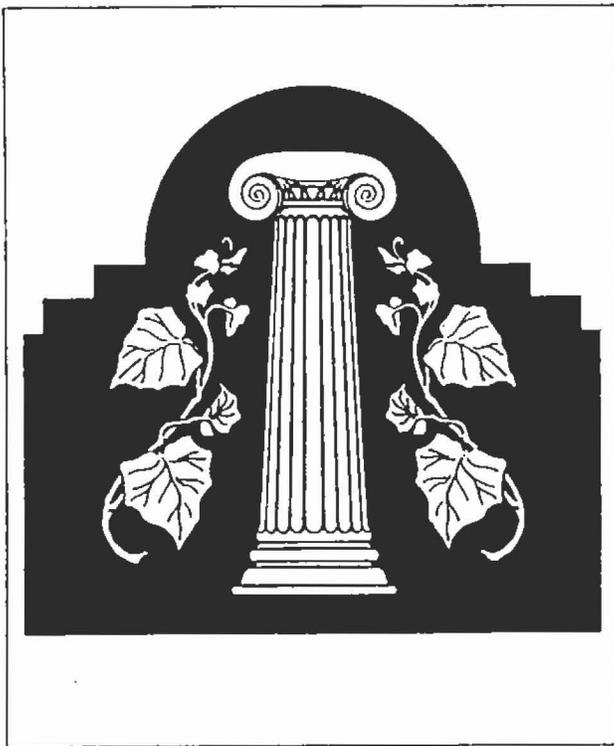


PORTLAND'S

Adopted  
**IRVINGTON**  
NEIGHBORHOOD PLAN



October, 1993

Bureau of Planning  
Portland, Oregon

ALBINA  
COMMUNITY

To help ensure equal access to information, the City of Portland Bureau of Planning offers the following services to disabled citizens:

- Interpreter (two working days notice required);
- Accessible meeting places;
- Audio Loop equipped hearing rooms in City Hall and the Portland Building; and
- Planning documents printed in large type sizes for the visually-impaired (two working days notice required).

**Adopted**

**IRVINGTON  
NEIGHBORHOOD  
PLAN**

Adopted on July 28, 1993  
by Ordinance No. 166786 and  
Resolution No. 35169

Readopted on September 30, 1993  
by Ordinance No. 167054

**October, 1993  
Bureau of Planning  
Portland, Oregon**

**PORTLAND CITY COUNCIL**

Vera Katz, Mayor  
Earl Blumenauer, Commissioner of Public Works  
Charlie Hales, Commissioner of Public Safety  
Gretchen Kafoury, Commissioner of Public Utilities  
Mike Lindberg, Commissioner of Public Affairs

**PORTLAND CITY PLANNING COMMISSION**

W. Richard Cooley, President  
Stan Amy, Vice President  
(resigned December 1992)

Jean DeMaster  
Joan Brown-Kline  
Bruce Fong  
Margaret Kirkpatrick  
Richard Michaelson  
Vivian Parker  
(resigned June 1993)  
Doug Van Dyk  
Paul Schuback  
(appointed January 1993)

# ACKNOWLEDGMENTS

Developed as part of the Albina Community Plan by:

## **Irvington Community Association**

Mike Henninger, President  
Teresa Cunningham, Vice President

The plan was drafted by:

The Land Use/Transportation Committee  
Dean Gisvold, Chair of the Land Use/Transportation Committee 1992  
Dean Smith, Chair of the Land Use/Transportation Committee 1991

## **Portland Bureau of Planning**

Charlie Hales, Commissioner of Public Works  
Robert E. Stacey, Jr. AICP, Planning Director

## **Project Staff**

Michael S. Harrison, AICP, Community Planning Manager  
Barbara J. Sack, AICP, City Planner  
Susan Gregory, Word Processing Operator  
Richard Belliger, Graphics  
Judy Galantha, Graphics Illustrator II

Plan Cover by Judy Galantha  
Drawings by Judy Galantha and Jim Longstreth  
Photos by Barbara Sack

Funding for the Bureau of Planning's participation in the development of this plan was provided as a part of the Albina Community Plan project. The Albina Community Plan was made possible with financial support of Emanuel Hospital (Health Link Systems Inc.), Kaiser Permanente, Pacific Power and Light, Portland Bureau of Community Development (Federal Community Block Grant Funds), Portland Development Commission (Convention Center Renewal Program), Portland Department of Transportation (Regional Rail Program), Portland Bureau of Environmental Services and the City of Portland's General Fund.

## **Albina Community Plan Technical Advisory Committee**

Colleen Acres, Ph.d. AICP, Chair, Portland Bureau of Planning

David Sweet, Portland Bureau of Buildings

Carol-Linda Casson, Portland Development Commission

Ross Roberts, Tri-Met

Steve Dotterer, Portland Office of Transportation

Mary Holley, Housing Authority of Portland

Doug Warren, Portland Bureau of Planning

Steve Gerber, Portland Bureau of Planning

Jeanne Harrison, Portland Bureau of Planning

Martha McLennan, Portland Bureau of Community Development

Marcia Douglas, Portland City-School Liaison

Henry Markus, Metropolitan Service District

Chief Charles Moose, Portland Bureau of Police

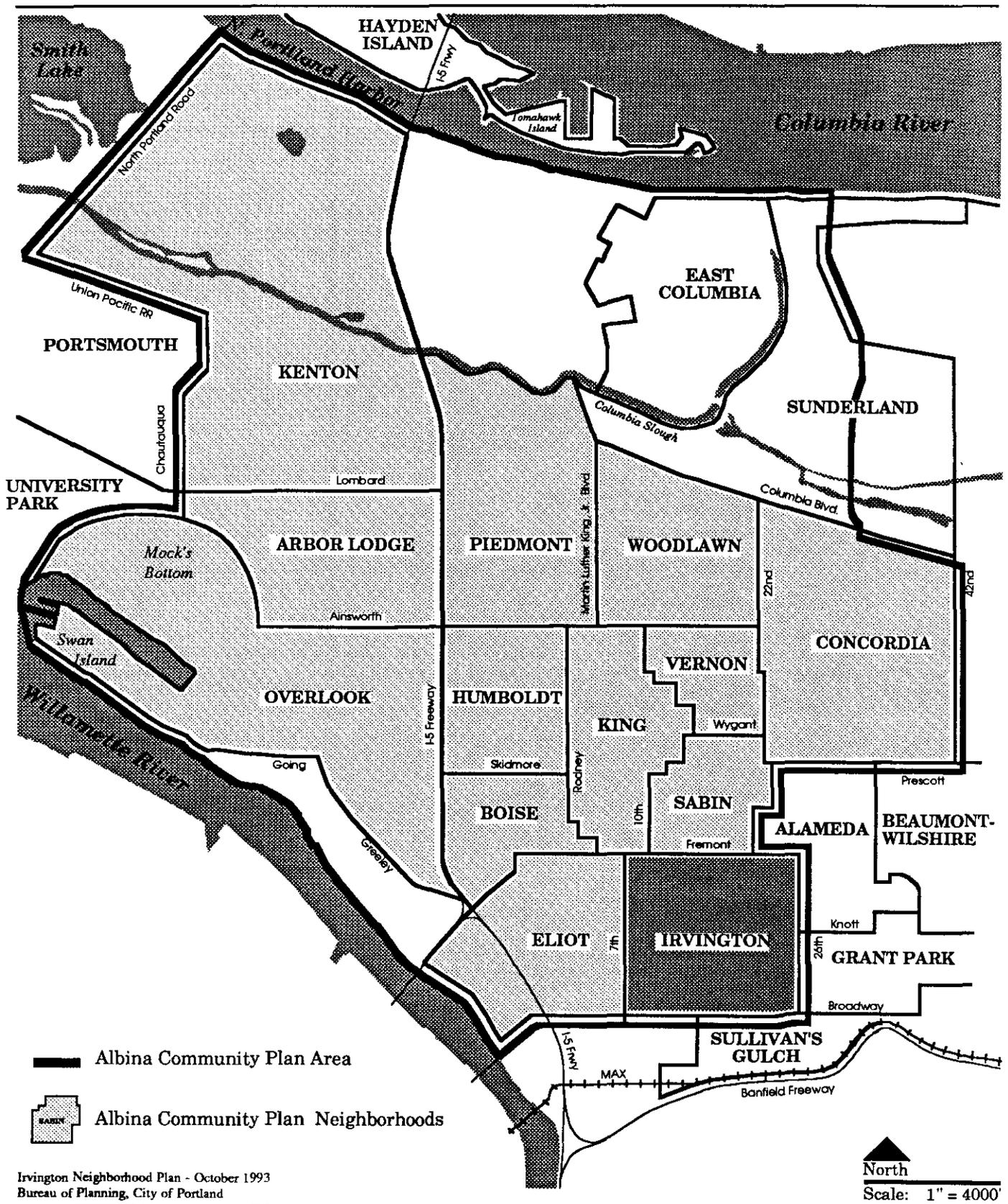
Terry Duffy, Multnomah County

George Hudson, Portland Bureau of Parks

Katie Bretsch, Portland Bureau of Environmental Services

## TABLE OF CONTENTS

INTRODUCTION	Page 1
Plan Purpose	1
Past Planning Efforts in Irvington	1
Community Input	4
The Discussion Draft Plan	5
The Proposed Plan	5
The Planning Commission's Hearings	6
City Council Adoption	6
Relationship to the Albina Community Plan	7
Relationship to Portland's Comprehensive Plan	7
Plan Organization	9
Irvington's Vision	10
OVERALL GOAL, POLICIES, OBJECTIVES AND ACTIONS	
Overall Neighborhood Goal	13
Policy Areas	
1. Parks	14
2. Historic and Neighborhood Preservation	18
Irvington Historic District Map	21
3. Housing	22
4. Public Safety	24
5. Transportation	28
6. Retail and Commercial	34
7. Community Institutions and Services	38
NEIGHBORHOOD POLICY AREAS	
1. Objective 1: Neighborhood Care Program	42
2. Objective 2: Neighborhood Mass Transit Service	44
3. Objective 3: Lloyd Area Parking and Traffic	46
Key to Organizations in Action Chart	47



# Irvington Neighborhood

## **Introduction**

This plan is intended to maintain and improve Irvington's distinct character as one of Portland's most attractive and desirable neighborhoods. Members of the Irvington Community Association developed this plan with support from City planning staff. The plan's goal is to preserve the quality of life and to guide new development in the neighborhood over the next 20 years. Irvington's Neighborhood Plan will be included as a portion of a larger district plan for 13 inner north and northeast neighborhoods, the Albina Community Plan.

Irvington is planning for its future at a time of challenges to its quiet residential character and diverse population. Originally platted as a suburb in the 1880s, the neighborhood now borders on the Central City. Just to the south, the Lloyd Center area is developing increasingly as a major metropolitan employment center and a regional shopping area. In addition, the Oregon Convention Center opened in September of 1990. The daily influx of employees, shoppers and visitors into the Lloyd Center area has potentially negative impacts on Irvington. Past efforts at revitalizing Irvington and improving its image have been successful. However, Irvington residents are now experiencing increasing property taxes, loss of affordable housing and a possible loss of the neighborhood's population diversity.

## **Purpose**

In drafting the Irvington Neighborhood Plan, its authors strive to meet these challenges by accomplishing three tasks. First, programs, plans and projects, such as the Neighborhood Care Program, are put forward to deal with the persistent problems that Irvington shares with other inner city neighborhoods. These include crime, an aging housing stock, the need for better social services, increased non-local traffic and parking on neighborhood streets. Second, regulatory measures, such as the creation of a Historic Design District, are included to preserve the neighborhood's valued historical character and prevent the loss of its distinctive older housing. And third, proposals are made to ensure that new development is in keeping with the scale and character of the neighborhood and serves to complement and enhance its predominantly residential character.

This plan will provide guidance on matters of land use, social and economic development programs and capital expenditures for the Irvington Neighborhood. The plan will be used by the community association in determining if new development proposals and land use changes are in accordance with the neighborhood's vision for its future. The plan provides present and future community association board members and others involved in neighborhood affairs information about neighborhood needs, priorities and proposed projects. Lastly, the neighborhood plan provides guidance to those deciding whether or not they want to live or invest in the neighborhood.

## **Past Planning Efforts in Irvington**

The Irvington Neighborhood has been the object of a number of planning studies and improvement programs over the last three decades. Overall they have been a success. Its housing has been preserved and upgraded, its park and school improved, and its popularity as a residential area increased. These accomplishments are the result of considerable time, money and effort expended by individual Irvington residents, the Irvington Community Association and the City. Also, the availability of federal funds through Model Cities and

the Neighborhood Development Programs in the early 1970s was important in making physical improvements in the neighborhood.

### **The Irvington Community Association**

The most important efforts to revitalize Irvington have been made by the residents themselves. In the middle sixties, the Irvington Community Association (ICA) was formed to prevent further deterioration of the neighborhood during the era when middle and upper income residents were fleeing the inner city. The slogan "Escape Suburbia - Live in Irvington" was used by the community association in their attempts to promote the community as a desirable place to live and to encourage current residents to stay. Other activities included organizing a tour of historic homes, a summer Reading Tree in the Park and a Little League team.

"The ICA's goals were to: achieve a truly integrated community, improve homes and yards, secure all needed community services, maintain streets and park facilities and encourage voluntary organizations for children and youth." (1973 Irvington Comprehensive Plan) The designation of Irvington as one of the eight Model Cities Neighborhoods in 1968 reinforced improvement efforts being made by residents and the Association.

### **Model Cities and the Neighborhood Development Program**

In April 1970, the Portland Planning Bureau staff published a proposed plan for the Irvington Community Improvement Program in anticipation of applying for federal urban renewal funds for neighborhood improvements. The Planning Commission and the ICA approved the plan but it was never adopted by City Council. Some of its proposals, however, were implemented. This plan was quite ambitious. One of its proposals was clearing and redeveloping the area between NE King Blvd. and 7th, which was then a part of Irvington.

One of the most important outcomes of the Improvement Program was the downzoning of large areas of southwestern Irvington from the old medium density apartment zone, A1, to High Density Single-Family, R5. A small portion of this area, just to the south and east of Irvington School, was rezoned A2.5, the old low density apartment and duplex zone as was the area above Russell between Union and 7th. The conventional wisdom of the time was that single-family zoning provided an incentive to homeowners to improve their properties. Allowing the development of multifamily housing in areas that were primarily single-family residential was considered to produce blight and consequent of lack of property maintenance.

Some proposed physical improvements that eventually were made include:

- The traffic diverter at Tillamook and NE 16th that channels traffic on to NE 15th.
- The Boulevard treatment of Union Avenue, now King Boulevard, although at a much smaller scale than was proposed by the Program which included 6 lanes of traffic and frontage streets on either side.

In 1970, the City of Portland submitted an application for the Federal Neighborhood Development Program (NDP). This program provided funds for housing rehabilitation, new housing construction, demolition, street improvements, park improvements and tree plantings. Irvington was selected along with Woodlawn for improvements in the program's first year. The list of improvements to Irvington by the NDP includes:

- Assistance in rehabilitating 450 units of housing,
- Planting 1,094 street trees,
- Making 750 lineal feet of street improvements, and
- Development of the Irvington School playground and the Klickitat Mall.

In 1973, Irvington Community Association produced a Comprehensive Plan for the neighborhood with the assistance of Portland Development Commission, the Neighborhood Development Office and a number of consultants. The purpose of this plan was to guide Model City's improvement programs in the neighborhood. This plan also was never adopted by City Council although some policies were implemented. This was due in part to the withdrawal of federal funding from the Model Cities Program. One of the outcomes of the plan was further downzoning. A strip on the east side of NE 7th between Knott and Tillamook was changed from low density multifamily, A2.5 to R5, single family residential.

The current planning effort will both build on the ideas and proposals of the past and consider new ones. Old problems such as the incursion of traffic from the Lloyd Center area into the neighborhood continue to persist. Potential loss of diversity and the need to retain affordable housing in the face of escalating property values are new. What follows is an account of the neighborhood's efforts to plan for its future by involving residents in an assessment of Irvington's present condition and building vision for the future.



Historic Irvington signs were installed in 1991. They were funded by the proceeds of the Irvington Historic Home Tours.



## **Community Input**

The Land Use/Transportation Committee of the Irvington Community Association developed the draft of this neighborhood plan over a three month period in 1990. An intensive effort was made to obtain the ideas and opinions of Irvington residents and business owners. This included hosting a Neighborhood Planning Workshop and conducting a neighborhood-wide survey.

The Irvington Community Association and the Portland Planning Bureau jointly sponsored a Neighborhood Planning Workshop on March 10, 1990 at Irvington School. About 65 interested residents, business owners and members of other north and northeast neighborhood organizations attended as well as City staff. Those attending the workshop formed small groups to discuss the neighborhood's assets, problems and their possible solutions. The Land Use/Transportation Committee used this material as a basis for the neighborhood plan.

The ICA included an Irvington Neighborhood Plan Questionnaire in the April 1990 issue of the ICA's Newsletter, a summary of the results of the workshop and a list of the policy areas the Land Use Committee would be discussing over the next several months. The newsletter was distributed by occupant mailing to over 4,000 households. Over 100 people responded. The results of the survey were compiled and distributed to the members of the Land Use/Transportation Committee to use in drafting the plan.

The ICA's Land Use/Transportation Committee met weekly through the end of May to develop goals, objectives and actions for six policy areas plus a number of Overall Neighborhood Goals. Other members of the Community Association attended when policy discussions were of interest to them.

On June 7, 1990, copies of the plan were distributed at the ICA General Membership meeting. The ICA adopted the draft of the neighborhood plan with a few minor changes. The Land Use Committee made their final revisions at their June 14 meeting and submitted the draft to the Planning Bureau at the end of June.

## The Discussion Draft Plan

Planning Bureau staff reformatted the draft plan and made some revisions and additions to it. Some changes were the result of comments made by the Albina Community Plan Technical Advisory Committee. This committee is made up of other City Bureaus and relevant agencies. Some changes were made to bring the neighborhood plan in conformance with the District Plan. Other proposed policies and actions were removed from the neighborhood plan because they were relevant to the entire Plan Area. These were added to the Discussion Draft Albina Community Plan. The Discussion Draft Irvington Neighborhood Plan was published in May 1991.

## The Proposed Plan

Following the Discussion Draft Plan review period that took place in the summer of 1991, the Bureau of Planning staff revised the Draft Plan. Revisions to the Draft Plan were based on a number of factors. These include:

- Comments and concerns that have been voiced by the community during the Draft Plan review process.
- The objectives approved for this planning process by the Planning Commission on January 9, 1990;
- The need to be in compliance with Portland's acknowledged Comprehensive Plan, the state-wide goals for land use planning and the Land Conservation and Development Commission's administrative rules associated with each of the state-wide goals.

The Proposed Irvington Neighborhood Plan was published in February 1992.



The greatest concentration of shops and restaurants in Irvington is on NE Broadway.

## **The Planning Commission's Hearings on the Albina Community and Irvington Neighborhood Plan**

Four hearings were held before the Portland Planning Commission on the proposed Albina Community Plan and accompanying neighborhood plans, including Irvington's. The dates of these hearings were March 24, March 31, April 7, and April 14, 1992. During its hearing process, the Planning Commission considered amendments suggested by members of the public on the plans. The Commission also invited many who had testified at the initial four hearings back to participate in panel discussions on specific topics.

The Commission reviewed the requested amendments and took tentative action on each. The Planning Commission also made a number of changes that were suggested by its own members. The Commission held fourteen working sessions in the following three months. At the end of these sessions it directed that the proposed district plan as amended be published as the "Planning Commission's Draft Albina Community Plan." This draft was published by the Commission because it felt that some proposals for the Albina Community needed further revision to reflect both the concerns raised at public hearings and some of their own. The neighborhood plans were not republished as part of this process.

The Planning Commission's Draft Albina Community Plan came out in September 1992. The Commission's draft changed the Proposed Albina Community Plan in a number of ways. Notice was provided to all those who had participated in the Commission's hearings process. Hearings on the Commission's draft were held on September 22, October 20, and November 3, 1992. Additional working sessions were held on October 27, November 17, and November 24, 1992. At these hearings and working sessions, the Commission reviewed public comment on their draft. On November 24, 1992 the Planning Commission adopted the Planning Commission's Draft of the Albina Community Plan and the neighborhood plans including Irvington as amended during their deliberations. The Planning Commission's Recommended Plan and Recommended Neighborhood Plans were published including Irvington's in February of 1993.

### **City Council Adoption**

The City Council, like the Planning Commission, held hearings and took public testimony on the amendments to the Planning Commission's Recommended Plan. These were held on May 5 at the Whitaker School and May 12 and 13 at City Hall. Planning Bureau staff created amendments from the written and oral testimony received by the City Council. The changes requested were reviewed by City Council at a Council Informal on June 8, 1993. Tentative decisions were made on the amendments at this meeting.

The City Council's Draft of the Albina Community Plan and neighborhood plans including Irvington's, went before City Council for adoption on July 28, 1993. The Council adopted both the District Plan and neighborhood plans as part of Portland's Comprehensive Plan on that date by Ordinance No. 166786. Action Charts were adopted by Resolution No. 35169. After the appeal of a map amendment, the plans were readopted on September 30, 1993 by Ordinance No. 167054.

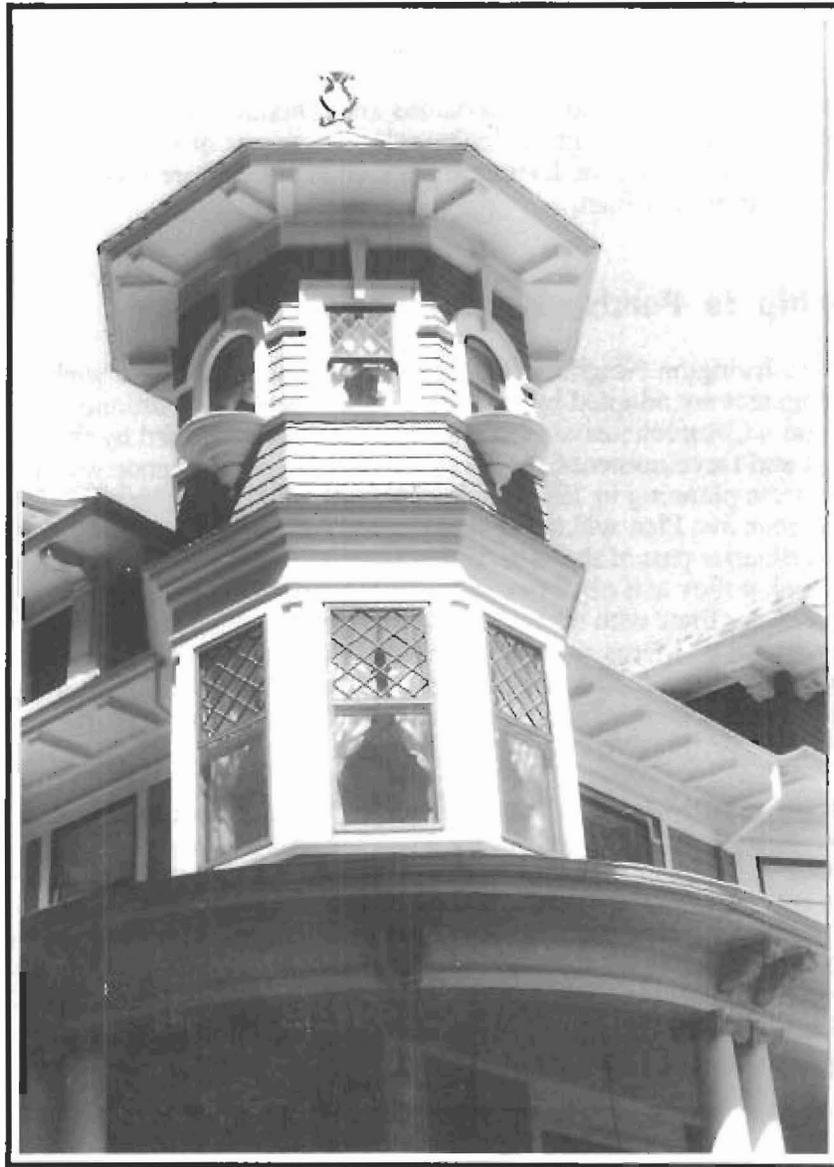
## **Relationship to the Albina Community Plan**

The Irvington Neighborhood Plan was developed as a part of the Albina Community Plan. The Albina Community Plan, and the neighborhood plans developed with it, were adopted as part of Portland's Comprehensive Plan on July 28, 1993. The Albina Community Plan creates an overall framework for the entire nineteen square mile study area. This framework establishes programs, policies, regulations and identifies actions which are applicable to the entire study area or are needed to benefit the entire Albina community. Specific policies, projects, programs, and regulatory provisions are contained in the Irvington Neighborhood Plan which are special to Irvington. It also reinforces parts of the district plan as they apply to Irvington. In many cases the Irvington plan's content is more specific than plan elements of the Albina Community Plan.

## **Relationship to Portland's Comprehensive Plan**

Portions of the Irvington Neighborhood Plan that the neighborhood wishes to be binding on future development are adopted by the City Council as part of Portland's Comprehensive Plan. Portland's Comprehensive Plan was initially acknowledged by the Oregon Land Conservation and Development Commission as being in compliance with the state-wide goals for land use planning in 1981. Inclusion of the Irvington Neighborhood Plan as a part of the Comprehensive Plan will make those parts of the Irvington Neighborhood Plan adopted by ordinance part of the state-wide planning system in Oregon. This status establishes goal, policy and objective statements as provisions that must be followed. If policy language conflicts with other development regulations, the policy language will be the controlling provision. Status as a part of the Comprehensive Plan assures that the goal, policies, and objectives of the Irvington Neighborhood Plan will be carefully weighed as part of future consideration of changes in land use designation within the Irvington Neighborhood.

While the policy elements of this Plan are a part of the Comprehensive Plan, the Plan also contains provisions that are not part of the Comprehensive Plan - the action charts associated with each policy. The action charts consist of lists of coordinated ideas for capital projects and ongoing programs that were adopted by the City Council by resolution rather than through an ordinance. We refer to these as leadership items because accomplishment of these provisions is dependent on leaders in the Irvington community following through on these actions for implementation. An exception is also suggested changes in the City's land use regulations. These changes have been adopted by ordinance relate to Albina Community Plan code amendments.



Corner tower of the Lion and the Rose bed and breakfast  
on NE 15th and Schuyler.

## Plan Organization

The Irvington Neighborhood Plan consists of several parts. They are the Vision Statement, the Overall Neighborhood Goal, Comprehensive Plan Policies and Objectives, Action Charts, Neighborhood Objectives and an Urban Design Plan. Some of this material was adopted by the Planning Commission and the City Council. It is now included as a portion of the Albina Community Plan and Portland's Comprehensive Plan. Other material was approved by City Council by resolution or is intended for the neighborhood's own guidance. Items adopted by resolution are advisory to decision makers but do not have the force of law.

The **Irvington Vision Statement** illustrates where the Plan is leading and is stated as a set of six goals detailing overall direction for the neighborhood. As those drafting the plan do not expect a great deal of physical change to the neighborhood, the vision for the future emphasizes the kind of community that Irvington aspires to be. The Vision Statement was adopted by resolution.

The **Overall Neighborhood Goal** ties the Irvington Neighborhood Plan to the Albina Community Plan and Portland's adopted Comprehensive Plan. It was adopted as a policy in the Albina Community Plan. It sets the stage for the Policies and Plan Map changes and summarizes the Plan's Vision Statement.

The Irvington Neighborhood Plan's **Policies and Objectives** address the aspects of the Irvington Neighborhood over which those participating in the planning process wish to provide guidance to decision makers. They are adopted as part of the Albina Community Plan by ordinance. The Policies state the neighborhood's goals for specific areas such as housing, public safety and transportation. The Objectives detail ways in which to reach these goals.

The **Action Charts** specify projects, programs and regulatory measures that carry out the Neighborhood Plan's Policies. They are assigned a time frame and possible champion, or leader, to carry them out. Programs and projects have been adopted by resolution which means they will not have the force of law. Regulatory measures which propose amending Zoning Designations or the Zoning Code were approved by ordinance at the same time as other portions of the Irvington Neighborhood Plan that amend the City's Comprehensive Plan, Zoning Map and Zoning Code.

The **Neighborhood Policy Objectives** are internal to the Irvington Neighborhood or deal with the Irvington Neighborhood in relation to areas outside the Albina Community Plan Area. They detail several actions that implement the overall goals the neighborhood has set for itself. Most items have the Irvington Community Association listed as a champion. These proposals will be used to guide the work of the Neighborhood Association. They may also be the subject of Neighborhood Needs requests and grant applications.

One objective includes a statement of the preference of the neighborhood for the location of the proposed light rail line from Portland to Vancouver, Washington. This is not included in the Comprehensive Plan policies. Such an objective, if adopted by the city, could prejudice the environmental impact assessment process. It is, however, an objective that the Irvington Neighborhood wishes to pursue.

## **Irvington's Vision**

The first step taken by the Land Use/Transportation Committee in drafting Irvington's Neighborhood Plan was to decide the kind of neighborhood Irvington should be in the future. To this end, a set of Overall Goals was drafted using the ideas generated from the neighborhood planning workshop held in March 1990

Primarily, the goals deal with Irvington's people and its institutions. It is of the utmost importance to those participating in the neighborhood planning process to retain the neighborhood's diverse population and strive to attain a better sense of identity and cohesiveness as a community. The goals also emphasize retaining the present physical character of the neighborhood. This is appropriate since most of Irvington is already built up and unlikely to be redeveloped in the near future. Most of the neighborhood's housing and commercial buildings are in good repair and many are of historic interest.

What follows are the goals for Irvington's future as they were developed by the Committee. In each goal, desired attributes such as, livability, vitality and diversity, are defined and expanded upon by the indented phrases.

### **Goals for the Irvington Neighborhood**

#### **Goal No. 1: Neighborhood Livability**

The Irvington Neighborhood will be a livable community - a clean, quiet, green, safe and appealing neighborhood where:

- distinctive residential qualities are preserved and enhanced;
- property is cared for and well maintained;
- the transportation system serves the neighborhood rather than dominates it;
- residents and businesses have ready access to public and private services and amenities; and
- neighbors have pride, a sense of security and confidence in the future of their neighborhood.
- neighbors engage in efficient use of energy, recycling and minimal production of solid waste.

## **Goal No. 2: Neighborhood Diversity**

The Irvington Neighborhood will continue to be a community of people where:

- individual and collective diversity is recognized and accepted;
- people of diverse races, religions, ethnic backgrounds, ages, incomes and lifestyles live in harmony; and
- people and institutions actively reach out to embrace and involve all members of the community in neighborhood affairs and decision-making.

## **Goal No. 3: Neighborhood Cohesiveness**

The Irvington Neighborhood will be a cohesive and caring community where:

- a sense of openness and cooperation promotes broad participation;
- a distinctive sense of community is developed through open communication and diverse community activities and events, which reflect the culturally rich mix of the neighborhood;
- a shared feeling of identity and values is nurtured; and
- a spirit of neighborliness, respect and looking out for one another is encouraged.

## **Goal No. 4: Neighborhood Safety**

The Irvington Neighborhood will be a peaceful place where:

- residents of all ages walk, play and travel safely;
- both young and old feel and are safe in their homes and businesses; and
- the neighborhood is widely recognized as safe and secure.

## **Goal No. 5: Neighborhood Vitality**

The Irvington Neighborhood will be a vital place where:

- people can take advantage of access to all major employment centers in the region, the anticipated intense commercial development south of the neighborhood and changes in the work place;
- businesses serving the neighborhood are patronized by neighborhood residents so that they prosper; and
- all of these factors support the economic health, well-being and stability of the neighborhood.

## **Goal No. 6: Neighborhood Leadership**

The Irvington Neighborhood will be a neighborhood of leaders and a leader among neighborhoods -a community that recognizes its connections and community obligations along with its own interests- where:

- it is not an island unto itself but intimately connected to, and committed to working closely with, nearby neighborhoods on problems of mutual concern;
- this concern is extended to the general affairs of the city;
- neighbors are involved in community life and civic affairs and this involvement is fostered and encouraged by neighborhood leaders.



The Lion and the Rose bed and breakfast on 15th and Schuyler is designated a Landmark on the Portland Historic Resources Inventory.

# **Goal for the Irvington Neighborhood, Policies, Objectives & Implementation Actions**

The following statements are policies and objectives that have been included in Portland's Comprehensive Plan. Inclusion of this statement in the Comprehensive Plan makes the Irvington Neighborhood Plan a part of Portland's Comprehensive Plan. Future land use changes in the Albina Community Plan area will be required to conform with the Albina Community Plan and applicable neighborhood plan as well as the city-wide Comprehensive Plan. These policies read:

## **Comprehensive Plan Policies 2.25 and 3.8**

### ***2.25 Albina Community Plan***

***Promote the economic vitality, historic character and livability of inner north and inner northeast Portland by including the Albina Community Plan as a part of this Comprehensive Plan.***

### ***3.8 Albina Community Plan Neighborhoods***

***Include as part of the Comprehensive Plan neighborhood plans developed as part of the Albina Community Plan. Neighborhood Plans developed as part of the Albina Community Plan are those for Arbor Lodge, Boise, Concordia, Eliot, Humboldt, Irvington, Kenton, King, Piedmont, Sabin and Woodlawn.***

### ***Objectives:\****

- F. Ensure that Irvington remains a lively, appealing urban neighborhood whose residents continue to be diverse but share common values of neighborliness, respect for others and concern for the preservation of the neighborhood's distinctive residential character. Through the adoption of this plan, encourage Irvington residents and business owners to continue their involvement in community life and to work to achieve the goals of the Irvington Neighborhood.***

- \* Other objectives associated with Policy 3.8 have as their subjects the other neighborhoods within the Albina Community Plan study area which, like Irvington, drafted neighborhood plans as part of the community planning effort.***

# Comprehensive Plan Policies

## Policy I: Parks and Neighborhood Beautification

Improve the livability of the Irvington Neighborhood by ensuring that its parks, green spaces, open spaces and recreational opportunities meet the needs of Irvington residents and that the appearance of public and private property is maintained and improved.

### Objectives:

1. Ensure that parks serving Irvington are safe, accessible, adequately staffed and equipped to meet neighborhood needs.
2. Work with nearby neighborhoods to improve Irving park.
3. Support Grant Park and swim pool, the Matt Dishman Community Center and swim pool, Holladay Park West, Irving Park and Klickitat Mall as green space, open space and recreational resources for Irvington.
4. Create additional park space and play areas to serve the neighborhood.
5. Sponsor neighborhood activities and create opportunities that encourage members of the community to maintain and improve the appearance of their property and public areas.
6. Preserve and enhance the neighborhood's biologically diverse vegetation, landscaping and mature neighborhood trees.



Looking into Irving Park from NE 7th and Fremont.

## Action Chart: Parks and Neighborhood Beautification

#	Actions	Time				Implementors /Advocates
		On-going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
<b>PROJECTS</b>						
PB1	Encourage Madeleine School to remove paving and replant portions of its playground with grass.			X		ICA, Madeleine School
PB2	Create "pocket parks" as opportunities arise.				X	ICA, Private developers
<b>PROGRAMS</b>						
PB3	<p>Participate in a joint committee representing Irvington, King, Sabin and Eliot neighborhoods to assist in the development and implementation of a plan for Irving Park. Possible elements include:</p> <ul style="list-style-type: none"> <li>• Improved play equipment, incorporating ideas developed by neighborhood children.</li> <li>• A soft path around the park with fitness stations.</li> <li>• A staffed recreation program.</li> <li>• An expanded summer recreation program.</li> <li>• A recreation program closely linked to community policing activities.</li> <li>• Improved general upkeep.</li> <li>• Handicapped accessibility to as many facilities as possible.</li> <li>• Reinforcement of existing positive features including the basketball play area, tennis courts, Klickitat Mall and service building.</li> </ul>			X		ICA, ENA, SCA, KIA, PARKS & PPB
PB4	<p>Upgrade Irvington School/Play Area to include:</p> <ol style="list-style-type: none"> <li>1. A staffed recreation/activity program, summers and weekends.</li> <li>2. Improved night lighting.</li> <li>3. Remedial and regular equipment maintenance.</li> </ol>			X		PPS
PB5	Create a Little League Program to serve the Irvington Neighborhood.			X		ICA
PB6	Establish a regular recycling effort in the neighborhood to collect materials not picked up by regular garbage/recycling services.			X		ICA

## Action Chart: Parks and Neighborhood Beautification

#	Actions	Time				Implementors <i>/Advocates</i>
		On-going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
	<b>PROGRAMS</b>					
PB7	Encourage regular maintenance and cleaning of neighborhood streets by providing regular information through the neighborhood newsletter on scheduled street cleaning and how to obtain other cleanup services.		X			ICA
PB8	Establish an annual neighborhood clean-up day and provide facilities and assistance that will promote broad participation.		X			ICA
PB9	Encourage property owners and developers to maintain and nurture the existing stock of established trees within the neighborhood. Disseminate regular information on tree maintenance and city policies regarding street trees.	X				ICA
PB 10	Establish a program to map locations of missing street trees. Contact owners and encourage them through information and financial assistance to replant with appropriate trees.			X		ICA, PARKS
PB 11	Encourage property owners and developers to landscape property in a manner which will diversify the flora within the neighborhood.		X			ICA

**Note:** Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.



Play Area in Irving Park.

## **Policy II: Historic and Neighborhood Preservation**

**Preserve, restore and enhance Irvington's historic resources, distinctive physical and natural features and maintain the neighborhood's historic residential character.**

### **Objectives:**

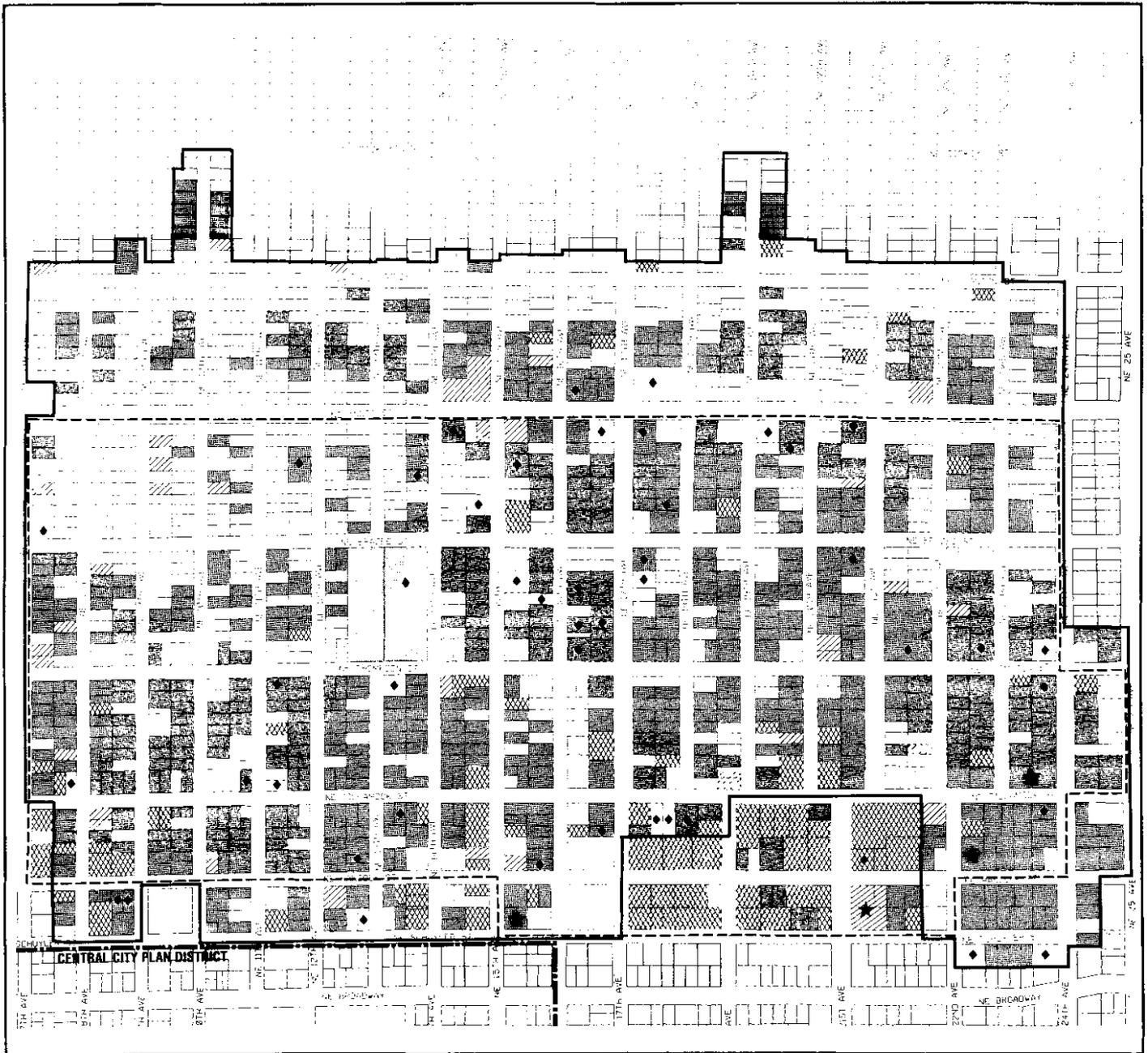
1. Build neighborhood identity by researching and preserving the neighborhood's history.
2. Promote, restore and maintain architecturally or historically significant structures and other historic features in the neighborhood including horse rings, carriage rails and dates and names found in sidewalks.
3. Ensure that new residential construction is architecturally compatible with the neighborhood's historic character.
4. Develop guidelines for the Irvington Historic Design District.
5. Establish gateways to the Irvington Neighborhood.
6. Use markers, gateways, ornamental lighting standards and other amenities at natural gateways to Irvington so that residents and visitors to Irvington will know when they have arrived in the neighborhood.
7. Promote, restore and maintain the existing landscaping and natural features of the Irvington neighborhood.



This home on NE 17th is on Portland's Historic Resource Inventory.

## Action Chart: Neighborhood and Historic Preservation

#	Actions	Time				Implementors /Advocates
		On- going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
<b>PROJECTS</b>						
NH1	Write a well researched history of the neighborhood.			X		ICA
NH2	Create a brochure of historic walking tours of Irvington and special historic tours of the neighborhood for children.			X		ICA
NH3	Record interviews with the neighborhood's longtime residents.			X		ICA
NH4	Establish a revolving fund for historic preservation activities in Irvington.			X		ICA
NH5	Identify the primary interpretive themes of Irvington such as a streetcar suburb.		X			ICA/BOP
NH6	Research the neighborhood's past and write a thoroughly documented context statement covering its primary interpretive themes.		X			ICA/BOP
NH7	Draft historical resource survey criteria based on Irvington's context statement.	X				ICA/BOP
NH8	Identify architecturally or historically significant structures that may qualify for historic renovation tax incentives, including residential and commercial buildings.		X			ICA/BOP
NH9	Continue the annual tour of historic homes.		X			ICA
NH 10	Identify the neighborhood at major points of entry with signs, drinking fountains, landscaping or other public street furniture.			X		ICA, Private property-owners
NH 11	Execute a block-by-block survey of the entire neighborhood, starting with the 1984 Historic Resource Inventory, to support the creation of an Historic district for the entire neighborhood.	X				ICA
<b>PROGRAMS</b>						
NH 12	Collect neighborhood historic records, demographic statistics and other information in order to preserve Irvington's history and monitor change in the neighborhood. Obtain permanent storage for the information that is fully accessible to the neighborhood.			X		ICA
NH 13	Record and document current neighborhood events and achievements to preserve Irvington's ongoing history for future generations.			X		ICA
NH 14	Create the office of Irvington Historian; recruit and elect someone to fill the position.			X		ICA
NH 15	Form an Irvington Historical Society to promote historic preservation in the neighborhood and to act as a liaison to other groups involved in historic preservation activities.			X		ICA
NH 16	Develop a packet of historic preservation information to distribute to interested residents.			X		ICA
NH 17	Promote, restore and maintain the existing landscaping and natural features of the Irvington Neighborhood.		X			ICA/BOP/City Forester



### IRVINGTON HISTORIC DESIGN ZONE

#### LEGEND

-  Primary Historical Significance (Contributing) 1884-1913
-  Secondary Historical Significance (Contributing) 1914-1940
-  Compatible/Non-Contributing
-  Non-Compatible/Non-Contributing
-  Vacant Land: Surface Parking; Outdoor storage: Garden Space
-  Site listed in 1984 Portland Historic Resources Inventory
-  Designated Landmark and/or listed on National Register
-  Proposed Historic District Boundary
-  Boundary Suggested in 1984 Historic Resources Inventory



0 300' 600'



Scale in Feet

October 1993

Bureau of Planning, City of Portland, Oregon

## Action Chart: Neighborhood and Historic Preservation

#	Actions	Time				Implementors <i>/Advocates</i>
		On-going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
	<b>PROGRAMS</b>					
NH 18	Discourage the demolition of buildings that contribute to the architectural and historic character of the neighborhood.	X				ICA
	<b>REGULATIONS</b>					
NH 19	Designate a Historic Design Zone in Irvington to regulate the design of new construction, delay the demolition of existing buildings and take advantage of preservation incentives and controls. The purpose of the designation is to promote the preservation, restoration and maintenance of the existing landscape and historic resources of the Irvington Neighborhood.		X			BOP, ICA
NH 20	Encourage the owners of buildings in Irvington that are Portland Historic Landmarks to place them on the National Register of Historic Places.			X		ICA, Private Property owners
NH 21	Develop guidelines for the Irvington Historic Design District.		X			ICA/BOP
NH 22	Place a historic district in Irvington on the National Register of Historic Places.			X		BOP, ICA
NH 23	Make use of material from the AIA's "10 Essentials" (for renovations and new construction of N/NE Portland housing) when creating design guidelines including those for Irvington's Historic Design Zone.	X				ICA, BOP
NH 24	Establish a mechanism that will ensure compatibility of new construction and rehabilitation of single-family and multifamily dwellings with existing structures.		X			BOP

**Note:** Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.

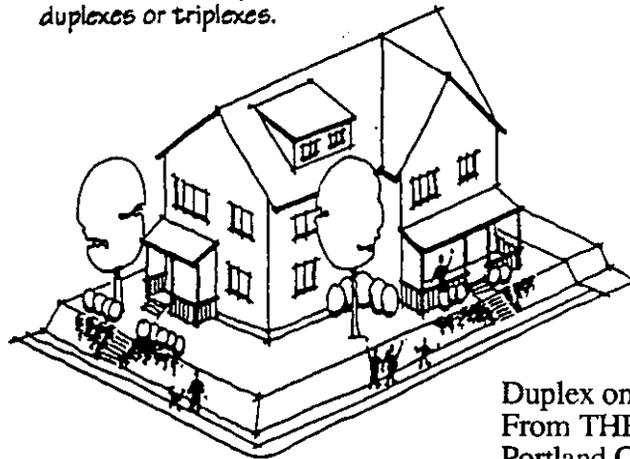
## Policy III : Housing

**Provide diversity in the type and density of housing within the neighborhood in order to ensure an adequate supply of safe, attractive housing at a variety of prices and rents.**

### Objectives:

1. Encourage equal access to housing throughout the neighborhood.
2. Ensure the maintenance of at least the amount of housing opportunity presently available in Irvington.
3. Develop and implement innovative funding approaches for low income housing rehabilitation.
4. Encourage improvements to and continued maintenance of the existing housing stock.
5. Encourage owner occupancy.
6. Protect the existing supply of housing affordable to low and moderate income households from the effects of gentrification and speculation and seek the creation of new affordable housing units.
7. Encourage rehabilitation rather than demolition of sound housing.
8. Encourage the replacement of unsound structures with infill development which is in keeping with the character of surrounding properties.
9. Encourage institutional housing and group living arrangements to locate along or in close proximity to transit streets.

*Corners are ideal places to build duplexes or triplexes.*



Duplex on corner lot.  
From THE TEN ESSENTIALS,  
Portland Chapter AIA



This fourplex at NE 16th and Schulyler is an example of Streetcar Era apartments.

## Action Chart: Housing

#	Actions	Time			Implementors /Advocates	
		On-going	Adopt With Plan	Next 5 Yrs		6 to 20 Yrs
	<b>PROGRAMS</b>					
H1	Increase the availability and use of home loan programs to encourage home ownership and improvement.			X	PDC	
H2	Seek expansion of existing HCD boundaries to include low-income areas within the neighborhood if justified by the results of the 1990 Census.			X	ICA, BCD	
	<b>REGULATIONS</b>					
H3	Use urban renewal funds for improvements that enhance residential uses in the area of Irvington included in the Convention Center Urban Renewal District.				X	PDC
H4	Maintain multifamily densities between NE Broadway and Tillamook.		X			BOP
H5	Seek designation of blocks containing substantial amounts of substandard housing as part of the "distressed area" qualifying tax abatements for new housing construction and rehabilitation.			X		BOP, BCD
H6	Maintain residential zoning on NE 7th as a buffer against commercial encroachment.		X			BOP
H7	Include some of Irvington in the new Albina Community Plan District. Provisions include reduction of off-street parking requirements under certain conditions for new development.		X			BOP

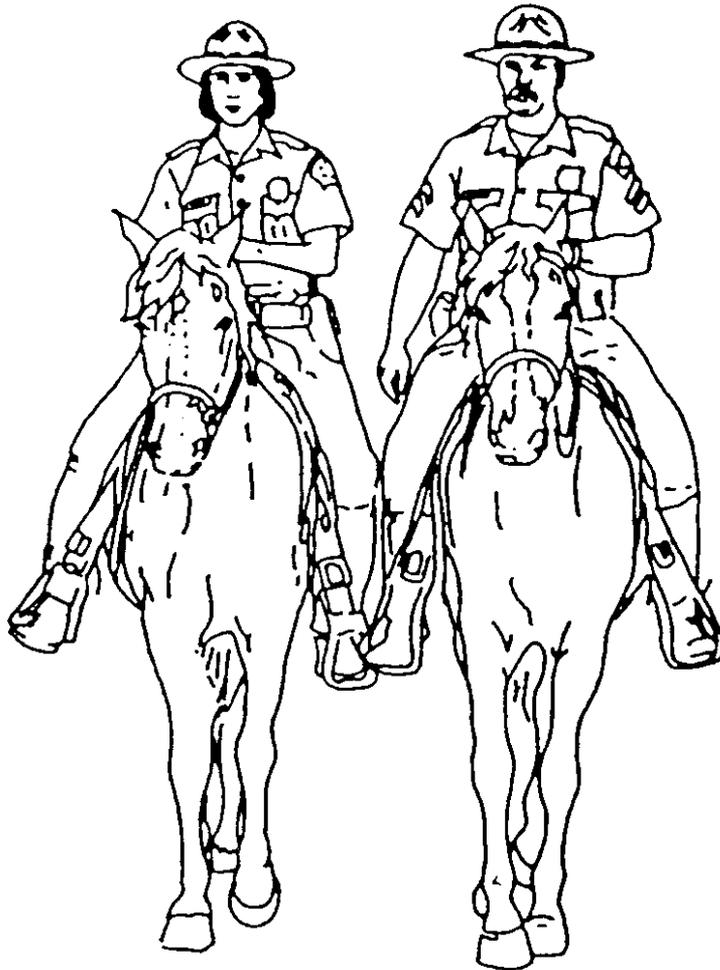
**Note:** Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.

## **Policy IV: Public Safety**

**Significantly reduce crime in the Irvington Neighborhood.**

### **Objectives:**

1. Encourage the innovative and coordinated use of police and other public and private resources to reduce crime in the neighborhood.
2. Encourage residents and businesses to band together to help each other, engage in crime prevention activities, and promote neighborhood safety. (See also Neighborhood Policy 1: Neighborhood Care)
3. Increase the safety and security of the most vulnerable of our neighbors, particularly children and the elderly.



## Action Chart: Public Safety

#	Actions	Time				Implementors /Advocates
		On- going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
	<b>PROGRAMS</b>					
PS1	Establish one patrol district for the Irvington Neighborhood without reducing the level of police service.			X		PPB
PS2	Add additional police protection with foot/bicycle patrols in those areas of Irvington most affected by robbery, assault and thefts of and from cars, such as along Broadway, Kliekita Mall, Irving Park and Irvington School.			X		ICA, PPB
PS3	Police, merchants, and businesses in the Broadway area, along with Lloyd Center area security organizations, should work together to develop strategies to reduce the occurrence of robberies, assaults and thefts.			X		ICA, PPB
PS4	Train Irvington landlords to recognize and effectively deal with potential crime issues on their property.			X		NEC, ICA
PS5	Work with appropriate authorities to evaluate the safety of neighborhood streets and parks, and to ensure that adequate lighting and other safety features are in place.			X		ICA
PS6	Encourage outdoor lighting of public and private property.		X			ICA
PS7	Actively participate in crime prevention programs and organizations of the Northeast Coalition of Neighborhoods.			X		ICA, NEC
PS8	Maintain and increase crime prevention, anti-drug, anti-gang and personal safety education in public and private schools serving the neighborhood.			X		ICA, PPB, NEC
PS9	Actively solicit and involve merchants and businesses in neighborhood crime prevention activities.	X				ICA, Local businesses
PS 10	Encourage the Irvington police liaison officers to continue to provide monthly reports to the neighborhood on crime-related issues.	X				ICA, PPB
PS 11	Include information on recent crime statistics, crime patterns, crime alerts, crime prevention tips and ideas and other useful information in each Irvington newsletter.	X				ICA
PS 12	Establish or coordinate services, such as shopping caravans, transportation, special police patrols, etc., as needed to reduce the vulnerability of the elderly to robbery and assault.			X		ICA, Social Service Agencies
PS 13	Coordinate the delivery of crime prevention services to the elderly, including the installation of locks, shrub trimming, property identification and other relevant services.		X			ICA, Social Service Agencies
PS 14	Work with local social service and religious organizations to develop strategies for reducing the vulnerability of the elderly to crime.			X		ICA, Social Service Agencies, Local churches

## Action Chart: Public Safety

#	Actions	Time				Implementors <i>/Advocates</i>
		On-going	Adopt With Plan	Next 5 Yrs	6 to 20 Yrs	
	<b>REGULATIONS</b>					
PS 15	Actively work with owners/operators of businesses with higher levels of crime (e.g., convenience stores and taverns) to ensure public safety and reduce crime. In cases where such efforts are unsuccessful, seek appropriate restrictions through participation in the City's convenience store review process and city/state licensing procedures.			X		ICA, BOP

Note: Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.



The Irvington Theater on NE Broadway has been converted to a restaurant but the sign has been preserved.

## **Policy V: Transportation**

**Decrease traffic on Irvington streets and create a safe pedestrian-friendly environment. Encourage the use of bicycles and mass transit for commuting to work and other trips. Support the development of a north-south light rail line that serves the neighborhood. Discourage non-local traffic and parking in the neighborhood.**

### **Objectives:**

1. Establish a comprehensive bicycle program in Irvington for recreation and commuting purposes.
2. Ensure that Irvington receives levels of mass transit service that provide optimum service to the neighborhood in the least intrusive manner possible.
3. Ensure that the proposed north-south light rail line serves the Irvington Neighborhood by meeting the following objectives:
  - Generates no additional traffic in Irvington.
  - Provides feeder lines from Irvington to the light rail stations.
4. Manage parking in Irvington.
5. Ensure a safe, pedestrian-friendly environment in the neighborhood.
6. Manage traffic and circulation through and in Irvington to serve the neighborhood but not dominate it.
  - Maintain safe and efficient flow of internal vehicular and pedestrian neighborhood traffic.
  - Reduce the amount and speed of traffic on Irvington's local streets, as defined by the ASCP.
  - Ensure that traffic does not adversely affect neighborhood livability nor divide the neighborhood.
7. Ensure that commercial developments in the Lloyd Center and the Broadway-Weidler corridor areas, such as improvements to Lloyd Center and the new Trail Blazer Arena, do not have adverse effects such as increased traffic and non-resident parking in the Irvington Neighborhood.

## Action Chart: Bicycle Use

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROJECTS</b>					
T1	Create an east-west "pass-through" lane through the existing traffic diverter at NE 16th and Tillamook.			X		PDOT
	<b>PROGRAMS</b>					
T2	Review existing bicycle routes for commuter bike paths that will serve the Irvington Neighborhood as a part of the update of the City's Arterial Streets Classification Policy. Move the designated bicycle route along NE Tillamook to Thompson in the Irvington Neighborhood.	X				ICA, PDOT
T3	Find funding to sign bicycle routes that serve the Irvington Neighborhood.			X		ICA, PDOT
T4	Through community education and activities, encourage increased use of bicycles for transportation.	X				ICA, PDOT
T5	Encourage the City to refer to and regard bicycling as a viable means of transportation.			X		ICA, PDOT
T6	Encourage existing local businesses, institutions (schools, churches, etc.) and Tri-Met to install secure bicycle parking equipment: <ul style="list-style-type: none"> <li>• As part of any commercial, institutional or industrial development along Irvington's streets, such as NE Broadway, 7th, 15th, and Fremont .</li> <li>• At mass transit stations and the Max station.</li> </ul>	X				Local businesses, TM
T6	Ensure that traffic and circulation plans and improvements are compatible with safe bicycle usage in Irvington.	X				PDOT

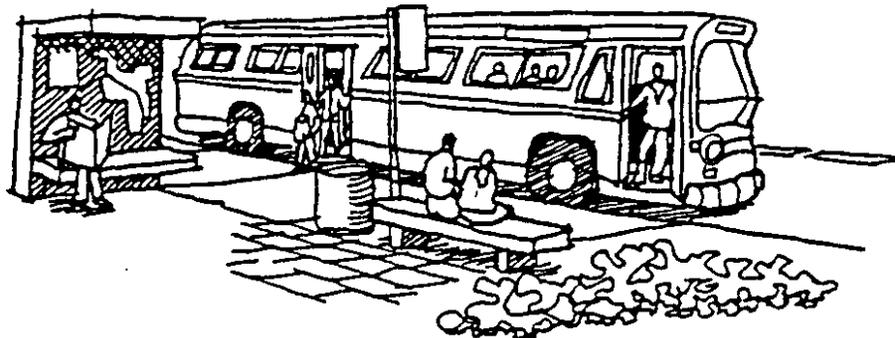


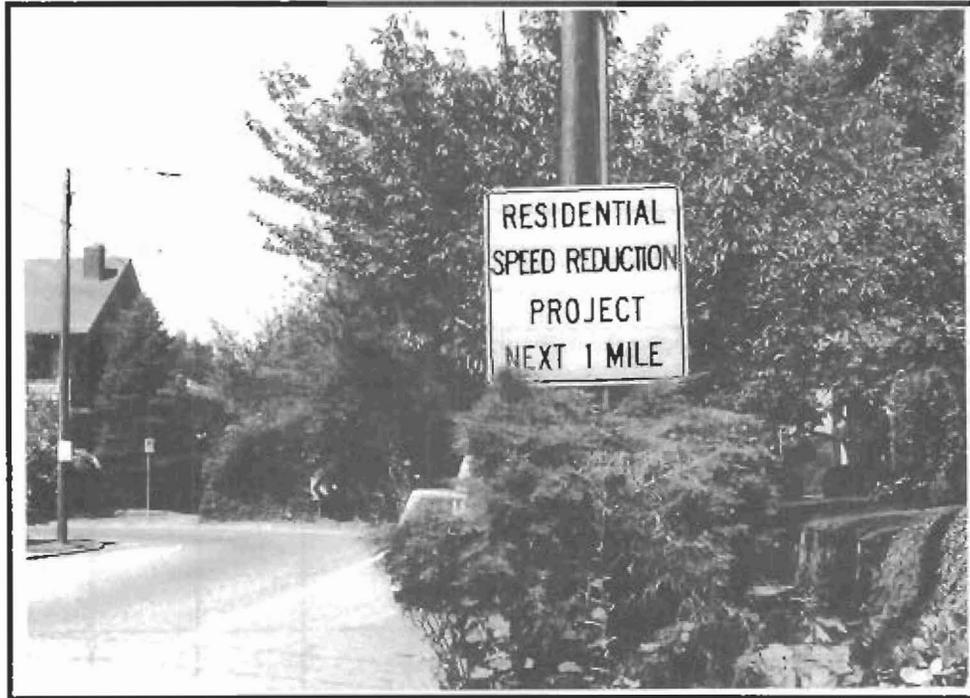
## Action Chart: Mass Transit

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROGRAMS</b>					
T7	Provide feeder lines linking Irvington to light rail stations when the proposed north-south light rail line is constructed.				X	ICA, TM

## Action Chart: Parking

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-Going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROGRAMS</b>					
T8	Review the need for a neighborhood residential parking permit program in the southern part of Irvington.			X		ICA, PDOT





Sign on NE 16th announces speed reduction devices on NE 15th.

## Action Chart: Pedestrian Safety

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-Going	Adopt With Plan	Next Five Years	Six to 20 Years	
T9	<p>Improve pedestrian safety in residential areas by installing additional signage and signals or taking other measures at the following locations:</p> <ul style="list-style-type: none"> <li>•Irvington School including the intersections at NE 13th and Knott and 18th and Knott</li> <li>•the intersection at NE 16th and Brazee</li> <li>•Madeleine School</li> <li>•the intersection of NE 7th and Siskiyou</li> <li>• the intersection of NE 18th and Fremont</li> <li>•the intersection at NE 21st and Tillamook and</li> <li>•At all crossings of the Klickitat Mall .</li> </ul>			X		PDOT, ICA
T10	Review the need to make WALK signals at NE 15th and Brazee and NE 12th and Broadway more responsive to pedestrian activated controls.					ICA, PDOT
T11	Review existing curb ramps in Irvington and request that additions are made where they are most needed. Participate in the City-County Commission on the Disabled Committee review of curb ramp requests.			X		ICA, City - County Commission on the Disabled

See Retail and Commercial Goal for other Actions related to Broadway.

## Action Chart: Traffic

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROJECTS</b>					
T12	Discuss the desirability of installing additional traffic mitigation devices on NE 21st and 24th, and between Knott and Fremont.			X		ICA, PDOT
T13	Discuss the desirability of changing the traffic signal at NE 15th and Knott to a four-way flashing red light.			X		ICA, PDOT
T14	Discuss the desirability of changing the traffic signals at NE 7th and Knott, NE 7th and Fremont, NE 15th and Brazee, NE 15th and Fremont, NE 21st and Fremont and NE 24th and Fremont so that they are four-way flashing red lights between the hours of 7 p.m. and 7 a.m.			X		
T15	Consider requesting an additional traffic management program along the southern edge of Irvington to keep traffic from the Lloyd Center area off local neighborhood streets.	X				ICA, PDOT
T16	Discuss with the Sullivan's Gulch neighborhood the desirability of decoupling Broadway and Weidler.			X		ICA, SGNA, PDOT
T17	Request that NE 15th be the subject of a proposed Corridor Traffic Calming Project to control traffic speeds and volumes on that street when that program is in operation.			X		ICA, PDOT
	<b>PROGRAMS</b>					
T18	Work with adjoining neighborhoods to minimize Fred Meyer traffic.	X				ICA, SGNA
T19	Participate in the review of Traffic Management Plan for the Lloyd Center area of the Central City.	X				ICA, PDOT
	<b>REGULATIONS</b>					
T20	Retain existing classifications of NE 7th, 21st, 24th and Knott as local streets in the update of the Arterial Street Classification Policy.			X		ICA, PDOT

Note: Action Charts are approved by resolution by the Portland City Council. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible re feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.



Traffic circle at NE 24th and Thompson.

## **Policy VI: Retail and Commercial**

**Improve neighborhood commercial districts. Support commercial development that serves the neighborhood and is compatible with Irvington's scale and character.**

### **Objectives:**

1. Retain on-street parking in neighborhood commercial areas wherever possible.
2. Locate drinking fountains, signage and street furniture of a similar design in Irvington's commercial districts, and at other locations throughout the neighborhood, to provide a unifying environment for those on foot and bicycle.
3. Protect the primarily residential character of the Irvington Neighborhood by discouraging development of commercial uses in other than designated neighborhood commercial nodes and the north side of Broadway.
4. Encourage commercial and retail establishments in the Broadway Corridor to serve the neighborhood. In particular, encourage development of small businesses on Broadway and the retention of its main street, small town atmosphere.
5. Support existing businesses at NE 7th and Knott. In conjunction with the Eliot neighborhood support the development of mixed residential and commercial uses that serve these neighborhoods and enhancement of this neighborhood commercial area.
6. Support existing businesses at NE 15th and Fremont and location of new businesses there to serve surrounding neighborhoods. In conjunction with the Sabin neighborhood, enhance this neighborhood commercial area.
7. Support existing businesses on NE 24th and Fremont. In conjunction with the Alameda neighborhood and local businesses, enhance this neighborhood commercial area.

## Action Chart: Retail and Commercial

#	Actions	Time			Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years Six to 20 Years	
	<b>PROJECTS</b>				
RC1	Move the Holladay Park Post Office to a commercially zoned area closer to MLK Blvd or the Convention Center/Lloyd Center area. Provide better access, more parking and longer hours.			X	U.S. Postal Service, GSA
	<b>PROGRAMS</b>				
RC2	Establish a joint committee of Irvington residents and businesses to further implementation of the commercial and retail goals of the neighborhood.			X	ICA
RC3	Install 11 new ornamental drinking fountains with a single design at the following locations listed in order of importance: NE 24th and Fremont, NE 15th and Broadway, NE 21st and Fremont, NE 7th and Broadway, NE 24th and Broadway, NE 15th and Fremont, NE 7th and Fremont, and NE 24th, 21st, 7th, and 15th and Knott.				X ICA, Water Bureau
RC4	Add more pedestrian amenities and street furniture such as benches, litter receptacles, and drinking fountains, to neighborhood commercial areas.				X ICA, Water Bureau, Private Property owners
RC5	Encourage the development multi-family housing in keeping with scale and character of the neighborhood where commercial abuts residential. Discourage the location of parking lots at these locations.			X	PDC, Private developers
RC6	Retain on street parking where possible along streets in neighborhood commercial areas when making traffic and circulation improvements.			X	PDOT
	<b>REGULATIONS</b>				
RC7	Provide incentives to encourage ground floor commercial uses on transit streets in areas zoned for commercial uses.				BOP
RC8	Prohibit the expansion of land zoned for commercial uses at the expense of residentially zoned areas.		X		ICA, BOP

## Action Chart: Broadway

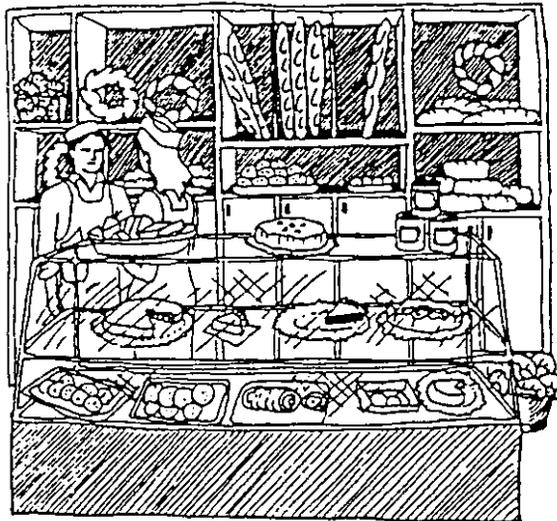
#	Actions	Time				Possible Implementing Agency/ <i>Advocate</i>
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
<b>PROJECTS</b>						
RC9	Work with PDOT to retain on-street parking on NE 15th, 16th and both sides of Broadway.					ICA, PDOT, PVT
RC 10	Make Broadway crossing at NE 12th safe and pedestrian friendly with improvements such as lengthening the timing of the walk lights, visual emphasis of the crossing, and providing curb extensions.			X		PDOT
RC 11	Make NE Broadway more conducive to pedestrians. Consider widening sidewalks, planting additional street trees, installing street furniture and landscaping.				X	ICA, PDC, Local merchants
RC 12	Mark entrances to the neighborhood at NE Broadway with improvements such as signage, wrought iron gates and arbors at several locations.					ICA, Local merchants
RC 13	Move utilities underground along Broadway.			X		PP&L
<b>REGULATIONS</b>						
RC 14	As part of the update of the Arterial Streets Classification Policy Update, expand the Lloyd Center Pedestrian District to NE Schuyler between NE 9th and 15th.			X		ICA, PDOT, PVT, PDC
RC 15	Use the design guidelines for the Lloyd Area of the Central City Plan District when evaluating development along Broadway.		X			BOP/ICA



This is one of several restaurants near the intersection of NE 15th and Broadway.

## Action Chart: NE 7th and Knott

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROJECTS</b>					
RC 16	Develop the vacant lots on south side of NE Knott at 7th with walk-to-services or housing. Enlist creative expertise of PDC in this area.				X	ICA, ENA, PDC, Private developers
	<b>REGULATIONS</b>					
RC 17	Develop design guidelines for NE 7th and Knott commercial node in conjunction with the Eliot neighborhood.			X		ICA/ENA



A bakery is an example of a business that serves neighborhood residents.

## Action Chart: NE 15th and Fremont

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROGRAMS</b>					
RC 18	Support location of more neighborhood services- branch bank, mini-park and ride center, small restaurant- at NE 15th and Fremont in conjunction with the Sabin neighborhood.				X	SCA, ICA, Private developers
RC 19	Add street furniture, a fountain and appropriate signage to the NE 15th and Fremont commercial area in conjunction with the Sabin neighborhood.				X	SCA, ICA, Private developers
RC 20	Support the revitalization of the block between NE 13th and 14th Avenues on the north side of Fremont in conjunction with the Sabin Neighborhood.			X		SCA, ICA, Private developers

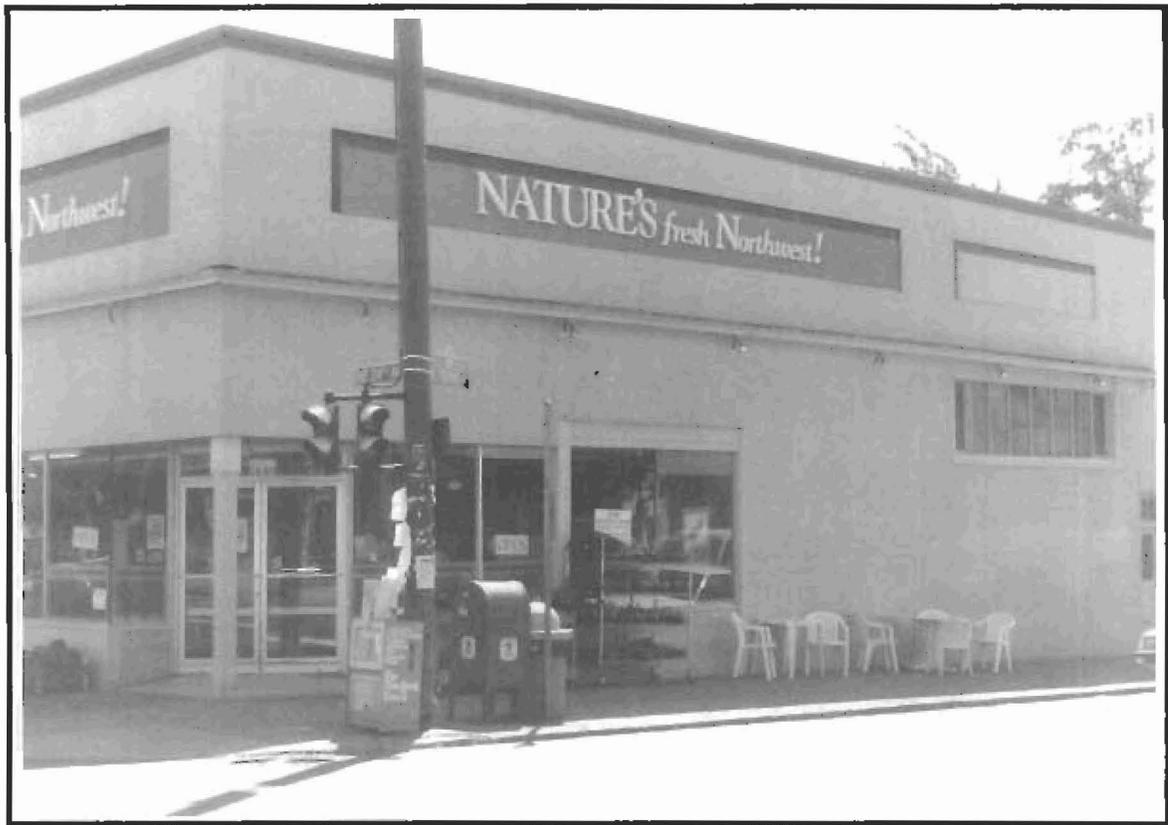


Sidewalk plant sale and outdoor tables on NE Fremont near NE 24th.

## Action Chart: NE 24th and Fremont

#	Actions	Time				Possible Implementing Agency/ Advocate
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
	<b>PROJECTS</b>					
RC 21	Install ornamental street lighting at the NE 24th and Fremont commercial node in conjunction with the Alameda neighborhood and local businesses.			X		PP&L, local businesses, ICA, ANA
RC 22	Install street furniture, signage and drinking fountain at the NE 24th and Fremont neighborhood commercial node in conjunction with the Alameda neighborhood.			X		ICA, ANA, Private developers

**Note:** Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.



Nature's is one of two groceries located in NE 24th and Fremont commercial area.

## **Policy VII: Community Institutions and Services**

**Meet the educational needs of all the children of the Irvington community and ensure that Irvington School is a safe place for children. Offer adult education and enrichment, community education that is intergenerational at Irvington School.**

### **Objectives:**

1. Offer a diversity of teaching styles at each grade level.
2. Community involvement in the operation of Irvington School should be sought, welcomed and taken into account by school administration.
3. Provide before and after school care for school age children to avoid latch-key children.
4. Support the Multnomah County Library and its mission to and within the community.



Irvington School was built in 1932. Its architectural style is listed as Mediterranean in the Historic Resources Inventory.

## Action Chart: Community Institutions and Services

#	Actions	Time				Possible Implementing Agency
		On-Going	Adopt With Plan	Next Five Years	Six to 20 Years	
<b>PROGRAMS</b>						
CS1	Encourage using Irvington School as a meeting place for activities such as scouting, Little League, soccer, 4-H, Camp Fire and Park Bureau activities.	X				PPS, PARKS Youth groups
CS2	Seek funding to establish a community center at Irvington School.			X		ICA, PPS
CS3	Hire an assistant to the Community School Director to supervise the Irvington School playground so play there is safe and fun. This position could be an internship.			X		PARKS, PPS
CS4	Encourage the location of pre-school daycare near transit centers so families can avoid driving to get their children to daycare.		X			ICA
CS5	Discuss adding a master Teacher Program for schools.			X		ICA, PPS
CS6	Advocate for the expansion of Head Start and redefinition of eligibility requirements. Consider involving seniors and retirees.			X		ICA, Head Start
CS7	Advocate the continuing location of a branch library within the ICA boundaries or the boundary of one of its adjacent neighborhoods.	X				ICA

**Note:** Action Charts are approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor are adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action. Actions with a listed advocate rather than an implementor are included in recognition of the importance of continued discussion of these issues. Such actions will become part of this plan only when an implementor has agreed to support them.

## Neighborhood Policy Objectives

A number of specific actions proposed by the Irvington Community Association that are important to achieving their overall neighborhood goals were not included with the parts of the plan adopted as part of the Albina Community Plan or Portland's Comprehensive Plan. Some of them deal with programs the neighborhood wishes to organize itself. Others concern areas outside the Albina Community Plan Area such as the Lloyd Center area. The following three objectives present these neighborhood concerns and are not a part of the Albina Community Plan or the Comprehensive Plan.

### Objective 1: Neighborhood Care Program

**Improve neighborhood safety, health and appearance through ICA activities and increased cooperation between neighborhood residents by combining the features of the Neighborhood Watch, Business Watch and Block Home Programs into a Neighborhood Care Program. (Objective and Action Items for adoption by the ICA only.)**



Westminster Presbyterian Church is one of several examples of Twentieth Century Gothic in the neighborhood. This view is from NE 16th.

## Action Chart: Neighborhood Care Program

#	Actions	Time				Possible Implementing Agency
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
NC1	Implement Neighborhood Care in Irvington by obtaining grant funds. Implement the program one block at a time, working with landlords as well as residents and recruit volunteers to perform chores for seniors.			X		ICA
NC2	Organize at least 75% of Irvington blocks into the Neighborhood Care.			X		ICA
NC3	Use the Irvington newsletter, informational fliers and other methods to inform residents and businesses of the benefits of the Neighborhood Care effort.			X		ICA
NC4	Provide adequate training and follow-up to ensure that interested residents are able to set up and operate an effective Neighborhood Care network.			X		ICA, NEC, BlockWatch, Block Homes, PPB
NC5	Identify Block Homes that can provide short-term child care in emergencies.			X		ICA,
NC6	Provide information and ideas to existing Neighborhood Watches and Business Watches for activities that will maintain the commitment of participants to Neighborhood/Business Watch expanding the effort into a Neighborhood Care network.			X		ICA, Block Homes
NC7	Develop strategies - with the assistance of residents, landlords and apartment managers- to implement a Neighborhood Care network in multifamily housing units.			X		ICA, NEC, BlockWatch, PPB, PVT
NC8	Identify weak Neighborhood Watches and Business Watches. work with participants and bring them into the Neighborhood Care network.			X		ICA, Neighborhood and Business Watch
NC9	Ensure that each block in the neighborhood contains at least one Block Home and identify Block Homes that can provide emergency short-term care in emergencies.			X		ICA, Block Homes
NC 10	Encourage regular block gatherings and other neighborhood events to improve communication and understanding among neighbors.			X		ICA
NC 11	Identify elderly individuals or communities of elderly in the neighborhood who are at risk and encourage that they be included in a Neighborhood Care network.			X		ICA, Social Service Agencies
NC 12	Use the Block Care Program to encourage neighbors to assist each other in improving and maintaining their property and public areas. Provide special assistance to low income households.			X		ICA
NC 13	Encourage the development of the Neighborhood Care Program in high density and other areas of the neighborhood as determined by the Neighbor Care Committee.			X		

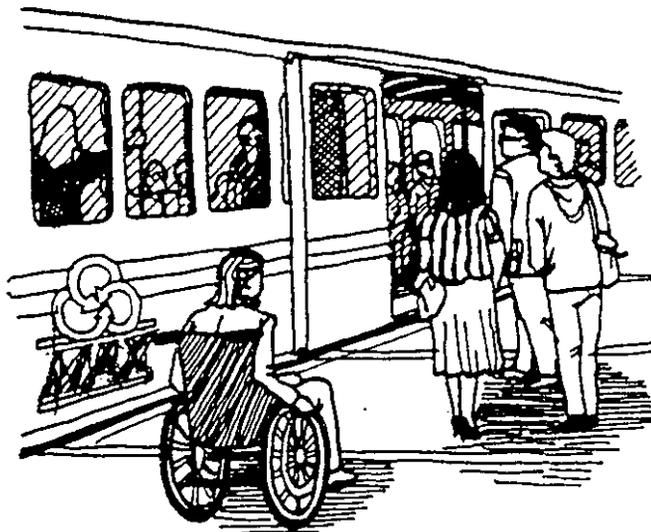
## **Objective 2: Neighborhood Mass Transit Service**

**Work with the City, Tri-Met and adjoining neighborhoods to improve the neighborhood's relationship with providers of mass transit. Advocate for a light rail line that serves the Irvington Neighborhood. (Objective and Action Items for adoption by the ICA only.)**

- A. Establish an ICA Liaison Committee with Tri-Met to discuss mass transit in the neighborhood.
- B. Advocate for the location of the proposed north-south light rail on NE Martin Luther King Jr. Boulevard. The light rail line should:
  - Be compatible with the scale of the surrounding neighborhoods,
  - Provide economic stimulus to North and Northeast Portland,
  - Not involve removal of existing housing, and
  - Not adversely impact local businesses such as restricting access.

## Action Chart: Neighborhood Mass Transit Service

#	Actions: ICA/ Tri-Met Committee Work towards to accomplishing the following:	Time			Possible Implementing Agency
		On-going	Adopt With Plan	Next Five Years Six to 20 Years	
NM1	Provide bus drivers with education on the residential character of Irvington and the need for responsible driving practices within neighborhoods (e.g. speeding, noise from acceleration, care around traffic circles).			X	ICA, TM
NM2	Investigate the use of quieter, more environmentally sound buses.	X			ICA, TM
NM3	Encourage increased level of service for disabled residents, such as van service for handicapped, kneeling buses for elderly.	X		X	ICA, TM
NM4	Study the addition of buses to the Tri-Met system powered by alternatives to gasoline.	X			ICA, TM
NM5	Study and implement scheduling and bus size changes so that smaller and quieter buses are used during non-peak times in keeping with ridership needs.			X	ICA, TM
NM6	Developing schedules that allow compliance with posted speed limits.			X	TM



### Objective 3: Lloyd Center Area Parking and Traffic

Work with Lloyd Center businesses and institutions to reduce the impacts of increased traffic and non-resident parking resulting from Lloyd Center area development. (Objective and Action Items for adoption by the ICA only.)

### Action Chart: Lloyd Area Parking and Traffic

#	Action: Parking Plan  Work with adjoining neighborhoods and businesses in the Lloyd Center area to develop a parking plan. Included in it should be:	Time				Possible Implementing Agency
		On-going	Adopt With Plan	Next Five Years	Six to 20 Years	
LA1	A strategy for building a mini-parking structure south of NE Broadway (with retail on the ground floor) for short term parkers only to serve the NE Broadway/Weidler, 15th/16th commercial area.			X		ICA, Private developers, Lloyd Center businesses,
LA2	Strategies devised by residents and NE Broadway businesses to deal with parking problems along the southern boundaries of Irvington.			X		ICA, PDC, Lloyd Center businesses,
LA3	Encourage major employers in the area to either develop a strategy to encourage the use of mass transit by their employees or provide sufficient long term parking for them. These employers include Lloyd Center, BPA, Pacificorp, Convention Center, the State of Oregon, and tenants of Pacific-Lloyd Properties.			X		TM, ICA, Lloyd Center businesses and institutions
<b>Action: Fareless Square</b>						
LA4	Seek the establishment of a fareless transit zone on the east side with the following boundaries: NE Broadway, the Convention Center-Coliseum, NE. 16th and I-84.				X	ICA, TM, Lloyd Center businesses.

## Key to Organizations in Action Charts

ANA	Alameda Neighborhood Association
BCD	Bureau of Community Development
BOB	Bureau of Buildings
BOP	Bureau of Planning
ENA	Eliot Neighborhood Association
HAP	Housing Authority of Portland
KIA	King Improvement Association
MC	Multnomah County
NEC	Northeast Coalition of Neighborhoods
NECDC	Northeast Community Development Corporation
NPO	Nonprofit Organizations
ODOT	Oregon Department of Transportation
OHRB	State of Oregon Human Resources Bureau
PARKS	Bureau of Parks and Recreation
PDC	Portland Development Commission
PDOT	Portland Office of Transportation
PPB	Portland Police Bureau
PPS	Portland Public Schools
PVT	Private Sector businesses, developers and property owners
SGNA	Sullivan's Gulch Neighborhood Association
SCA	Sabin Community Association
TM	Tri-County Metropolitan Transit District



A new building, diagonally across from the one housing Ron Paul's on NE 15th and Broadway, repeats some of the features of the older building.