NOTICE OF ADOPTED AMENDMENT

09/11/2012

TO: Subscribers to Notice of Adopted Plan or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Umatilla County Plan Amendment DLCD File Number 005-12

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Wednesday, September 26, 2012

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

*NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Tamra Mabbott, Umatilla County
Jon Jinings, DLCD Community Services Specialist
Grant Young, DLCD Regional Representative

<paa> YA
Notice of Adoption

This Form 2 must be mailed to DLCD within 5-Working Days after the Final Ordinance is signed by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

Jurisdiction: Umatilla County
Date of Adoption: 9/5/2012
Date Mailed: 9/5/2012

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Yes No Date: July 19, 2012

- Comprehensive Plan Text Amendment
- Land Use Regulation Amendment
- New Land Use Regulation
- Comprehensive Plan Map Amendment
- Zoning Map Amendment
- Other:

Summarize the adopted amendment. Do not use technical terms. Do not write “See Attached”.

Amend the 1972 Code, F-1 Zone to add Uses Permitted OUtright for properties located within the Hermiston Urban Growth Area "(7) Parks, playgrounds, community centers, or recreational vehicle parks owned and operated by a governmental agency or a non-profit community organization" and, "(8) Public roads and public parking."

Does the Adoption differ from proposal? No, no explanation is necessary

Plan Map Changed from: to:
Zone Map Changed from: to:
Location: 
Specify Density: Previous: New:

Acres Involved:

Applicable statewide planning goals:

Was an Exception Adopted? YES NO

Did DLCD receive a Notice of Proposed Amendment...

35-days prior to first evidentiary hearing?
Yes No

If no, do the statewide planning goals apply?
Yes No

If no, did Emergency Circumstances require immediate adoption?
Yes No
Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Local Contact: Tamra Mabbott
Address: 216 SE Fourth Street
City: Pendleton
Phone: (541) 278-6246
Fax Number: 541-278-5480
E-mail Address: tamra@co.umatilla.or.us

ADOPTION SUBMITTAL REQUIREMENTS
This Form 2 must be received by DLCD no later than 5 working days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting the adopted amendment, please print a completed copy of Form 2 on light green paper if available.
3. Send this Form 2 and one complete paper copy (documents and maps) of the adopted amendment to the address below.
4. Submittal of this Notice of Adoption must include the final signed ordinance(s), all supporting finding(s), exhibit(s) and any other supplementary information (ORS 197.615).
5. Deadline to appeals to LUBA is calculated twenty-one (21) days from the receipt (postmark date) by DLCD of the adoption (ORS 197.830 to 197.845).
6. In addition to sending the Form 2 - Notice of Adoption to DLCD, please also remember to notify persons who participated in the local hearing and requested notice of the final decision. (ORS 197.615).
7. Submit one complete paper copy via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.
8. Please mail the adopted amendment packet to:

ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540

9. Need More Copies? Please print forms on 8½ -1/2x11 green paper only if available. If you have any questions or would like assistance, please contact your DLCD regional representative or contact the DLCD Salem Office at (503) 373-0050 x238 or e-mail plan.amendments@state.or.us.

http://www.oregon.gov/LCD/forms.shtml

Updated December 30, 2011
RECEIVED
SEP 05 2012

UMATILLA COUNTY RECORDS

THE BOARD OF COMMISSIONERS OF UMATILLA COUNTY

STATE OF OREGON

In the Matter of Amending F-1 Zone for the Hermiston Urban Growth Area to Allow Certain Public Uses

ORDINANCE NO. 2012-14

WHEREAS on July 19, 1972, the Board of Commissioners adopted the Umatilla County Zoning Ordinance of 1972, including the establishment of F-1 Zone for Exclusive Farm Use, and uses allowed in the zone;

WHEREAS there are a limited number of parcels located within Urban Growth Boundaries that are still designated F-1;

WHEREAS Umatilla County and the City of Hermiston are seeking to amend the F-1 Zone to allow certain public uses within the Hermiston Urban Growth Area;

WHEREAS on July 25, 2012, the Board of Commissioners adopted Order No. BCC2012-058, initiating an amendment to Article 3 of the Umatilla County Zoning Ordinance of 1972 for the F-1 Zone within the Hermiston Growth Area to allow certain public uses and remanding the matter to the Umatilla County Planning Commission pursuant to Section 152.752, to conduct a hearing and to forward its recommendation on the amendment to the Board of Commissioners for final action;

WHEREAS the Umatilla County Planning Commission held a public hearing regarding the proposed amendments on August 23, 2012, and forwarded the proposed amendment to the Board of Commissioners with a recommendation for adoption;

WHEREAS the Board of Commissioners held a public hearing on September 5, 2012, to consider the proposed amendments and voted to approve the amendments.

NOW, THEREFORE the Board of Commissioners of Umatilla County ordains the adoption of the following amendment to the Umatilla County Zoning Ordinance of 1972, for the uses allowed in the F-1 Zone of the Hermiston Growth Area (deleted words are struck-through and added words are italicized and underlined):

ORDINANCE NO. 2012-14 - Page 1 of 4
ARTICLE 3. USE ZONES

F-1 EXCLUSIVE FARM USE ZONE

Section 3.010 DESCRIPTION AND PURPOSE

The zone is designed to maintain the agricultural economy of the county by reserving farmland for exclusive agricultural use. It is directly related to certain tax provisions in Oregon Statutes and has been taken from ORS 215.203 and 215.213. Please see Addenda for further explanation.

Section 3.012 USES PERMITTED OUTRIGHT

In an F-1 Zone, the following uses and their accessory uses are permitted upon the issuance of a zoning permit:

1. Farm Use, as defined in ORS 215.203;
2. Public or private school;
3. Church;
4. The propagation or harvesting of a forest product;
5. Utility facilities necessary for public service except commercial facilities for the purpose of generating power for public use by sale.
6. The dwelling and other buildings customarily provided in conjunction with farm use.
7. Parks, playgrounds, community centers, or recreational vehicle parks owned and operated by a governmental agency or a non profit community organization (In the Hermiston Urban Growth Area only).
8. Public roads and public parking (In the Hermiston Urban Growth Area only).

Section 3.013 CONDITIONAL USES

In an F-1 Zone, the following uses and their accessory uses are permitted subject to the requirements of Section 7.010 through 7.040 inclusive, and upon the issuance of a zoning permit:

1. Commercial activities that are in conjunction with farm use.
2. Operations conducted for the exploration, mining and processing of geothermal resources, aggregate and other mineral resources or other subsurface resources.
3. Private parks, playgrounds, hunting and fishing preserves and campgrounds.
4. Parks, playgrounds or community centers owned and operated by a governmental agency or a non profit community organization (Outside of Hermiston Urban Growth Area only).
5. Golf Courses.
6. Commercial utility facilities for the purpose of generating power for public use by sale.
7. Single-family residential dwellings, provided that each such proposed dwelling:
   a. Is compatible with farm uses; and
b. Does not interfere seriously with accepted farming practices on adjacent lands devoted to farm use; and 
c. Does not materially alter the stability of the overall land use pattern of the area; and 
d. Is situated upon generally unsuitable land for the production of farm crops and livestock, considering the terrain, adverse soil or land conditions, drainage and flooding, vegetation, location and size of the tract; and 
e. Complies with such other conditions as the Planning Commission considers necessary.

(8) Personal-use airports for airplanes and helicopter pads; including associated hanger, maintenance and service facilities. A personal use airport as used in this section means an airstrip restricted, except for aircraft emergencies to use by the owner and on an infrequent and occasional basis by his invited guest; and by commercial aviation activities in connection with agricultural operations. No aircraft may be based on a personal-use airport other than those owned or controlled by the owner of the airstrip. Exceptions to the activities permitted under this definition may be granted through waiver action by the Aeronautics Division in specific instances. A personal-use airport lawfully existing as of September 13, 1975, shall continue to be permitted subject to any applicable regulations of the Aeronautics Division.

(9) Home occupations carried on by the resident as an accessory use within their dwelling or other buildings customarily provided in conjunction with farm use, referred to in paragraph (a) of subsection (2) of ORS 215.203.

(10) A facility for the primary processing of forest products, provided that such facility is found to not seriously interfere with accepted farming practices and is compatible with farm uses described in subsection (2) of ORS 215.203. Such a facility may be approved for a one year period which is renewable. These facilities are intended to be only portable or temporary in nature. The primary processing of a forest product, as used in this section, means the use of a portable chipper or stud mill or other similar methods of initial treatment of a forest product in order to enable its shipment to market. Forest products, as used in this section, means timber grown upon a parcel of land or contiguous land where the primary processing facility is located.

FURTHER the Board of Commissioners finds and orders that the adoption of this ordinance is supported by the Findings and Conclusions signed and approved under separate document.

FURTHER by unanimous vote of those present, the Board of Commissioners deems this Ordinance necessary for the immediate preservation of public peace, health, and safety; therefore, it is adjudged and decreed that an emergency does exist in the case of this Ordinance and it shall be in full force and effect from and after its adoption.
DATED this 5th day of September, 2012.

UMATILLA COUNTY BOARD OF COMMISSIONERS

W. Lawrence Givens, Chair

Dennis D. Doherty, Commissioner

William S. Hansell, Commissioner

ATTEST:
OFFICE OF COUNTY RECORDS

Records Officer
BEFORE THE BOARD OF COMMISSIONERS FOR UMATILLA COUNTY

In the Matter of a Request by the City of Hermiston and Umatilla County to amend the F-1 Zone for the Hermiston Urban Growth Area to allow certain public uses.

FINDINGS OF FACT AND CONCLUSIONS OF LAW RECOMMENDING APPROVAL OF A LEGISLATIVE TEXT AMENDMENT FOR THE F-1 ZONE FOR THE CITY OF HERMISTON URBAN GROWTH AREA.

1. Introduction

The Umatilla County Planning Commission (the "Planning Commission") has considered and recommended the Board of Commissioners approve the request by the City of Hermiston ("City") and Umatilla County ("County") to amend the text of the F-1 Zone to allow certain public uses within the Hermiston Urban Growth Area.

Umatilla County Development Code ("UCDC") 152.750 is entitled "Authorization to Initiate Amendments." This section provides, in relevant part, "An amendment to the text of this Chapter or to a zoning map may be initiated by the County Board of Commissioners, the County Planning Commission, or by application of a property owner."

The Hermiston Planning Area Joint Management Agreement ("JMA") provides that "[a]mendments to the Comprehensive Plan and sections of the implementing ordinances applicable to the UGA may be initiated by the City, the County or an affected person. The JMA further provides as follows: "County Planning Commission and Board of Commissioners will hold public hearings on all proposed amendments following receipt of City recommendations or co-adoption referrals." JMA Section E. Areas within the UGB, Overall Provisions, paragraph 10, Page 6.

The Board of Commissioners finds that, based upon mutual agreement with the City, where the County has responsibility to maintain the Zoning Ordinance for Hermiston Urban Growth Area as well as other cities within Umatilla County, the County should coordinate with the City and then act upon the proposed text amendment. The Board of Commissioners further finds that this procedure is consistent with the purpose and intent of the JMA, including Section E. The Board of Commissioners, therefore, has the authority to consider and approve the text amendment.
2. Procedural Matters

A. Categorization of this Matter

This matter is a legislative matter because it proposes to amend the text of the County Zoning Ordinance in a manner that will affect all County properties located in the F-1 zoning district within the Hermiston Urban Growth Area.

B. Post-Acknowledgment Amendment

This legislative amendment is an amendment to the County's acknowledged 1972 Zoning Ordinance. ORS 197.610(1) and OAR 660-018-0020(1) require that the County provide notice to the Director of the Oregon Department of Land Conservation and Development ("DLCD") at least 35 days prior to the initial evidentiary hearing. Thirty-five days prior to the August 23, 2012 Planning Commission initial evidentiary hearing is July 19, 2012. The record includes a copy of the County's notice to DLCD on DLCD's form, which was mailed to DLCD on July 17, 2012. The County has satisfied ORS 197.610(1) and OAR 660-018-0020(1) by mailing the post-acknowledgement amendment notice so that it arrived at the office of the Director of DLCD at least 35 days prior to the initial evidentiary hearing.

UCDC 152.771(B) requires that the County provide a legal notice of the August 23, 2012 hearing by publication in a newspaper of general circulation in the County for at least ten (10) days prior to the date of the hearing. The record includes a copy of the notice published in the East Oregonian newspaper on August 11, 2012.

The Board of Commissioners finds that the County has satisfied the post-acknowledgement amendment notice required by ORS 197.610(1) and OAR Chapter 660-018-0020(1) and the legal notice of hearing publication in UCDC 152.771(B).

C. Procedure

UCDC 152.752 is entitled "Public Hearings on Amendments." This section provides, in relevant part:

"The Planning Commission shall conduct a public hearing on the proposed amendment according to the procedures in section 152.771 of this Chapter at its earliest practicable meeting after it is proposed. The decision of the Planning Commission shall be final unless appealed, except in the case where the amendment is to the text of this Chapter, then the Planning Commission shall forward its recommendation to the Board of Commissioners for final action."

Notwithstanding, the JMA requires a public hearing before the Planning Commission and the Board of Commissioners. Therefore, the County held two (2) hearings for this legislative amendment, one (1) before the Planning Commission and another before the Board of Commissioners.
Additionally, UCDC 152.771(A)(1) provides that a public hearing is required for legislative amendments. Because this hearing is legislative, the Board of Commissioners finds that the procedures and requirements for a quasi-judicial hearing are not applicable to this hearing. Therefore, UCDC 152.772, which applies to quasi-judicial hearings, is inapplicable to this legislative proceeding.

3. Description of Amendment

The amendment changes the text of the F-1 Zone, by adding two uses to the "Uses Permitted Outright" category in the Hermiston Urban Growth Area.

4. Approval Criteria

UCDC 152.751 requires that an amendment to the text of the UCDC shall comply with provisions of the Umatilla County Comprehensive Plan (the "Plan"), the Oregon Transportation Planning Rule (the "TPR"), OAR Chapter 660, division 12, and the Umatilla County Transportation Plan ("Transportation Plan"). The County also finds that because this text amendment is a post-acknowledgment amendment, ORS 197.175(1) requires that the Plan and Map amendment satisfy applicable Statewide Planning Goals (the "Goals") and other applicable administrative rules. The County finds that the UCDC does not contain substantive standards for an amendment to the UCDC text. The remainder of this section addresses the applicable approval criteria.

A. Applicable Statewide Planning Goals

There are 19 Goals. The Board of Commissioners finds that Goal 1, "Citizen Involvement," Goal 2, "Land Use Planning," Goal 3, "Agricultural Lands," Goal 12, "Transportation," and Goal 14 "Urbanization" are relevant to this application.

(a) Goal 1. "Citizen Involvement: To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process."

Finding: The Board of Commissioners finds that the County has an acknowledged citizen involvement program. The citizen involvement program is implemented through UCDC Chapter 152. The public has two (2) de novo opportunities to testify on this text amendment.

The County finds that Goal 1 is satisfied.

(b) Goal 2. "Land Use Planning: To establish a land use planning process and policy framework as a basis for all decisions and actions related to the use of land and to ensure an adequate factual basis for such decisions and actions."

Finding: Goal 2 requires that County land use actions be consistent with the County's comprehensive plan. Goal 2 also requires that the County's action on this text amendment be coordinated with affected governmental entities, as coordination is defined in ORS 197.015(5). Further, Goal 2, Guideline C.1 requires that the County have an adequate factual base for its decision adopting the text amendment.
The Board of Commissioners finds as follows on each requirement of Goal 2. First, the Board of Commissioners finds that the record contains evidence that the County has given notice of the application to affected governmental entities including, but not limited to, the City, County Public Works Department and the Oregon Department of Transportation ("ODOT"). Coordination requires that the affected governmental entities be provided with the proposed text amendment, given a reasonable opportunity to comment, and that the County incorporate their comments as much as is reasonable. The record reflects that the County has followed the coordination requirements.

The County finds that Goal 2 is satisfied.

(c) **Goal 3. "Agricultural Lands. To preserve and maintain agricultural lands."**

**Finding:** The Board of Commissioners finds that the F-1 zoning district is not a traditional Exclusive Farm Use zone when applied to lands within the City's Urban Growth Area because the City and County have agreed in the JMA that the City's Urban Growth Area is appropriate for ultimate urban development. Specifically, according to the JMA, the City's Urban Growth Area includes lands within the City's Urban Growth Boundary where urban facilities and services can be extended and development at urban density and intensity will occur. As such, lands within the City's Urban Growth Area zoned F-1 are properly considered to be transitional in nature and are not necessarily employed for long-term exclusive farm use. Accordingly, the Board of Commissioners finds that Goal 3 and its implementing statutes and rules are not applicable to this request.

In the alternative, the Board of Commissioners finds that the proposed text amendment is consistent with Goal 3 because it simply amends the text of the County Zoning Ordinance to allow additional public uses as permitted uses in the F-1 zoning district that are also located within the City's Urban Growth Area. The Board of Commissioners further finds that if these uses are developed in accordance with applicable development standards, they will not force a significant change in accepted farm or forest practices on surrounding lands devoted to farm or forest use, and they will not significantly increase the cost of accepted farm or forest practices on surrounding lands devoted to farm or forest use. Accordingly, the Board of Commissioners finds that the amendment will continue to preserve and maintain agricultural lands. The Board of Commissioners finds that this Goal is satisfied.

(d) **Goal 12. "Transportation. To provide and encourage a safe, convenient and economic transportation system."**

**Finding:** The Board of Commissioners finds that this text amendment will not have a direct impact on the County's transportation system. Moreover, any impact can be mitigated by compliance with the County Transportation System Plan and by implementation of appropriate mitigation measures at the time of development.

The County finds that this Goal is satisfied.

(e) **Goal 14. Urbanization. "To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside**
urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.”

The County finds that the City and County have mutually agreed to plan for growth inside the Urban Growth Area by the terms set forth in the JMA, updated and signed on April 12, 2004. This proposed adoption of the text amendment is consistent with the terms of the JMA.

The County finds that this Goal is satisfied.

B. Applicable Oregon Administrative Rules

The Board of Commissioners finds that the only applicable administrative rule is the Transportation Planning Rule. OAR 660-012-0060(1) requires that amendments to acknowledged land use plans be reviewed to determine whether there is a "significant affect" on affected transportation facilities. OAR 660-012-0060(2) provides that the significant affect for non-failing transportation facilities may be mitigated and OAR 660-012-0060(3) provides that there is no significant affect where a failing facility is not made worse by the text amendment. The proposed text amendment will clarify that two (2) land uses are allowed. Those two (2) land uses are similar to existing land uses currently allowed in the F-1 Zone and therefore the text change will not result in a “significant affect” on the transportation facilities.

C. Applicable Plan Policies

The Board of Commissioners finds that there are three (3) relevant plan chapters, Chapter 4, "The Planning Process", Chapter 5, "Citizen Involvement," and Chapter 17 "Urbanization.”

(a) Chapter 4, "The Planning Process"

Finding 2: "Under present laws County jurisdiction over unincorporated urbanizing lands cannot be transferred to cities."

Policy 2: “Cities' plans for unincorporated urbanizable areas are by reference part of this plan.”

Finding: The Board of Commissioners finds that this policy is satisfied where the County and City have mutually agreed to the JMA and this legislative amendment is consistent with the JMA for plan and map amendments within the Urban Growth Area.

The County finds that this policy is satisfied.

(b) Chapter 5, "Citizen Involvement"

(1) Policy 1: "Provide information to the public on planning issues and programs, and encourage citizen input to planning efforts."

Finding: The Board of Commissioners finds that Chapter 5, Policy 1 is satisfied because of the publication of notice of the Planning Commission and Board of Commissioners' hearings.
in a newspaper of County-wide circulation and because there are two (2) de novo hearings where the public may testify on the proposed text amendment.

The County finds that this policy is satisfied.

(2) **Policy 5:** "Through appropriate media, encourage those County residents' participation during both city and County deliberation proceedings."

**Finding:** The Board of Commissioners finds, as explained above, that the publication of notice of the Planning Commission hearing and the Board of Commissioners' hearing in a newspaper of County-wide circulation fulfills this requirement.

The County finds that this policy is satisfied.

(c) Chapter 17, “Urbanization”

**Policy 1.** “Adopt and enforce city plans and substantive standards for unincorporated areas within urban growth boundaries.”

**Finding:** The Board of Commissioners finds that the proposed text amendment has the effect of upholding the substantive standards for zoning and development of F-1 Zoned parcels in the Hermiston Urban Growth Area.

The County finds that this policy is satisfied.

**Policy 3.** Specify by agreement with the cities the processes for amendments to unincorporated urban growth plans.

**Finding:** The Board of Commissioners finds that this legislative action is consistent with the JMA.

The County finds that this policy is satisfied.

5. **Conclusion**

1. For the reasons explained in these findings, the Board of Commissioners finds that the applicable approval criteria for this text amendment have been satisfied.

**UMATILLA COUNTY BOARD OF COMMISSIONERS**

W. Lawrence Givens, Chair

Date: Sept. 7, 2012
TO:  
PAUL & REBECCA SMITH  
52869 APPLETON ROAD  
MILTON-FREewater, OR 97862

FOR:  
PUBLIC NOTICE MAILING  
#C-1208-12

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Make all checks payable to **Umatilla County Planning**
Payment is due upon receipt.
If you have any questions concerning this invoice, contact **Connie Hendrickson, 541-278-6248, connieh@umatillacounty.net**

Thank you!
Umatilla County
Department of
Land Use Planning
216 SE 4th Street
Pendleton, OR 97801

Attn: Plan Amendment Specialist
Dept of Land Conservation
and Development
635 Capitol Street NE, Suite 150
Salem, OR 97301-2540