be identified as a point of interest in the future.

Watershed and Natural Resources: The property has more than 30 springs, which are a significant part of the watershed that feeds the Wilson Creek drainage. Currently, projects are being planned in cooperation with the John Day Watershed Council and the local USFS Fish Biologist to improve and protect this important John Day Basin water resource. Porter Creek and Wilson Creek are the two fish-bearing streams in the OHV Park.

Wildlife Habitat: The Park affords habitat for a variety of wildlife including deer, elk, bear, cougar, bobcat, wild turkeys and a wide variety of birds. Ultimately, this habitat will be integrated into the park trail system and designed to co-exist together. There are no known endangered species.

OTHER RECREATION OPPORTUNITIES

U.S. FOREST LAND: Wilson Prairie, Bull Prairie, Porter Creek, and Wilson Creek are among the U.S. Forest land available for recreation near the OHV Park. Access to the Bull Prairie area is via U.S. Forest Service land south of the site. This area is open to cross county travel, but travel by motorized vehicles is allowed only on designated. This access is from the riding areas in the National Forest and comes into the park on the southeast boundary. Riders in the National Forest are allowed in this part of the Forest and enter the trail system at a point that does not have fencing at this time. Morrow County Public Works Department is working with the U. S. Forest Service to develop an access point that is acceptable to both Morrow County and the Forest Service.

OTHER AREAS OF INTEREST: Nearby areas also provide recreational opportunities. These include the John Day River for fishing and rafting, the towns of Spray, Kimberly, Monument, Service Creek, Twickenham, Richmond, Long Creek, Shaniko, Antelope, Clarno Fossil, and Ritter, Wetmore Summit, with an elevation of 4,612 feet, the ghost town of Hardman, and the John Day Fossil Beds (a national monument).

NEEDS ASSESSMENT: Two levels of need were identified for the OHV Park. The first covers repairs and replacements needed to correct hazardous or noncompliant conditions. The second addresses improvements, including facilities that would allow the park to better serve niche markets.

ACTIONS: The following actions are recommended to correct hazardous and noncompliant conditions that currently exist within the OHV Park.

Communications: Upgrade current communications system to better serve park patrons and their safety, and provide Wi-Fi services.

Playground Equipment: The playground equipment is functional, but is outdated and in need of upgrading. In order to meet the needs of today's consumers, ADA compliancy and safety standards replacement of the old equipment should be done. Climbing structures, play forts and other equipment made of durable and recycled materials should be considered.

Restrooms: Place restrooms in campground and developed areas and in remote locations on trail system to better provide sanitation needs from campground areas.

Forest Management: Mature harvestable trees should be removed and any funds generated invested in the park. The trees in the park will be managed to promote a healthy forest.

Electrical Upgrades: Upgrade a portion of current sites to provide electrical, water, and sewer to sites. Electrical wiring shall be in compliance with current code and the demands and needs of users at park.

ANSON WRIGHT AND CUTSFORTH PARKS MANAGEMENT PLAN

The Morrow County parks are under the direction of the public works director, assistant public works director, management assistant, and the general maintenance supervisor. The park hosts for Anson Wright and Cutsforth Parks are accountable and answerable to the general maintenance supervisor.

PARK HOST JOB DESCRIPTION

The length of employment for Anson Wright Park and Cutsforth Park is from the first part of May until mid-November. The opening and closing dates will fluctuate from year to year, depending on weather, hunting season dates, and other factors.

The park host shall live at the park during the park season and be present at all times. The park may never be left unattended. Relief park hosts may be arranged for, and must be approved by the Morrow County Public Works Department.

The park host shall be available to greet and assist visitors, provide information about park use and fees, collect fees, receive public comments, and be aware of activities in the park. The park host shall be a visible representative of Morrow County and set an appropriate example of compliance with park rules and courtesies. Foul, inappropriate, belligerent language and/or behavior are not acceptable.

The park host also shall act as park caretaker. This includes being responsible for keeping the park grounds and buildings, including restrooms and park camping sites, clean and free of litter and debris. The park host shall keep restroom dispensers filled with supplies and mow the park grounds with the mower provided by the county. The Morrow County Public Works will provide the park host with the materials and supplies necessary to maintain restrooms, dispose of garbage, and maintain the park. The park host shall inform his/her supervisor when supplies run low. The park host shall be responsible for reporting maintenance issues and rule violations to the general maintenance supervisor.

The County will waive user fees applicable to the campsite occupied by the park host.

GENERAL MAINTENANCE SUPERVIOR RESPONSIBILITIES

This individual is directly responsible for providing maintenance, providing supplies, working with the park host, providing litter removal, and ensuring that the regulations that govern the parks are followed. The supervisor shall maintain regular contact with the park host to keep appraised of any issues that need to be addressed.

The supervisor shall provide guidelines and processes for future development of new camp sites, roads, foot bridges, natural resource conservation, and other permanent changes. An overall plan should be developed and a process for communicating and approving these changes shall be instituted.

The supervisor shall outline a strategy for handling overflow camping.

OHV PARK MANAGEMENT

MAINTENANCE PERSONNEL

The **OHV Ranger** (Ranger) is a grant-funded position subject to grant renewal. As the park grows, staffing needs will be reevaluated. The Park Ranger works closely with the Morrow County Public Works Director. The Ranger will work with the Parks Committee and will follow the Park Master Plan. Other duties include but not limited to evaluating the current status and conditions of the Trail system of the park, and developing plans for the park and trail system.

The **OHV Park Operations and Maintenance Manager** (OHV Park Manager) is a grant-funded position subject to grant renewal. The OHV Park Manager works closely with the Morrow County Public Works Director. The OHV Park Manager also works with the Parks Committee and will follow the Park Master Plan. Other duties include but not limited to evaluating the current status of the park campground area and developing plans for the park.

PARK HOST

The length of employment for the Morrow County/Grant County OHV Park is from the first part of May until mid-November. The opening and closing dates will fluctuate from year to year, depending on weather, hunting season dates, and other factors.

The park host shall live at the park during the park season and be present at all times. The park may never be left unattended. Relief park hosts may be arranged for, and must be approved by the Morrow County Public Works Department.

The park host shall be available to greet and assist visitors, provide information about park use and fees, collect fees, receive public comments, and be aware of activities in the park. The park host shall be a visible representative of Morrow County and set an appropriate example of compliance with park rules and courtesies. Foul, inappropriate, belligerent language and/or behavior are not acceptable.

The park host also shall act as park caretaker. This includes being responsible for keeping the park grounds and buildings, including restrooms and park camping sites, clean and free of litter and debris. The park host shall keep restroom dispensers filled with supplies and mow the park grounds with the mower provided by the County. The Morrow County Public Works will provide the park host with the materials and supplies necessary to maintain restrooms, dispose of garbage, and maintain the park. The park host shall inform his/her supervisor when supplies run low. The park host shall be responsible for reporting maintenance issues and rule violations to the OHV Operations and Maintenance Manager.

The County will waive user fees applicable to the campsite occupied by the park host.

PART-TIME PARK PERSONNEL

The part-time park personnel is a grant-funded position subject to grant renewal. As the park grows, staffing needs will be reevaluated. The part-time personnel works closely with the Morrow County Public Works Director; and will follow the park Master Plan and be supervised by the Public Works Director.

TIMBER HARVEST

Timber harvesting will occur on the property in a manner that benefits recreation, wildlife, water resources, and fire prevention. Given that the site is a recreation facility, emphasis will be placed on the preserving the scenic qualities and aesthetics of the forest. Revenue for timber harvest will be used for future site development or facility maintenance.

GRAZING

Grazing has been done on this area for at least the past 97 years. Grazing will continue on the park primarily to reduce fine fuels that would feed wild fires. Secondly, allowing grazing on the park helps the local economy. The overall land-based objectives for park management are that the water is protected, the area looks like a park (aesthetics), and the County receives income. Grazing is permitted from May through October. Fences, cattle-guards, and signs identify the grazing area. The revenue from the grazing will be used to pay the property taxes.

The ranchers who lease grazing land in the park shall have a history of maintaining a well-managed operation. The lease holders must be interested in maintaining the lease and managing their grazing program to meet the park's objectives.

FIRE PLAN

The State Forester and Morrow County has a working agreement with the State of Oregon. The county maintains and stores fire-fighting equipment at the park in case of fires. The OHV Park has a conditional-use waiver to operate ATVs on trails during fire season. Permits are obtained from Oregon Department of Forestry for conditional usage of equipment and campfires within the park.

Ponds have been assigned GPS coordinates and are identified on maps, making them easy for fire-fighting crews to locate. Access for engines and helicopters will be maintained where possible.

Grazing helps reduce fine fuels that can ignite, starting wild fires. Timber harvest, primarily thinning, will be used to maintain the forest in the fire-safe condition. Harvest will occur to prevent buildup of fine fuels and ladder fuels that could increase the intensity of wildfires.

FUNDING SOURCES FOR THE PARK

Morrow County derives income to support the park from a variety of sources. Income directly from the park include facility rentals, camping fees, propane sales, pop machine income, concessions, and sales of maps and apparel including hats with the OHV logo. Other sources of income include the grazing leases and timber sales discussed earlier, ATV stickers sold to riders for their vehicle, gas tax, and the Oregon State RV tax.

VOLUNTEERS

Volunteers are a major resource for operating the park. They build trails, move rock, dig trenches, mow, patrol the park, fight fires, and do emergency medical work.

OUT REACH

Park outreach includes sportsmans' shows in Portland and the Tri-Cities, Washington, the Morrow County Fair, the Oregon State Fair, the Park website, brochures, newspaper ads, and radio and television coverage. Many clubs have covered the park in their monthly magazines. Along with the website and a list of e-mail addresses, the OHV Park has an advertising and marketing plan for reservations. The County also uses other forms of advertising such as power point presentations, brochures, and trail maps.

MORROW COUNTY OHV PARK LAW-ENFORCEMENT PLAN

Law Enforcement is dedicated to keeping a presence at the OHV Park to ensure that the park remains a place for safe family-orientated entertainment.

The Morrow County Sheriff's Office provides (1) FTE for 10 months and (1) FTE for 4 months for Law Enforcement Services at the OHV park. This is made possible through an Oregon Parks and Recreation Department Grant on a year to year basis. Having a uniformed deputy and marked patrol vehicles on site encourages people to abide by the rules, and helps ensure a safe and fun atmosphere for park visitors. Giving verbal warnings for no ATV sticker, and then directing the violator to the park host to purchase one has been positive for the park. Gaining compliance with the law without issuing citations also is positive. However, the Deputies are encouraged to not allow repeat offenses without issuance of citations. Volunteer deputies, (Both reserve and full time), also perform Law Enforcement duties at the park to augment the law enforcement presence.

Since the addition of the 2000 acres of Grant County property to the OHV system, Grant County Sheriff's Office has been attempting to start and maintain an OHV patrol for that area. The program has run into complications within Grant County. MCSO Stands ready to partner with GCSO when the program does start.

NETWORK WITH OTHER ATV LAW ENFORCEMENT

The goal of networking is to ensure that guests expect the same from law enforcement in every OHV park. Traveling to other parks and spending time with the law enforcement personnel there could and would provide insight and ensure that all departments are improving their programs.

PERSONNEL

The personnel selected to work at the park will generally be seasoned law enforcement officers with experience working with limited back-up. The personnel are frequently retired officers who still want to work on a part time basis. The schedules for the law enforcement personnel are generally set by consensus with the management of the park. This allows for the flexibility to adjust schedules as needed to accommodate hunting season, holidays, etc.

The Morrow County Sheriff's Office would like to be involved with the overall operation of the park and continue to interact with other departments in the park. The Sheriff's Office would like to be involved with preparing for emergencies, ensuring that the park has adequate signage, and acting as a park ambassador(s).

MORROW COUNTY HEALTH DISTRICT OHV EMERGENCY RESPONDER PLAN

The Mission Statement of the Morrow County OHV Emergency Medical Services (EMS) is to give the best medical care in an austere environment and promote family fun for everyone.

Health District personnel are volunteers, except for the EMS Coordinator (EMSC) and the Accounting Person (AP). The EMSC and AP are paid by the Health District and the volunteers are supported by the Health District. The goal is to have one EMT in the OHV Park every weekend from April to November each year.

The personnel work closely with the Public Works Department and event planners for the OHV Park. They respond to incidents in Morrow County and within a reasonable radius of Morrow County, including the Bull Prairie area and the town of Hardman. The medical personnel are versatile and able to operate the machinery and help with the maintenance, and trail work, and plan for and execute events. If Grant County needs assistance from the medical personnel, Grant County must either provide an agreement or make a dispatched request that would allow the medical personnel to fully use the equipment available to them. Currently the park has equipment available for volunteer and staff use, including a rescue unit provided by the Health District.

The Emergency Response Staff has radio communications that is capable of reaching the Morrow County Sheriff's Dispatch and the Morrow County Public Works Repeater System. These radios are shared throughout the park with employees and personnel. The hard mount radios are mounted in the ranger and inside the Welcome Center Building within the Sheriff Department Office. The cell phone reception is limited. With hopes in the near future to improve or upgrade the phone system.

Medical personnel currently work out of the Welcome Center Building. Equipment and medical supplies are stored in the designated Emergency Medical Services (EMS) areas. The rescue unit, quad, and ranger are stored in the garage area and in the storage tent area in the compound.

The 40-foot-by-40-foot helipad is in a clear zone. It has been used to transport unstable patients to Saint Charles Medical Center in Bend, Oregon, and to the Kadlec Medical Center in Richland, Washington. Air Flight comes from these two cities. Heppner Hospital is located 35 miles from the OHV Park. Which is a forty-five (45) minute transport by ground one way.

FUTURE ACTIONS GOALS FOR THE NEXT 20 YEARS

CAMPGROUND

Over the next 20 years, the goals for Anson Wright, Cutsforth and the OHV Park include upgrading electrical service in cooperation with Columbia Basin Electric Cooperative. Campground facilities with power and water developed as pull-through sites to accommodate larger RVs and toy haulers are popular. Each campsite will have a picnic table, fire ring, garbage can, and room for parking several vehicles. Some campsites will have larger fire rings to accommodate larger groups. Each year the goal is to add and/or upgrade campsites to accommodate recreational trail riders. Construct restrooms and/or shower facilities and create playground area with equipment in the campground areas.

TRAILS

Trail goals include improving signage and safety practices for the trails, developing maps of the trails and keeping them up to date, and building trails for all three classes of recreational riders. Currently, about 50 more miles of trail in the development stage and more that are under advisement and being planned. New trails will include loops and other challenges suitable for all three classes of vehicles and make best practices for trail maintenance a priority.

OTHER GOALS

Other goals for the Morrow County Parks include the following:

- Build an interpretive center at OHV Park that illustrates the history of logging, mining, ranching, and Native Americans from our area.
- Identify historical sites and provide access and educational information.
- Make the OHV reload area, ranger station and fire compound operational.
- Put the forestry plan put into place with help from the Oregon State Extension Service.
- Add employees as the need arises.
- Adopt the Morrow County Park Plan for use throughout the county.
- Foster relationships with connecting counties to assist with their ATV sites and promote connecting trails throughout Eastern Oregon.
- Work on acquiring adjacent land to increase the size of the OHV Park.
- Update the park plan periodically to appropriate and complete information.
- Develop water resources, such as spring boxes, and stabilize stock ponds to benefit wildlife.
- Provide dry hydrants at ponds, equipment staging areas, and camp facilities for fire crews.
- Develop a fire watch program with equipment in place and on site.

- Emplace a reliable communication system with wireless internet throughout the park.
- Develop a range management plan, along with a plan to reduce fuel load, in cooperation with the Federal and Oregon State Forest Services.
- Continue the safety training program.

FUNDING SOURCES FOR THE OHV PARK

The acquisition, development, and maintenance of the OHV Park depends heavily on grants. The Oregon Parks and Recreation Department has been instrumental in funding the OHV Park with grants, in-kind matches, and technical assistance. The OHV Park will continue to seek grant funding. Table 1 provides a history of the grants.

Table 1. Off-Highway Vehicle Park Grant History.

Year	Grant Title/Purpose	Amount (\$)
2000 – 2003	Recreation Trails Program Grant	104,920.00
2001	Original Park Development	100,000.00
2002	Acquisition Grant	1,700,000.00
2003	Oregon Watershed Enhancement Board (OWEB)	1,000.00
2003	All-Terrain Vehicle (ATV) Grant	46,075.00
2003	ATV Law Enforcement Grant	20,000.00
2003	Trail Development Grant	100,000.00
2003	Intergovernmental Grant	19,000.00
2004	OWEB Grant	40,000.00
2004	OHV Medical Grant	42,777.64
2004	ATV Grant	58,000.00
2004	ATV Law Enforcement Grant	27,000.00
2004 – 2005	Recreation Trails Program Grant	50,000.00
2005 – 2006	County Opportunity Grant	135,000.00
2005 – 2006	ATV Grant	106,000.00
2005 – 2006	RTP Grant	101,000.00
2006 – 2007	Operation Maintenance Grant	114,000.00
2006 – 2007	ATV Safety Grant	25,000.00
2006	ATV Law Enforcement Grant	38,000.00
2006 – 2007	ATV Development Grant	180,000.00

CHAPTER 9: RECREATION ELEMENT

INTRODUCTION

Recreational facilities and opportunities are increasingly important. The change is brought about in part by a higher standard of living and the resulting increase in leisure time. Early retirement and increasing life span have added leisure hours to the lives of a growing segment of our population. As a means of enhancing their ability to attract and retain a stable and productive work force, many businesses and industries locate in areas with a high quality of life and environmental quality. Improving our transportation systems and telecommuting opportunities provides greater flexibility for business and industrial site selection. A well developed recreation system is an important factor in attracting businesses and industries in the site selection process.

An objective of the Recreation Element to the Comprehensive Plan is to promote the use of existing parks and recreation areas within the county, to improve existing developments and facilities, and to promote the development of additional areas that have tourism and recreation potential. Recreation areas are intended to serve local recreation needs as well as to add to the local economy by recognizing the additional need to take advantage of commercial recreation opportunities.

It is the general goal of Morrow County to satisfy the recreational needs of the citizens of the county and visitors by providing quality recreation areas, facilities, open space and opportunities. These include but are not limited to open space, scenic landscapes, active recreation lands and facilities, roads and travel-ways, sporting and cultural events, camping and picnicking, recreational lodging, tourist and visitor accommodations, trails, waterway use facilities, hunting, angling, winter sports, active play and passive play opportunities.

Morrow County has and will continue to work with various partners to achieve not only these general goals, but more specific Recreation Element goals. A collaborative partnership has been established with the State or Oregon Parks and Recreation Department supporting the development of the Morrow County Off-Highway Vehicle (OHV) Park in southern Morrow County. To expand the OHV Park offerings Morrow County has established a partnership with Grant County. Along the Columbia River both Morrow and Umatilla County's have invested in a trail system recognizing our regions culture and heritage. These multifaceted partnerships provide mechanisms to allow each entities investment in recreational opportunities to go farther.

"Recreation needs" refers to existing and future needs of citizens and visitors for recreation areas, facilities and opportunities.

Facility Description and Inventory

There are several recreational attractions located throughout the county. In northern Morrow County, the Columbia River provides opportunities for fishing, swimming, boating and water sports. In 2000 Morrow County adopted a Concept Plan for the Columbia River Heritage Trail. This trail, when complete, will connect Umatilla County to Gilliam County via a trail that travels approximately 33 miles mostly along the banks of the Columbia River. Initial focus will be on the portion of trail connecting and adjacent to Boardman and Irrigon with later phases being that portion of the trail to the west of Boardman. The Heritage Trail was conceived as a multi-jurisdictional partnership with Morrow County being the lead agency. Other opportunities

include riverside parks developed by the Corps of Engineers at Irrigon and Boardman that provide picnic facilities, boat ramps and swimming areas. The Boardman Park has 63 campsites. The parks are maintained by the Irrigon and Boardman park districts.

There are several parks in the forest lands of southern Morrow County. Anson Wright Memorial Park, operated by the county, has 30 developed campsites, a pond, playground equipment and restrooms. Cutsforth Park is operated by the county, and has 35 developed campsites, a pond, meeting facilities, playground equipment and restrooms. The Morrow County OHV Park is the newest addition to the county park system. When fully completed the OHV Park will have a variety of OHV trails, day-use staging areas, overnight campground and operation facilities. The Morrow County Parks Master Plan outlines a number of needed improvements to ~~both of~~ these parks. The improvements ~~and for the OHV Park initial development~~ are necessary to upgrade the parks to a level needed if Morrow County is to achieve the recreation goal.

In addition, there are several other park facilities in the county that are operated by various other jurisdictions. Bull Prairie Lake Campground, south of Heppner and operated by the U.S. Forest Service, has 26 campsites and a lake. Fairview Campground, also south of Heppner, is operated by the U.S. Forest Service and has four campsites and a primitive restroom. Penland Lake is south of Heppner and is operated by the U.S. Forest Service with seven campsites, three picnic sites, a boat launch, boating and fishing. The Morrow County Fairgrounds is located on Hinton Creek ~~near Heppner. Morrow County Fairgrounds is~~ essentially in Heppner and operated by the county. Both 4-H and FFA are strong within the County and supported through the annual Morrow County Fair. There is also an annual rodeo each year during the Morrow County Fair and the facilities are used throughout the year for a variety of activities. The fairgrounds has 20 campsites, water and restrooms. Willow Lake Park is adjacent to Heppner, operated by the Willow Creek Park District, with 24 campsites, electricity, hiking, fishing and boating.

There is one nine-hole golf course in Boardman and one in Heppner. There is a swimming pool in Lone and another in Heppner. There is a bowling alley in Heppner. There are no theaters in the County, but there are several in Hermiston and Pendleton. Most youth activities within the County are provided through local school facilities and programs.

The Oregon Department of Fish and Wildlife maintains a wildlife management area just east of the City of Irrigon on land owned by the Corps of Engineers. The Umatilla National Wildlife Refuge is located west of Irrigon and north of Boardman. These refuges provide habitat for many species of waterfowl and small mammals, and consequently provide opportunities for bird watching and photography.

Forest areas south of Heppner are used for hunting, stream and lake fishing, camping, picnicking, cross country skiing, snowmobiling and ATV use. Though there are no resort areas, outdoor recreation is an important part of life in Morrow County. As a result, sporting goods stores and other equipment outfitters both in and near the county benefit from this interest.

Tourism and recreational attractions in the county are primarily centered around I-84, which passes through Boardman. Motels and restaurants ~~have been~~ were built in Boardman to serve the workers involved in construction of the interstate, the John Day Dam and relocation of the City of Boardman. The noted enterprises also serve northern Morrow County and the traveling public.

~~Three~~ Four motels in Boardman provide approximately ~~400~~ 160 units. Peak use months are July, August and September. Construction workers attracted to the area by projects ~~such as the Early Coal Plant at the Port of Morrow~~ and agri-business development often live in the motels until other housing becomes available. Some live in motels during the work week and commute to permanent residences on the weekends. There is ~~developing~~ interest in a ~~fourth~~ additional motel development in Boardman, which is likely a result of recent growth in the area.

A motel in Heppner, in southern Morrow County, has 15 units. Visitors to Heppner, U.S. Forest Service employees, timber workers and agriculture-associated personnel provide fairly steady, year-round business.

Recreational Use

The Umatilla National Forest is located in both Oregon and Washington. Ten percent, or 139,000 acres, of the Umatilla National Forest lies within Morrow County. Data collected in 1997 by the U.S. Forest Service shows a total of 59,913 visitors to U.S. Forest Service facilities in Morrow County, accounting for 64,535 recreational visitor days. The "reason for use" counts for forest lands in the county show 40 percent for camping, 39 percent for hunting, 8 percent for scenery appreciation, 4 percent each for play and forest products gathering, and less than 1 percent for fishing, hiking, horseback riding, off-road vehicles, picnicking and nature studying. These figures, of course, do not account for land uses at locations other than U.S. Forest Service facilities. Data is not readily available for activities on property administered by others.

Need to update the above data.

Hunting and fishing attractions are a significant portion of Morrow County's economy. Whether it is camping, hunting or just viewing, wildlife is important to the county. In northern Morrow County the United States Fish and Wildlife Service operates the Umatilla National Wildlife Refuge on land owned by the Army Corps of Engineers between the cities of Irrigon and Boardman. In southern Morrow County several Hunting Preserves provide fee hunting operations. The table that follows gives some indication of the extent of populations and habitat for game birds in Morrow County.

TABLE 19

Species, Estimated Population and Available Acres of Habitat for Game Birds in Morrow County, 1977

<u>Species</u>	<u>Estimated Population</u>	<u>Acres of Habitat</u>
Ducks and Geese	450,000	350,000
Chukars	30,000	560,000
Ring-necked Pheasant	6,500	640,000
Mourning Dove	12,000	500,000
California Valley Quail	6,000	450,000
Mountain Quail	500	70,000
Hungarian Partridge	9,000	350,000
Blue Grouse	3,000	261,000
Ruffed Grouse	800	202,000
Merriam's Turkey	150	205,000

Need to update the above data.

Needs & Potentials

The Morrow County Parks Master Plan, as amended in 2010, reads: ~~“the significance of people camping in Oregon, the Northeast Region and in Morrow County cannot be understated.”~~ states that “Morrow County’s goal is to provide quality outdoor recreational opportunities to Oregonians and visitors from other states” It follows then, that Morrow County’s high priority needs include existing park improvements, campsites, hiking trails, boat launch lanes, walking trails, some new park creations to serve all levels of users and some niche recreational facility developments. As the area grows—and it is growing—additional facilities are needed to meet the local needs. These include picnic, swimming, ballfields and tennis facilities.

Wildlife resources and related recreational opportunities are difficult to document. Value placed on an occasion to view and hunt waterfowl and large game, or to fish for trout and anadromous fish, is unquestionable. Those opportunities are certainly present. Employees may be willing to forego higher wages characteristically available in urban areas to live among these attractions.

Similarly, retired persons may be attracted to the area because of recreational and wildlife resources available to them. Mild climate and a growing promotional attitude may also attract more residents to Morrow County.

Development interests in the northern end of the county, growing population and increased travel on I-84 will generate demand for tourist and convention facilities. There is interest in taking advantage of a growing demand for multi-purpose indoor arena facilities in Morrow and neighboring counties.

An expressed policy of the county is to provide neighborhood recreational facilities. Minimum national standards for parks are used as planning guidelines. They are as follows:

TABLE 20

National Standards for Parks

<u>Type of Area</u>	<u>Acres Per 1,000 Population</u>	<u>Minimum Size</u>	<u>Radius of Area Served</u>
1. Playgrounds (Mini-parks)	1.5	2 acres	0.5 miles
2. Neighborhood Parks	2.0	5	0.5
3. Playfields	1.5	10	1.5
4. Community Parks	3.5	40	2.0

Findings

1. Recreation facilities and opportunities are necessary to retain and enhance the livability of Morrow County.
2. New residential development will significantly contribute to the increased need and resulting costs of park and recreational facilities.
3. Waiting to acquire park sites at future land values is less beneficial than acquiring park sites at current values. Early acquisition of known future park sites is a cost benefit to the public. The Morrow County Parks Master Plan is helpful in determining the suitability of future park sites.

4. Early acquisition of park lands by purchase or by park lands development fee contributions assures the availability of acceptable locations of park sites in relation to population distribution, utilities and transportation routes.
5. There is a small, private multi-purpose indoor arena facility in Irrigon. A second multi-purpose indoor arena facility is located at the Morrow County Fairgrounds in Heppner. Neighboring Crook County and Wallowa County both have similar facilities.
6. Combining certain recreation facilities and activities with the Morrow County School District reduces duplicate public costs.
7. The trend toward more leisure time, combined with a growing need to conserve resources, will increase the requirements for quality recreational opportunities.
8. Morrow County has within its boundaries two riverside parks with camping, boating and picnic facilities. The county has ~~two~~ three mountain parks with full facilities and campgrounds. In addition, there are sites that can be considered for winter sports activities. The county has the potential for a water sport facility at Three Mile on the Columbia River.
9. Fishing and hunting areas abound throughout the County.
10. There is a need for recreational facilities for young adults.
11. Tourist commercial activity is significant along I-84, particularly near Boardman.
12. Wildlife and fishery resources contribute significantly to the economy of Morrow County.
13. Some potential recreation sites exist in the county that, if developed with vacation or resort facilities, could provide employment. Also, increased property tax revenue and personal income would result without materially affecting the permanent population or demand for services.
14. The North Central Oregon Strategic Plan recognizes the tourism and recreational opportunities in the area. With help from the State of Oregon, these economic segments can be promoted.

Determine where this information comes from - North Central Oregon Strategic Plan - and amend as necessary. Several other citations follow.

15. The Morrow County Tourism Committee and Chambers of Commerce in cities within the county promote recreational opportunities and tourism in the area.
16. Tourist dollars are often derived from destination-oriented vacationers. They often take advantage of group rates and package deals including transportation, accommodations and activity charges. The arrangements are usually made under a single sponsorship.
17. *Insert information concerning the growing sport around off-highway vehicles.*
18. *Insert information concerning the Travel Management Rule - designated routes in national forests for motorized vehicles.*

Recreation Policies

1. Encourage the development of public meeting places and indoor recreational facilities for all age groups, with special attention to young adults.
2. Rely on the Morrow County Parks Master Plan for inventory of recreational facilities in order to coordinate efficient use and improvement of them.
3. Coordinate the review of development on private lands in forest areas of the county with the Oregon State Fish and Wildlife Department to assure the protection of resources for recreational purposes.
4. Establish future areas for parks and outdoor recreational facilities in order to meet the needs of residents and visitors as the county grows, and protect them with the use of overlay zoning.
5. Require the dedication of park land as a part of the review and approval of subdivisions and planned unit developments.
6. To encourage the development of a) winter sports and b) water sports areas.
7. Morrow County should seek to provide adequate tourist commercial land along freeways where it doesn't conflict with agricultural requirements. Where such tourist uses would conflict with agriculture, the county should seek to provide adequate and convenient access and sign notification from freeways to the core of cities adjacent to the freeway. The county should cooperate with civic groups in providing service accommodations for and promoting their tourist-based activities.
8. Since tourism and recreation are important to the economy, Morrow County shall protect fish and game resources and encourage resort and vacation development where not in conflict with timber, agricultural, scenery and wildlife habitat requirements. Hiking, water sports, vehicular recreation, bird-hunting and fishing should be promoted at appropriate locations in an effort to keep the number of game hunters proportionate to county game populations.
9. The County shall make all promotional materials and knowledge of local resources available to the Oregon Tourism Commission to take advantage of their marketing plan services listed in the Morrow County Parks Master Plan.
10. The County economy benefits from increased flow of dollars through any of its communities since significant savings can be realized through joint production of promotional materials. The county should encourage cooperation between the county, other jurisdictions and neighboring counties in developing, distributing and promoting such information. The North Central Oregon Strategic Plan for Tourism reinforces this notion.

Again, need to identify this source and amend as necessary.

11. The County shall encourage the development of quality private resorts and public parks based on special Morrow County attractions that provide convenient recreational experiences sought by urban vacationers.

12. Energy consequences shall be considered by all recreation plans to the extent that non-motorized recreational activities shall be preferred over motorized activities. Facilities directly serving the recreational needs of urban residents shall be built as close to a population center as possible in an effort to minimize transportation costs to the site.
13. Planning for recreation facilities and opportunities shall give priority to meeting the needs of Morrow County residents, persons with limited mobility and disabled individuals.
14. Unique areas and potential recreation sites that meet specific recreational needs shall be protected or acquired. Suggested methods include fee acquisition, assessments, cluster developments, preferential assessments, development rights acquisition, subdivision park land dedication, land leases, tax relief and overlay zoning.
15. No recreational use shall be allowed to exceed the carrying capacity of the air, water and land resources of an area. All recreational uses, including ~~ORV~~ OHV uses specifically, shall minimize environmental deterioration.
16. No public land should be sold, traded or otherwise disposed of without first being reviewed for suitability as park land, recreational use or open space.
17. Concepts of mixing public recreation activities with revenue-generating commercial uses, such as restaurants or other concession activities, shall be explored in order to help finance recreation programming, park land acquisition and park maintenance.
18. The Morrow County Parks Master Plan further refines this element to more carefully inventory existing parks, identify potential parklands and evaluate other possible facilities. The Parks Master Plan shall be used to establish a program of priorities and schedules for acquisition, improvement and development of identified opportunities.
19. Private recreational facilities that complement the public system shall be considered as possible alternatives to supplement otherwise publicly financed and operated facilities. In some cases, agreements will be generated that ensure use by the public. *Insert additional language that would be supportive of the elements in the master plan being developed for the speedway and adjoining facilities.*
20. The county shall coordinate with existing state and federal ~~ORV~~ OHV regulatory programs to encourage the identification, designation and development of areas or sites for such purposes.

Amended in 1998 (Ordinance #MC-C-6-98 and DLCD #003-98).

SECTION 3.150 PARKLAND OVERLAY ZONE, PO. The purpose of the Parkland Overlay Zone is to limit uses of land identified as parks. Use of lands overlaid with the PO designation are limited to those uses which are consistent with the development of parks in Morrow County and to permit only development which is compatible with such protection.

- A. Application. The Parkland Overlay Zone shall be applied to those properties which have been identified as park sites in the Morrow County Comprehensive Plan with the intent of protecting the property as parkland. In addition, owners of adjacent property will benefit by knowing the extent of uses allowed on the neighboring public park property subject to this overlay designation.

- B. Permissible Uses. If a use is allowed outright in the underlying zone, it will be allowed outright in the Parkland Overlay Zone but with the overriding provision that no structures are permitted unless consistent with the following list and in conjunction with park use:
 - 1. Roads
 - 2. RV Sites
 - 3. Campground Sites
 - 4. Camper Cabins
 - ~~4.~~ 5. Restrooms
 - ~~5.~~ 6. Office Structures
 - ~~6.~~ 7. Bridges
 - ~~7.~~ 8. Picnic Facilities
 - ~~8.~~ 9. Playground Equipment
 - ~~9.~~ 10. Parking
 - ~~10.~~11. Trails
 - 12. Helipad for Emergency Uses including but not limited to Medivac and Wildfire Response
 - 13. Off Highway Vehicle Trails and Supporting Facilities within the Specified Boundaries of an OHV Park
 - ~~11.~~ 14. Fishing Facilities

~~12.~~ 15. Recreation Facilities

~~13.~~ 16. Maintenance to Existing Facilities

~~14.~~ 17. Expansion of Existing Facilities

~~15.~~ 18. Other Park Uses as Allowed in OAR 660-034-0040


~~16.~~ 19. In no instance shall an owner operator of a park site locate a structure or even a permissible use from the list above within one hundred feet (100') of the exterior boundary of a park without first obtaining review process approval as specified in Section 3.150.D below. In cases where it is brought, in writing, to the Planning Director's attention that implementation of a permitted use on public parkland property is not consistent with a perceived notion of recreation need as noted in the Recreation Element of the Morrow County Comprehensive Plan, the matter may be transmitted to the Planning Commission for Conditional Use Permit consideration specified in Section 3.150.C below.

- C. Conditional Use. A use not permitted outright in an underlying zone or noted in the list in Section 3.150.B, shall not be allowed. In instances where the proposed use is not accepted as a permitted use by the Planning Director, the applicant can submit the proposed use to the Planning Commission in the form of a Conditional Use Permit application for a determination of similarity to permitted uses. The Conditional Use Permit review process is subject to the provisions of Article 6 and the provisions of this ordinance. The information provided to the Planning Commission will include the Planning Director's initial determination and the reason for making the determination.
- D. Review Process. When a determination has been made that a proposed use is a conditional use, the Planning Commission shall conduct a conditional use hearing and consider the following matters and criteria before arriving at a decision.
1. The applicant shall submit a map(s) of the park site and a written description of the proposed use in sufficient detail so that anticipated impacts and benefits can be evaluated.
 2. The applicant shall fully describe any measures proposed to mitigate anticipated impacts on adjacent property.
 3. The Planning Commission shall approve the application only if it has been determined that the proposed use does not adversely effect adjacent properties or amenities in the park. The review criteria for Conditional Use Permits must be followed.

4. The amount of area disturbed for the proposed use shall be the minimum necessary to accomplish the purpose of the proposed use.
5. There shall be no significant loss of habitat for threatened or endangered species of animals or plants as listed by the U.S. Fish and Wildlife Service or the Oregon Department of Fish & Wildlife.
6. Permanent vegetation removal within the area defined as the riparian zone shall retain 75% of all layers or strata of vegetation (e.g., deciduous trees, shrubs, sedges, rushes and emergents) and maintain riparian diversity.
7. In no instance shall the minimum lot size of this section allow a smaller lot or parcel size than allowed by the underlying zone.
8. In no instance shall a permitted underlying use or a proposed conditional use adversely impact water quality or quantity of any parkland waters.
(MC-C-6-98)

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