CITY OF GRESHAM
COMPREHENSIVE PARKS AND RECREATION, TRAILS, AND NATURAL AREAS PLAN

EXISTING CONDITIONS SUMMARY REPORT

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November 2007
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INTRODUCTION
INTRODUCTION

Over the past decade, the City of Gresham has changed significantly. New development has occurred on the city’s southern fringes, the UGB has expanded, and with these changes, the city’s population has grown and diversified. The Gresham Parks and Recreation Division has responded to the task of providing recreation services for this dynamic population by acquiring additional natural areas, building new trail corridors, and undertaking selective park development projects. The city currently provides a large system of parks, trails, natural areas, and recreation facilities that offer local residents with a variety of active and passive recreation opportunities.

The Existing Conditions Summary Report is designed to document the current state of this system. As such, it serves as a critical component of the City of Gresham Comprehensive Parks and Recreation, Trails, and Natural Areas Plan. The report:

• defines the City of Gresham planning area;
• describes its existing geographic, social, and economic context;
• identifies existing park and recreation resources, both public and private;
• calculates the current level of service provided by parks and recreation facilities, where appropriate; and
• briefly describes the city’s provision of maintenance and recreation programs.
Planning Area Description
PLANNING AREA DESCRIPTION

The City of Gresham is located in Multnomah County, Oregon, approximately 11 miles east of downtown Portland. The city is bordered by the communities of Troutdale, Wood Village, Fairview, and the Columbia River to the north, unincorporated areas to the east and south, and the City of Portland to the west. Altogether, the city covers a land area of approximately 22 square miles.

The City of Gresham has its origins in the 1800s as a stopover for pioneers on westbound routes. Settlers routinely camped in Gresham on their way towards Portland, where they established more permanent settlements. By the early 1900s, rail lines had been laid from points east through Gresham to Portland, and the city flourished. Today, the City of Gresham is Oregon’s fourth largest city.

The landscape of Gresham is varied topographically and environmentally. The city contains wetlands, riparian zones, forested uplands, and buttes, many of which have been protected as public open space. In its northern section, Gresham is relatively flat, with land that slopes gradually into the Columbia River. To the south, the city’s terrain becomes more varied, with a series of buttes and hills in the area around Johnson Creek.

Several major transportation corridors run east-west through the community. Interstate 84 crosses Gresham in its very northern section, one of Portland’s MAX lines crosses through the city’s center, and Route 26, which provides access from the Portland metropolitan region to points in the Cascade Mountains, runs through the city’s south. The Springwater Trail, one of the Portland region’s premier multi-use trails and a major bike commuter corridor, also runs through Gresham. The trail parallels Johnson Creek in the city’s south.

The City of Gresham includes 16 formally recognized neighborhoods. Each of these has its own character, from the industrial to the historic, rural, and suburban. Downtown Gresham is sandwiched between Burnside Street and the Springwater Trail in the heart of the city.
The downtown includes an area designated as a historic business district and features older buildings, shops, restaurants, the planned Center for the Arts, Main City Park, and some new multi-family residential development as well.
DEMOGRAPHIC ANALYSIS
DEMOGRAPHIC ANALYSIS

In 2007, Portland State University’s Population Research Center produced a demographic analysis for the City of Gresham. Most of the demographics cited below have been taken from this report.

POPULATION
The City of Gresham is the fourth largest city in Oregon. Gresham has grown at an average annual rate of 2.6% since 1990, reaching 98,072 residents as of January 1, 2006. Gresham’s growth has been fueled by both migration and births. For example, approximately 16,000 more persons moved into Gresham than out of it between 1990 and 2000, adding almost a quarter to the city’s population. Since 2000, however, growth due to migration has slowed. In the period since 1990, the number of births in Gresham has grown. The city’s population should reach approximately 112,100 by 2020.

AGE
Growth from 1990 to 2005 has been pronounced among children (0 to 19 years old), young adults (20 to 29 years old), and mature adults (45 to 64 years old). Children have made up over 30% of Gresham’s population since the 90s, more than the percentage in both Multnomah County and the Portland-Metro area. The share of persons 65 years and above in Gresham is expected to rise by 12% by 2020. Among children, the fastest growing group will be teens age 15 to 19, which is projected to grow by 19% between 2005 and 2020. Children age 10 to 14 will grow nearly as fast, by 18.9%.

ETHNICITY
Gresham has grown more racially and ethnically diverse since 1990, as people of color increased from 8% of the population to more than 25% in 2005. The number of black residents in Gresham has grown significantly since the 90s, and the city’s Latino population has more than quadrupled. It is likely that populations of color will continue to grow due to both migration and births. Latino births have grown steadily, from 10% of all births in 1990, to 33% in 2000, to 42% in 2004. Births to white non-Hispanic mothers, by contrast, have steadily fallen.
HOUSEHOLD TYPE
Gresham’s mix of household types has changed little over recent years. In 2000, 51.8% of Gresham’s housing units were single-family and 43.5% were multi-family. That year, Gresham had a considerably lower share of single-family units and a considerably larger share of multi-family units than both Multnomah County and the Portland metro area.

Families remain the biggest segment of Gresham’s households. According to Census information, a family consists of a householder and one or more other people living in the same household who are related to the householder by birth, marriage, or adoption. All people in a household who are related to the householder are regarded as members of his or her family. In 2003-2005, families represented two-thirds of all households. Since 1990, the percentage of family households has declined in Gresham, as has the share of households with children. Simultaneously, the average size of family households has actually increased.

INCOME
The 2003-2005 median household income in Gresham was $44,560. After adjusting for inflation, this median income represents a 14% decline from 1999. Gresham’s median income has generally been slightly above county and state levels. The Multnomah County median income in 2004 was $42,334, and the state median income was $42,568 (U.S. Census Bureau).
Parks

The City of Gresham provides a variety of parks, open space, and trails for its residents. This parkland includes areas designed for both passive and active recreation and sites that are currently both developed and undeveloped.

Classification System

For the purposes of the Master Plan, Gresham’s parks have been divided into four different classifications, some of which have further sub-classifications. These park classifications are designed to facilitate future planning, reduce conflicts between user groups, and help define appropriate maintenance levels of service. The four classifications are as follows:

Neighborhood Parks

Neighborhood parks are designed primarily for informal, non-organized recreation. Located within walking and bicycling distance of most users, these parks are generally two to eight acres in size and serve residents within a ½-mile radius. Neighborhood parks provide access to basic recreation opportunities for nearby residents, enhance neighborhood identity, and preserve neighborhood open space. Neighborhood parks often include amenities such as playgrounds, turf areas, picnic tables, and benches.

City-Wide Parks

For the purposes of analysis, Gresham’s city-wide parks have been divided into three subcategories: community parks, special use areas, and urban plazas.

Community Parks

Community parks accommodate larger group activities, provide a variety of accessible recreation opportunities for all age groups, offer environmental education opportunities, serve recreational needs of families, and create opportunities for community social activities. Community parks provide opportunities for organized and informal recreation, both active and passive. Community parks attract people from the entire community, and generally include facilities such as sports fields, gardens, large play areas, pools, or recreation centers. Community parks require support facilities, such as parking and restrooms. They are located in areas with good vehicular access. These parks may also include significant natural
areas and trails. The minimum size for community parks is typically 10 acres.

**Special Use Areas**

Special use areas are freestanding specialized use facilities such as community centers, aquatic centers, sports complexes, historic sites, or skate parks. Since special use areas vary widely in function there are no minimum sizes, but special use areas must be large enough to accommodate the intended use. Support facilities such as parking and restrooms are often included.

**Urban Plazas**

Urban plazas are usually smaller than one acre and are typically located in higher density urban areas, along transit corridors, or in town centers. Urban plazas provide social gathering spaces and often include benches, landscaping, performance space, public art, or fountains. Urban plazas provide for the day to day recreational needs of nearby residents and employees, as well as shoppers, transit-users, and recreationalists. They provide space for community events, help balance high density development, and communicate neighborhood character. They are expected to be relatively small, less than one acre in size.

**Natural Areas, Greenways, & Trails**

Since they provide similar experiences and contain similar amenities, natural areas, greenways, and trails have also been grouped into one general classification. The classification includes the following subcategories: outdoor recreation areas, conservation areas, greenways, and trails.

**Outdoor Recreation Areas**

Outdoor recreation areas are permanent, undeveloped green spaces which are managed for both their natural value as well as for recreational use. These areas can range in size from one to 1,000 acres, and may include wetlands, wildlife habitat, or stream corridors. Outdoor recreation areas provide opportunities for nature-based recreation, such as bird-watching and environmental education. These areas may preserve or protect environmentally sensitive areas, such as unique and/or endangered plant species. They serve the entire city.
**Conservation Areas**

Conservation areas or ESRAs (Environmentally Sensitive Resource Areas) are permanent, undeveloped green spaces that maintain or improve ecological processes or “functions” necessary for water quality, floodplain function, and fish/wildlife habitat. They also help define and sustain quality of life in areas of new development. Public access may not be permitted. Conservation areas often include resources like reservoirs or sensitive wildlife habitat, and can vary widely in size. These areas are neighborhood-serving.

**Greenways**

Greenways are typically elongated corridors that follow linear features such as abandoned railroad rights-of-way, canals, power lines, or waterways. Greenways often contain trails and sometimes include viewpoints, seating areas, and interpretive displays. Greenways provide public access to linear natural features and preserve open space. These areas are neighborhood-serving.

**Trail/Trail Facilities**

Trails are linear corridors with hard-surfaced or soft-surfaced trails. As with greenways, trails often follow abandoned railroad rights-of-way, power lines, or waterways. Trails usually contain seating and may have associated trailheads, parking, and interpretive signage. Trails provide public access to active recreation such as walking, biking, or running, and alternative transportation options. These areas serve the entire city. *(Note: This classification covers acreage that includes city-wide trails and trailheads. The section on existing recreation facilities further defines trails.)*

**Existing Parks & Open Spaces**

At the present time, the City of Gresham owns 1,865.1 acres of developed and undeveloped parks and natural areas (Table 1). The city’s parks and natural areas range in size from less than an acre to over 300, and include areas acquired for both recreation and natural resource value. Almost 90% of the city’s existing acreage lies in natural areas, greenways, and trails, most of which are undeveloped. Altogether, the city’s existing level of service for parkland and open space is 19.02 acres/1,000.

Maps 1 and 2 show locations for the city’s existing parks and natural areas, and a complete inventory is included in Tables A-1 and A-2 in Appendix A. Table A-3 in Appendix A also includes a summary of other providers’ parkland. Table 1 shows Gresham’s existing level of service.
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by park type, and compares this level of service to both the city’s existing standards and the historic guidelines recommended by the National Recreation and Park Association (NRPA).

**NEIGHBORHOOD PARKS**

Currently, the City of Gresham has 77.9 acres of neighborhood parks at 16 sites ranging in size from .3 to 10.3 acres (Table 2). 48.7 of these acres, or 11 of these neighborhood parks, are currently developed. Another five neighborhood parks in Gresham are undeveloped. At the present time, the existing level of service for neighborhood parks in Gresham is .79 acres/1,000 persons. This level of service does not meet Gresham’s existing standard, 1.3 acres/1,000; nor does it meet the historic NRPA guideline of 2 acres/1,000 (Table 1).

Other providers add one public neighborhood park, John Deere Field, for use by Gresham residents. The field is owned by the neighboring John Deere Tractor Company and rented by the City of Gresham. Altogether, it totals 8.8 acres in size and brings the planning area total to 86.7 acres of neighborhood parks. John Deere Field improves the city’s neighborhood park level of service to .88 acres/1,000. This level of

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**Table 1: Summary of Gresham Parkland, Standards, and Level of Service by Classification**

<table>
<thead>
<tr>
<th>PARK TYPE</th>
<th>HISTORIC NRPA GUIDELINES</th>
<th>GRESHAM EXISTING STANDARD</th>
<th>GRESHAM EXISTING SITES</th>
<th>GRESHAM EXISTING ACRES</th>
<th>OTHER AGENCIES’ ACRES</th>
<th>GRESHAM EXISTING LEVEL OF SERVICE</th>
<th>EXISTING LEVEL OF SERVICE INCLUDING OTHER LOCAL AGENCIES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Neighborhood Parks</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community Parks</td>
<td>2.0</td>
<td>1.3</td>
<td>16</td>
<td>77.9</td>
<td>8.8</td>
<td>.79</td>
<td>.88</td>
</tr>
<tr>
<td>Special Use Areas</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Urban Plazas</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Outdoor Recreation Areas</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Conservation Areas</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Greenways</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Trails/Trail Facilities</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>10.0</td>
<td>13.3</td>
<td>54</td>
<td>1,865.1</td>
<td>815.7</td>
<td>19.02</td>
<td>24.10</td>
</tr>
</tbody>
</table>

A Existing standards as defined in *City of Gresham Parks, Recreation, and Open Space Plan* (1996). The 1996 open space standard has been applied to the new outdoor recreation area classification.

B All level of service calculations are based on the January 1, 2006 population of 98,072 (PSU Population Research Center 2007).

C Total acreage includes miscellaneous open space parcels, which have not been included in the count of existing sites.

D Includes all Gresham park acreage, which is summarized in further detail in tables A-1 and A-2.
service meets neither the city’s nor the NRPA’s existing standard (Table 1).

Table 2: Summary of Gresham Neighborhood Parkland

<table>
<thead>
<tr>
<th>PARK NAME</th>
<th>TOTAL ACREAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aspen Highlands Park</td>
<td>3.7</td>
</tr>
<tr>
<td>Bella Vista Park</td>
<td>8.1</td>
</tr>
<tr>
<td>Butler Creek Park</td>
<td>4.0</td>
</tr>
<tr>
<td>Cedar Park</td>
<td>0.3</td>
</tr>
<tr>
<td>Davis Park</td>
<td>2.6</td>
</tr>
<tr>
<td>Hall Park</td>
<td>4.0</td>
</tr>
<tr>
<td>Hollybrook Park</td>
<td>2.6</td>
</tr>
<tr>
<td>Kane Road Park</td>
<td>10.3</td>
</tr>
<tr>
<td>Kirk Park</td>
<td>7.0</td>
</tr>
<tr>
<td>Thom Park</td>
<td>5.5</td>
</tr>
<tr>
<td>Yamhill Park</td>
<td>0.6</td>
</tr>
<tr>
<td><strong>Subtotal</strong></td>
<td><strong>48.7</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>DEVELOPED</th>
<th></th>
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<tbody>
<tr>
<td>Columbia View Park</td>
<td>7.5</td>
</tr>
<tr>
<td>East Gresham Park</td>
<td>5.6</td>
</tr>
<tr>
<td>Jenne Butte Park</td>
<td>6.7</td>
</tr>
<tr>
<td>South Central Park</td>
<td>2.9</td>
</tr>
<tr>
<td>Southeast Park</td>
<td>6.5</td>
</tr>
<tr>
<td><strong>Subtotal</strong></td>
<td><strong>29.2</strong></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>77.9</strong></td>
</tr>
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</table>

Table 3: Summary of Gresham Community Parkland

<table>
<thead>
<tr>
<th>PARK NAME</th>
<th>TOTAL ACREAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Main City Park</td>
<td>21.6</td>
</tr>
<tr>
<td>North Gresham Park</td>
<td>13.4</td>
</tr>
<tr>
<td>Pat Pfeifer Barrier-Free Park</td>
<td>13.3</td>
</tr>
<tr>
<td>Red Sunset Park</td>
<td>14.2</td>
</tr>
<tr>
<td>Rockwood Central Park</td>
<td>9.4</td>
</tr>
<tr>
<td><strong>Subtotal</strong></td>
<td><strong>71.9</strong></td>
</tr>
<tr>
<td>Southeast Community Park</td>
<td>16.1</td>
</tr>
<tr>
<td>Southwest Community Park</td>
<td>34.1</td>
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<tr>
<td><strong>Subtotal</strong></td>
<td><strong>50.2</strong></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>122.1</strong></td>
</tr>
</tbody>
</table>

City-Wide Parks

Community Parks

The City of Gresham currently operates seven community parks, which range in size from 9.4 to 34.1 acres (Table 3). At the present time, only five of these community parks are fully developed. Altogether, the city’s seven community park sites contribute 122.1 acres of parkland to the planning area inventory and help the city provide a community parkland level of service of 1.24 acres/1,000 persons. This level of service falls below the city’s existing standard of 2 acres/1,000 and well below the historic NRPA guidelines for community parks, 8 acres/1,000 (Table 1).

Other providers in Gresham contribute one additional community park to the planning area inventory, Vance Park. This park effectively functions as a city park, but is technically owned by Multnomah County. Vance Park encompasses 14.5 acres and improves the planning area’s level of service to 1.39 acres/1,000. This level of service still falls short of both Gresham’s existing standard and the NRPA guideline (Table 1).

Special Use Areas

The City of Gresham owns three special use areas (Table 4). These special use areas vary widely in use, from the Zimmerman House and farm to the Center for the Arts and the undeveloped Gradin Sports Park. Sites vary in size as well, from 2.1 to 32.3 acres. Altogether, they total 40.4 acres. This translates into an existing level of service of .41 acres/1,000. Neither the City of Gresham nor the NRPA has an existing standard or guideline for special use areas (Table 1).

Other providers contribute additional special use areas to the planning area inventory. These other special use areas include private golf courses and
cemeteries. Altogether, they add 277.1 acres to the planning area total. These have not been included in the level of service calculation due to lack of public access (Table 1).

Urban Plazas
The City of Gresham owns two urban plazas, neither of which is developed. The proposed plaza sites are the Civic Neighborhood Plaza and the Center for the Arts Plaza. There are no other providers of urban plazas in the planning area. Nor are there City of Gresham or NRPA standards or guidelines for urban plaza provision.

Natural Areas, Greenways, and Trails
Outdoor Recreation Areas
At the present time, the City of Gresham owns seven outdoor recreation areas which, when added to miscellaneous open space parcels owned by the city, total 693.5 acres (Table 5). The largest of these areas is Gresham Butte, a 320-acre open space just south of downtown Gresham. Altogether, Gresham’s outdoor recreation areas provide the city with a level of service of 7.07 acres/1,000. This level of service falls just under Gresham’s existing standard of 10 acres/1,000. There is no historic NRPA guideline for natural areas (Table 1).

Other providers in the Gresham planning area also provide valuable outdoor recreation areas. The most significant of these is Metro, a regional planning organization that protects open space in three counties and 25 cities in the Portland metropolitan region. Metro provides 484 acres of open space in Gresham. When this acreage is added to the city’s inventory, the level of service for outdoor recreation areas improves to 12.01 acres/1,000, well over the city’s existing standard (Table 1).
CONSERVATION AREAS

The City of Gresham currently owns 14 conservation areas (Table 6), almost all of which are held by the city’s Water Division. Most of these conservation areas are located around reservoirs, and most are not accessible to the general public. Altogether, the city’s conservation areas total 836.4 acres. The largest of these are the Springwater and Pleasant Valley environmentally sensitive resource areas (ESRAs), which total 388.5 and 309.5 acres respectively. At the present time, Gresham’s conservation areas provide the city with a level of service of 8.53 acres/1,000. Neither Gresham nor the NRPA has an existing standard or guideline for conservation areas (Table 1).

Other providers in Gresham, mostly Homeowners’ Associations, add 31.3 acres of conservation areas, private open space, to the area inventory. These acres improve the planning area level of service to 8.85 acres/1,000 (Table 1).

GREENWAYS

The City of Gresham has two existing greenways, Butler Creek and Kelly Creek, which are 31.0 and 51.2 acres respectively (Table 7). Together, these greenways total 82.2 acres and provide a level of service of .84 acres/1,000 persons. Neither Gresham nor the NRPA has an existing standard or guideline for greenways. There are currently no other providers of greenways in the City of Gresham (Table 1).

TRAILS/TRAIL FACILITIES

The City of Gresham currently owns one trail corridor, the Gresham/Fairview Trail. It also provides two trailheads associated with the Springwater Trail, the Portland-owned pathway that cuts through southern Gresham. Altogether, these trail-associated lands add 12.7 acres to the city’s inventory (Table 8). This allows Gresham to maintain a current level of service for trails of 0.13 miles/1,000. Because trail acquisitions are usually opportunity-based, the city has no existing level of service standard. Nor are there historic NRPA guidelines (Table 1).

<p>| TABLE 6: SUMMARY OF GRESHAM CONSERVATION AREAS |</p>
<table>
<thead>
<tr>
<th>CONSERVATION AREA NAME</th>
<th>TOTAL ACREAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Baltz Open Space</td>
<td>9.4</td>
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<tr>
<td>Butler</td>
<td>3.0</td>
</tr>
<tr>
<td>Fujitsu Ponds</td>
<td>59.1</td>
</tr>
<tr>
<td>Gabbert Hill</td>
<td>0.9</td>
</tr>
<tr>
<td>Grant Butte</td>
<td>32.0</td>
</tr>
<tr>
<td>Gresham Boeing</td>
<td>13.8</td>
</tr>
<tr>
<td>Hunters Highland</td>
<td>0.5</td>
</tr>
<tr>
<td>Lusted Road</td>
<td>0.8</td>
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<tr>
<td>Fairview Creek</td>
<td>6.0</td>
</tr>
<tr>
<td>Regner Road</td>
<td>9.1</td>
</tr>
<tr>
<td>South Hills</td>
<td>2.3</td>
</tr>
<tr>
<td>Walters Hill</td>
<td>1.5</td>
</tr>
<tr>
<td>Springwater ESRAs</td>
<td>388.5</td>
</tr>
<tr>
<td>Pleasant Valley ESRAs</td>
<td>309.5</td>
</tr>
<tr>
<td>Total</td>
<td>836.4</td>
</tr>
</tbody>
</table>

<p>| TABLE 7: SUMMARY OF GRESHAM GREENWAYS |</p>
<table>
<thead>
<tr>
<th>GREENWAY NAME</th>
<th>TOTAL ACREAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Butler Creek Greenway</td>
<td>31.0</td>
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<tr>
<td>Kelly Creek Greenway</td>
<td>51.2</td>
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<tr>
<td>Total</td>
<td>82.2</td>
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</table>
As mentioned above, there are several other trail corridors which traverse the City of Gresham and form part of a larger regional network. These include the Springwater Trail and the I-84 Trail, which are owned by the City of Portland and ODOT, respectively. Acreage for these trail corridors is not available.

**TABLE 8: SUMMARY OF GRESHAM TRAILS / TRAIL FACILITIES**

<table>
<thead>
<tr>
<th>PARK NAME</th>
<th>TOTAL ACREAGE</th>
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</thead>
<tbody>
<tr>
<td>Gresham/Fairview Trail</td>
<td>10.6</td>
</tr>
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<td>Linnemann Station/Gresham/Fairview Trail</td>
<td>0.5</td>
</tr>
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<td>Hogan Road Trailhead/Springwater Trail</td>
<td>1.6</td>
</tr>
<tr>
<td><strong>Total</strong></td>
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</tbody>
</table>
RECREATION FACILITIES
Recreation Facilities

In addition to providing and maintaining parkland, the City of Gresham is responsible for the development and maintenance of various recreation facilities within its borders. Currently, the city provides baseball fields, multi-use fields, soccer fields, softball fields, basketball courts, a skate park, and trails, as well as various other park amenities.

Facility Definitions

The recreation facilities within the City of Gresham have been designed and developed to serve particular functions. In order to reduce ambiguity surrounding intended uses, the following definitions have been developed.

Athletic Fields

Baseball Fields

Baseball fields must have a backstop and dugouts, and may have a grass infield. Outfield and baseline dimensions vary according to intended age group and league. An outfield fence, although desirable, is not required. Fields must be level without holes.

Football Fields

Football fields are generally 160 feet by 360 feet and must include goal posts. Fields should be level without holes or mounds. Often, football and soccer fields overlay.

Soccer Fields

Soccer fields can vary in dimension according to the intended age group. However, in order to support regulation play, a soccer field must be at least 50 yards x 80 yards for youth and 60-75 yards x 110-120 yards for adults. Portable goals may be used. Fields must be level without holes or mounds. Often, soccer fields are used for other sports, such as ultimate frisbee or football.

Softball Fields

Softball fields must have a backstop, skinned infield, as well as dugout or player benches. Outfield and baseline dimensions vary with intended use. An outfield fence is not required, but fields must be level without holes or mounds.
OUTDOOR ATHLETIC FACILITIES

Basketball Courts
Basketball courts may be ½ or full court, but must include regulation hoops and lines. The playing area should be covered with asphalt or other hard surface. No major cracks or irregularities should exist.

Skate Parks
Skate parks vary in size, with 20,000 s.f. as a general standard for a full-size, dedicated facility. Skate parks must have a concrete or other hard surface, and may include half pipes, quarter pipes, and handrails. A skate park may also contain other features designed for tricks, such as ramps, stairs, trick boxes, or pyramids.

Tennis Courts
Tennis courts must have adequate fencing, net, and color-coated surface. No major cracks or surface regularities should exist.

INDOOR FACILITIES

Community Centers
Community centers are facilities which provide a focus for recreational, social, educational, and cultural activities within a neighborhood or community. Community centers generally vary from 10,000 to 80,000 s.f. in size and may contain gymnasiums, indoor tracks, fitness areas, pools, meeting rooms, teen spaces, office space, and other amenities designed for community use.

Gymnasiums
Gymnasium dimensions vary according to intended use, but in order to accommodate regulation basketball, gyms should be 84 feet in length x 50 feet in width. The playing surface should consist of resilient flooring materials. Gymnasiums may be located in free-standing facilities, but more often are contained within community centers.

Aquatic Facilities

Pools
Pools vary in size and depth according to intended age group and use. They may be located indoors or outdoors, and may be recreational or competition-oriented in nature. Recreational pools may include water features designed for use by different age groups, such as slides or spray elements.
TRAILS
REGIONAL TRAILS
Regional trails connect Gresham with points outside the city in the larger Portland metropolitan area. Regional trails are usually hard-surfaced, and may accommodate a variety of uses, such as biking, hiking, running, and horseback riding. Hardened surfaces include asphalt (permeable or impermeable); concrete; crushed rock or soil stabilized with resin products or cement; open or solid masonry; and boardwalks. Most hardened surfaces are ADA accessible, with the exception of some masonry surfaces. Often, hard-surfaced, multi-use regional trail designs incorporate adjacent soft-surfaced paths for running or equestrian use. Regional trails serve the entire city and beyond.

COMMUNITY TRAILS
Community trails link points inside the city, creating an internal network. Like regional trails, these trails are usually hard-surfaced in order to allow for bike and pedestrian traffic and accessibility for people with disabilities. Other users may be accommodated as appropriate. These trails serve the entire community.

NATURAL AREA TRAILS
Natural area trails are self-contained trails found within existing natural areas. These trails can be hard-surfaced or soft-surfaced, but are usually soft. Examples of soft surfaces include soil, crushed rock, and wood chips. Most soft surfaces do not provide accessibility for people with disabilities, but are preferable for some recreation activities, such as running and hiking. Natural area trails within outdoor recreation areas serve the entire community. Those within conservation areas or greenways are neighborhood-serving.

OTHER PARK AMENITIES
COMMUNITY GARDENS
Community gardens can be located either independently or as parts of bigger parks. These essentially function as large gardens where community members can assume responsibility for a given plot. Often, residents will pay for the use of the garden for a season. Community gardens should be fenced and have basic utilities and restrooms. Community gardens often contain amenities such as benches and picnic tables.
**Disc Golf Courses**

Disc golf courses consist of a series of numbered posts and cages set at regular intervals to serve as “holes.” Signage should accompany each hole. Courses are usually located in natural areas.

**Dog Parks**

Dog parks can be either free-standing facilities or dedicated portions of larger parks. In either case, these areas are designed as off-leash areas for dogs and dog owners. Dog parks should include shade structures, trash receptacles, and drinking fountains, and may include special features, such as concessions.

**Group Picnic Areas**

Picnic areas are groupings of one or more picnic tables within a park setting. Picnic areas may be situated under shade structures or in permanent picnic pavilions. Often, barbecue pits or grills are provided. Drinking water and restrooms should be located within easy walking distance.

**Horseshoe Pits**

Horseshoe pits consist of sand boxes with a metal stake serving as a target. Pits come in pairs and in many cases several pairs are located together for group play.

**Playgrounds**

Playgrounds occur in all shapes and sizes, and may contain multiple design components. Playgrounds can also be designed to incorporate thematic areas with interpretive and educational elements. Playgrounds can be constructed using a variety of materials, but they include impact-attenuating surfacing. They must have a sufficient barrier to separate preschool and school age areas, and to keep children safe from traffic and conflicting uses.

**Existing Recreation Facilities**

Currently, the City of Gresham has a variety of recreation facilities, which are summarized in Table 9. A more detailed inventory is included in Tables A-1 and A-2 in Appendix A. Table A-3 includes a summary of other providers’ facilities, and Table A-4 includes an inventory of local school districts. Maps 1 and 2 illustrate the locations.
of these facilities. Table 10 shows existing level of service by facility type.

**ATHLETIC FIELDS**

**BASEBALL FIELDS**
The City of Gresham currently owns and operates nine baseball fields. These fields are located at two neighborhood parks, Hollybrook Park (1) and Kirk Park (1), and three of the city’s community parks: Main City (2), North Gresham (2), and Pat Pfeifer (3). Altogether, they allow the city to maintain an existing level of service of 1 baseball field/10,897. This level of service falls short of the city’s existing standard of 1 field/2,500. It also falls below the NRPA guideline of 1 field/5,000 (Table 10).

However, other agencies, including local school districts, provide 32 additional baseball fields that are often used by Gresham residents. These fields are located at schools in each of the three Gresham school districts. The school fields are generally available for public use on selected nights and weekends. There is also one additional baseball field at Vance Park. When these fields are added to the planning area inventory, the level of service for baseball fields in Gresham improves to 1 field/3,164. This level of service exceeds the NRPA guideline, but falls short of the city’s existing guideline (Table 10).

**FOOTBALL FIELDS**
The City of Gresham currently provides no football fields. The city does not meet its existing standard of 1 football field/10,000. The NRPA has no football field guidelines.

Local schools provide four football fields in Gresham, three of which are owned by local school districts and one of which is located at Mt. Hood Community College. When these fields are added to the inventory, the level of service for football fields in the planning area improves to 1 field/24,518 (Table 10). This level of service is still short of the city’s existing standards.

**SOCCER FIELDS**

At the present time, the City of Gresham owns nine soccer fields. Two of these are located at Hall Park, two at Red Sunset and one each at Hollybrook, Kirk, North Gresham, Pat Pfeifer, and Rockwood Central. These nine soccer fields allow the city to maintain an existing level of service of 1 field/10,897. This level of service falls far short of the city’s existing standard, 1/2,000. It also falls short of the NRPA guideline of 1 soccer field/10,000 residents (Table 10).
As in many communities, however, there are a large number of soccer fields owned by local school districts in Gresham. These school fields are generally available for public use on selected nights and weekends. There are also two soccer fields located at John Deere Park and one soccer field at Vance Park, which are both managed by the City of Gresham. When the 30 fields offered by these other providers are added to those owned by Gresham, the level of service for soccer fields in the planning area improves to 1 field/2,515. This level of service exceeds the NRPA standard and falls just short of the city’s existing guideline of 1/2,000 (Table 10).
SOFTBALL FIELDS
At the present time, the City of Gresham has five softball fields in its inventory. These fields are located at Hall Park (1), Pat Pfeifer Park (1), Red Sunset Park (1) and Rockwood Central Park (2). These fields allow the city to provide an existing level of service of 1 softball field/19,614. This level of service is well below Gresham’s existing standard, 1/3,000. It also falls short of the NRPA guideline, 1 field/5,000 residents (Table 10).

School districts in Gresham provide a significant number of softball fields which are available for public use. When the 25 school fields are added to the inventory, the level of service for softball fields in Gresham improves to 1 field/3,269. This level of service is below the city’s existing standard (Table 10).

OUTDOOR ATHLETIC FACILITIES
BASKETBALL COURTS
The City of Gresham currently provides 10 outdoor basketball courts, located at selected neighborhood and community parks. These existing facilities allow the city to provide a current level of service of 1 court/9,807 residents. This level of service falls short of both the city’s existing standard and the NRPA guideline of 1/1,500 residents (Table 10).

Local school districts, with basketball courts on school grounds, add 48 additional courts to the planning area inventory. These courts are regularly available for neighborhood use during non-school hours. Together they improve the existing level of service to 1 basketball court/1,691. This level of service exceeds the city’s existing standard of 1/5,000 and exceeds the NRPA guideline of 1/5,000 as well (Table 10).

SKATE PARKS
Gresham has one small, existing skate park, located at Davis Park in Northwest Gresham. This one skate park allows Gresham to provide an existing level of service of 1 skate park/98,072 residents. Gresham has no existing standards for skate parks, nor does the NRPA. There are no other providers of skate parks in the city (Table 10).

TENNIS COURTS
Gresham currently provides no tennis courts in its parks. The city has an existing standard of 1/4,000, and the NRPA provides a guideline of 1/2,000 residents (Table 10).
However, local school districts in Gresham provide 18 tennis courts, which are usually available for public use on afternoons and weekends. Altogether, these 18 courts improve the level of service for the planning area to 1 court/5,448. This level of service falls just short of the city’s existing standard. It also falls short of the NRPA guideline (Table 10).

**INDOOR FACILITIES**

**COMMUNITY CENTERS**

There are currently no formal community centers in Gresham, although there are numerous places that function as community centers, including local schools, libraries, and the PAL Youth Center. Gresham does not meet its existing standard for community centers, 1/15,000 residents. There is currently no NRPA guideline for community centers (Table 10).

**GYMNASIUMS**

The City of Gresham owns one existing gymnasium, which is leased to the Police Activity League in operation of the Youth Center at Pat Pfeifer Park. (Note: There are plans for expansion to provide an additional court and a multi-purpose room.) Local schools provide the majority of gyms in Gresham, supplying 17 gyms within the planning area. Together, these gyms translate into an existing level of service of 1/5,448 persons. The City of Gresham has no existing gym standard, and the NRPA does not have a recommended guideline for gymnasiums (Table 10).

**AQUATIC FACILITIES**

**POOLS**

The City of Gresham has no existing pool or aquatic facilities. The city has an existing standard of 1 pool/20,000. This is the same standard adopted by the NRPA (Table 10).

Local schools, including Barlow High School, Gresham High School, Centennial High School, Reynolds Middle School, and Mount Hood Community College, provide six pools for use by students and the public. These pools allow the community to maintain an existing level of service of 1/16,345. This level of service just exceeds the city’s existing standard and the NRPA guideline (Table 10).
TRAILS

REGIONAL TRAILS
The city currently owns portions of four existing or planned regional trails. These include the Gresham/Fairview Trail, the Marine Drive Trail, the MAX Trail (under construction), and the planned Columbia Slough Trail. A summary of the trails appears in Table A-5 in Appendix A. Altogether, the city’s existing regional trail mileage totals 3.79 miles. When all the city’s regional trails are completed, however, there will be 12.25 miles of regional trails in Gresham. This existing and planned trail mileage translates into a current level of service of 1 mile of trail/8,006 residents. There is no existing population based standard for either the city or NRPA (Table 10).

There are also two regional trails in Gresham that are owned by other area entities. These include the I-84 trail, owned by ODOT, and the Springwater Trail, which is owned by the City of Portland. The trail was constructed and is maintained by the City of Gresham. Altogether, these two trails provide 6.5 additional miles of multi-use paths for use by Gresham residents. When these two trails are added to the planning area inventory, the total number of existing and planned regional trail miles in Gresham increases to 18.75 miles. This total trail mileage translates into a current level of service of 1 mile/5,231 residents (Table 10).

NATURAL AREA TRAILS
The City of Gresham has six existing natural area trails or trail segments, with many additional segments planned (Table A-5). Many of these trails follow stream corridors and some traverse the city’s buttes. Altogether, the existing natural area trail segments total 4.6 miles. When completed, they will total more than 27. This inventory of existing and planned natural area trail mileage translates into a current level of service of 1 mile/3,630. Again, neither the city nor the NRPA has an existing standard for trails of this type (Table 10).

OTHER PARK AMENITIES
COMMUNITY GARDENS
At the present time, the City of Gresham provides two community gardens, located at Yamhill Park and Thom Park (East Gresham Elementary School). There are also community gardens at Vance Park and City Hall. These gardens are maintained by the City of Gresham and volunteers, such as People for Parks and Asert Neighborhood Association.
**Disc Golf Courses**
Gresham currently has one disc golf course, located at Rockwood Central Park in Northwest Gresham. There is also a disc golf course in Vance Park, which is owned by Multnomah County and is maintained by the City of Gresham.

**Dog Parks**
The City of Gresham currently has no dog parks. Nor are there dog parks in Gresham provided by others.

**Group Picnic Areas**
Gresham currently provides three group picnic areas in two of its community parks, Main City Park and Red Sunset Park. One of those at Main City and both at Red Sunset are fairly new. There is potential for additional facilities of this kind.

**Horseshoes**
The City of Gresham currently provides a major horseshoe facility in Main City Park.

**Playgrounds**
Gresham provides playgrounds in almost all of its existing developed parks, and two playgrounds at some of its larger sites. Altogether, the city offers 16 playgrounds. Vance Park also has a playground, and local schools add 14 playgrounds to the planning area inventory.
PARK MAINTENANCE

Park maintenance is managed by the Park and Recreation Division within the City’s Department of Environmental Services. Park maintenance has eight permanent field staff, who maintain all of the city’s developed park sites, many of its undeveloped park sites, its outdoor recreation areas, and its greenways. The parks maintenance staff also maintains the Gresham/Fairview Trail and portions of the Springwater Trail. Parks that technically belong to other entities but are heavily used by the City of Gresham, such as Vance Park and John Deere Field, are maintained by parks staff as well. In addition, parks maintenance crews provide upkeep for the city’s downtown parking lots, routine trash pick-up downtown, and preparatory and cleanup work for park-based special events.

In order to facilitate maintenance, the Gresham parks and open space system is split into three maintenance districts. Two full time maintenance workers are devoted to each district, with two “floating” maintenance staff. These eight field staff do most of the work, supported by the superintendent and approximately six seasonal field staff, who are also organized by maintenance district.

The city adjusts its maintenance level of service by park type in accordance with standards established by the National Recreation and Parks Association (NRPA). Under this system, the highest level of service is provided for Gresham’s urban parks and community parks. The developed areas of community parks are part of the city’s most aggressive maintenance schedule, and neighborhood parks generally receive a similar level of maintenance. In general, open space, greenways, and trails have a minimal level of maintenance, primarily hazard removal. Few staff hours are devoted to restoration, although some restoration work is done by volunteers.

Table 11 summarizes the City of Gresham’s current level of service for park maintenance by park classification. These maintenance levels will be revised during this planning process to reflect needed adjustments, including changes in park classifications. The Comprehensive Plan will calculate current and future maintenance needs, including staffing, based on the revised maintenance level of service.
### Table 11: Parkland Maintenance Standards

<table>
<thead>
<tr>
<th>Park Type</th>
<th>Maintenance Level of Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>Neighborhood Park</td>
<td>Frequent use to very frequent (NRPA Mode III), to maintain the appearance and functional use of facilities and support public safety</td>
</tr>
<tr>
<td>Urban Plaza</td>
<td>Very frequent (NRPA Mode I), to maintain the appearance and functional use of facilities and support public safety</td>
</tr>
<tr>
<td>Community Park</td>
<td><strong>Developed Areas</strong>&lt;br&gt;Very frequent (NRPA Mode II), to maintain the appearance and functional use of facilities and support public safety <strong>Natural Areas</strong>&lt;br&gt;Periodic (NRPA Mode IV), to support the natural character of the area, maintain functional use of facilities, and provide fire and hazard mitigation to support public safety</td>
</tr>
<tr>
<td>Open Space</td>
<td>Periodic (NRPA Mode IV), to support the natural character of the area, maintain functional use of facilities, and provide fire and hazard mitigation to support public safety</td>
</tr>
<tr>
<td>Trails and Connectors</td>
<td>Frequent to periodic (NRPA Mode III for Springwater Trail, NRPA Mode IV for other trails), to support the natural character of the area, maintain functional use of facilities, and provide fire and hazard mitigation to support public safety</td>
</tr>
</tbody>
</table>

Source: 1996 Parks, Recreation and Open Space Master Plan
RECREATION PROGRAMS
RECREATION PROGRAMS

The City of Gresham’s fiscal situation recently resulted in severe cutbacks in recreation programming. The city provides limited recreation programs, such as summer environmental education camps, art contests, and regular volunteer opportunities. Given that Gresham is the fourth largest city in Oregon, the provision of so few programming options is highly unusual. The city does not currently provide most of the programs that are typically offered by comparable communities.

In the absence of a city recreation programs, other public, private, and non-profit providers play a critical role in the provision of recreation opportunities for Gresham residents. These other providers include the Gresham Senior Center, local sports organizations, churches, various non-profits, and local schools.
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____________. March 1996. Parks, Recreation, and Open Space Master Plan.


APPENDIX A: PARK, RECREATION FACILITY, AND TRAIL INVENTORIES
<table>
<thead>
<tr>
<th>PARK NAME</th>
<th>EXISTING MILLAGE</th>
<th>PROPOSED MILLAGE</th>
<th>TOTAL MILLAGE</th>
<th>HARD SURFACED</th>
<th>SOFT SURFACED</th>
<th>SITE AMENITIES</th>
<th>SIGNAGE</th>
<th>TRAILHEADS WITH PARKING</th>
<th>NOTES</th>
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<td><strong>REGIONAL TRAILS</strong></td>
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<tr>
<td>Gresham/Fairview Trail</td>
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<td>TENNIS COURT</td>
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### A3: OTHER PROVIDERS’ PARK & RECREATION FACILITY INVENTORY

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| **Soccer and football fields can generally be used for both sports. Fields are classified based on their primary usage.**

*The City of Gresham uses John Deere Field and Vance Park regularly; these sites function more as shared facilities than as other providers.*
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## A-1: CITY OF GRESHAM PARK & RECREATION FACILITY INVENTORY

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<th>TOTAL SITE ACREAGE</th>
<th>BASEBALL FIELD</th>
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<th>SOFTBALL FIELD</th>
<th>BASKETBALL COURT</th>
<th>TENNIS COURT</th>
<th>COMMUNITY CENTER</th>
<th>GYMNASIUM</th>
<th>POOL</th>
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1. Source and football fields can generally be used for both sports. Fields are classified based on their primary usage.

2. The softball field at Mark City Park is a tournament facility.

3. The PAL Youth Center, which includes a gymnasium, is located at Pat Pfieifer Park.

4. Acreage for the Center for the Arts Plaza has been included in the total Center for the Arts site acreage under the special use area classification.

5. Acreage for the Civic Neighborhood Plaza is not yet known. The site is currently owned by Portland Metro and will be transferred to the city.